



Monday, March 25, 2024, 9:30 a.m.
Council Chamber

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Pages

Public Meeting

National Anthem

Land Acknowledgement

The City of Oshawa is situated on lands within the traditional and treaty territory of the Michi Saagiig and Chippewa Anishinaabeg and the signatories of the Williams Treaties, which include the Mississaugas of Scugog Island, Curve Lake, Hiawatha and Alderville First Nations, and the Chippewas of Georgina Island, Rama and Beausoleil First Nations.

We are grateful for the Anishinaabeg who have cared for the land and waters within this territory since time immemorial.

We recognize that Oshawa is steeped in rich Indigenous history and is now present day home to many First Nations, Inuit and Métis people. We express gratitude for this diverse group of Indigenous Peoples who continue to care for the land and shape and strengthen our community.

As a municipality, we are committed to understanding the truth of our shared history, acknowledging our role in addressing the negative impacts that colonization continues to have on Indigenous Peoples, developing reciprocal relationships, and taking meaningful action toward reconciliation.

We are all Treaty people.

Council Member Announcements

(As may be presented by Council Members)

Additional Agenda Items

(As may be presented at the meeting)

Declarations of Pecuniary Interest

(As may be presented by Council Members)

Presentations

Durham Agricultural Advisory Committee - Overview of Durham Agriculture

Hubert Schillings, Durham Agricultural Advisory Committee to provide an overview of Durham Agricultural.

The Regional Municipality of Durham - Durham Region's Strategic Plan Process and Online Survey

Andrea Smith, Policy Advisor, Corporate Initiatives to provide a presentation concerning Durham Region's Strategic Plan Process and Online Survey.

Delegations

None

Items requiring Council Direction

CNCL-24-23 - 2025 Budget Timetable and Engagement Opportunities (All Wards)

27

Recommendation

That Council select an appropriate option as set out in Section 5.2 of Report CNCL-24-23 dated March 20, 2024 concerning the 2025 budget timetable and public engagement opportunities.

CNCL-24-24 - New Community Centre in the Northwood Business Park - Alternative Design Concept (Ward 2)

39

Recommendation

1. That Council reconsider its June 26, 2023 decision regarding Report CNCL-23-63 concerning the new Community Centre in Northwood Business Park and increasing the swimming pool to eight (8) lanes; and,
2. That pursuant to Report CNCL-24-24, dated March 20, 2024, concerning an alternative design concept for the New Community Centre in the Northwood Business Park, Council select the appropriate alternative design concept as outlined in Section 5.8 of this Report.

CNCL-24-26 - 40 km/h Area Program (Maximum Rate of Speed Areas) (All Wards)

109

Recommendation

That, pursuant to Report CNCL-24-26 dated March 20, 2024, concerning the 40 km/h Area Program, Council select an appropriate option as set out in Section 5.6 of this Report.

Public Consent Agenda

Recommendation

That all items listed under the heading of Public Consent Agenda for the City Council Meeting dated March 25, 2024 be adopted as recommended.

Adoption of Council Minutes

123

Recommendation

That the minutes of the City Council meeting held on February 26, 2024 be adopted.

Correspondence with recommendations

CNCL-24-30 - The Regional Municipality of Durham Requesting Municipalities Jointly Nominate a Candidate to the CTC Source Protection Committee (All Wards)

147

Recommendation

That in accordance with Correspondence CNCL-24-30 from the Region of Durham, the City of Oshawa agrees to nominate Tavis Nimmo, Manager of Water Resource Monitoring & Protection in the Environmental Services Branch of the Works Department at the Region of Durham, to represent the joint municipalities at the CTC Source Protection Committee.

Standing Committee Reports

Report of the Community and Operations Services Committee

The Community and Operations Services Committee respectfully reports and recommends to City Council its Fourteenth Report.

CO-24-12 - Volt Hockey Recreation Program (Previously OAAC-24-07) (All Wards)

Recommendation

That in accordance with Report CO-24-12 concerning the Volt Hockey Recreation Program the following be referred to staff:

'That the City investigate starting a recreation program for Volt Hockey, a newly adopted sport for the disability community, played on a city gym or court using specially designed hockey sport chairs, played as a three vs. three game with chairs that are battery operated and controlled with a joystick.'

CO-24-17 - Jayson Deslauriers submitting correspondence to make a delegation regarding an agreement at Kinsmen Civic Memorial Stadium Agreement (Ward 4)

Recommendation

That Correspondence CO-24-17 from Jayson Deslauriers, Baseball Oshawa requesting to renew the previous agreement or create a new agreement between the City of Oshawa and Oshawa Legion Minor Baseball for Kinsmen Civic Memorial Stadium be referred to staff and report back to Council.

CO-24-13 - Installing Solar Lights on Conlin Road East to Accommodate Safer Bus Stops (Ward 1)

Recommendation

Whereas at its meeting of January 29, 2024 Council adopted the following recommendation contained in CNCL-24-08 concerning the installation of solar lights on Conlin Road East to accommodate safer bus stops:

“Whereas the road, traffic and pedestrian conditions on Conlin Road East have been growing increasingly problematic; and,

Whereas both Oshawa and Region staff are working on the design and funding for the infrastructure needed to complete the urban landscape along Conlin Road East; and,

Whereas the lack of safe accessible bus stops, lighting, turn lanes, and a four lane road necessary to accommodate the heavy traffic, combined present serious safety issues; and,

Now therefore staff investigate the feasibility of installing solar lights (similar to the one installed at Winchester Road East and Given Road in Oshawa) in conjunction with Durham Region Transit and the Region of Durham on Conlin Road East to accommodate safer bus stops”; and,

Whereas off-grid solar powered streetlights are not necessary along Conlin Road East as there is electric power available for streetlighting from the existing Oshawa Power hydro poles along the road between Ritson Road North and Townline Road North; and,

Whereas installing streetlighting powered by the existing electrical supply is more cost-efficient and reliable than off-grid solar powered streetlights; and,

Whereas based on staff-review of all seven (7) existing Durham Region Transit bus stop locations on Conlin Road East between Ritson Road North and Townline Road North, all but one of the existing seven (7) Durham Region Transit bus stop locations has existing streetlighting in the vicinity of the bus stop; and,

Whereas Durham Region Transit has recently relocated the existing westbound bus stop at Conlin Road East and Verne Bowen Street/Riverton Street closer to the intersection to improve safety; and,

Whereas in order to assist Durham Region Transit, City staff have replaced the existing streetlights at the intersection of Conlin Road East and Verne Bowen Street/Riverton Street to improve safety and visibility at the recently relocated bus stop on the north side

of Conlin Road East and the existing bus stop on the south side of Conlin Road East; and,

Whereas the new westbound bus stop at Conlin Road East and Coppermine Street has no existing streetlighting, and staff have recently investigated installing new streetlighting powered from the existing Oshawa Power electrical supply on the south side of Conlin Road East to improve the safety and visibility of this bus stop; and,

Whereas City staff received approval from Oshawa Power to install additional streetlighting to their pole on the south side of Conlin Road East at Coppermine Street; and,

Whereas the City's streetlighting contractor has completed the installation of additional streetlighting on the Oshawa Power hydro pole on the south side of Conlin Road East at Coppermine Street; and

Whereas City staff can confirm that, based on post-installation analysis, adequate illumination is now being provided to the new bus stop on north side of Conlin Road East at Coppermine Street from the Oshawa Power hydro pole on the south side of Conlin Road East;

Therefore, be it resolved that item CO-24-13 concerning the installation of solar lights on Conlin Road East to accommodate safer bus stops be received for information.

CO-24-16 - Community and Operations Services Committee Outstanding Items Status Report - First Quarter 2024 (All Wards)

Recommendation

That Report CO-24-16 dated March 13, 2024 being the Community and Operations Services Committee Outstanding Item Status Report for the first quarter of 2024 be received for information.

CO-24-14 - Selection of the 2024 Oshawa Community Legend Award Recipient (All Wards)

Confidential Attachment 2 Closed Pursuant to Section 239 (2)(b) of the Municipal Act

Recommendation

That pursuant to Report CO-24-14 dated March 13, 2024, concerning the selection of the 2024 Oshawa Community Legend Award recipient:

1. That Applicant 13 be selected as the 2024 Oshawa Community Legend Award; and,
2. That the 2024 Oshawa Community Legend Award be presented to the selected recipient at a future meeting of Council.

CO-24-15 - Use of Speed Cushions on Rural Roads (Ward 1)

Recommendation

1. That pursuant to Report CO-24-15, dated March 13, 2024 and in accordance with the Neighbourhood Traffic Management Guide (N.T.M.G.) and the Institute of Transportation Engineers (I.T.E.), staff will implement pavement markings and/or signage where appropriate along Columbus Road West; and,
2. That staff continue to work with Durham Regional Police Service and request additional speed enforcement along Columbus Road West; and,
3. That following the Council approved process, staff consider installing Radar Message Boards along Columbus Road West.

CO-24-18 - Oshawa Outdoor Facilities

Recommendation

Whereas the weather patterns for Oshawa have been unseasonably warm and some outdoor facility users have enquired about the ability to book and use outdoor facilities at a date earlier than is the traditionally permitted;

Therefore be it resolved that:

1. Staff investigate the potential of advancing the process of granting permits for Oshawa's outdoor facilities to community users earlier than the traditional date of May 1; and,
2. In the event that staff ascertain outdoor facilities are able to accommodate earlier activity due to the favorable weather conditions, the Commissioner, Community and Operations Services Department implement an advanced permit option, at their discretion, and forgo the procedural reporting process to Committee; and,
3. If the Commissioner deems the use of outdoor facilities can be activated on an advanced schedule without negatively impacting facility conditions, Affiliated User Groups as defined in the Sports Field and Outdoor Court Allocation Policy be contacted first and offered the advanced permit option.

CO-24-19 - General Fees and Charges By-Law 13-2003, as amended, concerning a change to the definition of a senior from 65+ to 55+

Recommendation

Whereas General Fees and Charges By-law 13-2003, as amended defines a senior as '65+ years of age living in or paying property taxes in Oshawa'; and,

Whereas Oshawa's Age-Friendly Strategy in partnership with Oshawa Senior Community Centres 55+ (OSCC 55+) is to support independent active living and enable older adults to continue to join in all aspects of community life; and

Whereas OSCC 55+ memberships are available to persons aged 55 and older; and,

Whereas all other municipalities in the Region of Durham provide senior discounts for those aged 55 years of age and older;

Therefore be it resolved that General Fees and Charges By-Law 13-2003, as amended be further amended to change the definition of a senior from 65+ years of age to 55+ years of age living in or paying property taxes in Oshawa.

CO-24-20 - Delpark Park Homes Centre Installation of a Tennis Court Recommendation

That Staff investigate and report back on the installation of a Tennis Court at the Delpark Homes Centre.

Report of the Corporate and Finance Services Committee

The Corporate and Finance Services Committee respectfully reports and recommends to City Council its Sixteenth Report.

CF-24-10 - The Region of Durham Submitting a Funding Request for the Creation of a Durham Region-Wide Family Physician Recruitment Program (All Wards)

Recommendation

That in accordance with Correspondence CF-24-10 from the Region of Durham, the request for the City of Oshawa to participate in the cost-sharing of a Durham Region-wide Family Physician Recruitment Program be endorsed.

CF-24-12 - 2023 Annual Investment Report (All Wards)

Recommendation

That Report CF-24-12, dated February 28, 2024 concerning the 2023 annual investment activity be received for information.

CF-24-13 - Corporate Payments for the Months of October, November and December 2023 (All Wards)

Recommendation

That Report CF-24-13, dated February 28, 2024 concerning the corporate payments for the months of October, November and December 2023 be received for information.

CF-24-14 - Contract Award - RFT-C2024-005 Roof Replacement - Harman Park Arena (Ward 5)

Recommendation

Whereas, the Purchasing By-Law 80-2020 requires Council approval to award contracts greater than \$2,000,000; and,

Whereas, Council approved funding in the 2023 and 2024 budget for Project 11-0071 in the amounts of \$1,500,000 and \$2,300,000 respectively, for a total of \$3,800,000 including non-rebateable H.S.T. for Roof Replacement – Harman Arena; and,

Whereas, there has been a total of \$161,000 committed to date for design and contract management, and structural reinforcement; and,

Whereas, Procurement issued a Request for Tender (R.F.T.) C2024-005 for Roof Replacement – Harman Park Arena; and,

Whereas, four (4) bids were received and opened by Procurement on February 5, 2024; and,

Whereas, Bids received are publically posted on the City website at Oshawa's Bids and Tenders; and,

Whereas, the bid received from Bel-Con Design-Builders Ltd. in the amount of \$2,105,878 excluding H.S.T., meets the requirements of the tender and is within budget; and,

Whereas, the bidders provided optional pricing for work related to roof area 6 and supply and install of low emissivity ceiling; and,

Whereas, Bel-Con Design-Builders Ltd. cost to complete the optional work is \$309,066 for a total cost of \$2,414,944 excluding H.S.T.;

Therefore, be it resolved that pursuant to CF-24-14, that the Manager, Procurement award a contract to Bel-Con Design-Builders Ltd. in the amount of \$2,414,944 excluding H.S.T., for Roof Replacement – Harman Park Arena.

CF-24-15 - Disclosure of Property Standards Orders and Notices (All Wards)

Recommendation

Whereas at its February 8, 2021 meeting, the Corporate Services Committee (“Committee”) meeting provided the following direction:

“Whereas Council members in instances where Municipal Law Enforcement has received complaints on vacant properties and issued Orders, when these matters come before Committee and Council, members receive copies of the Orders and a summary of

the history of complaints and Municipal Law Enforcement actions in order to make informed decisions regarding requests for demolition; and,

That a summary of complaint history on vacant properties be referred to the City Solicitor”; and,

Whereas the City’s Property Standards By-law 1-2002, as amended – which was modernized by way of By-law 136-2021, as approved by Council at its November 22, 2021 meeting – prescribes minimum standards for the maintenance and occupancy of buildings, structures and surrounding lands, including with respect to vacant buildings that are in a state of disrepair and/or maintenance, and is established pursuant to the Ontario Building Code Act, 1992, S.O. 1992, c. 23; and,

Whereas at its May 1, 2023 Council meeting, Council approved of a Vacant Buildings and Land Registry By-law in accordance with Report SF-23-17 dated April 19, 2023, which establishes a requirement to register a vacant building or land and establishes a regular full-cost recovery inspection system in order to ensure that such properties continue to comply with the Property Standards By-law and all applicable law; and,

Whereas specific enforcement activities, including the issuance of Property Standards Orders and related details, are not disseminated to Committee or Council pursuant to Enforcement By-law 92-2014 (“Enforcement By-law”) as they contain confidential and personal information; and,

Whereas disclosure of personal information is subject to the Municipal Freedom of Information and Protection of Privacy Act, R.S.O. 1990, c. M.56 and related processes;

Therefore be it resolved:

1. That members of Committee and Council not be provided with copies of Orders and a summary of the complaint history on vacant properties; and,
2. That the Item “Request for Summary of Complaint History on Vacant Properties” be removed from the Corporate and Finance Services Committee’s Outstanding Items List.

CF-24-17 - Reserves and Reserve Funds Funding (All Wards)

Recommendation

1. That pursuant to Report CF-24-17, dated February 28, 2024, concerning reserves and reserve funds funding, a transfer of surplus funds from the Tax Appeal Reserve in the amount of

\$4,000,000 be transferred to the following reserves:

- a. Parks and Recreation Infrastructure Reserve \$1,000,000
 - b. Energy Management Fund \$500,000
 - c. Conditions Audit (CARS) Reserve \$1,000,000
 - d. Information Technology (IT) Reserve \$500,000
 - e. Tribute Communities Centre (TCC) Reserve \$1,000,000;
and,
2. That the 2023 Operating Surplus in the amount of approximately \$4.5 million be utilized:
 - a. to repay interfund note (IFN) #70, City of Oshawa By-law 12-2023, in the amount of \$1,666,000; and,
 - b. to repay interfund note #71, City of Oshawa By-law 11-2023, in the amount of \$800,000; and,
 - c. to provide additional funding to the Growth Related Non-DC Reserve in the amount of approximately \$2.0M; and,
 3. That unclaimed Site Alteration securities and applicable interest in the amount of \$371,700 be transferred to the Civic Property Development Reserve.

CF-24-18 - Capital Project Status as of December 31, 2023 (All Wards)

Recommendation

That Report CF-24-18, dated February 28, 2024 concerning the Capital Project Status Report as of December 31, 2023 be received for information.

CF-24-19 - Security Surveillance and Guard Services Contract (All Wards)

Recommendation

1. That the Manager, Procurement be authorized to extend the existing contract for a one year term as outlined in Report CF-24-19, "Security Surveillance and Guard Services Contract", dated February 28, 2024, to Logixx Security Inc. for the provision of security surveillance and guard services; and,
2. That the Manager, Procurement be authorized to extend the contract for an additional two one-year terms to Logixx Security Inc. subject to favourable service and pricing; and,
3. That the Region of Durham be requested to assist with the cost and enter into a memorandum of understanding with the City of Oshawa for fifty (50) per cent of the cost of the Dedicated

Downtown Patrol Enforcement Resource for the calendar year 2024, and that the Commissioner, Corporate and Finance Services be authorized to enter into the agreement in a form and content to the satisfaction of the Commissioner, Corporate and Finance Services and the City Solicitor; and,

4. That a copy of this report and Council resolution be provided to the Region of Durham Council, Region of Durham Social Services Department, Region of Durham Health Department, Region of Durham Planning & Economic Development Department, Lakeridge Health and Durham Regional Police Service Board, Chief of Police and Greater Oshawa Chamber of Commerce.

CF-24-20 - Contract Award - RFT- C2024-010 Supply Delivery of 8 Side Loading Refuse Trucks - Split Packers (All Wards)

Recommendation

Whereas, the Purchasing By-Law 80-2020 requires Council approval to award contracts greater than \$2,000,000 and that exceed the approved budget; and,

Whereas Council approved funding for Project 24-13-0056 in the amount of \$4,000,000 including non-rebateable H.S.T. for eight (8) Side Loaders; and,

Whereas Procurement issued a Request for Tender (R.F.T.) C2024-010 for Supply and Delivery of 8 Side Loading Refuse Trucks Split Packers; and,

Whereas two (2) bids were received and opened by Procurement on February 15, 2024; and,

Whereas bids received are publically posted on the City website at Oshawa's Bids and Tenders; and,

Whereas the bid received from Winslow-Gerolamy Motors Limited in the amount of \$4,506,416 (\$4,585,729 including non-rebateable H.S.T.), is the lowest compliant bidder and meets the requirements of the tender; and,

Whereas there is a funding shortfall of \$585,729 including the non-rebateable H.S.T.; and,

Whereas the additional cost of \$585,729 can be funded from the Operations Reserve;

Therefore be it resolved that pursuant to CF-24-20:

1. That the additional funding being requested in Item CF-24-20 for

the \$585,729 including non rebateable HST for the Eight side loading refuse trucks – split packers is deferred for the period of time up to the next Oshawa Council meeting when an alternate motion may be recommended once Staff and Council Members have considered the merits of staggering the refuse truck acquisition so that the order for seven side loading split packer refuse trucks may be advanced and the acquisition of an eighth refuse truck is contemplated with regard to the merits of ordering an electric refuse truck, similar to the Region of Peel’s pilot project, and,

2. That the Manager, Procurement award a contract to Winslow-Gerolamy Motors Limited in the amount of \$4,506,416 excluding H.S.T. and minus the amount for the truck in Part 1, for Supply and Delivery of 7 Side Loading Refuse Trucks Split Packers.

CF-24-21 - Analysis of a Reduced Boulevard Presence and Time Limits Concerning the Placement of Election Signs (All Wards)

Recommendation

1. That Report CF-24-21 concerning an Analysis of a reduced boulevard presence and time limits concerning the placement of election signs be referred back to staff to prepare a public presentation on the function and mechanics of the proposed Election Signs By-law, inclusive of comparators to those of neighbouring municipalities in addition to relevant GTA municipalities; and,
2. Further report back to Council via a future special Committee of the Whole to be scheduled in consultation with Council members and City staff.

CF-24-22 - Corporate and Finance Services Committee Outstanding Items Status Report - First Quarter 2024 (All Wards)

Recommendation

1. Whereas on February 19, 2019 the Corporate Services Committee referred the following motion to staff for a report: “That administrative or procedural direction given by a Council without passage of a motion at City Council shall terminate at the end of the term of Council.”; and,

Whereas such administrative or procedural directions given without motion or decision of Council are verbal only and therefore are not captured in minutes of a meeting and cannot be tracked; and,

Whereas on June 10, 2022 Council adopted and new Procedure By-law; and,

Whereas Section 26.1d) of Council's Procedure By-law states that all direction to staff will be given in the form of a motion;

Therefore that all administrative or procedural directions given by previous Councils without the passage of a motion be terminated and Item 4 be removed from the Corporate and Finance Services Committee's Outstanding Items List; and,

2. Whereas on May 1, 2023 Council referred Correspondence CF-23-33 from the Ontario Regiment requesting 10 parking spaces for Armoury members in Parking Lot 20 and options for parking in adjacent City garages to staff for a report; and,

Whereas as a result of this direction, this item appears on the Corporate and Finance Services Committee's Outstanding Items Status Report; and,

Whereas such parking requests are more appropriately handled by Community and Operations Services Department staff;

Therefore that Item 14 from the Ontario Regiment requesting 10 parking spaces for Armoury members in Parking Lot 20 and options for parking in adjacent City garages be removed from the Corporate and Finance Services Committee Outstanding Items list and placed on the Community and Operations Services Committee's Outstanding Items List; and,

3. Whereas on June 23, 2023, Council directed that staff receive feedback from the Community, members of Council and staff concerning a new Oshawa Strategic Plan; and, Whereas this direction includes reporting back to Council directly, not Committee, and was erroneously included on the Committee's Outstanding Items Status Report; and,

Whereas Council has a special meeting scheduled on April 12, 2024 to provide feedback, following which staff will report to Council at a later meeting;

Therefore that Item 17 regarding the 2024-2027 Strategic Plan be removed from the Corporate and Finance Services Committee's Outstanding Items List; and,

4. That the remainder of Report CF-24-22 dated February 28, 2024 being the Corporate and Finance Services Committee's Outstanding Items Status Report for the first quarter of 2024 be received for information.

CF-24-16 - Combined Heat and Power Plant at Delpark Centre (Ward 1)

Recommendation

That in accordance with Report CF-24-16 dated February 28, 2024 concerning the Combined Heat and Power Plant at Delpark Homes Centre, staff be directed to terminate all agreements related to the Combined Heat and Power Plant at Delpark Homes Centre.

CF-24 23 - First-Year Canadian Medical Student Placements (All Wards)

Recommendation

1. The Council of the City of Oshawa encourage the Province of Ontario and the Federal Government of Canada work together to effectively boost the number of first year medical student placements within Ontario and Canadian Universities in order to secure the much needed physician recruitment of family doctors for communities like Oshawa and the Region of Durham; and,
2. This motion be shared with the Association of Municipalities of Ontario (AMO), the Federation of Canadian Municipalities (FCM), MPPs and MPs for endorsement and support and that the Mayor communicate accordingly.

Report of the Economic and Development Services Committee

The Economic and Development Services Committee respectfully reports and recommends to City Council its Twenty-seventh Report.

ED-24-29 - Bloor-Simcoe Intensification Study - Consultation Process (Previously OAAC-24-09) (Ward 5)

Recommendation

That in accordance with Report ED-24-29 concerning the Bloor-Simcoe Intensification Study-Consultation Process, the following be received for information:

1. That based on the presentation from Planning Staff concerning the Bloor-Simcoe Intensification Study-Consultation Process, the Oshawa Accessibility Advisory Committee receive a special report on the potential for model accessibility improvements in the Bloor-Simcoe Intensification Study in both publicly owned lands and private lands in alignment with Oshawa, Durham Region, Ontario Ministry of Transportation and Metrolinx official plans; and,
2. That this shall include key features of Highway 401, CN Rail, Future Go Expansion, Oshawa Creek and Trail Network, Heritage Status and Local Business.'

ED-24-30 - Durham Region Transit Stop at Harmony Taunton Smart Centres (Previously OAAC-24-05) (Ward 1)

Recommendation

That in accordance with Report ED-24-30 concerning the Durham Region Transit Stop at Harmony Taunton Smart Centres, the following be endorsed and referred to Durham Region Transit:

'That the Oshawa Accessibility Advisory Committee advise Durham Region Transit that the transit stop changes recently initiated that removed the Harmony Taunton Smart Centres Stop is adversely impacting people with disabilities and that Durham Region Transit consider returning the stop to the shopping plaza.'

ED-24-31 - Correspondence from Diana Turchin concerning the use of Glass Railings in the City of Oshawa (All Wards)

Recommendation

That Correspondence ED-24-31, dated February 10, 2024, concerning the use of Glass Railings in the City of Oshawa be referred to the Oshawa Environmental Advisory Committee.

ED-24-33 - Refund Request for Draft Plan of Subdivision S-O-2023-01, 20-24 Beatrice Street West, Build Up Real Development Co Oshawa Inc. (Ward 2)

Recommendation

Whereas, Build Up Real Development Co Oshawa Inc. (the "Applicant") is advancing an application for site plan approval (File: SPA-2022-18) for the lands municipally known as 20 and 24 Beatrice Street West to facilitate the development of six (6) semi-detached dwellings and a twenty (20) unit apartment building (stacked townhouses); and,

Whereas, the Applicant has also submitted an application for a proposed draft plan of subdivision (File: S-O-2023-01) to create three (3) blocks, consisting of one (1) block for the proposed apartment building, one (1) block for the proposed semi-detached dwellings and a road widening block; and,

Whereas, the proposed draft plan of subdivision application was submitted to facilitate a future application for a common elements draft plan of condominium, allowing the future Parcels of Tied Land (P.O.T.L.s) associated with the semi-detached dwellings to be created utilizing the removal of part lot control process; and,

Whereas, a public meeting has not been held for the proposed draft plan of subdivision; and,

Whereas, the Applicant is now proposing to advance the development as a standard condominium instead of the originally proposed common

elements condominium, negating the need for the proposed draft plan of subdivision; and,

Whereas, the Applicant has decided to withdraw the draft plan of subdivision application and has requested a 75% refund of the draft plan of subdivision application fees in accordance with the letter forming Attachment 1 to this resolution; and,

Whereas, the City does not have a refund policy for draft plan of subdivision applications; and,

Whereas, the City's refund policy for zoning by-law amendment applications would permit the refund of 50% of a zoning by-law amendment application fee where an application is withdrawn prior to notification of a public meeting being held;

Therefore, be it resolved that pursuant to Item ED-24-33, dated February 28, 2024, the Director of Planning Services be authorized to refund 50% of the application fees submitted by Build Up Real Development Co Oshawa Inc. for draft plan of subdivision S-O-2023-01.

ED-24-34 - City-initiated Amendments to Zoning By-law 60-94 (All Wards)

Recommendation

That pursuant to Report ED-24-34 dated February 28, 2024, the Economic and Development Services Department be authorized to initiate the statutory public process under the Planning Act for Council to consider proposed City-initiated amendments to Zoning By-law 60-94, generally in accordance with Attachment 1 to said Report.

ED-24-36 - Economic and Development Services Committee Outstanding Items Status Report - First Quarter (All Wards)

Recommendation

That Item ED-23-36, dated March 4, 2024, being the Economic and Development Services Committee's Outstanding Items Status Report for the first quarter of 2024 be received for information.

Report of the Safety and Facilities Services Committee

The Safety and Facilities Services Committee respectfully reports and recommends to City Council its Fourteenth Report.

SF-24-06 - Review of Licensing By-law 120-2005 and Proposed Program Enhancements (All Wards)

Recommendation

That based on Report SF-24-06, dated March 13, 2024 concerning a review of Licensing By-law 120-2005 and Proposed Program Enhancements:

1. The following be deferred to the Safety and Facilities Services Committee meeting of April 15, 2024: 'Council approve by-laws in a final form and content acceptable to Legal Services and the Commissioner, Safety and Facilities Services Department to establish a new Business Licensing By-law to regulate certain businesses in the City of Oshawa as detailed in Section 5.4 of this Report, to repeal By-law 120-2005, and to further amend General Fees and Charges By-law 13-2003, as amended to establish applicable licensing fees as detailed in Section 5.4 of this Report'; and,
2. That staff be directed to conduct a review of relevant regulations and business licensing options for Boarding Kennel and Breeders and report back to the Safety and Facilities Services Committee at a later date.

SF-24-07 - Technical Amendments to Fireworks By-law 59-2014 and Tiered and Escalating Administrative Monetary Penalties (All Wards)

Recommendation

Whereas the Fireworks By-law 59-2014, as amended (“Fireworks By-law”) is a by-law that regulates the sale and discharge of fireworks within the City of Oshawa (“City”); and,

Whereas staff regularly review the City’s by-laws to identify opportunities to enhance municipal regulatory standards; and,

Whereas Section 5.5 of Report SF-23-13 “Options to Amend Fireworks By-law 59-2014” dated March 15, 2023 identified an opportunity to establish Tiered and Escalating Administrative Monetary Penalties (A.M.P.) and implement the following amendments to increase clarity in the Fireworks By-law:

- Amend Section 9 of the Fireworks By-law to establish Tiered and Escalating A.M.P.s with the following tiers:
 - Tier 1: \$250
 - Tier 2: \$350
 - Tier 3: \$450
- Implement minor typographical changes to reflect updates in position titles and to increase clarity with respect to references to by-laws and legislation.
- Renumbering certain sections to increase clarity and ease of reference.
- Implement minor typographical changes to provide further clarity

on when permits are required for the discharge of Consumer Fireworks; and,

Whereas Section 429 of the Municipal Act, 2001, S.O. 2001, c. 25 (“Municipal Act”) authorizes municipalities to establish a system of fines, impose maximum single offence fines of \$100,000 and impose total fines for multiple and continuing offences greater than \$100,000, under a by-law enacted pursuant to the Municipal Act; and,

Whereas additional municipal benchmarking has identified the opportunity to enhance existing enforcement tools by increasing fine amounts for offences that are charged and convicted under the Provincial Offences Act, R.S.O. 1990, c. P.33 by amending the fines as articulated in the Fireworks By-law to the following:

- A minimum fine of \$500 and a maximum fine not exceeding \$100,000; and,
- In the case of a continuing offence, for each day that the offence continues, a minimum fine of \$500 and a maximum fine not exceeding \$10,000, with the total of daily fines not limited to \$100,000; and,
- In the case of multiple offences, for each offence, a minimum fine of \$500 and a maximum fine not exceeding \$10,000, with the total of daily fines not limited to \$100,000;

Therefore be it resolved that Council approve the amending by-law, as set out in Attachment 1 to Report SF-24-07, to further amend Fireworks By-law 59-2014, as amended, to establish Tiered and Escalating Administrative Monetary Penalties, including other technical amendments as indicated, and to increase fine amounts for offences charged and convicted under the Provincial Offences Act, R.S.O. 1990, c. P.33.

SF-24-08 - Technical Amendments to Vehicle-for-Hire By-law 31-2022 (All Wards)

Recommendation

That based on Report SF-24-08, dated March 13, 2024 concerning Technical Amendments to Vehicle-for-Hire By-law 31-2022:

1. That Council approve by-laws in final form and content acceptable to Legal Services and the Commissioner, Safety and Facilities Services Department to further amend the Vehicle-for-Hire By-law 31-2022, as amended, and the General Fees and Charges By-law 13-2003, as amended to implement technical amendments and to establish additional licensing fees to further encourage the delivery of accessible taxicab services as generally outlined in Section 5.2 of this Report; and,

2. That staff be directed to report back on additional licensing measures to incentivize the Vehicle-for-Hire industry in attempts to increase the supply of wheelchair accessible services, including a Reciprocal Licensing Arrangement with Durham Region lower-tier municipalities; and,
3. That the requirements of the Public Notice Policy GOV-23-02 regarding notice to the public for the amendments to the General Fees and Charges By-law 13-2003, as amended be waived; and,
4. That staff investigate a surcharge to fund additional accessible vehicles.

SF-24-09 - Safety and Facilities Services Committee Outstanding Items List Status Report - First Quarter 2024 (All Wards)

Recommendation

That Report SF-24-09, dated March 13, 2024 being the Safety and Facilities Services Committee's Outstanding Items List Status Report for the first quarter of 2024 be received for information.

SF-24-10 - Questions regarding the Active Transportation Master Plan Link 3 Recreation Trail (Ward 1)

Recommendation

That pursuant to Item SF-24-10, staff report to the next Committee meeting with available answers to the questions below related to the proposed Active Transportation Master Plan Link 3 recreation trail:

- a. A map showing the actual trail design with elevation data, areas where guard rails or retaining walls between the creek and private property lines will be needed; and,
- b. A map showing the trees which are in proximity to the private property lines and that were planted and tagged in the last decade for slope stability and the City identify which of the trees will need to cut down, and if any will be relocated or replaced; and,
- c. A map showing the trail setbacks from the flood plan regulated area, and hazard and erosion areas; and,
- d. The City's plan to ensure how the recurring flooding issues from both the creek and the Arborwood Storm Water Management Pond are to be addressed to mitigate adverse impacts to the trail infrastructure and residential properties in close proximity; and,
- e. Has the City considered adding any planting necessary to increase privacy; and,

- f. There are steep drop offs in some sections along the proposed trail area - which residential properties will need to have fill added behind them and the embankment regraded; and,
- g. Has the City completed all necessary geotechnical investigations, given soil test contractors were on site Feb 22, 2024 digging holes or will there be more tests; and,
- h. What is the expected construction start date.

Other Staff Reports and Motions

CNCL-24-25 - Intergovernmental Partnership Program (All Wards)

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Recommendation

- 1. That pursuant to Report CNCL-24-25, dated March 20, 2024, concerning an Intergovernmental Partnership Program, that the proposed Intergovernmental Partnership Program Policy, be endorsed; and,
- 2. That in accordance with the proposed Intergovernmental Partnership Program Policy:
 - i. That the existing friendship agreements with Louyang City and Wuxi New District be expired; and,
 - ii. That staff confirm partnership details with the City of Aquino and report back to Council on proposed agreement terms.

By-Laws

39-2024 - A By-law to Amend Delegation of Authority By-law 29-2009, as amended

(Implements direction of March 4, 2024 through Item ED-24-25 of the Twenty-eighth Report of the Economic and Development Services Committee to alter the delegation restriction under Item 60 of Schedule 'A' in such a manner that the execution and registration of Heritage Easement Agreements would be delegated to the Commissioner, Economic and Development Services Department for purposes beyond those simply relating to the City's Heritage Property Tax Reduction Program, provided that the property has been designated by Council under Part IV or Part V of the Ontario Heritage Act.)

40-2024 - A By-law to Further Amend Fence and Sight Triangle By-law 23-2014, as amended and Boulevard By-law 136-2006, as amended

(Implements Council direction of January 29, 2024 through Item SF-24-01 of the Fourteenth Report of the Safety and Facilities Services Committee to provide clarity in reference to corner sight triangles, address sight obstructions on top of retaining walls located within the driveway sight triangle, and to remove references to Legal Non-Complying provisions for fences, natural features, things or objects located within the corner sight triangle or driveway sight triangle to enhance public safety. Further, the Committee recommended to remove the

appeals process for remedial work orders to ensure effective and efficient compliance with the respective by-laws.)

41-2024 - A By-law to Further Amend Fireworks By-law 59-2014, as amended

(Implements direction of March 25, 2024 through Item SF-24-07 of the Fourteenth Report of the Safety and Facilities Services Committee to establish Tiered and Escalating Administrative Monetary Penalties, implement technical amendments and increase fine amounts for offences charged and convicted under the Provincial Offences Act, R.S.O. 1990, c. P.33.)

42-2024 - A By-law to Further Amend Vehicle-for-Hire By-law 31-2022, as amended

(Implements direction of March 25, 2024 through Item SF-24-08 of the Fourteenth Report of the Safety and Facilities Services Committee to implement technical amendments and to establish additional licensing fees to further encourage the delivery of accessible taxicab services.)

43-2024 - A By-law to Further Amend General Fees and Charges By-law 13-2003, as amended

(Implements direction of March 25, 2024 through Item SF-24-08 of the Fourteenth Report of the Safety and Facilities Services Committee to amend Schedule C.1 of General Fees and Charges By-law 13-2003, as amended to reflect new Vehicle-for-Hire Licensing fee categories in order to further incentivize the increase in supply of accessible taxicabs within the City.)

44-2024 - A By-law to Provide for the Implementation and Collection of an Interim Tax Levy for 2024

(Implements Council direction of October 30, 2023 through Item CF-23-72 of the Sixteenth Report of the Corporate and Finance Services Committee to implement and collect an interim tax levy for 2024.)

45-2024 - A By-law to Amend General Fees and Charges By-Law 13-2003, as amended

(Implements direction of March 25, 2024 through Item CO-24-19 of the Fourteenth Report of the Community and Operations Services Committee to change the definition of a senior from 65+ years of age to 55+ years of age living in or paying property taxes in Oshawa.)

Public Discussion Agenda

Matters Excluded from Consent Agenda

Items Pulled from the Information Package

CNCL-24-27 - Oshawa Power and Utilities Corporation (Oshawa Power) Report of the Chairman to the Shareholder - Fourth Quarter Report (2023) (Previously INFO-24-51) (All Wards)

(Placed on the agenda at the request of Councillor McConkey in order to be received for information.)

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Recess

Closed Consent Agenda

Recommendation

That all items listed under the heading of Closed Consent Agenda for the City Council Meeting dated March 25, 2024 be adopted as recommended.

Correspondence with recommendations

None

Standing Committee Reports

Report of the Community and Operations Services Committee

None

Report of the Corporate and Finance Committee Services

None

Report of the Economic and Development Services Committee

The Economic and Development Services Committee respectfully reports and recommends to City Council its Twenty-eighth Report.

ED-24-25 - Use of Heritage Easement Agreements to Protect Designated Heritage Properties (All Wards)

Closed Pursuant to Section 239(2)(e) of the Municipal Act, 2001.

Recommendation

1. That, pursuant to Report ED-24-25 dated February 28, 2024, Economic and Development Services staff be authorized to advance amendments to the Delegation of Authority By-law 29-2009, as amended, to remove the delegation restriction under Item 60 of Schedule "A" of said by-law which limits the use of Heritage Easement Agreements to only those properties designated by Council as eligible for a Heritage Property Tax Reduction, generally in accordance with Attachment 3 to said Report; and
2. That, pursuant to Report ED-24-25 dated February 28, 2024, the Commissioner of Economic and Development Services be authorized to execute Heritage Easement Agreements, and cause such agreements to be registered on title, where deemed appropriate under the Ontario Heritage Act, in a form and content satisfactory to the Commissioner of Economic and Development Services and City Solicitor.

ED-24-26 - Results of the Request for Proposal (Reference Number C2023-093) for the Purchase/Lease and Development of the City-owned Land Located at 0 and 20 Harbour Road (Ward 5)

Closed Pursuant to Section 239(2)(c), (j), and (k) of the Municipal Act, 2001.

Recommendation

1. That, pursuant to Closed Report ED-24-26 dated February 28, 2024, City staff be authorized to advance Option 1 in accordance with Section 5.3.1 of Report ED-24-26; and,
2. That Staff be directed to initiate a rezoning of City owned lands known as 0 and 20 Harbour Roads to have complementary uses as found on the adjacent property to the east; and further that the rezoning be completed by October 2024.

ED-24-27 - Acquisition Strategy: Land on Bagot Street (Ward 4)

Closed Pursuant to Section 239(2)(c) and (e) of the Municipal Act, 2001.

Recommendation

That pursuant to Closed Report ED-24-27 dated February 28, 2024, City staff be directed to proceed as outlined in Sections 5.4 and 5.5 of said Report.

ED-24-28 - Third Update on Matters Related to the Oshawa-to-Bowmanville GO Rail Extension (All Wards)

Closed Pursuant to Section 239(2)(h) and (k) of the Municipal Act, 2001.

Recommendation

That, pursuant to Report ED-24-28 dated February 28, 2024, regarding a third update on matters related to the Oshawa-to-Bowmanville GO Rail Extension, Council adopt the position and comments as referenced in Section 2.0 of said Report and authorize staff to proceed as outlined in said Section.

ED-24-35 - Response to Correspondence from the Minister of Municipal Affairs and Housing concerning 2023 Housing Targets and Performance (All Wards)

Closed Pursuant to Section 239(2)(h) of the Municipal Act, 2001.

Recommendation

That, pursuant to Closed Item ED-24-35, the Mayor of Oshawa be directed to respond to the Minister of Municipal Affairs and Housing and the Province of Ontario in the manner outlined in said Closed Item.

Report of the Safety and Facilities Services Committee

None

Other Staff Reports and Motions

None

Closed Discussion Agenda

Matters Excluded from Consent Agenda

Items Requiring Council Direction

None

Rise and Report

Matters Tabled

None

Notices of Motion

CNCL-24-28 - Mandatory Breaks During Council and Standing Committee Meetings (All Wards)

The following notice of motion is submitted by Councillor Nicholson, seconded by Councillor Marimpietri:

Recommendation

That Council's Procedure By-law be amended to include the following mandatory breaks during Council and Standing Committee meetings:

- a) Council:
 - 11:00 a.m. – 11:15 a.m. - a fifteen minute comfort break;
 - 12:30 p.m. - 1:30 p.m. - a one hour break for lunch;
 - 3:00 p.m. – 3:15 p.m. - a fifteen minute comfort break
 - 5:00 p.m. - 6:00 p.m. - a one hour break for dinner, if required; and,
- b) Standing Committees:
 - i) For meetings starting at 9:30 a.m.
 - 11:00 a.m. – 11:15 a.m. - a fifteen minute comfort break
 - ii) For meetings starting at 1:30 p.m.
 - 3:00 p.m. – 3:15 p.m. – a fifteen minute comfort break; and,
- c) For meetings which start at 6:30 p.m. - a fifteen minute comfort break at 8:00 p.m.

CNCL-24-29 - Parking Utilization Survey for the On-Street and Off-Street Parking Components of the City's Municipal Parking System in the Downtown Oshawa Urban Growth Centre (Ward 4)

The following notice of motion is submitted by Councillor Kerr, seconded by Councillor Marimpietri:

Recommendation

That commencing in Q2 of 2024, staff initiate an updated parking utilization survey for the on- and off-street parking components of the City's municipal parking system in the Downtown Oshawa Urban Growth Centre (the "D.O.U.G.C.") as recommended in Report CNCL-21-110 dated November 23, 2021, including an analysis of the current municipal parking supply in the D.O.U.G.C. and the future parking requirements

related to current development proposals, and accounting for any future parking supply reductions related to proposed development and future Rapid Transit, as well as proposed reduced parking requirements related to current development proposals, and that staff investigate and determine an appropriate funding source.

CNCL-24-32 - Back-up Recording of Committee and Council Meetings (All Wards)

The following notice of motion is submitted by Councillor McConkey, seconded by Councillor Neal:

Recommendation

Whereas there was an issue with the audio at a recent City Standing Committee meeting and the sound was not recorded;

Now therefore;

1. That IT be directed to ensure there is a back-up audio recording of all City Committee and Council meetings; and,
2. That the Clerks department advise Council members and the public when the webstream for a City Committee of Council meeting fails, that meeting be delayed or rescheduled until the webstream is working.

CNCL-24-33 - Speeding on Rural Roads (Ward 1)

The following notice of motion is submitted by Councillor McConkey, seconded by Councillor Neal:

Recommendation

Speed concerns on 'Rural Roads' are on the increase; and,

In an effort to prevent further accidents, associated with traffic safety, from occurring;

Be it resolved that notwithstanding the city's policies relating to the limitation of traffic safety measures applicable on rural roads, that staff work with the ward councillors to activate an effective pilot project aimed at reducing speeds and improving road safety on Columbus Road, thereby offering a model potentially applicable on other 'Rural Roads' within our community.

Confirming By-Law

A by-law to confirm the City Council meeting of March 25, 2024.

Adjournment

To: City Council

From: Stephanie Sinnott, Commissioner,
Corporate and Finance Services Department
Tracy Adams, Chief Administrative Officer,
Office of the C.A.O.

Report Number: CNCL-24-23

Date of Report: March 20, 2024

Date of Meeting: March 25, 2024

Subject: 2025 Budget Timetable and Engagement Opportunities

Ward: All Wards

File: 03-05

1.0 Purpose

The introduction of Strong Mayor Powers legislation in 2023 assigned the powers and duties of the municipality with respect to proposing and adopting a budget to the Mayor as set out in Section 284.16 of the Municipal Act, 2001, S.O. 2001 c. 25 (“the Act”).

On March 14, 2024, through Mayoral Direction MDIR-2024-01, Mayor Carter directed the following:

“Pursuant to the powers extended to the Head of Council under Sections 284.3 and 284.16 of the Municipal Act, 2001, I, Dan Carter, Mayor of the City of Oshawa, hereby direct the Commissioner, Corporate and Finance Services/Treasurer and the Chief Administrative Officer as follows:

1. To prepare a proposed balanced 2025 Operating Budget and 2025 Capital Budget, 2026 Operating Budget Forecast and Nine-year Capital Forecast following budget and business planning best practices; and,
2. That the proposed 2025 Operating Budget and 2025 Capital Budget, the 2026 Operating Budget Forecast and Nine-year Capital Forecast be presented to Council on November 1, 2024; and,
3. That a special meeting of Council be held at 9:30 a.m. on November 8, 2024 to hear from the public concerning the Budget; and,

4. That staff be directed to respond to budget questions from Members of Council in writing and the replies be copied to all Members of Council and appropriate staff; and,
5. That staff be directed to advise Members of Council that all questions must be submitted by 4:30 p.m. on November 18, 2024 in order to receive a response.”

The purpose of this report is to obtain Council approval of the timetable for Council to consider amendments to the 2025 Proposed Budget and the engagement opportunities.

This report outlines public engagement opportunities for residents and property owners to provide feedback on their municipal budget priorities, which assists the City in making informed decisions.

Attachment 1 is a flow chart detailing the budget timeline options set out in Section 5.2.

Attachment 2 is an example of the Taxpayer Receipt online tool.

Attachment 3 is an example of the Budget Simulator online tool.

2.0 Recommendation

It is recommended to City Council:

That Council select an appropriate option as set out in Section 5.2 of Report CNCL-24-23 dated March 20, 2024 concerning the 2025 budget timetable and public engagement opportunities.

3.0 Executive Summary

Not Applicable

4.0 Input From Other Sources

- Corporate Communications
- Legislative Services

5.0 Analysis

As set out in Section 284.16 of the Municipal Act, as amended, the powers and duties of the municipality with respect to proposing and adopting a budget are assigned to the Mayor.

In accordance with O. Reg. 530/22, on or before February 1 of each year, the Mayor shall prepare a proposed budget for the municipality and provide it to Council for consideration as well as make it available to the public.

Within 30 days of receipt, Council, at a meeting, may pass a resolution to amend the proposed budget. Council may also pass a resolution to shorten this 30-day period for the

year. If Council does not pass a resolution making an amendment within the 30 days (or shorter, if set by Council), the budget is deemed to be adopted by the municipality.

If Council passes resolutions making amendments to the budget, within 10 days after the end of the time period Council has to pass such resolutions, the Mayor may veto the amendment(s) by providing a written veto document to all members of Council and the Clerk. This must include the reasons for the veto and may be provided at any time within the legislated time period. This does not have to be provided at a meeting of Council. The Mayor may shorten this period in any given year by giving a written document to each member of Council and the Clerk specifying the shorter period. This decision only affects the year the decision is issued.

If the Mayor does not veto a resolution to amend, the budget is considered adopted in accordance with the relevant regulations under the Act. If the Mayor vetoes the amendment, Council has 15 days to override the veto on a two-thirds (i.e. 8 Members of Council) vote, including the Mayor.

Unlike processes in previous years, a final vote on the budget is not required. The budget is deemed adopted once the process is complete following any proposed amendments, vetoes, or override of such vetoes.

Should the Mayor not present the budget by February 1, then Council shall prepare and adopt the budget for the municipality.

5.1 2024 Budget Timing

At its meeting of September 25, 2023, Council considered Report CNCL-23-92 concerning an Overview of the Strong Mayor Powers Legislation. Section 5.8 of the Report addressed the powers and duties regarding the budget and provided options for Council regarding the timelines for completion of the 2024 Budget. The following recommendation was adopted by Council:

“That pursuant to CNCL-23-92 dated September 13, 2023, concerning Overview of Strong Mayor Powers Legislation:

1. That Council reduce the time period as set out in subsection 7(3) of O. Reg 530/22 to pass a resolution making an amendment to the proposed budget from 30 days to 21 days; and,
2. That a Council meeting be held on December 1, 2023 for the proposing of amendments to the budget; and,
3. That subject to the Mayor reducing the time period as set out in subsection 7(6) of O. Reg 530/22 to veto a resolution passed by Council under subsection (3) from 10 days to 5 days, Council reduce the time period as set out in subsection 7(10) of O. Reg 530/22 to override the head of Council's veto of an amendment to the proposed budget from 15 days to 9 days; and,
4. That should Council have any proposed resolutions to override any budget items vetoed by the Mayor, that a meeting be held on December 15, 2023.”

5.2 2025 Budget Timetable

As noted, the Mayor has already provided direction to staff for the budget to be presented to Council on Friday, November 1, 2024. Using this date as a starting point for the process, three timeline options are outlined below for Council's consideration.

5.2.1 Option 1 –Align the 2025 Budget Timetable with the Schedule adopted for the 2024 Budget Process

Aligning the 2025 Budget Timetable with the reduced timeframes adopted by Council for the 2024 Budget would set out the following dates:

Date	Action
November 1, 2024	Mayor's Budget Delivery to Council
November 8, 2024	Council Meeting to hear Delegations on the Budget
November 22, 2024	Final date for a Council Meeting for Council to propose budget amendments
November 27, 2024	Mayor reduces his timelines to veto any amendments from 10 days to 5 days
December 6, 2024	Final date for a Council meeting to attempt to overturn any of the Mayor's vetoes, if necessary

Following the timetable above would have the 2025 Budget deemed adopted no later than December 6, 2024.

Should Council wish to select Option 1, the following motion should be passed:

"That pursuant to CNCL-24-23 dated March 20, 2024, concerning the 2025 budget timetable and engagement opportunities:

1. That Council reduce the time period as set out in subsection 7(3) of O. Reg. 530/22 to pass a resolution making an amendment to the proposed budget from 30 days to 20 days; and,
2. That Council provide direction on the date(s) for proposing amendments to the budget; and,
3. That Council reduce the time period as set out in subsection 7(10) of O. Reg. 530/22 to override the head of Council's veto of an amendment to the proposed budget from 15 days to 9 days.
4. That Council approve the public engagement opportunities as set out in Section 5.3 of this report."

5.2.2 Option 2 – Maintain the Timelines as Generally set out in Legislation

Council could choose to maintain the timelines set out in the legislation; however, it is important to note that 30 days after November 1 falls on Monday, December 2, which is the date for the regularly scheduled Corporate and Finance and Economic and Development Services Committee meetings. Council cannot lengthen the timelines provided in the regulation; therefore, to hold a Budget meeting on Monday, December 2 it must move the Standing Committee meetings to Friday, December 6, as there are Regional Committee meetings scheduled on December 3, 4 and 5. Council would need to reconsider its decision of November 15, 2022 regarding Part 4 of CNCL-22-69 concerning the Council and Standing Committee Meeting Schedules. This Option requires reconsideration by 2/3 of Council.

Further, Council would still need to reduce their legislative timelines related to overturning any vetos from 15 days to 13 days, as the fifteenth day would fall on Sunday, December 22.

Date	Action
November 1, 2024	Mayor's Budget Delivery to Council
November 8, 2024	Council Meeting to hear Delegations on the Budget
December 2, 2024	Final date for a Council Meeting for Council to propose budget amendments
December 7, 2024	Mayor reduces his timelines to veto any amendments from 10 days to 5 days
December 20, 2024	Final date for a Council meeting to attempt to overturn any of the Mayor's vetoes, if necessary

Should Council wish to select Option 2, the following motion should be passed:

“That pursuant to CNCL-24-23 dated March 20, 2024, concerning the 2025 Budget timetable and engagement opportunities:

1. That Council reconsider its decision of November 15, 2022 regarding Part 4 of CNCL-22-69 concerning the Council and Standing Committee Meeting Schedules; and,
2. That the 2024 meeting schedule be amended to move the Corporate and Finance Committee and Economic and Development Services Committee meetings from Monday, December 2 to Friday, December 6, 2024; and,
3. That Council reduce their legislative timelines related to attempting to overturn any vetos the Mayor may have made from 15 days to 13 days in order to meet on Friday, December 20, 2024; and,

4. That Council approve the public engagement opportunities as set out in Section 5.3 of this report.”

5.2.3 Option 3 – Maintain the Standing Committee Meeting Schedule by Reducing Proposed Amendment Period

Instead of amending the Standing Committee meeting schedule for December 2, 2024, Council could choose to shorten its time period to consider amendments to the proposed budget to the Friday prior, ending that time period on November 29, 2024.

Date	Action
November 1, 2024	Mayor’s Budget Delivery to Council
November 8, 2024	Council Meeting to hear Delegations on the Budget
November 29, 2024	Final date for a Council Meeting for Council to propose budget amendments
December 5, 2024	Mayor reduces his timelines to veto any amendments from 10 days to 6 days
December 20, 2024	Final date for a Council meeting to attempt to overturn any of the Mayor’s vetoes, if necessary

Should Council wish to selection Option 3, the following motion should be passed:

“That pursuant to CNCL-24-23 dated March 20, 2024, concerning the 2025 Budget timetable and engagement opportunities:

1. That Council reduce the time period as set out in subsection 7(3) of O. Reg. 530/22 to pass a resolution making an amendment to the proposed budget from 30 days to 27 days; and,
2. That Council approve the public engagement opportunities as set out in Section 5.3 of this report.”

5.3 Budget Engagement Opportunities

In the preparation of the 2025 proposed budget, the following public engagement opportunities are proposed. In addition to the special Meeting of Council scheduled for November 8, 2024 to hear delegations related to the proposed budget, it is recommended that the same online tools used in the past two Budget Public Engagements be used as they help gather feedback as well as provide an educational component. Alternate formats to complete the tools would be available through Service Oshawa.

In addition to the November 8, 2024 Council meeting to hear delegations on the budget, the following public engagement opportunities are recommended:

1. Taxpayer Receipt (Attachment 2) informs and educates residents and property owners as to what their tax dollars buy in a receipt format. This tool would continue to be available year-round as an educational tool.
2. Budget Simulator (Attachment 3) allows residents and property owners to share their budget priorities by increasing and/or decreasing City program and service spending and revenue. Starting values would be based on the 2024 City Budget. This tool would be available for public engagement for a four-week period in spring 2024 and will overlap with the Wednesday, May 1 Shape Oshawa Open House.
3. Connect Oshawa would host links to the two above online tools as well as a Question and Answer forum where residents and property owners can ask questions about the City budget and budget process. The launch of the Connect Oshawa project page would coincide with the launch of the Budget Simulator.
4. "Help Shape Oshawa" Open House takes place on May 1, 2024. Building on the success of the first Help Shape Oshawa event last fall, staff are returning to the Oshawa Centre on Wednesday, May 1 to promote City programs and services and engagement opportunities. The Budget Simulator would be available for completion online and on paper at the event.

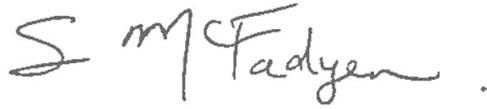
To continue public education and encourage feedback on the City Budget, City staff will promote the 2025 Budget public engagement opportunities using a variety of communication methods.

6.0 Financial Implications

The estimated cost for 2025 Budget Public Engagement and communications would be approximately \$25,000, with costs funded from the 2024 Operating Budget.

7.0 Relationship to the Oshawa Strategic Plan

The preparation and adoption of the budget and public engagement opportunities supports the Oshawa Strategic Plan goals of Accountable Leadership and Economic Prosperity and Financial Stewardship.



Shannon McFadyen, Director, Corporate Communications
Office of the C.A.O.



Mary Medeiros, Director, Legislative Services/City Clerk
Office of the C.A.O.

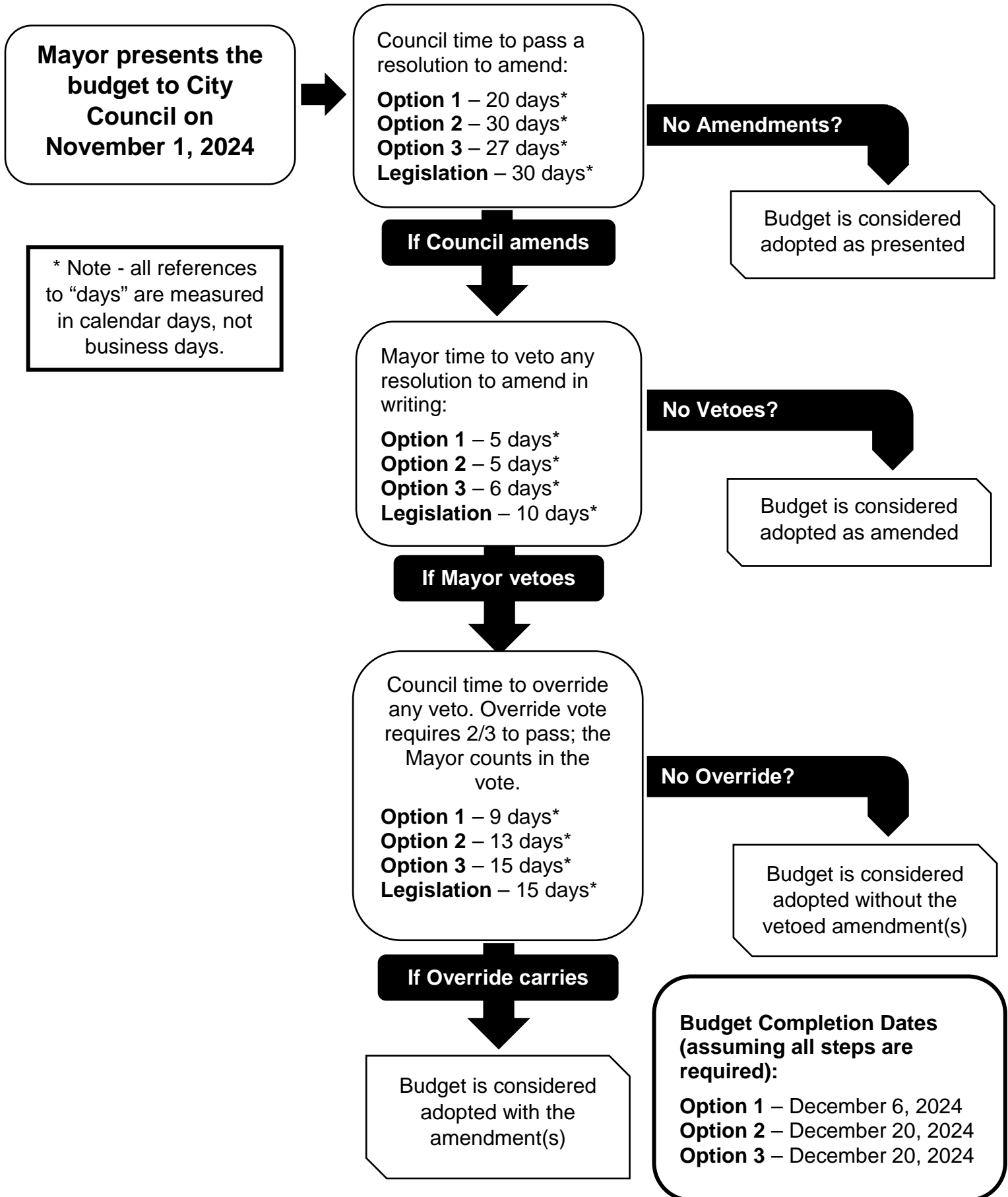


Stephanie Sinnott, Commissioner,
Corporate and Finance Services Department



Tracy Adams, Chief Administrative Officer,
Office of the C.A.O.

Budget Timeline Options Flow Chart



Taxpayer Receipt

Image is a screenshot of the 2023 Taxpayer Receipt generated with Oshawa's average assessed property value (\$356,000).

Your 2023 City of Oshawa Residential Property Tax Receipt			
External Agencies, Advisory Committees & Grants	\$18	Parks, Waste & Maintenance	\$37
External Agencies i	\$15	Parks, Forestry, Playgrounds, Splash Pads i	\$13
Advisory Committees i	\$1	Waste Collection i	\$6
Grants i	\$1	Winter Control & Snow Operations i	\$10
Tribute Communities Centre i	\$1	Roads & Sidewalk Maintenance i	\$7
Oshawa Executive Airport i	\$0		
Fire Services	\$40	Infrastructure Services	\$19
Fire Support Services & Administration i	\$7	Planning & Building Services i	\$6
Fire Suppression i	\$33	Engineering & Construction i	\$5
		Facilities Management Services i	\$7
Governance & Administration	\$57	Recreation Services	\$15
Animal Services, Crossing Guards, Parking & Traffic i	\$9	Recreation Programs i	\$4
Clerks, Communications & Service Oshawa i	\$6	Recreation Facility Maintenance i	\$10
Corporate Expenditures i	\$15		
Council i	\$1	Reserve & Capital Contributions	\$14
Culture, Events, Business & Economic Development i	\$2	Reserve & Capital Contributions i	\$14
Finance, Human Resources, Information Technology & Legal i	\$21		
Municipal Law Enforcement	\$7		
By-law Enforcement & Licensing i	\$4		
Security i	\$2		
		Total: i \$2,113	
		<p>-----</p> <p>This residential property tax receipt represents only the City's portion of property taxes collected. The City also collects property taxes on behalf of the Regional Municipality of Durham and the Province for local school boards.</p> <p>Learn more about the City Budget.</p>	

(continued on the right)

Budget Simulator

2024 Budget Engagement

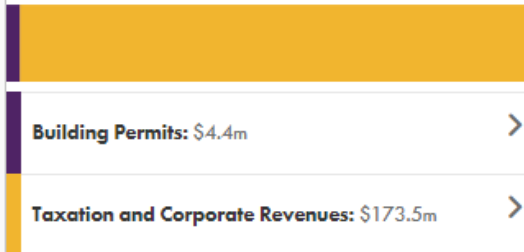
You are balanced.



Where the Money Goes



Revenue



Spending

External Agencies, Advisory Committees & Grants: \$15.4m	>
Fire Services: \$34.2m	>
Governance & Administration: \$48.5m	>
Municipal Law Enforcement: \$6.2m	>
Parks, Waste & Maintenance: \$31.9m	>
Infrastructure Services: \$17.1m	>
Recreation Services: \$12.7m	>
Reserve & Capital Contributions: \$11.8m	∨

Reserve & Capital Contributions: \$11.8m ⓘ
Would you maintain, increase or decrease funding for Reserve & Capital Contributions?

- Increase by 5% +\$591,300
- Increase by 2.5% +\$295,650
- Maintain
- Decrease by 2.5% -\$295,650
- Decrease by 5% -\$591,300

\$11.8m
\$0
\$11.8m

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Reset all to start over

The City is part of a two-tier government, and as a result collects property taxes on behalf of not only the City, but also the Regional Municipality of Durham and the Province for local school boards. For every dollar collected in 2023, the City kept only 41 cents; approximately 44 cents were allocated to the Region and 15 cents were sent the Province for to local school boards.

For more information and to stay up-to-date on the 2024 City Budget process, visit the [Budget webpage](#) and follow [#OshBudget](#) on Twitter.

To: City Council

From: Adam Grant, Commissioner,
Safety and Facilities Services Department

Report Number: CNCL-24-24

Date of Report: March 20, 2024

Date of Meeting: March 25, 2024

Subject: New Community Centre in the Northwood Business Park -
Alternative Design Concept

Ward: Ward 2

File: 03-05

1.0 Purpose

On June 26, 2023, Council considered Report CNCL-23-63 concerning the New Community Centre in the Northwood Business Park and directed that staff proceed with the original scope of work with the exception of increasing the swimming pool to eight (8) lanes.

On November 20, 2023, City Council considered Report SF-23-37, dated November 14, 2023 that provided an update on the project and subsequently passed the following motion:

‘That Council reconsider its decision of June 26, 2023 concerning New Community Centre in the Northwood Business Park; and,

That staff be directed to utilize the existing design concept and that all components contemplated in the original design be adapted to a more fiscally responsible alternative design; and,

That staff report back to the Safety and Facilities Services Committee in Q1 2024.’

The purpose of this Report is to provide an update on the progress of advancing a new alternative design concept as directed by Council at its November 20, 2023 meeting. However, Council reconsideration is required on the number of swimming lanes.

Staff have undertaken a review of the site plan and building design to ensure maximum efficiency and minimize costs. As part of the review, it is being recommended that the proposed alternative design concept does not include eight (8) swimming lanes but rather four (4) swimming lanes.

Attachment 1 is a copy of Report SF-23-37 dated November 14, 2023 regarding the design reconsideration of the New Community Centre in the Northwood Business Park.

Attachment 2 is the proposed site plan and floor plan of the alternative design concept.

2.0 Recommendation

It is recommended to City Council:

1. That Council reconsider its June 26, 2023 decision regarding Report CNCL-23-63 concerning the new Community Centre in Northwood Business Park and increasing the swimming pool to eight (8) lanes;
2. That pursuant to Report CNCL-24-24, dated March 20, 2024, concerning an alternative design concept for the New Community Centre in the Northwood Business Park, Council select the appropriate alternative design concept as outlined in Section 5.8 of this Report.

3.0 Executive Summary

Not applicable.

4.0 Input From Other Sources

The following have been consulted in preparation of this Report:

- Chief Administrative Officer
- Commissioner, Community and Operations Services
- Commissioner, Corporate and Finance Services
- Commissioner, Economic and Development Services

5.0 Analysis

5.1 Community Park and Community Centre in Northwest Oshawa (Report CS-21-66)

At its June 21, 2021 meeting regarding Report CS-21-66, Council directed:

1. That the location for the future community centre to serve northwest Oshawa as recommended in the Parks Recreation Culture and Library Facility Needs Assessment be located in the future Windfields Community Park located at the northeast corner of Thornton Road North and the future Britannia Avenue West extension;
2. That staff report back to a future Council meeting on the business case for the components/amenities to be located in the proposed community centre, the financial implications that need to be considered from both a capital and operating perspective and the process to deliver the project;

3. That the OSCC55+ Board and Oshawa Public Library Board be requested to support this location for their future needs in north Oshawa,
4. That as part of the process to prepare the report outlined in Part 2 of this recommendation that staff consult with Indigenous communities in Oshawa to investigate the need and opportunity to provide shared or dedicated space within the proposed community centre for use by local Indigenous communities;
5. That as part of the process to prepare the report outlined in Part 2 of this recommendation that staff conduct an analysis of the diversity of the surrounding community and outline a consultation plan to ensure that their needs are considered; and,
6. That concerning the future Community Park and Community Centre in Northwest Oshawa, staff be directed to review the planning and zoning of the area surrounding the proposed community centre and consider and report on a possible planning strategy that will lead to mixed use and mixed density neighbourhoods surrounding the future Community Park and Community Centre.

5.2 Parks, Recreation, and Culture Needs Assessment (P.R.L.C.), Preliminary Indoor Facility Component Analysis for the Future Northwest Community Centre (Report CO-23-33)

At its June 26, 2023 meeting, Council considered Report CO-23-33, concerning the preliminary indoor facility component analysis for the future Northwest Community Centre. Based on the preliminary P.R.L.C. analysis, the Report concluded that there is a need for a new community centre to support the:

- growth related needs north of Conlin Road;
- site location at Thornton Road North and Britannia Avenue extension; and,
- inclusion of a multi-use/ multi-generational/ multi-seasonality amenities.

5.3 New Community Centre in the Northwood Business Park (Report CNCL-23-63)

Also, at its June 26, 2023, meeting, Council considered Report CNCL-23-63 regarding the New Community Centre in the Northwood Business Park. Specifically the Report:

- responded to Item 2 of the June 21, 2021 Council direction;
- updated Council on the progress of advancing Items 1 to 5 of the June 21, 2021 direction;
- updated Council on the Infrastructure Canada Green and Inclusive Community Building (GICB) Program application;

- provide context with respect to the Parks, Recreation, Library and Culture Facility Needs Assessment (P.R.L.C.), Preliminary Indoor Facility Component Analysis for the Future Northwest Community Centre (CO-23-33); and,
- provide options to Council on how the project may proceed. The Options provided included:
 - Option 1 - Status Quo – Continue with Original Design Scope at an estimated cost of approximately \$162 million.
 - Option 2 – Revise Conceptual Design to align with the P.R.L.C. at an estimated cost of approximately \$250 million.

Council then passed the following motion:

1. That pursuant to Report CNCL-23-63 dated June 21, 2023 regarding the new Community Centre in Northwood Business Park that staff be directed to proceed with the original scope of work with the exception of increasing the swimming pool to eight (8) lanes, and design and preparation of tender documents be completed using \$5.5 million of the already approved funding; and,
2. That staff report back prior to tender on the total funds required to complete the facility and recommendations on a funding source.

5.4 New Community Centre in Northwood Business Park (Report SF-23-37) – Original Design

At its November 20, 2023 meeting, Council considered Report SF-23-37 (refer to Attachment 1), which addressed Council's June 26, 2023 direction. Specifically, the Report provided design development at the 90% Design/ Class B estimate for the following scope of work:

- Oshawa Public Library branch;
- OSCC55+ branch;
- Dedicated Indigenous space;
- Swimming/leisure pool (8 lanes);
- Gymnasium;
- Cardio/weight room;
- Fitness/yoga studios;
- Multi-use activity rooms;
- An outdoor splash pad and playground;
- Outdoor passive space and trails; and,
- Outdoor sports fields.

Table 1 provides the estimated project cost breakdown and Table 2 provides the estimated facility construction costs for the original design.

Table 1: Estimated Project Cost Breakdown

	Approx. Area (sq.ft.)	Approx. Cost/sq.ft (\$)	Estimated Cost (\$)	Approx. % of Construction Costs
Building	151,006	1,006	152,000,000	73
Critical Infrastructure	1,315,789	19	25,000,000	12
Outdoor Fields and Amenities	1,315,789	24	32,000,000	15
Sub-total	-	-	209,000,000	-
Professional Services	-	-	22,000,000	10.5
Furniture, Fixtures and Equipment	-	-	5,000,000	2
Sub-total	-	-	27,000,000	-
Total	-	-	236,000,000	-

Table 2: Estimated Facility Construction Costs

Item	Estimated Cost
Outdoor sports fields, amenities, passive space, and critical infrastructure	\$57,000,000
8 Lane Pool	32,000,000
Oshawa Public Library branch	23,300,000
Gymnasium	16,300,000
Common space	11,700,000
Cardio/ weight/ fitness/ activity rooms	8,200,000
Dedicated Indigenous Space	6,000,000
OSCC55+ branch	7,000,000
Administration	2,400,000
Custodial	800,000
Not in Program (Mechanical/Electrical, stairs, elevators, etc.)	44,300,000
Total Estimated Construction Cost	\$209,000,000

At its November 20, 2023 meeting, Council passed the following motion:

That based on Report SF-23-37, dated November 14, 2023, concerning the new Community Centre in Northwood Business Park:

1. That staff be directed to utilize the existing design concept and that all components contemplated in the original design be adapted to a more fiscally responsible alternative design; and,
2. That staff report back to the Safety and Facilities Services Committee in Q1, 2024.

5.5 Recreation Program Analysis

A review and analysis of the City's recreation programs that may be offered at the new Community Centre was undertaken to ensure that the alternative design aligns with the programming needs. Below is an analysis of current program and space requirements for aquatics, multi-use gymnasium, sports fields, baseball diamonds and multi-purpose rooms.

5.5.1 Aquatics

Current aquatic program registration reflects fill rates across all City pools between 90-100% with full registration at Delpark Homes Centre. Waitlists also continue to grow year over year with approximately 4,213 participants waitlisted for various aquatic programs in 2023, averaging 1,053 participants each program session.

Aquatic facilities are an area of significant revenue generation. Total revenue generated from all City pools through registered programs, leisure swims and facility rentals in 2023 was \$2,085,000. Delpark Homes Centre accounted for \$1,090,700 of this revenue and is continually at or near capacity for its programs and services.

Aquatic facilities also accommodate area swim clubs. Currently Oshawa Aquatic Club and Durham Synchronized Swim Club rent time at the facilities for both practices and competitions. Oshawa schools also utilize rentals times for their swim teams and hosting of Lake Ontario Secondary School Athletics competitions.

Currently, Oshawa swim clubs utilize 36.75 hours/week through rental time at Civic Recreation Complex, Donevan Recreation Centre and South Oshawa Community Centre. The requirement for proper training and competitions is a 25 metre pool which only Donevan and South Oshawa facilities provide. An additional 25 metre lane pool with minimum of 4 lanes would relieve pressure on existing pools and free up additional programming time for the City.

From a programming staff perspective, a rectangle (lane style) pool is more cost efficient to run than a leisure pool. Rectangle pools at minimum require only 1-2 lifeguards and up to a maximum of 4-5 lifeguards even at maximum capacity. Leisure style pools often require a minimum of at least 5 lifeguards per shift and up to 8 to 10 lifeguards depending on type of program offered. A rectangle style pool would assist with maintaining overall staffing levels given the shortage that has been experienced by all municipalities in the region and province.

Ensuring the new facility can accommodate swimming lessons, lane swims and club permits will allow the City to alleviate demand at other pools, especially Delpark Homes Centre and provide the opportunity to offer additional times for leisure swims.

5.5.2 Multi-Use Gymnasium

Oshawa currently operates the equivalent of 2.5 gymnasiums. This supply takes into account that gyms at South Oshawa Community Centre and Northview Community Centre reflect shared usage by OSCC55+, Boys and Girls Club Durham and the Durham District School Board.

On average, approximately 9,000 hours of recreation time are booked per year in City gymnasiums. City usage tripled from 2014 to 2023 (excluding 2020 and 2021) and is currently at capacity.

In 2023, Delpark Homes Centre had a utilization rate of 96%, which includes rentals, City registered and drop-in programs. In 2023, sport registered program fill rates across City gymnasiums were between 87-94%, with Delpark Homes Centre achieving a 94% fill rate with 316 people on a waitlist.

Drop-in sports such as pickleball, badminton and basketball are placing a high demand on gymnasium usage. Staff have been able to offer arena floor options for pickleball; however, continued demand from residents for more available gymnasium time occurs regularly.

With Oshawa Public Library and OSCC55+ being facility partners at the new recreation centre, a full-sized gymnasium designed with the ability to offer multiple sports and activities is essential to meet the current and future demands that are being felt at existing facilities by the City and the facility partners.

5.5.3 Sports Fields

Oshawa currently maintains 60 outdoor sport fields of varying types, sizes and amenities. This supply consists of:

- 2 lit multi-purpose artificial turf fields
- 6 multi-purpose fields (3 lit and 3 unlit)
- 26 11 v 11 fields (2 lit and 24 unlit)
- 26 unlit fields ranging in size for 5 v 5 to 9 v 9 play

Recognizing that lit sport fields and artificial turf sport fields provide extended periods of play into the evening and during the shoulder seasons compared to unlit fields and natural turf fields, equivalency factors of 1.5 and 2.0 unlit fields are applied to lit natural fields and lit artificial turf fields, respectively. With five lit natural fields and two artificial turf fields, Oshawa offers a playable supply equivalent to 65 unlit natural grass fields.

Multi-purpose fields are used for a variety of sports including but not limited to, field hockey, football, lacrosse, rugby, soccer and ultimate frisbee. Due to the variety of sports played on these fields, we do not have a service rate calculation.

The City currently has a total of eight multi-purpose fields. Five of those fields are located at the Civic Recreation Complex and the remaining three fields are located at Alexandra Park, North Oshawa Park and Rotary Park.

The 2023 utilization rate of the multi-purpose fields at Alexandra Park, North Oshawa Park and Rotary Park was 78%. There were a total of 1,272 hours available and the fields were permitted for a total of 992.5 hours.

The 2023 utilization rate for the three natural turf fields at the Civic Recreation Complex was 42%. There were a total of 1,272 hours available and the fields were permitted for a total of 533.75 hours.

Utilization rates are based on weekday hours from Monday to Thursday from 6:00 p.m. to 8:00 p.m. for unlit fields or 6:00 p.m. to 10:00 p.m. for lit fields, and Sunday hours from 10:00 a.m. to 6:00 p.m.

Outfield fields require two consecutive days of rest which typically occur on Friday and Saturday.

Data for the artificial turf fields has not been included due to the difference in play surface and the increased rental fee for artificial turf fields.

In 2023, the total revenue earned through the permitting of outdoor fields was \$232,801, consisting of \$57,500 from the rental of community fields and \$175,301 from the rental of the five Civic Fields.

5.5.4 Baseball Diamonds

Oshawa currently maintains 52 ball diamonds consisting of:

- 36 softball diamonds (2 lit and 34 unlit)
- 8 lit slo-pitch diamonds
- 8 hardball diamonds (3 lit and 5 unlit), including Kinsmen Stadium and Knights of Columbus Park (noting, however that these diamonds do not have pitching mounds but whose playout lines are suitable for hardball).

Recognizing that lit ball diamonds can accommodate extended periods of play into the evening compared to unlit diamonds, an unlit equivalent factor is applied. Each lit diamond is assumed to provide an equivalent capacity of 1.5 unlit diamonds. With 14 lit diamonds, Oshawa has a supply of 61 unlit equivalent diamonds.

The City of Oshawa has historically calculated needs using a standard of one ball diamond per 100 registered players. The City is presently achieving a service rate of one diamond per 59 registrants based upon an estimated 3,625 players using an effective supply of 61 diamonds.

The City currently has a total of five baseball diamonds with mounds. They are located at Kinsmen Stadium, three diamonds at Lakeview Park, and one diamond at Ritson Road Fields. The utilization rate of these diamonds in 2023 was 61%. In 2023, there were 4,504 total hours available and the diamonds were permitted for a total of 2,755.5 hours.

Utilization rates are based on weekday hours from Monday to Friday of 6:00 p.m. to either 8:00 p.m. for unlit diamonds or 6:00 p.m. to 10:00 p.m. for lit diamonds, and weekend hours of 10:00 a.m. to 8:00 p.m. for unlit diamonds and 10:00 a.m. to 10:00 p.m. for lit diamonds.

In 2023, the total revenue earned through the permitting of all diamonds was \$155,725.

5.5.5 Multi-Purpose Rooms

The City provides 23 multi-purpose rooms to facilitate a diverse range of uses including City of Oshawa recreation programs, community programming, corporate meetings, community group meetings, banquets, birthday parties, and many other social events. Oshawa's multi-purpose rooms are available in a variety of types and sizes that can be

configured to suit user needs. Rooms are equipped with many amenities that vary by location and may include theatre-style seating, kitchens, preschool furniture, and more.

This supply consists of:

- 1 auditorium and 4 multi-purpose rooms at the Arts Resource Centre
- 4 multi-purpose rooms at the Civic Recreation Complex
- 1 multi-purpose room at the Columbus Community Centre
- 4 multi-purpose rooms at the Delpark Homes Centre
- 2 multi-purpose rooms at the Donevan Recreation Complex
- 5 multi-purpose rooms at the Northview Community Centre
- 2 multi-purpose rooms at the South Oshawa Community Centre

Utilization Rates for Delpark Homes Centre and Northview Community Centre have been provided as they have similar operating models with partnerships with OSCC55+ (Northview Community Centre) and in the case at Delpark Homes Centre, with both OSCC55+ and Oshawa Public Libraries. Civic Recreation Complex has been included because of the types of indoor and outdoor facilities.

The 2023 utilization rate of the multi-purpose rooms at Delpark Homes Centre was 42%. There were a total of 12,654 hours available and the rooms were permitted for a total of 5,269.25 hours.

The 2023 utilization rate of the multi-purpose rooms at Northview Community Centre was 47%. There were a total of 12,000 hours available and the rooms were permitted for a total of 5,590.92 hours.

The 2023 utilization rate of the multi-purpose rooms at Civic Recreation Complex was 40%. There were a total of 16,588 hours available and the rooms were permitted for a total of 6,604.52 hours.

Utilization rates for Civic Recreation Complex and Delpark Homes Centre are based on weekday hours of 9:00 a.m. to 9:00 p.m. and weekend hours of 9:00 a.m. to 8:00 p.m. Northview Community Centre is based on weekday hours of 9:00 a.m. to 9:00 p.m.

Multi-purpose rooms are an essential addition to a facility as they provide a complementary space to other facility amenities and are often used in conjunction with other spaces.

In 2023, the total revenue earned through the permitting of all multi-purpose rooms was \$240,274:

- \$11,409 at the Arts Resource Centre
- \$101,772 at the Civic Recreation Complex (including \$56,000 earned through a partnership with Trent University for use of rooms as classroom space).
- \$5,318 at the Columbus Community Centre
- \$72,592 at the Delpark Homes Centre
- \$6,690 at the Donevan Recreation Complex
- \$294 at the Northview Community Centre

- \$42,199 at the South Oshawa Community Centre

5.6 Alternative Design Concept

An evaluation of both the site plan and building design was undertaken to explore opportunities to re-envision the original design to a more fiscally responsible alternative design. The analysis was methodical and deliberate to maintain as much of the original design as possible to ensure no costs and associated work were lost as design continued to advance. A review of each program area was initiated to determine if there were opportunities to advance an alternative design.

The comprehensive review and re-envisioning of the Northwood Community Centre and outdoor space resulted in an initial estimated cost avoidance of approximately \$70-85 million and an updated building footprint of approximately 100,000 ft² versus 150,000 ft² as per the original design. It should also be noted that the alternative design concept is well positioned for scalability if future demands require an expansion as it has been created in a manner that would allow for future expansion to the east and west sides of the building, if required in the future.

Based on the analysis of the City's requirements, and using a creative approach to space allocation, the alternative design concept has been prepared and includes all components contemplated in the original design and provides a more fiscally responsible design. The following adjustments were made to the original design to ensure maximum efficiency of the space and reduction of costs:

- Reduction of eight swimming lanes to four swimming lanes;
- Reduction to one body of water for the swimming lanes, leisure pool with beach entry and potential water slide;
- Removal of the hot tub and sauna;
- Modified the size of the library to be compatible with the Delpark Homes Library;
- Advanced a value-based engineering strategy (e.g. interior finishes, etc.);
- Consolidated the common space to provide more efficient use of egress space;
- Consolidated the gymnasium to a single multi-use space to serve a variety of uses;
- Modified the loading dock to provide an at grade solution;
- Combined programmable space amongst multiple user groups;
- Reduced the size of the weight room/fitness area;
- Reduced the walk/run track due to the reduction in the gymnasium;
- Re-envisioned the original design to ensure design costs were preserved;
- Achieved significant efficiencies in HVAC, electrical and mechanical requirements.

5.6.1 Alternative Design Concept: Components

Attachment 2 is the proposed site plan and building floor plan layout of the new alternative design concept, including all exterior items. The alternative design scope of work includes designing to achieve the Zero Carbon Building Standard (Design) certification with an all-electric, zero-emissions building (no fossil fuel combustion during normal building operations) with full site development, which includes the following components:

- Aquatics centre (single body of water pool combining 4 lane 25m lap swim, a leisure area with beach entry and potential water slide);
- Oshawa Public Library branch (10,000 sf net useable area);
- OSCC55+ branch (6100 sf of programmable space, office space, cafeteria);
- Multi-purpose rooms (4 on the second floor to be shared by all user groups);
- Gymnasium (8000 ft² multi-purpose gymnasium);
- Walk/run track on the 3rd floor above the gymnasium;
- Indigenous program space;
- Cardio and weight room; and
- Fitness and yoga studio.

The project also includes complete site works such as:

North Fields includes:

- Baseball diamond;
- Multi-use field;
- Soccer pitch;
- Six pickle ball courts;
- Two basketball courts;
- Administration building and washrooms;
- One tennis court; and
- Associated parking area.

Community Park (south of the building) includes:

- Splash pad;
- Junior playground;
- Senior Playground;
- Sand pit;
- Seating canopy with shade structure;
- Outdoor Indigenous space;
- Reading garden adjacent to the library;
- North and south plaza (which can be programmed for outdoor events, farmers markets, etc.); and
- Associated parking areas.

5.6.2 Alternative Design Concept: Cost

The project has a preliminary construction estimate of approximately \$149 million as noted in **Table 3**. **Table 4** outlines the estimated facility construction costs. **Table 5** provides a breakdown of estimated site construction costs for the north half of the site and **Table 6** provides the estimated site construction costs for the south half of the site.

Table 3: Estimated Project Construction Cost Breakdown

Hard Construction Costs	GFA (SFA)	Unit (Cost/SF)	Sub Total Including Mark-Ups & Contingencies
Building	100,449	\$1,034	\$103,844,880
South Half of Site	596,150	\$34	\$20,404,400
North Half of Site	742,468	\$33	\$24,807,900
Total Estimated Hard Costs			\$149,057,180

Table 4: Estimated Facility Construction Costs

Program Spaces	GFA (SFA)	Unit (Cost/SF)	Sub Total Including Mark-Ups & Contingencies
Commons	4,423	\$884	\$3,910,437
Indigenous Indoor Area	3,783	\$1,039	\$3,930,659
Pool	16,233	\$1,912	\$31,033,748
Gymnasium	12,482	\$887	\$11,077,237
Oshawa Seniors	8,070	\$813	\$6,557,359,
Community Activity	7,338	\$835	\$6,130,804
Library	10,331	\$878	\$9,066,862
Administration	1,067	\$814	\$868,546
Custodial	722	\$828	\$597,632
Service Spaces, Corridor and Circulation	36,000	\$849	\$30,671,598
Total Estimated Hard Costs			\$103,844,880

Table 5: Estimated North Half of Site Construction Costs

North Half of Site	GFA (SFA)	Unit (Cost/SF)	Sub Total
Multi-use Field	163,122	\$17.39	\$2,837,500
Baseball	97,659	\$42.53	\$4,153,100
Soccer Pitch	105,447	\$28.28	\$2,982,100
Pickleball Courts	13,130	\$78.16	\$1,026,300
Basketball Courts	12,983	\$65.23	\$846,900
Tennis Court	8,846	\$65.32	\$577,800
Admin Building	6,067	\$723.14	\$4,387,300
Parking	51,562	\$18.15	\$935,800
Site prep, Hard & Softscapes	283,652	\$25.09	\$7,061,100
Total Estimated Hard Costs			\$24,807,900

Table 6: Estimated South Half of Site Construction Costs

South Half of Site	GFA (SFA)	Unit (Cost/SF)	Sub Total
Splash Pads	9,190	\$126.19	\$1,159,700
Junior & Senior Playground	18,770	\$81.76	\$1,534,600
Seating Canopy	7,312	\$61.28	\$448,100
Indigenous Outdoor Area	10,130	\$302.69	\$3,066,300
Seating Area North of Library	4,550	\$63.08	\$287,000
Plaza	18,248	\$31.42	\$573,400
Storage Bldg	1,085	\$552.72	\$599,700
Parking	152,888	\$16.29	\$2,491,300
Site prep, Hard & Softscapes	373,977	\$27.39	\$10,244,300
Total Estimated Hard Costs			\$20,404,400

5.7 Alternative Design Concept: Considerations

As noted in Section 5.7 there has been a considerable amount of work performed to ensure all criteria in the Council direction has been achieved including that all required programming has been contemplated and benchmarked against the needs analysis, and a more fiscally responsible design coupled with the ability to scale so that the facility can meet the community needs of today and into the future.

5.7.1 Option 1 - Alternative Design Concept: Full Site

The entire site comprises of a fiscally responsible alternative design that utilizes the existing design concept and all components contemplated in the original design are included. The estimated hard construction costs are shown below in **Table 7**.

Table 7: Estimated Building and Full Site Costs

Hard Construction Costs	GFA (SFA)	Unit (Cost/SF)	Sub Total Including Mark-Ups & Contingencies
Building	100,449	\$1,034	\$103,844,880
South Half of Site	596,150	\$34	\$20,404,400
North Half of Site	742,468	\$33	\$24,807,900
Total Estimated Hard Costs			\$149,057,180

If Council wishes to advance the full site alternative design concept, then the following recommendation should be adopted:

- “1. That pursuant to Report CNCL-24-24, dated March 20, 2024, concerning an alternative design for the New Community Centre in the Northwood Business Park, Option 1 – Alternative Design Concept: Full Site as outlined in Section 5.8.1 of this Report be approved; and,

2. That staff report back to Council prior to tender on total funds required to complete the facility and recommendations on a funding strategy.”

5.7.2 Option 2 - Alternative Design Concept: Building and South Half of Site

Although significant infrastructure would still be required, including site drainage, parking, roadways and service routes, it may be possible to delay construction of the outdoor sports fields and passive space north of the facility. It is estimated that it may reduce the immediate financial impact to the City by approximately \$24.7 million as shown in **Table 7**. However, future rate of inflation and market trends should be taken into consideration when estimating future costs of constructing components that are phased.

Should Council wish to advance the alternative design comprising of the building and the south half of the site, the estimated hard construction costs are approximately \$124 million as outlined in **Table 8**.

Table 8: Estimated Building and South Half of Site Costs

Hard Construction Costs	GFA (SFA)	Unit (Cost/SF)	Sub Total Including Mark-Ups & Contingencies
Building	100,449	\$1,034	\$103,844,880
South Half of Site	596,150	\$34	\$20,404,400
Total Estimated Hard Costs			\$124,249,280

If Council wishes to advance the building and south half of the site, then the following recommendation should be adopted:

- “1. That pursuant to Report CNCL-24-24, dated March 20, 2024, concerning an alternative design concept for the New Community Centre in the Northwood Business Park, Option 2 - Alternative Design Concept: Building and South Half of Site as outlined in Section 5.8.2 of this Report be approved; and
3. That staff report back to council prior to tender on total funds required to complete the facility and recommendations on a funding strategy.”

5.8 Schedule

As noted in Report SF-23-27 (refer to Attachment 1) to achieve a completion date of July 2026, preparation of tender documents and specifications were required to be completed before the December 31, 2023 deadline. However, at its November 20, 2023 meeting, Council did not advance the existing design concept, but instead the direction was to develop a more fiscally responsible alternative design concept and report back to the Safety and Facilities Services Committee in Q1 2024.

To provide an accurate construction schedule, a design concept needs to be decided. Based on the design selected by Council, a time frame to produce a Class B estimate, and an estimated time to complete construction would be prepared. It should be noted that it will take the remainder of this year (2024) to prepare tender documents for spring 2025

construction mobilization. It is also anticipated that it will take approximately 18 months to complete construction of the facility. Therefore, it is recommended that Council reconsider its January 13, 2023 direction that the project be targeted for a July 1, 2026 opening.

To help reduce construction time, there may be an opportunity to coordinate components of the grading and the site works for Thornton Road North and the Northwood Community Centre; however, it is unlikely that the entire facility will be complete for a July 1, 2026 opening as Council directed.

6.0 Financial Implications

The preliminary construction estimate is approximately \$149 million.

The City's Development Charge Background Study update is underway with an expected implementation date of July 2024. However, it is not currently at a stage where the potential Development Charges generated or the service level caps for the facility could be reasonably estimated.

Since the update to the D.C.B.S. is not yet complete the extent of the financing is unknown. Development Charge financing of the project will be subject to the service level cap that will pertain to the Parks and Rec DC Reserve. The amount of DC's the City collects for the facility will be less than 100% considering the phasing required by Bill 23.

Development Charges will be further reduced by the benefit to existing development deduction which must be funded from a non-Development Charge source usually comprised of tax levy. A portion of the new Northwood Community Centre required to be funded from a non-Development Charge source may be as much as \$50 million. Also, without having funding available to cover the benefit to existing portion would impact the ability of the City to deliver other Development Charge funded projects such as roads, sidewalks, water course improvements, parks, trails, etc.

As part of the funding strategy, the staff will continue to pursue grant opportunities, investigate a P3 arrangement and obtain facility sponsors.

7.0 Relationship to the Oshawa Strategic Plan

This Report is consistent the Oshawa Strategic Plan Goals of Accountable Leadership, Economic Prosperity and Financial Stewardship, Social Equity, Environmental Responsibility, and Cultural Vitality.



Randy Garey, Director,
Facilities Management Services



Adam Grant, Commissioner,
Safety and Facilities Services Department



Stephanie Sinnott, Commissioner,
Corporate and Finance Services Department



Public Report

To: Safety and Facilities Services Committee

From: Adam J. Grant, Commissioner,
Safety and Facilities Services

Report Number: SF-23-37

Date of Report: November 14, 2023

Date of Meeting: November 17, 2023

Subject: New Community Centre in Northwood Business Park

Ward: Ward 2

File: 03-05

1.0 Purpose

On June 26, 2023, City Council considered Report CNCL-23-63, regarding the new Community Park and Community Centre in Northwest Oshawa and passed the following Motion:

1. That pursuant to Report CNCL-23-63 dated June 21, 2023 regarding the new Community Centre in Northwood Business Park that staff be directed to proceed with the original scope of work with the exception of increasing the swimming pool to eight (8) lanes, and design and preparation of tender documents be completed using \$5.5 million of the already approved funding; and,
2. That staff report back prior to tender on the total funds required to complete the facility and recommendations on a funding source.

The purpose of this Report is to:

- update Council on the progress advancing Item 1 of the June 26, 2023 direction; and,
- respond to Item 2 of the June 26, 2023 Council direction.

Attachment 1 is the current proposed site plan.

Attachment 2 illustrates proposed building floor plans and provides additional details on the various spaces within the new Community Centre.

Attachment 3 is a copy of the Council approved Capital Project 12-0058 New Recreation Centre.

Attachment 4 to this report is a copy of Report CNCL-23-63 dated June 26, 2023 regarding the New Community Centre in Northwood Business Park.

Attachment 5 is a copy of Reference Plan 40-31003 detailing the 5.54 hectares (13.7 acre) parcel of land obtained from Tribute on September 25, 2020.

2.0 Recommendation

That the Safety and Facilities Services Committee recommend to City Council:

That Report SF-23-37, dated November 14, 2023, concerning the New Community Centre in Northwood Business Park, be forwarded to City Council without a recommendation.

3.0 Executive Summary

Not applicable.

4.0 Input From Other Sources

The following have been consulted in preparation of this Report:

- Chief Administrative Officer
- Commissioner, Economic and Development Services

5.0 Analysis

5.1 Design

Item 1 of the June 26, 2023 direction is currently underway. Design development is currently at the 90% stage, and expected to be 100% complete by December 31, 2023.

The scope of work included in the design, includes:

- OSCC55+ branch;
- Oshawa Public Library branch;
- A dedicated Indigenous space;
- A swimming/leisure pool (8 lanes);
- A gymnasium;
- A cardio/weight room;
- Fitness/yoga studios;
- Multi-use activity rooms;

- An outdoor splash pad and playground;
- Outdoor passive space and trails; and,
- Outdoor sports fields.

Attachment 1 is the current proposed site plan, including all exterior base items. Attachment 2 illustrates building floor plans and provides additional details on the various spaces within the new Community Centre.

5.2 Tender Documents

In order to achieve a target completion date of July 2026, preparation of tender documents and specifications must commence as soon as practically possible. It is estimated that the tender preparation, pre-qualification and award timeframe could present as follows:

- Preparation of tender documents and specifications: January 1 to February 28, 2024
- Pre-qualification: January 1 to February 28, 2024
- Tender period (assuming no extensions): March 1 to March 31, 2024
- Commence bid analysis and preparation of Council report: April 1
- Council consideration: April 29, 2024
- Award: April 30, 2024
- Mobilization: May 2024

5.3 Schedule

Consistent with the Council direction, the target completion date of July 2026 would remain unchanged as long as staff are directed to proceed with preparation of tender documents and specifications before December 31, 2023. However, any delay beyond 2023 may impact the possibility of achieving the target completion date.

Furthermore, availability of critical infrastructure and site access along Thornton Road North, and the future extension of Britannia Road, will significantly influence the project schedule. Although coordination efforts across the City continue, and timing of ongoing and future infrastructure work currently align with project requirements, impacts to the progress of this work may adversely affect the target completion date of the new Northwood Community Centre.

5.4 Facility Cost

Item 2 of the June 26, 2022 Council direction required staff to report back prior to tender on the total funds required to complete the facility and recommendations on a funding source.

5.5 Class B Estimate

On October 13, 2023, the City received the 90% Design/Class B estimate, including all scope items approved by Council on June 26, 2023 and as noted above in Section 5.1.

Table 1 provides an estimated project cost breakdown and Table 2 provides a breakdown of estimated facility construction costs.

Table 1: Estimated Project Cost Breakdown

	Approx. Area (sq.ft.)	Approx. Cost/sq.ft	Estimated Cost (\$)	Approx. % of Construction Costs
Building	151,006	\$1,006	152,000,000	73
Critical Infrastructure	1,315,789	\$19	25,000,000	12
Outdoor Fields and Amenities	1,315,789	\$24	32,000,000	15
Sub-total	-	-	209,000,000	-
Professional Services	-	-	22,000,000	10.5
Furniture, Fixtures and Equipment	-	-	5,000,000	2
Sub-total	-	-	27,000,000	-
Total	-	-	236,000,000	-

Table 2: Estimated Facility Construction Costs

Item	Estimated Cost
Outdoor sports fields, amenities, passive space, and critical infrastructure	\$57,000,000
8 Lane Pool	32,000,000
Oshawa Public Library branch	23,300,000
Gymnasium	16,300,000
Common space	11,700,000
Cardio/ weight/ fitness/ activity rooms	8,200,000
Dedicated Indigenous Space	6,000,000
OSCC55+ branch	7,000,000
Administration	2,400,000
Custodial	800,000
Not in Program (Mechanical/Electrical, stairs, elevators, etc.)	44,300,000
Total Estimated Construction Cost	\$209,000,000

5.6 Municipal Benchmarking

5.6.1 Whitby Sports Complex and Outdoor Park

At its July 26, 2023 meeting, Whitby Council approved the construction of the Whitby Sports Complex Community Centre Building and Park Development in the amount of \$125,655 million. The original project budget was \$111,456,386 and the revised estimate is \$154,853,885.

The total funding for the project is \$69.55 million from the Parks and Recreation Development Charge Reserve, \$85 million Debt, and \$.3 million from the Growth Reserve. In addition, all planned 2024 new parks and recreation growth-related design/ construction capital projects are deferred by one year to fund the budget shortfall from development charge reserves and mitigate debt financing.

The final design of the Whitby Sports Complex includes the following amenities:

- Indoor: Twin-pad area; aquatics centre with a 10 lane, 25 metre pool, separate leisure pool and second floor viewing area; double gymnasium that would include a suspended three lane indoor walking track; flexible community space; food concession; and, administrative space.
- Outdoor: full-sized artificial turf sports field; outdoor pump track and skateboard park; three basketball courts; three tennis courts; 14 pickleball courts; playground; fieldhouse with washrooms; passive park spaces; and, plaza space for hosting community events.

Construction began in August 2023 with an anticipated completion date of November 2025.

5.6.2 South Bowmanville Recreation Centre and Outdoor Skating Rinks

At its October 2, 2023 meeting, Clarington Council approved the construction of the new South Bowmanville Recreation Centre, which will include a gymnasium, multi-purpose rooms, soccer dome with walking track and outdoor skating rink. The recreation centre will cost approximately \$65 million and will be financed through the existing debenture approval from the 2022 capital budget.

In addition, two outdoor skating rinks at a cost of \$8 million – one at the Courtice Community Complex (to open November 2024) and the other at the Diane Hamre Recreation Complex in Newcastle (to open November 2025) – was approved. An application to the Region of Durham will be made for \$8 million for the necessary debentures to fund both the outdoor skating rinks and the South Bowmanville Recreation Centre.

5.7 Funding Considerations

On January 13, 2023, Council approved Capital Project 12-0058 New Recreation Centre and that it be fully funded from DC's (see Attachment 3). In the Development Charge Background Study, the project has a capital cost identified of \$31.2 million.

On June 26, 2023, Council approved Report CNCL-23-63 concerning the design and preparation of tender documents using \$5.5 million of the already approved funding (see Attachment 4).

Capital Project 12-0058 identified that \$42 million would be required in future 2024 – 2027 capital budgets. This estimate was part of a former nine-year forecast and established pre-COVID, based on costs to construct the existing Delpark Homes Centre, and did not predict current market trends and rate of inflation.

The total project cost is estimated at \$236 million. Funding in the amount of \$31.2 million is available in the Development Charge Reserve. An estimated additional \$204.8 million will be required from the Capital Budget as noted below:

Total Project Cost	\$236.0 million
Identified Funding To-date	<u>31.2 million</u>
Outstanding Project Unfunded	\$204.8 million

The City will need to take a multi-faceted approach when considering funding strategies related to the new Northwood Community Centre.

5.7.1 Development Charges and Deferring Capital

In 2014, the future Northwood Community Centre was included in the Development Charge Background Study (D.C.B.S.) in the Parks, Recreation and Trails section. Further iterations of the D.C.B.S. updated the capital cost of the facility to \$31.2 million and the Library component at \$12.2 million.

The Parks, Recreation and Trails Development Charges (DC) is capped at the average historical 10-year level of service calculation, which in the current D.C.B.S. is \$96.3 million. In addition to the current DCs being collected, there is an additional \$6.7 million in DCs from the previous DC by-law for a total of \$103 million in Development Charges to fund Parks, Recreation and Trails projects.

To date, \$8.5 million of the \$103 million has been spent with another \$9.54 million committed for projects under way and approximately \$28 million committed to the Northwood Community Centre. The remaining \$56.8 million in DC funds are intended to fund a variety of other projects including \$13.4 million in trails, \$39.5 million in parks/parkettes such as Rose Valley Community Park, and \$13.4 million in other projects such as the Second Marsh Redevelopment (any shortfall in funds will be captured in the next DC background study as projects continue to come in higher than originally planned).

Currently, the City is in the process of undertaking an update to the D.C.B.S. This update will also include a review of the City's development charge policies including those related to the exemptions of non-residential DC's. The exemption of industrial properties, since 2004, has not allowed the City to collect approximately \$31 million of DC's.

A new DC by-law will require the phasing in of development charges as a result of Bill 23. The new charges will be imposed at 80% the first year of the by-law, 85% the second year, 90% the third year, 95% the fourth year and 100% in year five. This will require the City to fund a larger portion of the growth related capital projects from non-Development Charge sources, mainly tax levy.

When preparing the Development Charge calculations, consideration must provide for an allowance related to the benefit to existing development. The portion for benefit to existing development deduction must be funded from a non-Development Charge source, which would be primarily comprised of tax levy. At an estimated project cost of \$236 million, the portion required to be funded from a non-Development Charge source is approximately \$50.8 million. Also, without having funding available to cover the benefit to existing portion would impact the ability of the City to deliver other Development Charge funded projects such as roads, sidewalks, water course improvements, etc.

Should these DC's be utilized to solely fund the new Northwood Community Centre, the projects originally earmarked to be funded by DC's would either not take place when originally planned or would require another funding source. This includes projects that are currently being designed but do not have approved funding for construction.

Various capital projects would not be undertaken until the funds were recovered in the reserve, which may take a number of years. The resulting impact from not completing these projects will cause a decrease to the service level cap in the Parks, Recreation and Trail Services category over time if the population continues to grow.

Additionally, there is a risk to the City if these projects are not completed as the development is occurring. Since the projects would not be completed in the timeframe associated with new development, it will result in a reduction in the amount of DC's the

City can collect in the future. This will require the City to fund a larger portion of the growth related capital projects from non-Development Charge sources, mainly tax levy.

Overall redirecting the entire reserve fund to the new Northwood Community Centre would limit growth as funding would be unavailable to build supporting infrastructure such as parks and trails, which would be detrimental to developing additional outdoor facilities and reduce standards to the community.

5.7.2 Borrowing from the Region

The Region supports the City through debt financing. In accordance with the Municipal Act where there is a two-tier government structure, debt must be issued by the upper tier. Therefore, all external debt is issued by the Region of Durham on the City's behalf. The City is responsible for budgeting the annual debt repayment obligations, transferring the debt payments to the Region, and managing the proceeds of the debenture.

The City is not able to obtain loan financing from the Regional Reserves as there are legal list requirements that would not be met. Additionally the Region's reserves are set aside to fund Regional services and infrastructure requirements and are not available for other purposes.

5.7.3 Debt Financing

Debt is a financial instrument used by many businesses and governments to provide financing for various initiatives. The City uses a mix of both external and internal debt. The repayment of debt is managed through the City's annual operating budget. The City's outstanding debt principal has been steadily declining year over year from a balance of \$103.7 million in 2006 to an estimated balance of \$34.7 million at the end of 2023. Annual debenture payments are fixed and have represented a range of between 5% and 10% of the City's total operating budget over that time.

At present, the City does not have internal debt capacity to fund a hundred or more million dollars. The Region of Durham and other lending institutions have also advised that given current the current market economy and interest rates, this is not the year to issue external debentures.

If the City were to issue debt over a 20 year repayment schedule at an estimated interest rate of 5%, the approximate debt payments (principal and interest), at various levels, would be as follows:

Debt Principal	Annual Payments (millions)	Tax Levy increase (percentage)	Total Interest paid over Debenture Term (millions)
100,000,000	8.024	5.155%	60.485
180,000,000	14.444	9.279%	108.873
204,800,000	16.434	10.557%	123.874

Issuing debt to fund a substantial portion of the new Northwood Community Centre project will:

- Create substantial fixed payments in the budget that will limit the ability and flexibility to keep down annual budget increases for a period of not less than 20 years;
- Excessively limit the City’s ability to fund other capital infrastructure projects;
- Various projects in the City’s long-term capital forecast will be rendered unaffordable;
- Increase the risk levels in the Provincial Financial Indicators Report; and,
- Potentially impact the credit rating of Durham Region.

5.7.4 Annual Repayment Limit

The Annual Repayment Limit (ARL) is the maximum amount that a municipality in Ontario can pay each year in principal and interest payments for its long-term debt and other long-term financial commitments. The ARL is set at 25% of annual own source revenues (such as property taxes, user fees and investment income), less annual existing long-term debt service costs and payments for other long-term financial obligations.

The City’s ARL for 2023 is \$32.727 million. The City’s current long-term financial obligations are approximately \$10.880 million.

5.7.5 Oshawa Power and Utilities Corporation

In 2005, City Council engaged Deloitte LLP to undertake an evaluation of refinancing scenarios of the Oshawa Power & Utilities Corporation (OPUC) in an effort to obtain funding to apply to the City’s capital priorities, namely the Amazing Spaces project.

The preferred option identified by Deloitte was a \$30 million refinancing scenario. The OPUC would obtain third-party financing and pay the City through the redemption of the then existing promissory note in the amount of \$23.1 million and raise an additional \$6.9 million through a combination of special dividend and share repurchase.

Deloitte's analysis indicated that the \$30 million refinancing scenario was feasible and would have minimal impact on the OPUC's business operations. A larger draw for refinancing was not recommended as the business would become excessively leveraged, and lose the flexibility to incur additional debt for future initiatives.

The independent analysis conducted by Deloitte confirmed that Council could consider obtaining funding of up to \$30 million without negatively impacting the ability of the utility to meet profitability targets, undertake future initiatives and maintain the existing rate structure.

Currently, the same leveraging opportunities with respect to the utility do not exist, due to a number of initiatives that are ongoing requiring flexibility with leveraging opportunities, which are impacted by the historical financing. Namely, these include the need of OPUC to move to a new facility, the continued investment in new infrastructure and enabling growth within the non-regulated business lines.

OPUC is currently working through its next rate application to the Ontario Energy Board, in accordance with legislative requirements. A portion of the application will address the OPUC moving to a new facility in 2026, as well as, identifying key infrastructure investments to maintain the strong reliability that the community has continued to expect and receive.

When the OPUC invests in new infrastructure it is primarily financed through the use of debt, which is consistent with industry norms and best practice. The OPUC is subject to debt covenants and a debt ceiling. If the OPUC were to exceed the debt limit then the additional financing cost would not be recoverable through rates. This would negatively impact the bottom line and ultimately, the amount of the dividend received by the City.

The OPUC has also signalled the need to reinvest in the non-regulated side of the business to continue to grow and maximize profitability. This too may impact the amount of the annual dividend received by the City.

Any decrease in the dividend received from the OPUC would need to be recaptured in the City's operating budget and funded through tax levy.

5.7.6 Infrastructure Canada Green and Inclusive Community Building Program (GICB) Future Application

On July 17, 2023, the City was advised that the application for funding to the Green and Inclusive Community Buildings (GICB) program was unsuccessful.

On September 7, 2023, Infrastructure Canada formally advised staff that the rationale behind the decision was specific to our Attestation Letter stating "the project *will be designed* to meet the requirements of and achieve certification under the Zero-Carbon

Building Standard Version 3". It was assessed by program officials that the language "*will be designed*" did not convey a satisfactory level of assurance that the buildings' designs, at that time, met the Zero Carbon Building Design Standard Version 3, despite being certified by a Professional Engineer.

It is understood that another intake for funding to the Green and Inclusive Community Buildings (GICB) program may be available early 2024. As our design will be 100% complete and achieve requirements of the Zero-Carbon Building Standard Version 3, it is recommended that staff resubmit an application for funding. Should the grant be successful, the maximum amount this project would be eligible for is \$25 million.

5.7.7 Potential Land Disposal

One option for Council to consider is the sale of a portion of the parcel of land obtained from Tribute Communities currently intended to develop the Northwood Community Centre.

This option contemplates selling the northerly portion of the 5.54 hectares (13.7 acres) parcel of land obtained from Tribute Communities on September 25, 2020 and identified as Parts 1 and 2 on Reference Plan 40R-31003 (refer to Attachment 5). The revenue obtained from the sale would be used to fund the capital project.

Selling 50% of the northerly parcel would result in 2.77 hectares (6.84 acres) of land being disposed of which given the current real estate market may generate significant revenue subject to confirmation of the developable portion of those lands. The remaining 2.77 hectares (6.84 acres) of land would combine with the southerly parcel north of the extension of Britannia Avenue West to form a 10.61 hectares (26.21 acres) Community Park.

This option contemplates selling the land to development interests for the purposes of developing the site with employment uses consistent with the designation in the Regional Official Plan and the City of Oshawa Official Plan. While it is acknowledged that residential development would likely provide a higher return in terms of a sale price it is not recommended for the following reasons:

- Developing the site with residential development would result in a small community that is physically separated from the balance of the community by Oshawa Creek and employment type uses;
- There are no planned schools or services in the immediate area to serve the population generated;
- The protection of the Employment lands for employment uses is a matter of Provincial interests in the Provincial Policy Statement; and,
- The Municipal Comprehensive Review of the Durham Regional Official Plan just concluded in June of 2023 and contemplated these lands developing with employment type uses.

5.7.8 Sell City Assets

There may be an opportunity to sell City capital assets including buildings to generate cash flow that could be directed to this project or other capital infrastructure needs of the City.

5.7.9 Phased Delivery

Although significant infrastructure would still be required, including site drainage, parking, roadways and service routes, it may be possible to delay construction of the outdoor sports fields and passive space. It is estimated that a phased approach to construction, and specifically delaying the outdoor sports fields and passive space, may save approximately \$32 million in 2024 dollars. However, future rate of inflation and market trends should be taken into consideration when estimating future costs of constructing components that are postponed.

5.7.10 Naming Rights and Sponsorships

There may be an opportunity to obtain a Naming Right sponsor and sponsors for components of the new Northwood Community Centre. Based on the success at Delpark Homes Centre, the annual sponsorship revenue could potentially be \$250,000; however, it may take 2-5 years to achieve.

5.7.11 Public Private Partnerships

There has been recent interest expressed by sporting organizations on the potential to partner with the City in the construction of facilities. Discussions are very preliminary but there may be a possibility to partner with organizations to offset some capital costs.

5.8 Funding Strategy

The construction costs of the new Northwood Community Centre if it proceeds at this time would need to be fully funded through debenture financing.

The annual principal and interest payments that would be required to meet the City's debt obligations could be in part financed using the Development Charges collected for the facility. Since the update to the D.C.B.S. is not yet complete the extent of the financing is unknown. Development Charge financing of the project will be subject to the service level cap that will pertain to the Parks and Rec DC Reserve. The amount of DC's the City collects for the facility will be less than 100% considering the phasing required by Bill 23.

Additional costs could be mitigated if the City were to sell some assets or successfully negotiate a P3 arrangement.

6.0 Financial Implications

The funding strategy contemplates utilizing debt as the funding source for the development and construction of the new Northwood Community Centre.

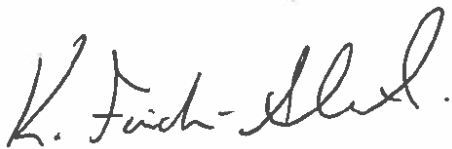
The issuance of substantial debt to fund the project will limit the City's financial flexibility for a period of not less than 20 years. It will impact the City's ability to fund other infrastructure projects and likely reduce reserve contributions impacting long-term financial sustainability.

If the City were to issue a debenture in the amount of \$204.8 million at an interest rate of 5% then the annual payments to service the debt would be approximately \$16.43 million representing an increase to the operating budget of 10.56%. The total interest paid on the debt over 20 years would amount to approximately \$123.87 million. Therefore, the capital cost of the facility would be closer to \$357.87 million.

The City's Development Charge Background Study update is underway with an expected implementation date of July 2024. However, it is not currently at a stage where the potential Development Charges generated or the service level caps for the facility could be reasonably estimated. The funding available for the new Northwood Community Centre through Development Charges will be further reduced by the phasing impacts of Bill 23.

Development Charges are further reduced by the benefit to existing development deduction which must be funded from a non-Development Charge source usually comprised of tax levy. At an estimated cost of \$236 million, the portion of the new Northwood Community Centre required to be funded from a non-Development Charge source is \$50.8 million. Also, without having funding available to cover the benefit to existing portion would impact the ability of the City to deliver other Development Charge funded projects such as roads, sidewalks, water course improvements, etc.

7.0 Relationship to the Oshawa Strategic Plan



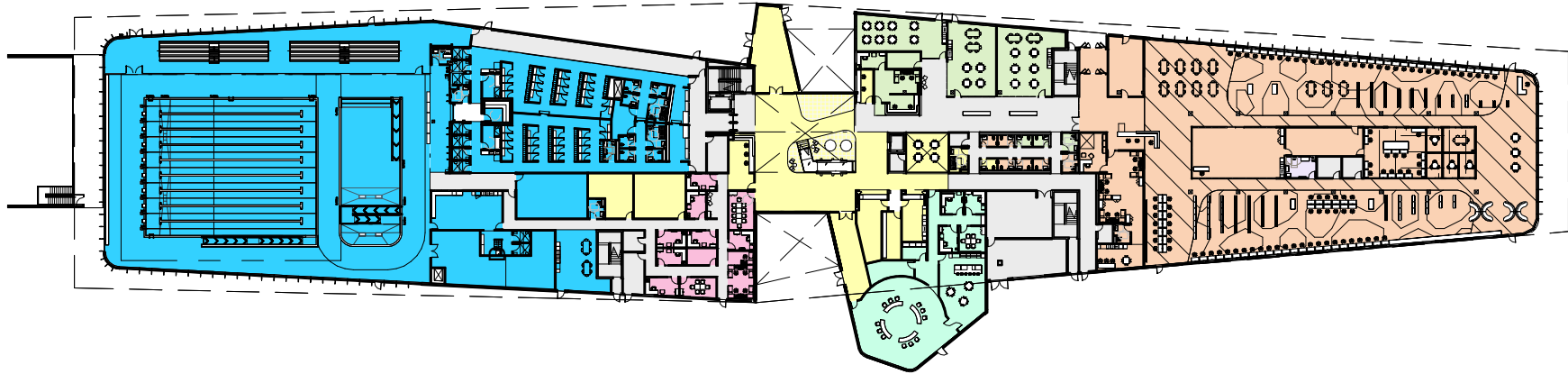
Kevin Alexander, Director,
Facilities Management Services



Adam J. Grant, Commissioner,
Safety and Facilities Services



Stephanie Sinnott, Commissioner
Corporate and Finance Services



01: COMMONS

03: POOL

07: LIBRARY

09: CUSTODIAL

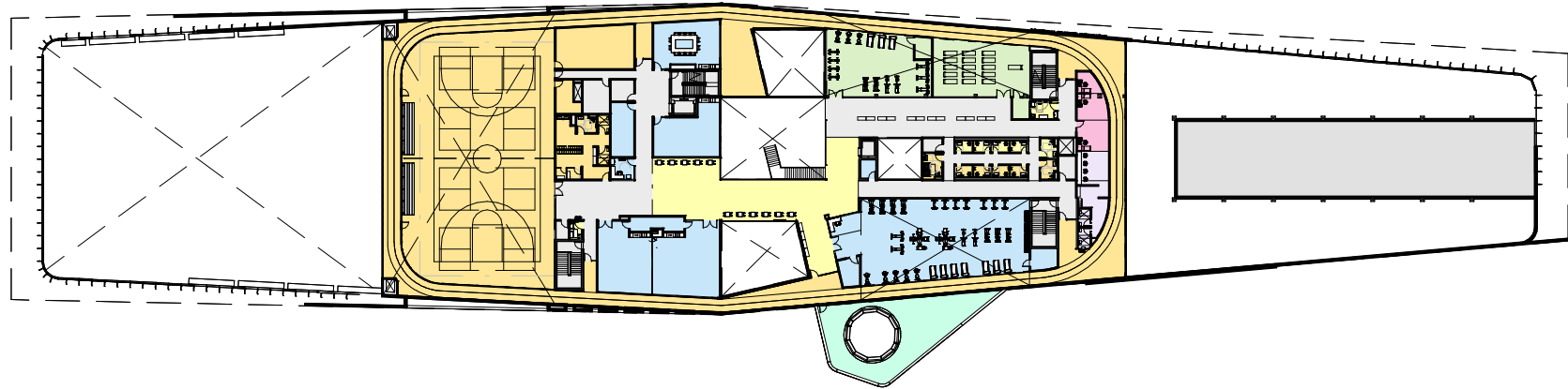
02: INDIGENOUS

05: OSHAWA SENIORS

08: ADMINISTRATION

10: NOT IN PROGRAM





01: COMMONS

04: GYMNASIUM

06: COMMON ACTIVITY

09: CUSTODIAL

02: INDIGENOUS

05: OSHAWA SENIORS

08: ADMINISTRATION

10: NOT IN PROGRAM



DEPARTMENTAL AREA CALCULATION (BLDG A)

NO.	PROJECT ROOM NAME	LEVEL	AREA (SF)
01: COMMONS			
01A: ORIGINAL			
A139	OPEN COMMONS	BLDG A- L1	405
A155	VESTIBULE	BLDG A- L1	462
A101	VESTIBULE	BLDG A- L1	682
A102	ENTRY CRUSH SPACE	BLDG A- L1	867
A198	RECEPTION	BLDG A- L1	343
A103	OPEN COMMONS	BLDG A- L1	2,513
A201	OPEN COMMONS	BLDG A- L2	2,667
A150	COMMUNITY SERVERY	BLDG A- L1	279
A171	STORAGE	BLDG A- L1	381

8,598

01A: ORIGINAL (COMMON WASHROOMS)

A218b	WR	BLDG A- L2	41
A218c	WR	BLDG A- L2	41
A140j	WR	BLDG A- L1	41
A218d	WR	BLDG A- L2	41
A218e	WR-BF	BLDG A- L2	66
A218a	WR	BLDG A- L2	41
A140k	WR-UNI	BLDG A- L1	106

378

01B: NEW

A206	JAN	BLDG A- L2	99
A241	JAN	BLDG A- L2	48
A165	STORAGE	BLDG A- L1	530
A104	SECURITY OFFICE	BLDG A- L1	123
A152	PUBLIC CAFE SERVERY	BLDG A- L1	383
A151	STORAGE	BLDG A- L1	205

1,388

01: COMMONS

10,364

02: INDIGENOUS

01A: ORIGINAL

	TERRACE (MEDICINE GARDEN)	BLDG A- L2	1,458
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1,458

02A: ORIGINAL

A148	INDIGENOUS INDOOR SPACE	BLDG A- L1	1,574
A143	INDIGENOUS KITCHEN	BLDG A- L1	703

DEPARTMENTAL AREA CALCULATION (BLDG A)

NO.	PROJECT ROOM NAME	LEVEL	AREA (SF)
02B: NEW			
A146	INDIG. OFFICE 3	BLDG A- L1	109
A141	INDIG. OFFICE 2	BLDG A- L1	107
A147	INDIG. OFFICE 1	BLDG A- L1	110
A144	INDIG. SMALL MEETING ROOM	BLDG A- L1	158
A149	MEDICINE ROOM	BLDG A- L1	96
A145	CORRIDOR	BLDG A- L1	418
A154	STORAGE	BLDG A- L1	182

2,278

02: INDIGENOUS

4,915

03: POOL

03A: ORIGINAL

A176a	CHNG/SHWR	BLDG A- L1	45
A176b	CHNG/SHWR	BLDG A- L1	45
A189f	WR	BLDG A- L1	41
A189i	WR	BLDG A- L1	104
A189g	WR	BLDG A- L1	41
A191h	WR	BLDG A- L1	41
A191g	WR	BLDG A- L1	41
A191f	WR	BLDG A- L1	41
A183	POOL DECK	BLDG A- L1	7,057
FP	ON-DECK VIEWING	BLDG A- L1	3,477
A181	POOL STORAGE 1	BLDG A- L1	727
A180	POOL STORAGE 2	BLDG A- L1	498
A185	SHOWER AREA	BLDG A- L1	497
A179	LIFEGUARD OFFICE	BLDG A- L1	634
A174	LUNCH RM	BLDG A- L1	609
A193	CUSTODIAL	BLDG A- L1	165
A191	POOL CHANGEROOM 1	BLDG A- L1	2,032
A189	POOL CHANGEROOM 2	BLDG A- L1	1,971
A189e	CHNG/SHWR-UNI	BLDG A- L1	100
A191i	WR-UNI	BLDG A- L1	104
A189h	WR-UNI	BLDG A- L1	41
A189a	CHNG/SHWR-BF	BLDG A- L1	45

DEPARTMENTAL AREA CALCULATION (BLDG A)

NO.	PROJECT ROOM NAME	LEVEL	AREA (SF)
A189b	CHNG/SHWR-BF	BLDG A- L1	45
A191c	CHNG/SHWR-BF	BLDG A- L1	45
A191d	CHNG/SHWR-BF	BLDG A- L1	45
A189d	CHNG/SHWR-BF	BLDG A- L1	45
A189c	CHNG/SHWR-BF	BLDG A- L1	45
A191b	CHNG/SHWR-BF	BLDG A- L1	45
191e	CHNG/SHWR-UNI	BLDG A- L1	100
A172	WET CLASSROOM	BLDG A- L1	728

19,454

03A: ORIGINAL (WATER SURFACE)

FP	8 LANE POOL ≤ 1.35m DEEP	BLDG A- L1	3,229
FP	8 LANE POOL > 1.35m DEEP	BLDG A- L1	2,153
FP	POOL ENTRY RAMP	BLDG A- L1	200
FP	LEISURE/THERAPY POOL	BLDG A- L1	1,437

7,019

03B: NEW

A192	JAN.	BLDG A- L1	54
A175	JAN	BLDG A- L1	68
FP	HOT TUB	BLDG A- L1	266
A176	LIFEGUARD CHANGEROOM	BLDG A- L1	165
A177	WR-BF	BLDG A- L1	81
FP	HOT TUB RAMP	BLDG A- L1	216
A178	SAUNA	BLDG A- L1	128
A250	WR-BF	BLDG A- L1	66

1,044

03: POOL

27,517

City of Oshawa

DEPARTMENTAL AREA CALCULATION (BLDG A)

NO.	PROJECT ROOM NAME	LEVEL	AREA (SF)
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04: GYMNASIUM

04A: ORIGINAL

A228	GYMNASIUM	BLDG A- L2	8,184
A228b	GYM STORAGE	BLDG A- L2	709
A228a	GYM STORAGE	BLDG A- L2	145

9,038

04A: ORIGINAL (GYM WASHROOMS)

A218h	WR	BLDG A- L2	41
A218g	WR	BLDG A- L2	41
A218f	WR-BF	BLDG A- L2	66
A218i	WR	BLDG A- L2	41
A218j	WR	BLDG A- L2	41
A218k	WR-UNI	BLDG A- L2	106

337

04B: NEW

A229	LOCKERS	BLDG A- L2	517
A229c	WR-BF	BLDG A- L2	70
A229b	CHANGE/SHWR	BLDG A- L2	45
A229a	CHANGE/SHWR	BLDG A- L2	45
A222	INDOOR TRACK	BLDG A- L2	7,705

8,382

04: GYMNASIUM

17,757

05: OSHAWA SENIORS

05A: ORIGINAL

A110	ARTS & CRAFTS ROOM	BLDG A- L1	802
A111	CLASSROOM / CARDS	BLDG A- L1	904
A217	FITNESS STUDIO	BLDG A- L2	1,343
A220	YOGA & DANCE STUDIO	BLDG A- L2	1,132
A109	CAFETERIA	BLDG A- L1	726
A106	OSCC 55+ ADMIN. STAFF	BLDG A- L1	459
A105	OFFICE	BLDG A- L1	110
A107	STORAGE	BLDG A- L1	126

5,602

05A: ORIGINAL (SENIORS WASHROOMS)

A140d	WR	BLDG A- L1	41
A140c	WR	BLDG A- L1	41
A140e	WR-BF	BLDG A- L1	66

DEPARTMENTAL AREA CALCULATION (BLDG A)

NO.	PROJECT ROOM NAME	LEVEL	AREA (SF)
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148

05B: NEW

A220a	STORAGE	BLDG A- L2	77
A216	STORAGE	BLDG A- L2	76

153

05: OSHAWA SENIORS

5,904

06: COMMON ACTIVITY

06A: ORIGINAL

A233	ACTIVITIES ROOM 3	BLDG A- L2	639
A238	ACTIVITIES ROOM 4	BLDG A- L2	638
A224	MULTI-PURPOSE 1	BLDG A- L2	776
A223	MULTI-PURPOSE 2	BLDG A- L2	979
A202	WEIGHT & CARDIO + STRETCH ROOM	BLDG A- L2	3,027

6,060

06B: NEW

A205	STORAGE	BLDG A- L2	115
A226	STORAGE	BLDG A- L2	160
A234	STORAGE	BLDG A- L2	268
A221	STORAGE	BLDG A- L2	61
A230	RECREATION COORDINATOR	BLDG A- L2	105
A204	FITNESS COORDINATOR	BLDG A- L2	122
A203	CONSULTATION ROOM	BLDG A- L2	118

948

06: COMMON ACTIVITY

7,008

07: LIBRARY

07A: ORIGINAL

A113	VESTIBULE	BLDG A- L1	153
A115	LIBRARY ENTRY AREA	BLDG A- L1	822
A114	BOOK DROP	BLDG A- L1	470
A116	STAFF WORK AREA	BLDG A- L1	755
A129	STAFF LUNCH	BLDG A- L1	254
A131	BRANCH MANAGER OFFICE	BLDG A- L1	242
A118	PROGRAM ROOM	BLDG A- L1	1,065
A120	SUPPLIES & STORAGE	BLDG A- L1	501
A124	STUDY ROOM 1	BLDG A- L1	86
A125	STUDY ROOM 2	BLDG A- L1	86
A126	STUDY ROOM 3	BLDG A- L1	83

DEPARTMENTAL AREA CALCULATION (BLDG A)

NO.	PROJECT ROOM NAME	LEVEL	AREA (SF)
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A128	STUDY ROOM 4	BLDG A- L1	86
A127	STUDY ROOM 5	BLDG A- L1	175
A123	MULTIMEDIA COMPUTER LAB	BLDG A- L1	711
A117	LIBRARY	BLDG A- L1	14,045
A140f	WR-BF	BLDG A- L1	66
A140g	WR	BLDG A- L1	41
A140h	WR	BLDG A- L1	41
A140b	WR	BLDG A- L1	41
A140a	WR	BLDG A- L1	41
A140i	WR	BLDG A- L1	41
A130	WR-BF	BLDG A- L1	67

19,875

07: LIBRARY

19,875

08: ADMINISTRATION

08A: ORIGINAL

A156	OPEN OFFICES	BLDG A- L1	293
A164	FBO CLERK	BLDG A- L1	113
A160	CASH HANDLING	BLDG A- L1	112
A162	PT PROGRAM STAFF MEETING	BLDG A- L1	164
A166	AQUATIC OFFICE	BLDG A- L1	110

792

08A: ORIGINAL (GENERAL ADMIN)

A167	SUPERVISOR (PROGRAM)	BLDG A- L1	110
A168	MANAGER	BLDG A- L1	135
A161	SAFE ROOM	BLDG A- L1	112
A163	SUPERVISOR (OPERATIONS)	BLDG A- L1	122
A158	PARTNER MEETING	BLDG A- L1	224
A209	WORKING FOREPERSON	BLDG A- L2	172
A210	SHARED WORK AREA (OPERATIONS)	BLDG A- L2	211
A208	LEAD HAND	BLDG A- L2	96

1,182

08B: NEW

A239	OFFICE	BLDG A- L1	111
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111

08: ADMINISTRATION

2,085

City of Oshawa

DEPARTMENTAL AREA CALCULATION (BLDG A)

NO.	PROJECT ROOM NAME	LEVEL	AREA (SF)
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09: CUSTODIAL

A212a	CHNG/SHWR-BF	BLDG A- L2	45
A212b	CHNG/SHWR-BF	BLDG A- L2	45

90

09A: ORIGINAL

A212	CHANGEROOM CUSTODIAL	BLDG A- L2	246
A211	COMMON CUSTODIAL	BLDG A- L2	200

446

09B: NEW

A119	JAN	BLDG A- L1	146
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146

09: CUSTODIAL

682

10: NOT IN PROGRAM

A004	ELEC. RM	BLDG A- L0	97
A012	CHLORINE SOLUTION STORAGE	BLDG A- L0	142
A159	CORRIDOR	BLDG A- L1	1,201
A190	CORRIDOR	BLDG A- L1	329
A195	CORRIDOR	BLDG A- L1	992
x	ELEV-2 (SERVICE)	BLDG A- L2	94
A305	STAIR E	BLDG A- L3	245
A306	VESTIBULE	BLDG A- L3	83
A302	VESTIBULE	BLDG A- L3	243
A301	STAIR B	BLDG A- L3	245
A140	CORRIDOR	BLDG A- L1	368
A218	CORRIDOR	BLDG A- L2	368

4,407

CIRCULATION

A133	STAIR C	BLDG A- L1	327
A173	STAIR D	BLDG A- L1	282
A197	STAIR E	BLDG A- L1	251
A112	STAIR B	BLDG A- L1	245
A001	STAIR E	BLDG A- L0	245
A003	CORRIDOR	BLDG A- L0	2,883

DEPARTMENTAL AREA CALCULATION (BLDG A)

NO.	PROJECT ROOM NAME	LEVEL	AREA (SF)
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A108	CORRIDOR	BLDG A- L1	1,787
A196	CORRIDOR	BLDG A- L1	669
A240	CORRIDOR	BLDG A- L1	892
A237	STAIR E	BLDG A- L2	245
A213	CORRIDOR	BLDG A- L2	869
x	ELEV-1 (PASSENGER)	BLDG A- L2	60
A215	STAIR C	BLDG A- L2	245
A225	STAIR D	BLDG A- L2	245
A232	CORRIDOR	BLDG A- L2	1,645
A207	STAIR B	BLDG A- L2	245
A219	CORRIDOR	BLDG A- L2	1,941

13,075

SERVICE

x	GEO-EXCHANGE PUMPS	BLDG A- L0	901
x	HEAT PUMP	BLDG A- L0	984
A009	WASTE ROOM	BLDG A- L0	885
A013	ACID SOLUTION STORAGE	BLDG A- L0	149
A002	ELEV. MACHINE RM	BLDG A- L0	110
A007	MECH. RM	BLDG A- L0	2,212
x	POOL TESTING	BLDG A- L0	103
A011	WATER METER	BLDG A- L0	196
A014	SPRAY PARK EQUIPMENT	BLDG A- L0	656
x	LAYDOWN AREA	BLDG A- L0	306
A015	SPRAY PAD HOLDING TANK	BLDG A- L0	99
A008	LAP POOL SURGE TANK	BLDG A- L0	153
A006	LEISURE POOL SURGE TANK	BLDG A- L0	117
A005	HOT POOL SURGE TANK	BLDG A- L0	105
A010	PUMP ROOM	BLDG A- L0	198
A122	ELEC. RM	BLDG A- L1	98
A121	COMM. ROOM	BLDG A- L1	114
A199	COMM. ROOM	BLDG A- L1	174
A169	DEMARC. RM	BLDG A- L1	200
A134	ELEC. RM	BLDG A- L1	683
A132	ELEC. CLOSET	BLDG A- L1	65
A138	ELEC. CLOSET	BLDG A- L1	57
A170	ELEC. RM	BLDG A- L1	99
x	SHAFT C	BLDG A- L1	16

DEPARTMENTAL AREA CALCULATION (BLDG A)

NO.	PROJECT ROOM NAME	LEVEL	AREA (SF)
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A153	ELEV. MACHINE RM	BLDG A- L1	61
A142	MAIN ELEC. RM	BLDG A- L1	677
x	SHAFT B	BLDG A- L1	31
A236	ELEC. RM	BLDG A- L2	105
A235	COMM. ROOM	BLDG A- L2	192
A219	ELEC. CLOSET	BLDG A- L2	57
A214	ELEC. RM	BLDG A- L2	85
A227	ELEC. CLOSET	BLDG A- L2	50
x	SHAFT D	BLDG A- L2	52
A303	MECHANICAL PENTHOUSE - EAST	BLDG A- L3	1,639
A304	MECHANICAL PENTHOUSE - WEST	BLDG A- L3	8,465
x	ELEC. SPACE	BLDG A- L3	100
x	ELEC. SPACE	BLDG A- L3	126

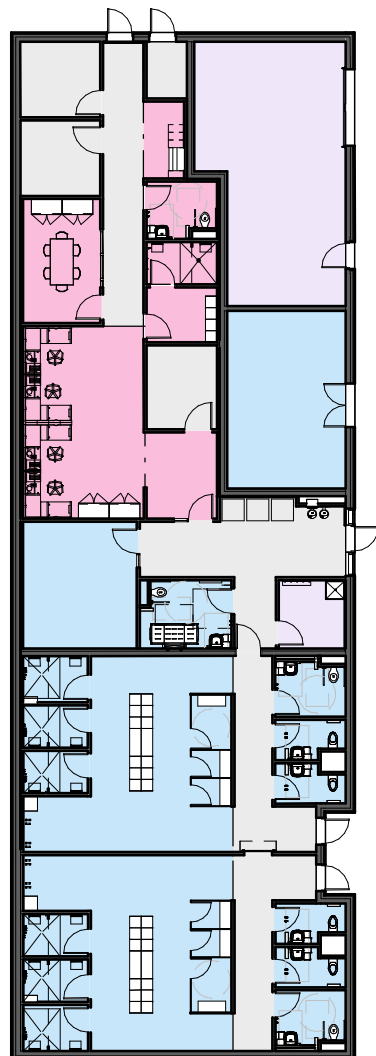
20,318

10: NOT IN PROGRAM

37,799

TOTAL NET AREA

133,906



DEPARTMENTAL AREA CALCULATION (BLDG B)

NO.	PROJECT ROOM NAME	LEVEL	AREA (SF)
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06: COMMON ACTIVITY

B118	MULTI-PURPOSE	B - LEVEL 1	244
B115	SHWR/CHANGE-BF-1	B - LEVEL 1	51
B114	CHNG/SHWR-BF-2	B - LEVEL 1	46
B113	CHNG/SHWR-BF-3	B - LEVEL 1	46
B105	WR-2	B - LEVEL 1	43
B106	WR-3	B - LEVEL 1	43
B146	CHNG/SHWR-BF-4	B - LEVEL 1	46
B147	CHNG/SHWR-BF-5	B - LEVEL 1	46
B148	CHNG/SHWR-BF-6	B - LEVEL 1	51

616

06B: NEW

B116	CHANGEROOMS-1	B - LEVEL 1	533
B104	WR-1	B - LEVEL 1	63
B117	UNIV. WR	B - LEVEL 1	106
B102	COMMUNITY STORAGE	B - LEVEL 1	357
B144	CHANGEROOMS-2	B - LEVEL 1	533
B145	WR-4	B - LEVEL 1	43
B150	WR-5	B - LEVEL 1	43
B151	WR-6	B - LEVEL 1	63

1,740

06: COMMON ACTIVITY

2,356

08: ADMINISTRATION

08A: ORIGINAL (GENERAL ADMIN)

B119	ENTRY	B - LEVEL 1	104
B125	MEETING ROOM	B - LEVEL 1	162
B120	SHARED SPACE	B - LEVEL 1	396
B129	KITCHENETTE	B - LEVEL 1	53
B137	CHANGEROOM	B - LEVEL 1	65
B138	SHOWERS	B - LEVEL 1	50
B139	WR-5	B - LEVEL 1	63

894

08: ADMINISTRATION

894

DEPARTMENTAL AREA CALCULATION (BLDG B)

NO.	PROJECT ROOM NAME	LEVEL	AREA (SF)
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09: CUSTODIAL

09A: ORIGINAL

B121	JANITOR	B - LEVEL 1	76
B122	TOOL STORAGE & WORKSHOP	B - LEVEL 1	603

680

09: CUSTODIAL

680

10: NOT IN PROGRAM

CIRCULATION

B124	CORRIDOR	B - LEVEL 1	194
B101	VESTIBULE	B - LEVEL 1	288
B103	CORRIDOR	B - LEVEL 1	162
B149	CORRIDOR	B - LEVEL 1	162

805

SERVICE

B128	COMM. ROOM	B - LEVEL 1	102
B130	ELECTRICAL	B - LEVEL 1	102
B131	WATER ROOM	B - LEVEL 1	39

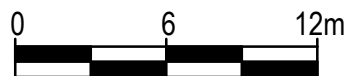
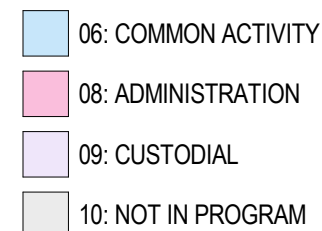
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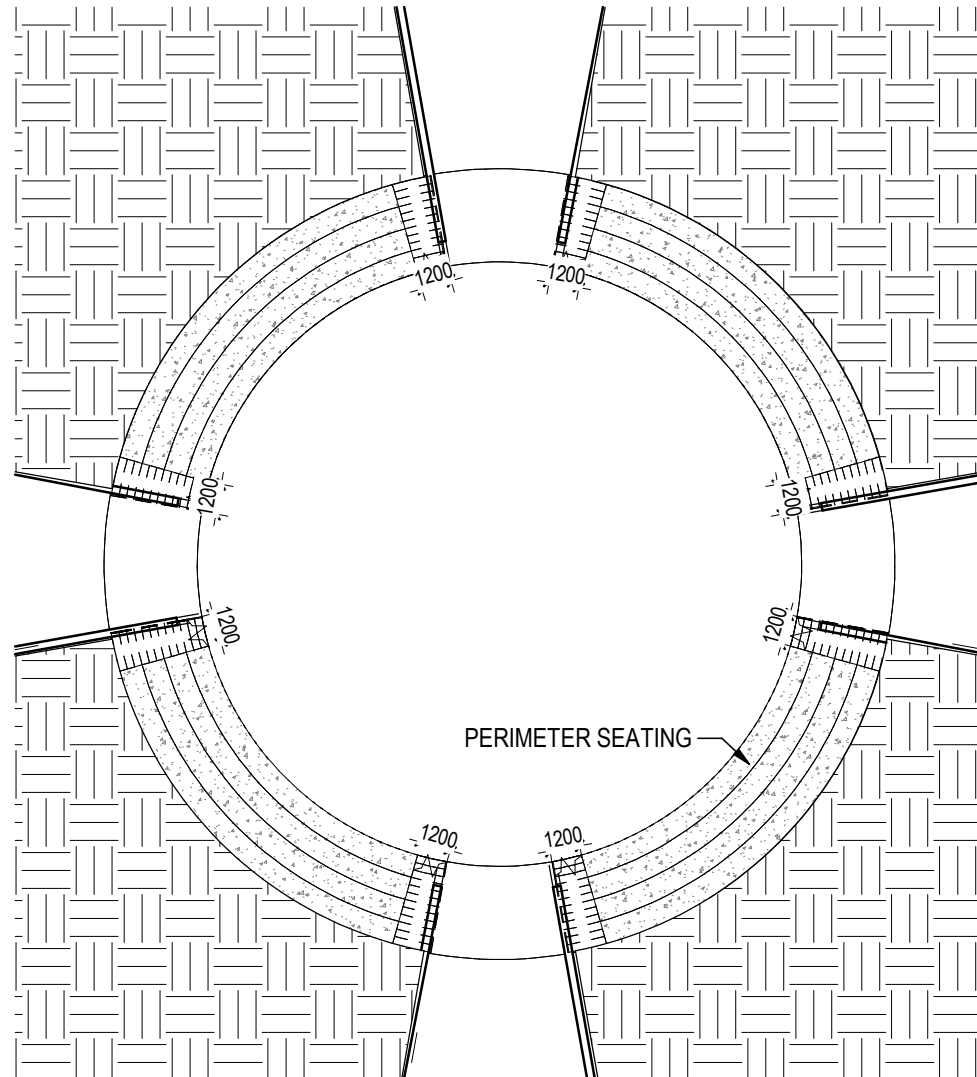
10: NOT IN PROGRAM

1,048

TOTAL NET AREA: 33

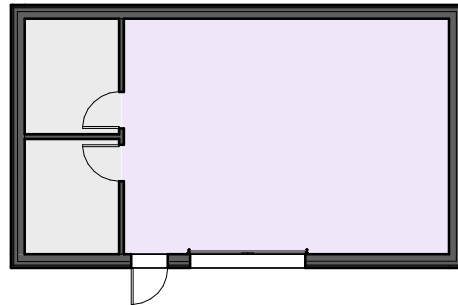
4,979





DEPARTMENTAL AREA CALCULATION (BLDG D)

NO.	PROJECT ROOM NAME	LEVEL	AREA (SF)
09: CUSTODIAL			
09A: ORIGINAL			
D101	STORAGE / MAINTENANCE SHELTER	D - LEVEL 1	578
D101	STORAGE / MAINTENANCE SHELTER	D - LEVEL 1	578
			1,156
09: CUSTODIAL			
			1,156
10: NOT IN PROGRAM			
SERVICE			
D102	STORAGE ELECT.	D - LEVEL 1	82
D103	STORAGE MECH.	D - LEVEL 1	82
D102	STORAGE ELECT.	D - LEVEL 1	82
D103	STORAGE MECH.	D - LEVEL 1	82
			329
10: NOT IN PROGRAM			
			329
TOTAL NET AREA: 6			1,485



09: CUSTODIAL

10: NOT IN PROGRAM



City of Oshawa
Capital Project Detail Sheet

Project Name	New Recreation Centre
Department	Safety & Facilities Services
Subcategory	12 New Facilities
Project Number	12-0058
Project Location	Thornton Road North
Ward	Ward 2
Accessibility	No
Score	39

Project Details

Project Description
This project is to construct a new recreation centre, including City Administration, Library, Senior's Centre, and indoor and outdoor recreational amenities.

The 2023 budget request is to allow commencement of design work.

Justification
To advance conceptual design in order to advance the directive within CS-21-66. The business case for the components and amenities will be completed based on the feedback from the updated Parks, Recreation, Library and Culture (P.R.L.C.) study, which is scheduled to be completed in 2023. The P.R.L.C. study is intended to support the features of the New Recreation Centre.

Project Budget Summary

Financing Sources	2023	2024 to 2027	2028 to 2032
Growth Related (Non-DC)	150,000	4,200,000	0
Parks Rec Trails Develop DC	1,350,000	37,800,000	0
Total Financing Sources	1,500,000	42,000,000	0

To: Council in Committee of the Whole

From: Tracy Adams, Chief Administrative Officer,
Office of the C.A.O.

Report Number: CNCL-23-63

Date of Report: June 21, 2023

Date of Meeting: June 26, 2023

Subject: New Community Centre in the Northwood Business Park

Ward: Ward 2

File: 03-05

1.0 Purpose

On June 21, 2021, City Council considered Report CS-21-66, regarding a new Community Park and Community Centre in Northwest Oshawa and passed the following Motion:

- "1. That the location for the future community centre to serve northwest Oshawa as recommended in the Parks Recreation Culture and Library Facility Needs Assessment be located in the future Windfields Community Park located at the northeast corner of Thornton Road North and the future Britannia Avenue West extension; and,
2. That staff report back to a future Council meeting on the business case for the components/amenities to be located in the proposed community centre, the financial implications that need to be considered from both a capital and operating perspective and the process to deliver the project; and,
3. That the OSCC55+ Board and Oshawa Public Library Board be requested to support this location for their future needs in north Oshawa, and,
4. That as part of the process to prepare the report outlined in Part 2 of this recommendation that staff consult with Indigenous communities in Oshawa to investigate the need and opportunity to provide shared or dedicated space within the proposed community centre for use by local Indigenous communities; and,
5. That as part of the process to prepare the report outlined in Part 2 of this recommendation that staff conduct an analysis of the diversity of the surrounding community and outline a consultation plan to ensure that their needs are considered and,

6. That concerning the future Community Park and Community Centre in northwest Oshawa, staff be directed to review the planning and zoning of the area surrounding the proposed community centre and consider and report on a possible planning strategy that will lead to mixed use and mixed density neighbourhoods surrounding the future Community Park and Community Centre.”

The purpose of this Report is to:

- respond to Item 2 of the June 21, 2021 Council direction;
- update Council on the progress advancing Items 1 to 5 of the June 21, 2021 direction;
- update Council on the Infrastructure Canada Green and Inclusive Community Building (GICB) Program application;
- provide context with respect to the Parks, Recreation, Library and Cultural Facility Needs Assessment (P.R.L.C.), Preliminary Indoor Facility Component Analysis for the Future Northwest Community Centre (Report CO-23-33); and,
- provide options to Council on how the project may proceed.

Item 6 of the above-noted Motion was referred to staff in the then Development Services Department, now known as the Economic and Development Services Department.

Economic and Development Services staff intend to respond to this portion of the Motion when updating the Oshawa Official Plan as a result of the recently completed Envision Durham project which resulted in a new Durham Regional Official Plan.

Attachment 1 to this Report is a map showing the location of the new Community Centre in Northwood Business Park.

Attachment 2 to this Report is a copy of Report CS-21-66 dated June 9, 2021 regarding a Community Park and Community Centre in Northwest Oshawa.

Attachment 3 to this Report is a copy of the P.R.L.C., Preliminary Indoor Component Analysis for the Future Northwest Community Centre (Report CO-23-33) dated May 29, 2023. Owing to its size it is not attached to this Report but can be viewed at the following link: [CO-23-33](#).

Attachment 4 is a copy of the Council approved Capital Project 12-0058 New Recreation Centre and Council Direction from its January 13, 2023 meeting.

2.0 Recommendation

It is recommended to City Council that based on CNCL-23-63, dated June 21, 2023, concerning the New Community Centre in Northwood Business Park, Council select the appropriate option as outlined in Section 5.11 of this Report.

3.0 Executive Summary

Not applicable.

4.0 Input From Other Sources

The following have been consulted in preparation of this Report:

- Commissioner, Community and Operations Services
- Commissioner, Corporate and Finance Services
- Commissioner, Economic and Development Services

5.0 Status Update of June 21, 2021 Direction

5.1 Item 1 of June 21, 2021 Direction (Location)

Item 1 of the June 21, 2021 direction is complete as it established the location of the park. In addition, in November of 2021, a sign announcing the project was installed on the southwest corner of Thornton Road North and the future Britannia Avenue West extension.

No further action with respect to Item 1 is required.

5.2 Item 2 of June 21, 2021 Direction (Business Case)

Item 2 of the June 21, 2021 direction is complete.

On June 12, 2023, the P.R.L.C., Preliminary Indoor Facility Component Analysis for the Future Northwest Community Centre (see Attachment 3) was considered by the Community and Operations Services Committee through Report CS-23-33 at which point the Committee made the following recommendation that will appear on the June 26, 2023 Council Agenda:

“That Report CO-23-33 dated June 7, 2023, concerning the preliminary indoor facility component analysis for the future Northwest Community Centre be received as information.”

The P.R.L.C. represents the business case required by Part 2 of the June 21, 2021 direction and confirms “the need for a new community centre in order to accommodate the significant residential growth-related needs being directed north of Conlin Road through designated Part II Plans for Windfields, Columbus and Kedron communities.”

No further action with respect to Item 2 is required.

5.3 Item 3 of June 21, 2021 Direction (OSCC55+ and Library Boards)

Item 3 of the June 21, 2021 direction is complete.

Both OSCC55+ and Oshawa Public Library Board have expressed their support for the project, and have been engaged by staff as primary stakeholders through conceptual design.

No further action with respect to Item 3 is required.

5.4 Item 4 of June 21, 2021 Direction (Indigenous Consultations)

Item 4 of the June 21, 2021 direction is ongoing.

Indigenous Communities have been engaged through a formal consultative process, and initial meetings are underway.

The City's Indigenous Relations Advisor will play a key role in engaging the Indigenous communities and communicating decisions.

5.5 Item 5 of June 21, 2021 Motion (Diversity)

As noted in Section 5.2 of this Report, on June 12, 2023, the P.R.L.C. (see Attachment 3) was considered by the Community and Operations Services Committee through Report CS-23-33.

The P.R.L.C. included the Future Northwest Community Centre Component Analysis which noted that based "on a review of indoor facility needs for recreation, culture, and library space, the future Northwest Community Centre should be designed as a multi-use, multi-generational and multi-seasonal destination."

This assessment was based on public engagement, market considerations and population demographics from Environics and Stats Canada for the catchment areas in the Columbus and Windfields Communities.

Facilities Management staff will continue to advance diversity opportunities as the project proceeds through detailed design.

5.6 Item 6 of June 21, 2021 Direction (Planning and Zoning Review)

Item 6 of the above-noted is ongoing.

Item 6 of direction was referred to staff in the then Development Services Department, now known as the Economic and Development Services Department.

Economic and Development Services staff intend to respond to this portion of the Motion when updating the Oshawa Official Plan as a result of the recently completed Envision Durham project which resulted in a new Durham Regional Official Plan.

5.7 Infrastructure Canada Green and Inclusive Community Building Program (GICB) application

The concept design for the New Community Centre in the Northwood Business Park has been developed based on the Council approved Capital Project 12-0058 (Attachment 4)

with a target opening of July 1, 2026 and the GICB requirements. This has resulted in a building design, which has Net-Zero Carbon Emissions. The initial cost premium for a Net-Zero Carbon facility of this size is approximately 7% of total construction costs, with an approximate 25% annual return on energy savings.

On January 13, 2023, City Council considered the City's Capital Budget and adopted a motion to single source the design of Project 12-0058, the New Community Centre in Northwood Business Park, to an external design consultant. This enabled an accelerated schedule and ensured a consistent approach to the GICB applications.

On January 16, 2023, City staff authorized Stantec Consulting Ltd. to proceed with the conceptual design and planning based on the identified scope and in consideration of GICB design parameters.

The current project schedule identifies project completion in mid-2026. On February 28, 2023, staff submitted an application to the GICB program. As of the date of this Report, it is unknown whether or not the application will be successful despite numerous attempts to obtain feedback on the status of our application. However, to achieve the desired project completion date of mid-2026, detailed design work and tender preparation should be advanced at this time. However, it should be noted that any work undertaken prior to April 1, 2021, or after March 31, 2026 will not be eligible for the grant contribution should the GICB application be successful.

5.8 Parks, Recreation, Library and Cultural Facility Needs Analysis

On May 29, 2023, staff received the P.R.L.C., Preliminary Indoor Facility Component Analysis for the Future Northwest Community Centre which supported the need for the New Community Centre in Northwood Business Park, but identified the following items that should be considered as part of the project, which has not been contemplated in the current design:

- 8 swimming lanes rather than 6 swimming lanes;
- A triple gymnasium;
- A community hall with a capacity of 500; and,
- A FIFA regulation synthetic surface in a fieldhouse or dome.

As of June 16, 2023, the conceptual design milestone was achieved based on original scope items only, and an accompanying Class C estimate was received. The current estimated project cost, for the original scope items only, is approximately \$162 million, including engineering and design.

It is estimated that if additional scope items identified in the P.R.L.C. are added to the project scope, the estimated project cost may be in the range of \$250 million.

In addition, the extra building footprint required to accommodate these items would significantly reduce the available space for outdoor amenities.

Furthermore, it is noted that adding the additional scope will require further design work which would result in not achieving a mid-2026 project completion date.

The project has funding secured in the amount of \$31.2 million for capital costs. The increase in estimated construction costs from \$31.2 million to \$162 million (Option 1) or \$250 million (Option 2) is attributed to the following factors:

- Definition of scope and conceptual design development;
- Current market trends being 25 to 30% above pre-COVID rates in 2022, and additional 8% for 2023 resulting in 33 to 38% higher costs due to supply-chain and labour demand;
- 2021/2022 combined Rate of Inflation approximately 10%;
- Dedicated space for community partners;
- 8 swimming lanes rather than 6 swimming lanes;
- A triple gymnasium;
- A community hall with a capacity of 500; and,
- A FIFA regulation synthetic surface in a fieldhouse or dome.

The new Community Centre in the Northwood Business Park catchment would primarily serve areas to the north of Rossland Road. This would include the Columbus and Windfields Communities that will be home to sizeable populations based on their respective Part II Plans, as well as existing residential populations in the Northwood and Samac Communities. The anticipated population in 2029 for these areas would range from 46,687 to 57,144 persons.

5.9 Development Charges

In 2014, the future Northwest Community Centre was included in the Development Charge Background Study (D.C.B.S.) in the Parks, Recreation and Trails section. Further iterations of the D.C.B.S. updated the capital cost of the facility to \$31.12 million and the Library component at \$12.2 million.

The Parks, Recreation and Trails Development Charges (DC) is capped at the average historical 10-year level of service calculation which in the current D.C.B.S. is \$96.3 million. In addition to the current DCs being collected there is an additional \$6.7 million in DCs from the previous DC by-law for a total of \$103 million in Development Charges to fund Parks, Recreation and Trails projects.

To date, \$8.5 million of the \$103 million has been spent with another \$9.54 million committed for projects under way and approximately \$28 million committed to the Northwest Community Centre. The remaining \$56.8 million in DC funds are intended to fund a variety of other projects including \$13.4 million in trails, \$39.5 million in

parks/parkettes, and \$13.4 million in other projects such as the Second Marsh Redevelopment, and the Harbour Park Masterplan, (the shortfall in funds will be captured in the next DC background study as projects continue to come in higher than originally planned). Should these DCs be utilized to solely fund the new community centre, the projects originally earmarked to be funded by DCs would either not take place when originally planned or would require another funding source. This includes projects that are currently being designed but do not have approved funding for construction.

An area specific DC is normally applied for the likes of water and waste water where some residents do not have these services such as those living in rural areas. Consideration of an area specific DC for a project such as the community centre would result in significantly less DCs being collected than a municipality wide DC.

Staff are investigating the feasibility of updating the current DC by-law, the Community Benefit Charge (CBC) and the impacts of Bill 23. A new DC by-law will require the phasing in of development charges as a result of Bill 23. The new charges will be imposed at 80% the first year of the by-law, 85% the second year, 90% the third year, 95% the fourth year and 100% in year five.

Preliminary investigations have determined there is potentially \$807 million in capital project costs that are not be captured in the existing DC by-law including an additional \$81 million for the new recreation centre. Given the magnitude of the shortfall, a report will be presented at a future Corporate and Finance Committee meeting requesting approval to proceed with the development of a new DC background study and by-law as well as an update to the Community Benefit Charge (CBC). The DC background study and new by-law will take approximately one year to complete.

5.10 Debt Financing

The City's outstanding debt principal has been steadily declining year over year from a balance of \$103.7 million in 2006 to an estimated balance of \$34.7 million at the end of 2023. Annual debenture payments are fixed and have represented a range of between 5% and 10% of the City's total operating budget over that time.

At present, the City does not have internal debt capacity to fund tens or a hundred million dollars. The Region of Durham has also advised that given current the current market economy and interest rates, this is not the year to issue external debentures.

The current Royal Bank prime rate is 6.95%. If the City were to issue debt over a 20 year repayment schedule then the approximate debt payments (principal and interest), at various levels, would be as follows:

- Debenture of \$75 million, equates to an annual payment of \$7.05 million (which based on the 2023 budget would be an increase of 4.7%);
- Debenture of \$100 million, equates to an annual payment of \$9.40 million (which based on the 2023 budget would be an increase of 6.3%); and,

- Debenture of \$150 million, equates to an annual payment of \$14.10 million (which based on the 2023 budget would be an increase of 9.4%).

Issuing debt to fund a substantial portion of the project will:

- Create substantial fixed payments in the budget that will limit the ability and flexibility to keep down annual budget increases for a period of not less than 20 years;
- Excessively limit the City's ability to fund other capital infrastructure projects;
- Various projects in the City's long-term capital forecast will be rendered unaffordable;
- Increase the risk levels in the Provincial Financial Indicators Report; and,
- Potentially impact the credit rating of Durham Region.

5.11 Options for New Community Centre in Northwood Business Park

Options for Council to consider with respect to the development of the new Community Centre in the Northwood Business Park are proposed as:

- Option 1 - Status Quo – Continue with Original Design Scope
- Option 2 – Revise Conceptual Design to align with the P.R.L.C.

Both Option 1 and Option 2 contemplate a net-zero carbon emissions building design. If Option 2 is selected it will add approximately 12 months to the project due to additional design and related construction work required and additional funding which could be approximately \$88 million.

5.11.1 Option 1 – Status Quo – Continue with Original Design Scope

Option 1 contemplates maintaining the Status Quo and continuing with the original design scope for the development of the project which includes the following:

- OSCC55+ branch;
- Oshawa Public Library branch;
- A dedicated indigenous space;
- A swimming/leisure pool;
- A gymnasium;
- A cardio/weight room;
- Fitness/yoga studios;

- Multi-use activity rooms;
- An outdoor splash pad and playground;
- Outdoor passive space and trails; and,
- Outdoor sports fields.

The estimated capital cost of Option 1 is approximately \$162 million with a further estimated annual operating cost in the range of \$3 million. This estimate may change based on detail design development and associated programming.

At this time, it is estimated that Option 1 can be achieved by the desired project completion date of mid-2026. In order to achieve the next project milestone of a winter 2023/24 tender, advancement of detail design, tender documents and specifications will require a commitment of an additional \$5.5 million on top of the \$1.5 million already committed for due-diligence, conceptual design, and Indigenous consultation.

If Council wishes to advance Option 1, then the following motion should be adopted:

- “1. That pursuant to Report CNCL-23-63 dated June 21, 2023 regarding the new Community Centre in the Northwood Business Park that staff be directed to proceed with the original scope of work using \$5.5 million of the already approved funding and complete design and preparation of tender documents; and,
2. That staff report back prior to tender on the total funds required to complete the facility and recommendations on a funding source.”

5.11.2 Option 2 – Revise the Conceptual Design to align with the Parks, Recreation, Library and Cultural Facility Needs Analysis

Option 2 contemplates aligning the conceptual design with the P.R.L.C. to add the following elements to the original design scope:

- 8 swimming lanes rather than 6 swimming lanes;
- A triple gymnasium;
- A community hall with a capacity of 500; and,
- A FIFA regulation synthetic surface in a fieldhouse or dome.

The estimated capital cost of Option 2 is approximately \$250 million with an estimated annual operating cost in the range of \$4.8 million. This estimate may change based on detail design development and associated programming.

Option 2 cannot be achieved by the desired project completion date of mid-2026.

It is also important to note that obligations associated with the GICB require the project to be substantially completed by March 2026. As such, Option 2 may render the City non-

compliant with this initiative. Finally, it is important to note that, in addition to a significantly larger building footprint, the addition of associated parking will significantly reduce the available space for outdoor amenities.

If Council wishes to advance Option 2, then the following motion should be adopted:

- “1. That pursuant to Report CNCL-23-63 dated June 21, 2023 regarding the new Community Centre in the Northwood Business Park that staff be directed to proceed with the Option 2 to align the Conceptual Design with the Parks, Recreation, Library and Cultural Facility Needs Analysis using the already approved funding; and,
2. That staff report back prior to tender on the total funds required to complete the facility and recommendations on a funding source.”

6.0 Financial Implications

On January 13, 2023, Council approved Capital Project 12-0058 New Recreation Centre in the amount of \$1.5 million for site investigation, indigenous consultation and conceptual design work (see Attachment 4). The conceptual design is complete including all base scope items.

The Financial implications associated with this Report are dependent on which option is selected by Council. Capital Project 12-0058 identified that \$42 million would be required in future 2024 – 2027 capital budgets. It should be noted that this estimate was part of a former 9 year forecast and pre-COVID, based on costs to construct the existing Delpark Homes Centre, and did not predict current market trends and rate of inflation.

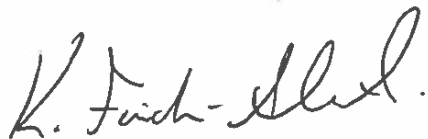
Option 1 has no financial impact as the design would be consistent with the current Council direction. Funding in the amount of \$31.2 million is secured but an estimated additional \$130.8 million will be required in future Capital Budgets for construction.

Option 2 would have an impact on both design and construction. Funding in the amount of \$31.2 million is secured and can be used for the additional design work required but an additional \$218.8 million will be required in future Capital Budgets for construction.

The City will need to take a multi-faceted approach when developing funding options related to the new recreation centre for Council’s consideration.

7.0 Relationship to the Oshawa Strategic Plan

This Report is consistent with all five of the Oshawa Strategic Plan goals of Accountable Leadership, Economic Prosperity and Financial Stewardship, Social Equity, Environmental Responsibility, and Cultural Vitality.




Kevin Alexander, Director, Facilities Management Services,
Facilities Management Services



Tracy Adams Chief Administrative Officer,
Office of the C.A.O.

Subject: All this information will be updated when the report has been finalized.
Address:
Ward:
File:



 New Community Centre in the Northwood Business Park

City of Oshawa Economic and
Development Services



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Public Report

To: Community Services Committee

From: Ron Diskey, Commissioner,
Community Services Department

Report Number: CS-21-66

Date of Report: June 9, 2021

Date of Meeting: June 14, 2021

Subject: Community Park and Community Centre in Northwest Oshawa

File: B-1530

1.0 Purpose

The purpose of this report is:

1. To obtain Council approval on the location for the future community centre at the Windfields Community Park located at the northeast corner of Thornton Road North and the future extension of Britannia Avenue West.

Attachment 1 is an aerial photograph of the site showing key features.

2.0 Recommendation

That the Community Services Committee recommend to City Council:

1. That the location for the future community centre to serve north Oshawa as recommended in the Parks Recreation Culture and Library Facility Needs Assessment be located in the future Windfields Community Park located at the northeast corner of Thornton Road North and the future Britannia Avenue West extension; and,
2. That staff report back to a future Council meeting on the business case for the components/amenities to be located in the proposed community centre, the financial implications that need to be considered from both a capital and operating perspective and the process to deliver the project; and,
3. That the OSSC55+ Board be requested to support this location for their future needs in north Oshawa.

3.0 Executive Summary

N/A

4.0 Input From Other Sources

4.1 Oshawa Public Libraries

On May 6, 2021 the CEO of the Oshawa Public Libraries advises that the Board supports the City of Oshawa at Thornton and Britannia lands

4.2 OSCC 55+

The Executive Director of OSCC 55+ has advised there is a demonstrated need for a new senior centre in Northwest Oshawa and that the Board of Directors will need to provide a formal position on the matter.

4.3 Other City Departments

- Commissioner, Finance Services
- Commissioner, Development Services

5.0 Analysis

5.1 Site Characteristics

The site for the proposed Windfields Community Park is located at 2203 Thornton Road North, which is bound by Thornton Road North to the west, the future Britannia Ave West extension to the South, Open Space which includes a tributary of the Oshawa Creek to the East, and privately held SI-A(15) h-71 (Select Industrial) zoned land to the North.

The site is approximately 13.39 hectares (33.09 acres) in size. The existing site is currently composed of agricultural fields and hedgerows. The remains of a driveway at the southwest corner of the site is also present however no longer in use.”

5.2 Zoning

The land selected for the Community Centre is zoned SI-A (15) “h-71” (Select Industrial).

The SI-A (15) Zone permits a variety of uses including but not limited to light industrial uses, assembly hall, office and recreational use which would include a community centre and community park.

The purpose of the “h-71” holding zone is to ensure that site plan approval is obtained from the City that addresses such matters as a storm water management plan, that appropriate arrangements are made for the provision of sanitary, water and storm services, and that appropriate engineering and environmental impact studies are undertaken to address any potential environmental impacts on the natural heritage system.

It is also worth noting that under Section 5.4 'Public Uses' of Zoning By-law 60-94, none of the provisions of the Zoning By-law shall apply to prevent the use of any land or erection of any building or structure on land owned by the City provided such buildings or structures are for a use that conforms with the Oshawa Official Plan.

5.3 Future Growth

There has been considerable growth within the Windfields Community Part II plan that continues. The future Windfields Community Park is primarily intended to serve the population of the Windfields Part II Plan community, which was planned to accommodate a population of approximately 13,000 people. The City is also anticipating future growth to occur in the Kedron Part II Planning Area and the Part II Planning Area of Columbus.

5.4 Parks, Recreation, Library and Culture facility Needs Assessment.

On November 9, 2015 Oshawa City Council passed Report CS-15-127, dated October 19, 2015, Parks, Recreation, Library and Culture Facility Needs Assessment (P.R.L.C.) as follows:

“That the Parks, Recreation, Library and Culture Facility Needs Assessment as outlined in Attachment 1 to Report CS-15-127 be approved, with the implementation of the findings and recommendations to be done through the City’s annual planning and budgeting process.”

The final P.R.L.C. report provides a vision and guiding principles for Parks, Recreation, Library and Culture facilities in Oshawa. The vision is that Oshawa provide “Facilities that Inspire an Active and Creative Community”, which is reflective of the extensive input from the community and aligns with both the Oshawa Strategic Plan and Culture Counts: Oshawa’s Arts, Culture and Heritage Plan.

The P.R.L.C. Facility Needs Assessment has a total of 91 recommendations and guidelines organized into the following areas:

- Parks Provisioning Policy Framework
- Recreation Facilities Provisioning Policy Framework
- Library Facilities Provisioning Policy Framework
- Culture Facilities Provisioning Policy Framework
- Implementation Strategies Plan Provisioning Policy Framework

Each section provides a framework for approaching facility development and provides specific recommendations including timing and recommend triggers to implement the recommendations. Multiple recommendations point to the construction of a new community centre with partnerships with Oshawa Public Libraries and the Oshawa Senior Citizens Centre. The following recommendations from the P.R.L.C. are noted below:

- R6. Construct a new multi-use Community Centre containing an indoor aquatics facility, pending confirmation through a feasibility study and business plan that is initiated in advance at the time Oshawa reaches a minimum population of 185,000 persons.
- R19. Construction of a new older adult and seniors' centre should be considered at the time of new multi-use community centre construction, contingent upon sound business planning and market research (as advanced in Recommendation R6) that determines the needs of the older adult segment and the ability of a future community centre to accommodate such space.
- R13. Construction of new gymnasiums should only be considered at the time of new multi-use community centre construction, pending confirmation through the feasibility study and business plan.
- R14. Construction of a new fitness centre, aerobics studio and/or indoor walking track should be considered at the time of new multi-use community centre construction, pending confirmation through the feasibility study and business plan that is to be initiated at the time Oshawa reaches a minimum population of 185,000 persons.
- R17. A new youth centre should be considered at the time of new multi-use community centre construction, using an integrated model in remaining consistent with the City's current practices. Inclusion of such a space should be confirmed through the feasibility study and business plan that is initiated at the time Oshawa reaches a minimum population of 185,000 persons.
- L3. A new branch should be developed when the City reaches between 185,000 and 197,000 population, in order to address longer-term residential growth in North Oshawa. This library should be approximately 18,000 square feet in size (to allow for a larger program room and makerspace/creative elements) and be co-located with another civic or public use, such as a multi-use community centre or community hub. A facility-specific planning study (as proposed through Recommendation R6 for a future indoor aquatics centre) should be undertaken to confirm the library branch size, location, timing, and partnership options.

Recommendations from the P.R.L.C. to trigger the development of a new recreation facility in partnership with OSCC and Oshawa Public Libraries refer to a population of 185,000. The City currently stands at a population of 175,000 with significant growth projected in the Kedron neighborhood.

An outstanding matter of the Finance Committee is related to correspondence CNCL-20-09 with the following direction:

"That Correspondence CNCL-20-09 from Oshawa Public Libraries requesting an additional library be built within the next five years be referred to staff to be considered as part of the review of City's Development Charges By-law."

On June 14, 2021, the Finance Committee will receive Report FIN-21-64 related to an update to the City's Development Charge Study and By-law which will address this item.

Also of note, OSCC 55+ has added a fifth temporary Branch at Sikorski Hall north of Taunton Road with the goal to find a permanent location.

5.5 Location of New Community Centre

The proposed location for the new community centre is on the north east corner of the future intersection of Thornton Road North and Britannia Avenue West. The site is approximately 13.39 hectares in size and will allow for a Community Centre, sports fields, other amenities and adequate parking. Other attributes contributing to the site include:

- Tremendous growth in the Windfields Community and expected to continue
- The P.R.L.C. recommends the site be a logical fit within or adjacent to the proposed Windfields Community Park or Kedron Community Park.
- The P.R.L.C. also recommends that a new library branch would be well suited to serve the community and would ideally be located in the Windfields or Columbus planning districts.
- The City owns the land.
- Services to the site will be available when Thornton Road North is reconstructed in the short term.
- Development Charges have been and will continue to be collected for a new Community Centre in North Oshawa.
- The location will eventually have an intersection for two Arterial roads providing good access.
- There is good access to the site via the future Active Transportation Network
- There is a need for a major recreation facility in the North West area of Oshawa.

6.0 Financial Implications

There are no financial implications at this time associated with this report. This capital project will be financed using a combination of Development Charges and non-growth related-Development Charge reserves.

The New Community Centre in North Area of Oshawa (Project 12-0058) is included in the Development Charge Background Study. It has been included at a gross cost of \$31,120,332 with a benefit to existing deduction \$3,112,033 leaving Development Charge eligible funds for the project in the amount of \$28,008,299. The cost was estimated based on the P.R.L.C.

The Windfields Community Park (Project 50-0005) is included in the Development Charge Background Study for the design and construction of the park and its related amenities. It has been included at a gross cost of \$10,000,000 with a benefit to existing deduction of \$500,000 leaving Development Charge eligible funds for the project in the amount of \$9,500,000.

Also, included in the Development Charge Background Study is a project for a new branch of the Oshawa Public Library. It has been included at a gross cost of \$12,168,000, with a post period benefit deduction of \$4,880,957 and a benefit to existing deduction of

\$1,346,173, leaving Development Charge eligible funds for the project in the amount of \$5,940,870. The cost was based on recent newly built libraries in southern Ontario including Ajax, Vaughan, and Markham.

Increased operating costs will be realized once the facility becomes operational. The current Workforce Strategy will consider future staffing requirements.

All capital and operating costs and funding proposal will be presented and approved by City Council through the appropriate capital and operating budget processes.

7.0 Relationship to the Oshawa Strategic Plan

This Report addresses the Oshawa Strategic Plan by responding to the following:

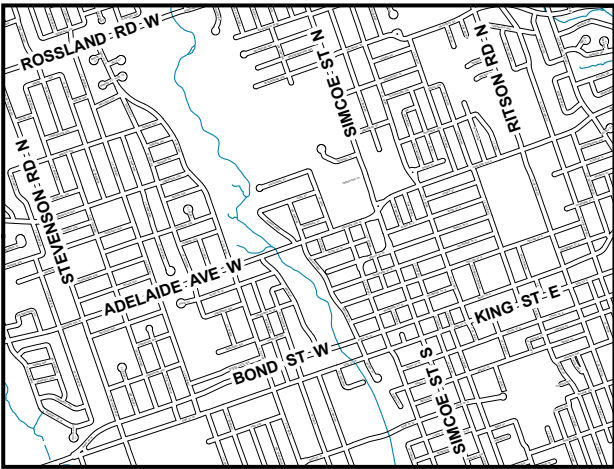
- Accountable Leadership, the related theme of Deliberate Community Engagement, take every opportunity to inform the public how Oshawa's public service supports our community on a daily basis through a commitment to core values, good governance and outstanding service.
- Economic Prosperity and Financial Stewardship, the related theme of Wise Land Use, creating mixed-use, transit-supportive, multimodal, economically diverse, attractive, safe and healthy neighbourhoods.
- Social Equity, the related theme of an Active, Healthy and Safe Community, by advancing quality and affordable recreation opportunities to ensure significant and active use of public spaces, both indoor and outdoor.



Jim Naumovski, Director,
Recreation and Culture Services



Ron Diskey, Commissioner,
Community Services Department

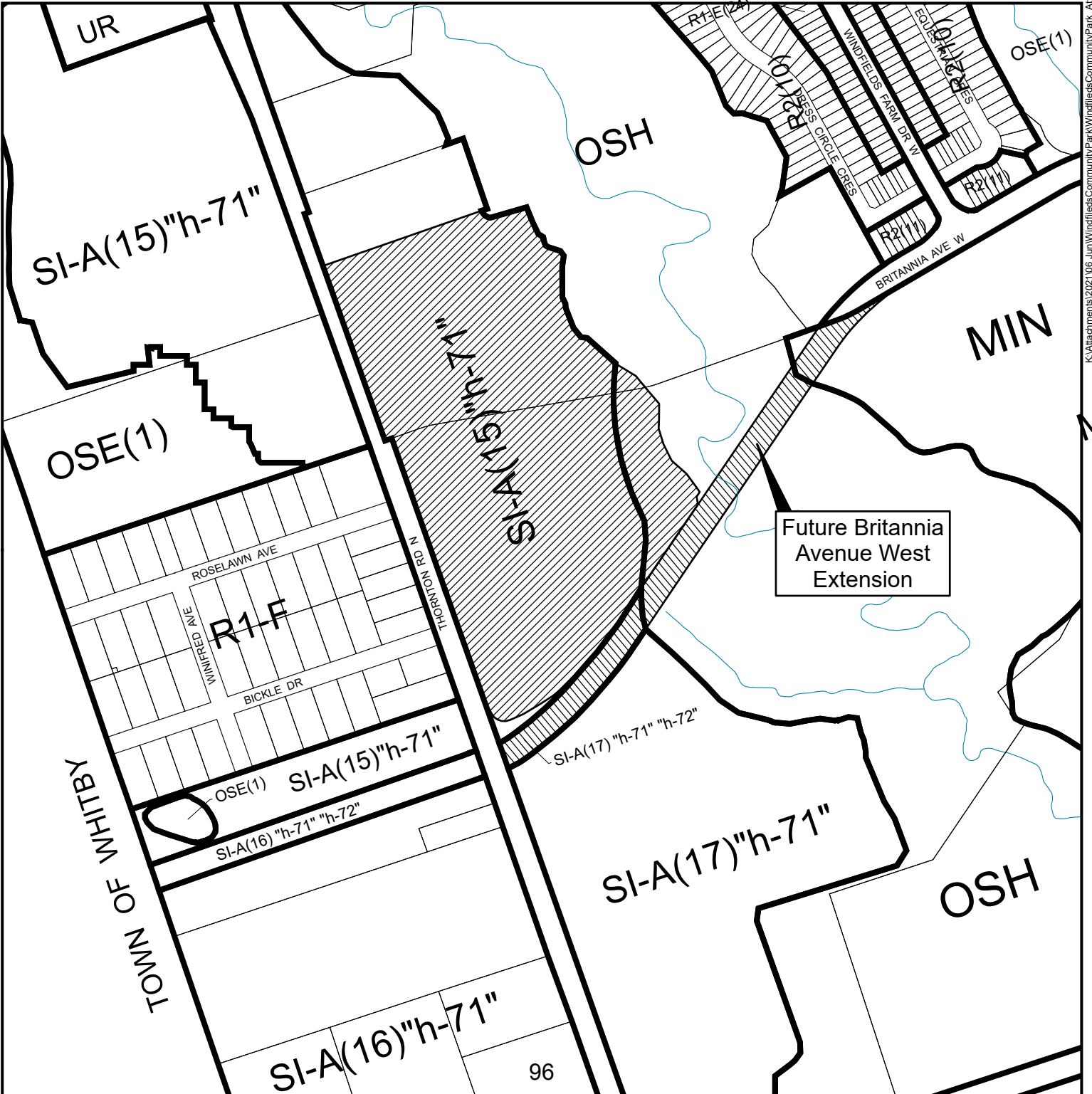


Development Services Department

Subject: All this information will be updated when
Address: the report has be finalized.
File:



Location of the future Windfields Community Park



Subject: All this information will be updated when
Address: the report has be finalized.
File:



 Location of the future Windfields Community Park

City of Oshawa
Development Services Department 



Future Britannia
Avenue West
Extension

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Project Name	New Recreation Centre
Department	Safety & Facilities Services
Subcategory	12 New Facilities
Project Number	12-0058
Project	Thornton Road North
Location Ward	Ward 2
Accessibility	No
Score	39

Project Details
<p>Project Description</p> <p>This project is to construct a new recreation centre, including City Administration, Library, Senior's Centre, and indoor and outdoor recreational amenities.</p> <p>The 2023 budget request is to allow commencement of design work.</p> <p>During Council Budget Deliberations on January 13, 2023, the construction was approved with a target date of July 1, 2026 opening.</p> <p>Justification</p> <p>To advance conceptual design in order to advance the directive CS-21-66. The business case for the components and amenities will be completed based on the feedback from the updated Parks, Recreation, Library and Culture (P.R.L.C.) study, which is scheduled to be completed in 2023. The P.R.L.C. study is intended to support the features of the New Recreation Centre.</p>

Project Budget Summary			
Financing Sources	2023	2024 to 2027	2028 to 2032
Growth Related (Non-DC)	3,127,000	0	0
Parks Rec Trails Develop DC	28,145,000	0	0
Total Financing Sources	31,272,000	0	0

City Council Meeting January 13, 2023 – Direction

Project 12-0058 – New Recreation Centre

1. That Project 12-0058 be approved; and,
2. That this project be fully funded from the appropriate Development Charges Reserve; and,
3. That the project design be single-sourced; and,
4. That the project be targeted for a July 1, 2026 opening.

Attention: Corporate and Finance Services Department, Office of the CAO,
Community and Operations Services Department, Economic and
Development Services Department, Safety and Facilities
Department

Action Taken: Carried as amended

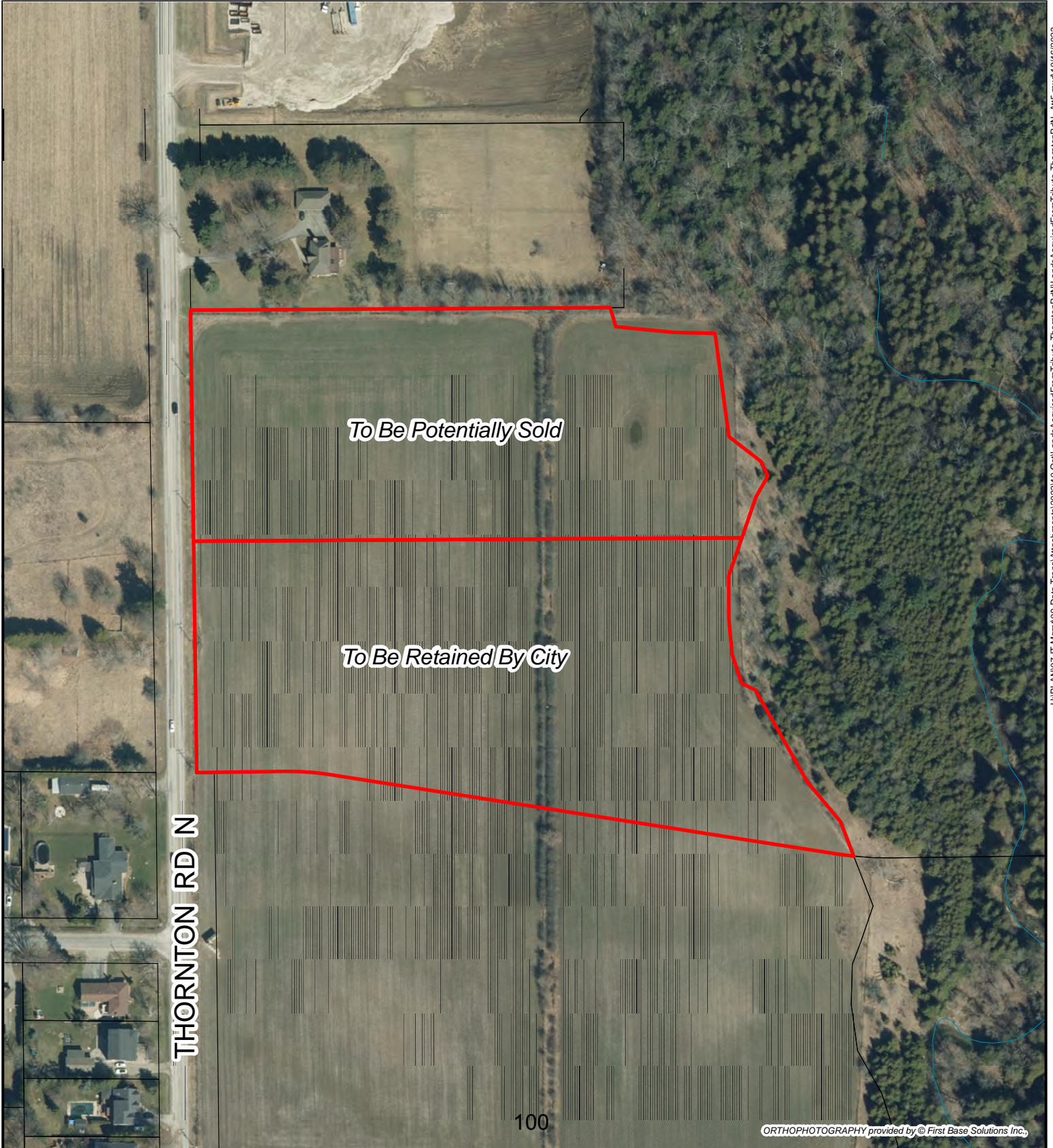
Subject: Attachment 5 is a copy of Reference Plan 40-31003 detailing the 5.54 hectares
Address: (13.7 acre) parcel of land obtained from Tribute on September 25, 2020
Ward:
File:

Item: SF-23-37
Attachment 5

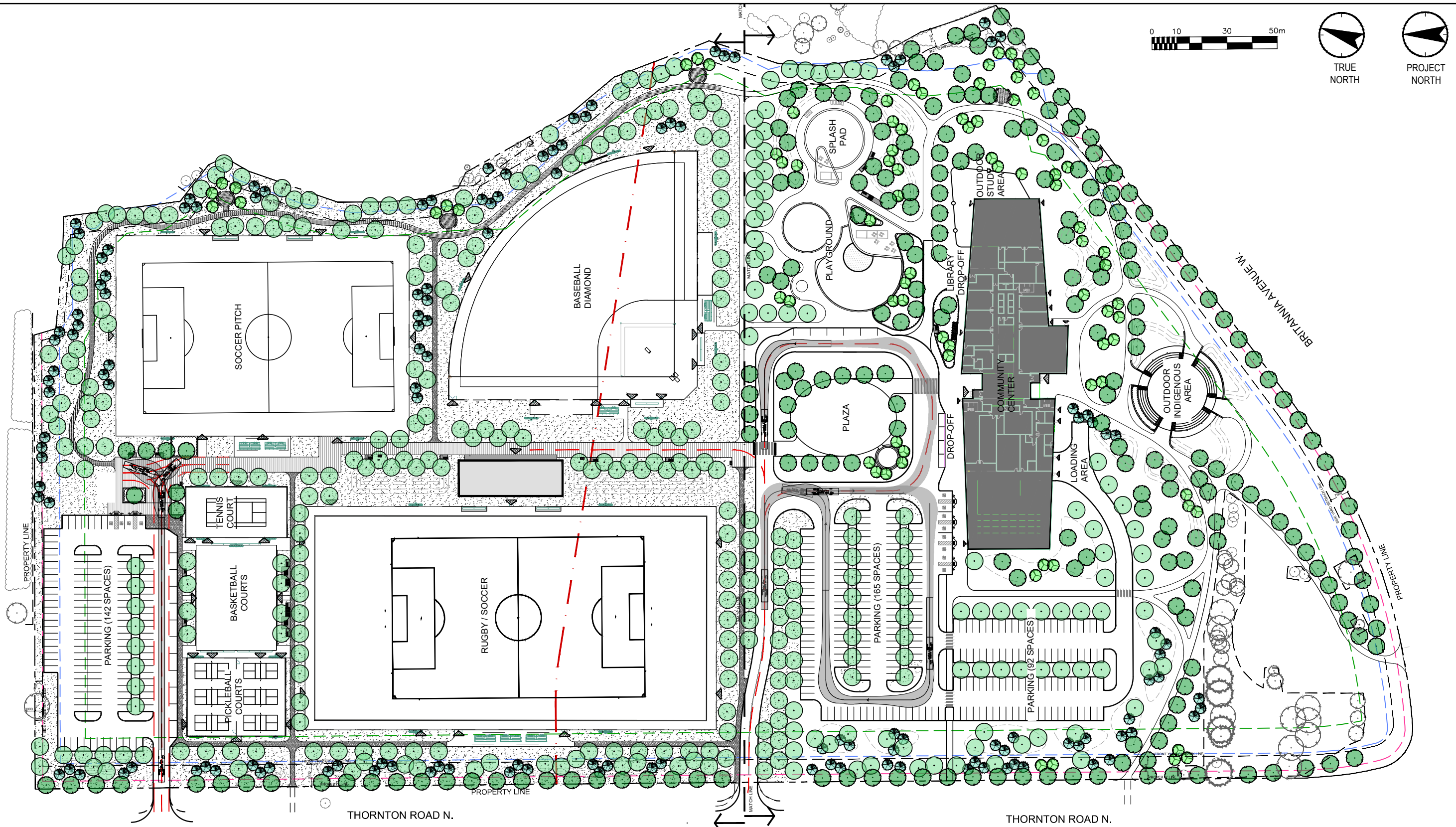
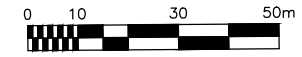


 Subject Site

City of Oshawa
Economic and Development Services



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Stantec
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Markham ON L3R 0R8
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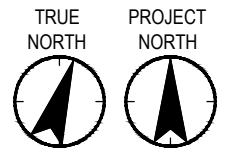
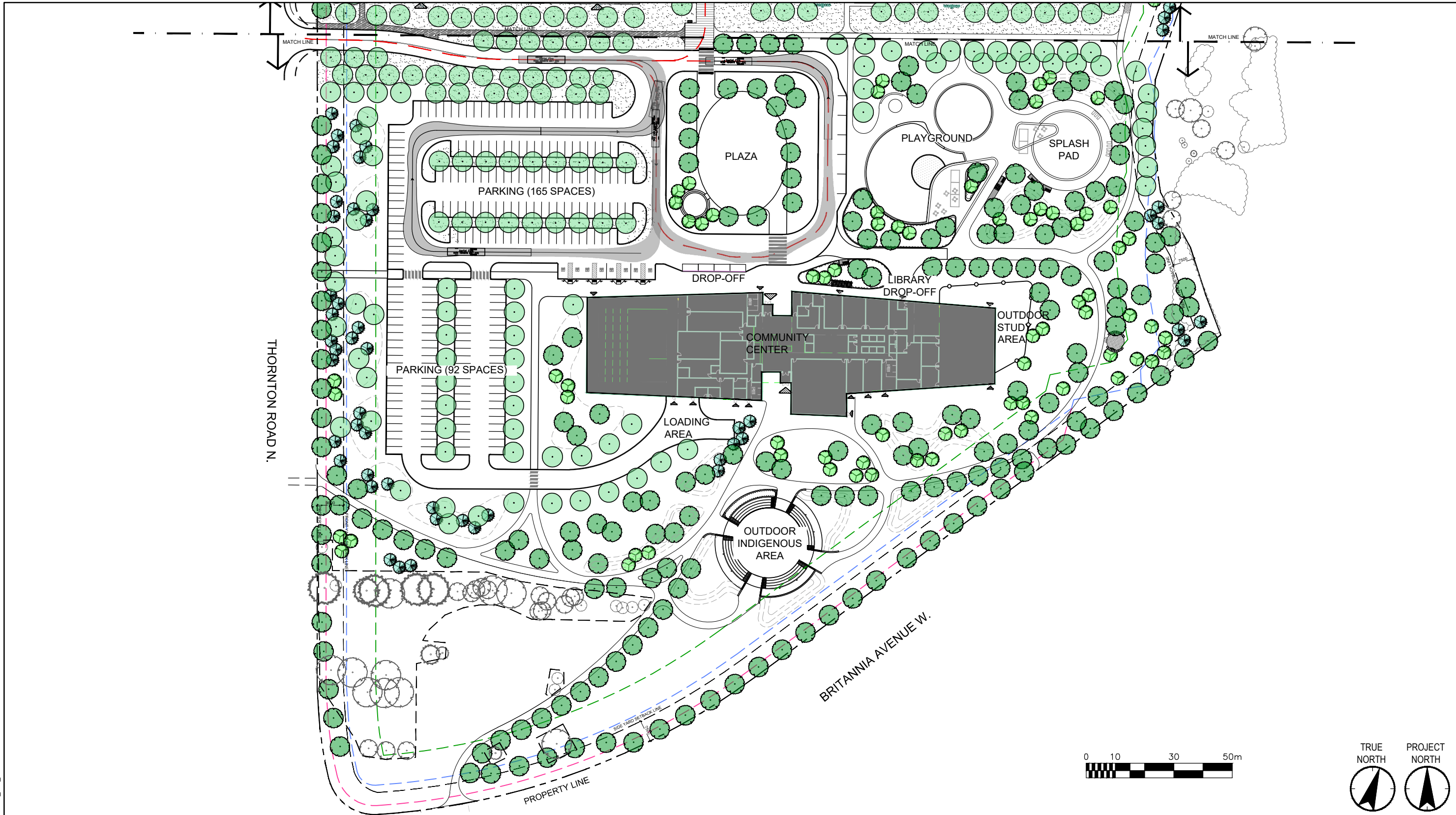
Notes

Client/Project
City of Oshawa
North Wood Oshawa
Community Center

Project No.
140023007

Title
**Landscape Plan - North
& South**

Revision	Date
	2024.03.11
Reference Sheet	Figure No.
L101	



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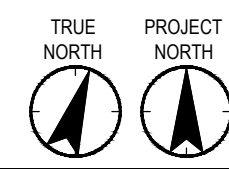
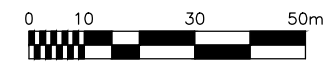
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Client/Project
City of Oshawa
North Wood Oshawa
Community Center

Project No.
140023007

Title
Landscape Plan - South
Portion

Revision	Date
	2024.03.11
Reference Sheet	Figure No.
L100	



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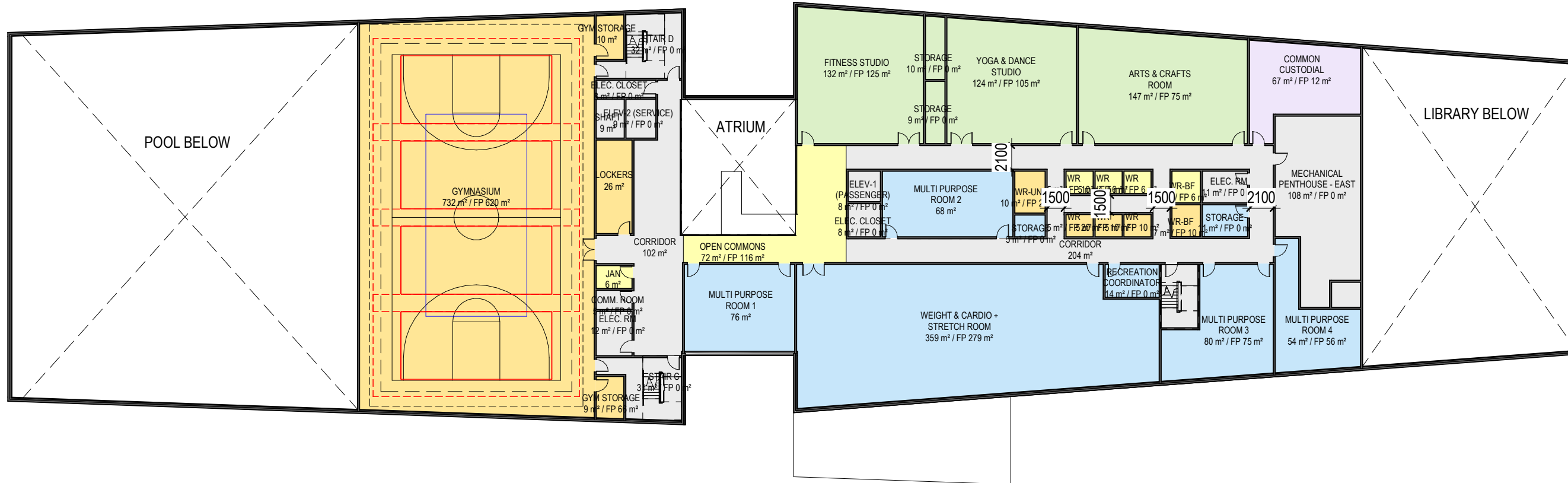
Notes

Client/Project
City of Oshawa
North Wood Oshawa
Community Center

Project No.
140023007

Title
**Landscape Plan - North
Portion**

Revision	Date
	2024.03.11
Reference Sheet	Figure No.
L101	

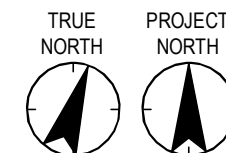


LEGEND

- | | | | | |
|---|--|---|--|--|
| 01 - COMMONS | 03 - POOL | 05 - OSHAWA SENIORS | 07 - LIBRARY | 09 - JANITORIAL |
| 02 - INDIGENOUS PROGRAM | 04 - GYMNASIUM | 06 - COMMON ACTIVITY | 08 - ADMINISTRATION | 10 - NOT IN PROGRAM |

FLOOR PLAN - LEVEL 2

1 : 400



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Toronto, ON M5V 1E7
Tel: (416) 596-6686 • www.stantec.com



Notes

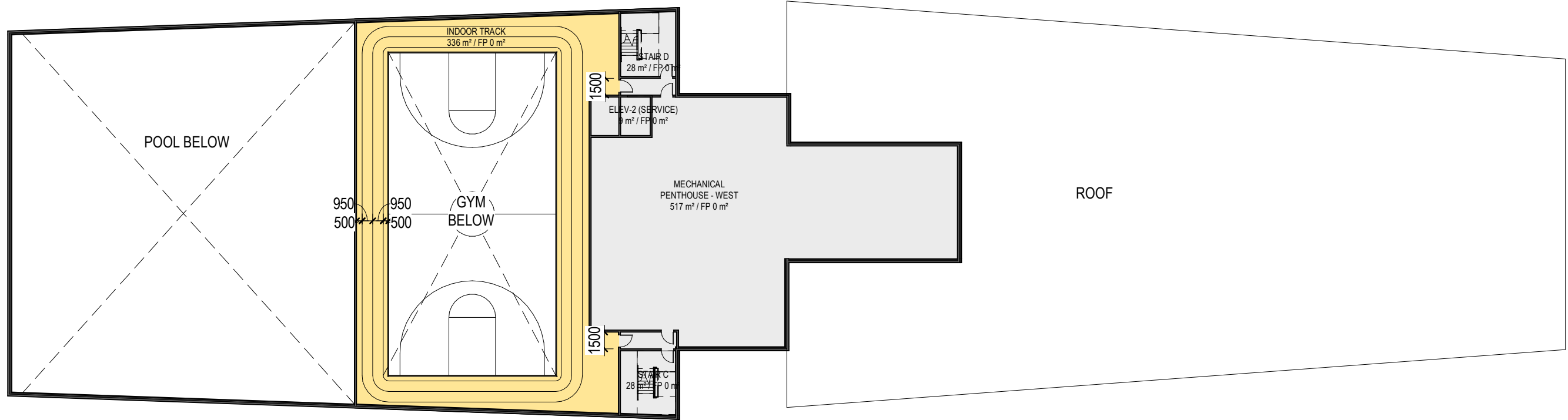
Client/Project
City of Oshawa

NORTHWEST OSHAWA
COMMUNITY CENTRE

Project No.
140023007

Title
LEVEL 2

Reference Sheet	Date 03/06/24
	Figure No. SK102

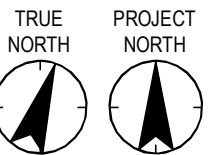


LEGEND

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|-------------------------|----------------|----------------------|---------------------|---------------------|
| 01 - COMMONS | 03 - POOL | 05 - OSHAWA SENIORS | 07 - LIBRARY | 09 - JANITORIAL |
| 02 - INDIGENOUS PROGRAM | 04 - GYMNASIUM | 06 - COMMON ACTIVITY | 08 - ADMINISTRATION | 10 - NOT IN PROGRAM |

FLOOR PLAN - MECHANICAL PENTHOUSE

1 : 400



Pick location in Project Information

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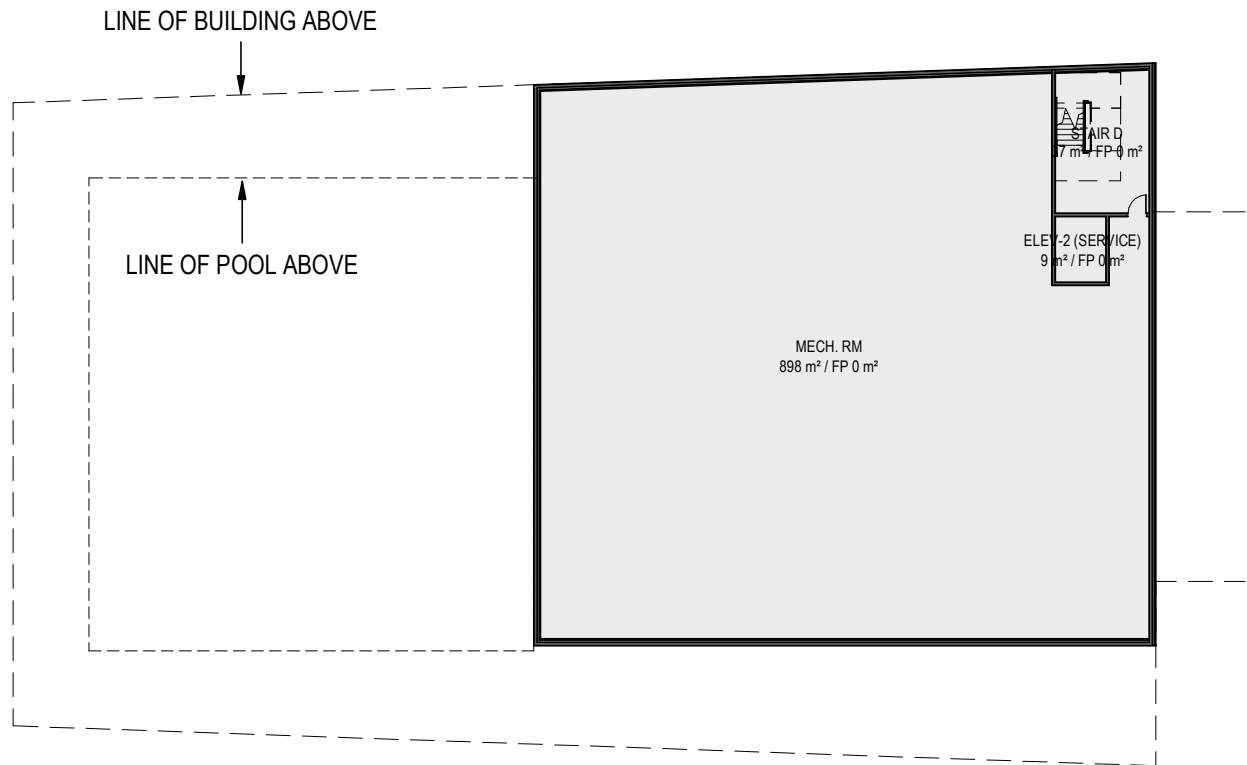
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Client/Project
City of Oshawa
NORTHWEST OSHAWA
COMMUNITY CENTRE

Project No.
140023007

Title
MECHANICAL
PENTHOUSE

Reference Sheet	Date 03/06/24
	Figure No. SK103

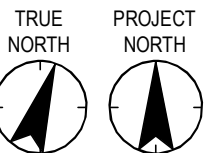


LEGEND

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|-------------------------|----------------|----------------------|---------------------|---------------------|
| 01 - COMMONS | 03 - POOL | 05 - OSHAWA SENIORS | 07 - LIBRARY | 09 - JANITORIAL |
| 02 - INDIGENOUS PROGRAM | 04 - GYMNASIUM | 06 - COMMON ACTIVITY | 08 - ADMINISTRATION | 10 - NOT IN PROGRAM |

FLOOR PLAN - BASEMENT

1 : 400



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Notes

Client/Project
City of Oshawa

NORTHWEST OSHAWA
COMMUNITY CENTRE

Project No.
140023007

Title
BASEMENT

Reference Sheet	Date 03/06/24
	Figure No. SK100

To: City Council

From: Kevin Alexander, Commissioner,
Community and Operations Services Department

Report Number: CNCL-24-26

Date of Report: March 20, 2024

Date of Meeting: March 25, 2024

Subject: 40 km/h Area Program (Maximum Rate of Speed Areas)

Ward: All Wards

File: 03-05

1.0 Purpose

The purpose of this report is to report back to Council on the results of the 40 km/h Area Program as approved by Council at its meeting of May 12, 2022 as part of the Neighbourhood Traffic Management Guide.

Attachments 1 to 5 are maps of each ward outlining 40 km/h Pilot Areas and potential 40 km/h expansion areas. It should be noted that potential 40 km/h area boundaries indicated on each map could be subject to change based on technical review.

Attachment 6 provides a summary of speed data, within each 40 km/h Area Pilot Area, before and after implementation.

2.0 Recommendation

It is recommended to City Council:

1. That, pursuant to Report CNCL-24-26 dated March 20, 2024, concerning the 40 km/h Area Program, that Council select an appropriate option as set out in Section 5.6 of this Report.

3.0 Executive Summary

Not Applicable.

4.0 Input From Other Sources

- Corporate Leadership Team
- Finance Services
- Legal Services
- Legislative Services
- Operations Services
- Municipalities: Ajax, Clarington, Milton, Mississauga, St. Catharines, Scugog, Uxbridge, Waterloo, Whitby
- Durham Regional Police Service

5.0 Analysis

5.1 Background

At its meeting of May 12, 2022, Council approved the recommendations in Report [CNCL-22-37](#) - Neighbourhood Traffic Management Guide (“N.T.M.G.”), which included the new 40 km/h Area Pilot Program (“the Pilot Program”). Details of the Program are outlined in Section 5.6 of Report CNCL-22-37.

At its meeting of September 26, 2022, Council approved the recommendations in Report [CS-22-83](#) which included delegated authority to the Commissioner, Community and Operations Services to pass a by-law to amend Schedule XXVI – Maximum Rate of Speed Area to Traffic and Parking By-law 79-99, as amended, in order to implement the five areas that will be included in the Pilot Program.

At its meeting of January 30, 2023, Council received Report [CO-23-02](#) concerning a 40 km/h area pilot for downtown Oshawa. Included in the Executive Summary of the report, staff advised that they consulted with the Ward 4 Councillors on the proposed downtown boundaries, and indicated that implementation would proceed as part of the Pilot Program.

5.2 Highway Traffic Act and Regulations

The default speed limit in Oshawa and other local municipalities or built-up areas throughout the Province of Ontario is 50 km/h, which is legislatively prescribed in the Highway Traffic Act, R.S.O. 1990, c. H.8 (“H.T.A.”). Municipalities do not have authority to set statutory (unposted) speed limits within their urban boundaries at any speed other than 50 km/h. The legislated 50 km/h speed limit is posted at all entrances to the City.

Section 128, Part IX of the H.T.A. states that a municipality may prescribe a rate of speed different from the default speed limit of 50 km/h for a portion of a highway under its jurisdiction. This portion of highway must be posted with a speed limit sign. Depending on the length of this area, multiple speed limit signs may be required to comply with regulations under the H.T.A. 40 km/h zones, similar to those installed fronting parks and school zones in Oshawa, have been prescribed under this regulatory framework.

In May 2017, Bill 165, the Safer School Zones Act, 2017, S.O. 2017, c. 9 (“Safer School Zones Act, 2017”) was proclaimed into force and provided municipalities with a new

mechanism for designating speed limits below 50 km/h. Municipalities can now change the rate of speed for an entire area. This requires a speed limit sign at the entrance and exit of each roadway into the area. The speed limit sign must be accompanied with an “AREA BEGINS” sign tab at each entrance, and an “AREA ENDS” sign tab at each exit. The Pilot Program locations were prescribed under this regulatory framework.

5.3 40 km/h Area Pilot Program Summary

The Pilot Program began October 2022 and concluded November 2023. A list and map of current 40 km/h areas, including the five pilot locations are available in [Schedule XXVI – MAXIMUM RATE OF SPEED AREA](#) of the Traffic and Parking By-law 79-99, as amended. The area names in Schedule XXVI are not associated with the ward number, and are utilized to correlate the list of 40 km/h areas to the corresponding map.

A speed study was conducted within each pilot area in order to evaluate the before and after rate of speed of vehicles travelling within the area. This evaluation was completed along multiple and varying types of roadway to ensure comprehensive data collection.

A summary of speed data within each 40 km/h Area Pilot area is appended as Attachment 6.

Overall, the results of the Pilot Program indicated no consistent and measureable differences in the rate of speed of vehicles during the data collection period. Some road segments indicated a decrease in the rate of speed while others indicated an increase.

As such, staff have concluded that reducing the posted speed limit alone does not consistently correspond to a reduction in vehicle operating speeds. A combination of enforcement strategies, changes to the physical characteristics of the roadway, or implementation of other traffic calming measures could be considered to improve operating speeds for some roadways.

5.4 Other Municipalities

As part of a benchmarking comparison and analysis, staff reached out to municipalities throughout Ontario in October 2023 to gather information regarding 40 km/h areas. Many municipalities have or are in the process of moving toward a municipal-wide and focused approach to speed reductions.

Some of the information received can be summarized as follows:

- The Town of Ajax is not implementing 40 km/h areas at this time.
- The Municipality of Clarington does not have 40 km/h areas at this time, but this is currently under review.
- The Town of Milton has piloted one 40 km/h area that is currently under review.
- The City of Mississauga completed a Neighbourhood Area Speed Limit Project in 2022, and has reduced all neighbourhood speed limits to 40 km/h, with neighbourhood school zones reduced to 30 km/h.

- The Township of Scugog has lowered the speed limit to 40 km/h on most local urban roadways and fronting school zones.
- The City of St. Catharines is currently reducing the speed limit on neighbourhood local roads using 40 km/h areas.
- The Township of Uxbridge has implemented 40 km/h areas on local roadways.
- The Town of Whitby is currently reviewing the implementation of 40 km/h areas at this time.
- The Region of Waterloo has permanently reduced the speed limit to 40 km/h on Regional roads in school zones.

5.5 Neighbourhood Traffic Management Guide - Relevant Highlights

5.5.1 Public Consultation

During the public consultation phase of the N.T.M.G., community members were asked what best reflected their view about 40 km/h speed limits. The 107 responses were broken down as follows:

- 43% selected: 40 km/h speed limits should be installed on all residential streets.
- 32% selected: 40 km/h speed limits should only be installed on City roadways adjacent to schools and parks.
- 18% selected: 40 km/h speed limits should be installed on residential roadways that have a proven speeding problem.
- 7% selected: There are no valid reasons for installation of 40 km/h speed limits.

5.5.2 N.T.M.G. 40 km/h Recommendation

As indicated in the Executive Summary to the N.T.M.G. as prepared by IBI Group (Attachment 2 to CNCL-22-37) “it is recommended that the City of Oshawa set a target to reduce posted speed limits on all local roads to 40 km/h.”

5.5.3 Designation of 40 km/h Zone in Ward 3

At its meeting of November 20, 2023, Council adopted the following recommendation contained in Report CO-23-63 – Designation of a 40 km/h Zone on Certain City Roads (Ward 3) as follows:

“That the area south of Taunton Road East, west of Townline Road North, north of Rossland Road East and east of Harmony Road be designated as a 40 km/h zone area and that staff take the necessary action required to implement this.”

The 40 km/h area proposed above can be delivered as part of the 40 km/h Area Program outlined in this report. Further review by staff will determine the precise 40 km/h area boundaries and its priority in the program.

5.5.4 Expansion of 40 km/h Pilot Project in Ward 1

At its meeting of November 20, 2023, Council referred the following recommendations concerning Report CO-23-64 – Expansion of 40 km/h Pilot Project (Ward 1) back to staff:

“Whereas the 40km pilot program approved by Council in 2022 has been well received and residents in the area west of Harmony Road to Ritson Road and north of Taunton Road have been requesting the program be expanded to include their neighbourhood;

Therefore the 40 km pilot program be expanded to include the area west of Harmony Road to Ritson Road North of Taunton Road and South of Conlin Road.”

The 40 km/h area proposed above can be delivered as part of the 40 km/h Area Program outlined in this report. Further review by staff will determine the precise 40 km/h area boundaries and its priority in the program.

5.5.5 The Glens Neighbourhood

The Glens Neighbourhood has been previously identified as a 40 km/h area. This area would include the roadways east of Stevenson Road North, north of Rossland Road West, west of Oshawa Creek, and south of the Oshawa Executive Airport.

The 40 km/h area proposed above can be delivered as part of the 40 km/h Area Program outlined in this report. Further review by staff will determine the precise 40 km/h area boundaries and its priority in the program.

5.6 40 km/h Area Program Options

5.6.1 Option 1 – Implement a 40 km/h Area Program

While reducing posted speed limits alone may have limited effect on vehicle speeds, installing 40 km/h areas can still make sense from a policy perspective when considering long-term goals related to road safety. The World Health Organization (WHO) has identified speed to be a key contributing factor in road traffic collisions, deaths and injury severity. Lowering speed limits in residential neighbourhoods could be considered the first step towards a goal of creating a safer road environment.

Staff have completed a preliminary review of the City’s existing road network to determine what neighbourhoods may be eligible for a 40 km/h speed limit. 40 km/h areas should be focused on local class roadways within residential neighbourhoods. Collector and some arterial roadways can be considered for inclusion within a 40 km/h area on a case by case basis. 40 km/h speed limits are not suitable for some arterial roadways based on technical review, i.e., Regional roads would require Regional approval. Any future residential developments will be considered for 40 km/h areas following the same process as outlined in this report and when staff review development plans submitted by the developer.

Attachments 1 to 5 are maps of each Ward indicating potential 40 km/h areas. 40 km/h area boundaries indicated on the map could be subject to change based on technical review.

There are approximately 55 locations across the City that have the potential to be 40 km/h areas. Approximately 1,500 new signs must be purchased and installed to complete all the 40 km/h areas. With current City resources including staff and equipment, it is suggested that implementation be phased over a 4 year period (2024-2027).

Each 40 km/h area requires that all entrances into the area include a “MAXIMUM 40 km/h” sign with an “AREA BEGINS” sign tab, and that all exits from the area include a “MAXIMUM 40 km/h” sign with an “AREA ENDS” sign tab. This will typically require a new wood post to be installed for each sign, unless an existing wood post or pole is already in place in the correct location. Underground utility locates are also required for all new posts or poles being installed. However, implementing area speed limits will greatly reduce the quantity of signs required compared to implementing a speed limit change on a street by street basis.

If Council wishes to adopt Option 1, staff will begin implementing the 40 km/h Area Program as outlined in this section beginning this year. This option does not require any further amendments to be made to Traffic and Parking By-law 79-99, as amended, as Council has already delegated authority to the Commissioner, Community and Operations Services Department to implement maximum rate of speed areas.

If Council wishes to adopt Option 1, the following recommendation should be considered:

It is recommended to City Council:

That in accordance with Report CNCL-24-26 dated March 20, 2024, staff proceed with implementing the 40 km/h Area Program beginning in 2024.

5.6.2 Option 2 – Do not implement a 40 km/h Area Program

If Council wishes to adopt Option 2, a 40 km/h Area Program will not be implemented and the existing 40 km/h Area Pilot Program locations would remain in place. Staff time and resources would be required to remove the 40 km/h Area Pilot Program locations and there would be no benefit to their removal.

If Council wishes to adopt Option 2, the following recommendation should be considered:

It is recommended to City Council:

That the 40 km/h Area Program not be implemented; and,

That Traffic and Parking By-law 79-99 as amended, be further amended to remove the delegated authority from the Commissioner, Community and Operations Services Department to amend Schedule 26 – “Maximum Rate of Speed Area” of the Traffic and Parking By-law 79-99.

6.0 Financial Implications

6.1 Option 1 Financial Implications

Option 1, as outlined in Section 5.6.1 of this report, includes the following financial implications:

The estimated cost to implement the proposed 40 km/h Area Program over a 4 year period (2024 to 2027) including staff time, equipment, material, and purchase and installation of approximately 1,500 new traffic signs, is approximately \$225,000.

The approximate cost for the first year of implementation in 2024 is \$56,000. This cost includes staff time, equipment, material, and purchase and installation of approximately 350 new traffic signs. This cost can be funded by the Capital Projects related to the Neighbourhood Traffic Management Guide.

The appropriate funding envelope for the remainder of the cost of the project (years 2025 to 2027) will be requested in future operating and/or capital budgets.

The estimated cost of the program will be subject to inflationary costs each year that was not considered in the overall estimated cost of \$225,000. The total cost of the program is also subject to change as each 40 km/h area is technically reviewed in further detail.

6.2 Option 2 Financial Implications

There are no financial implications associated with Option 2 as outlined in section 5.6.2 of this report.

7.0 Relationship to the Oshawa Strategic Plan

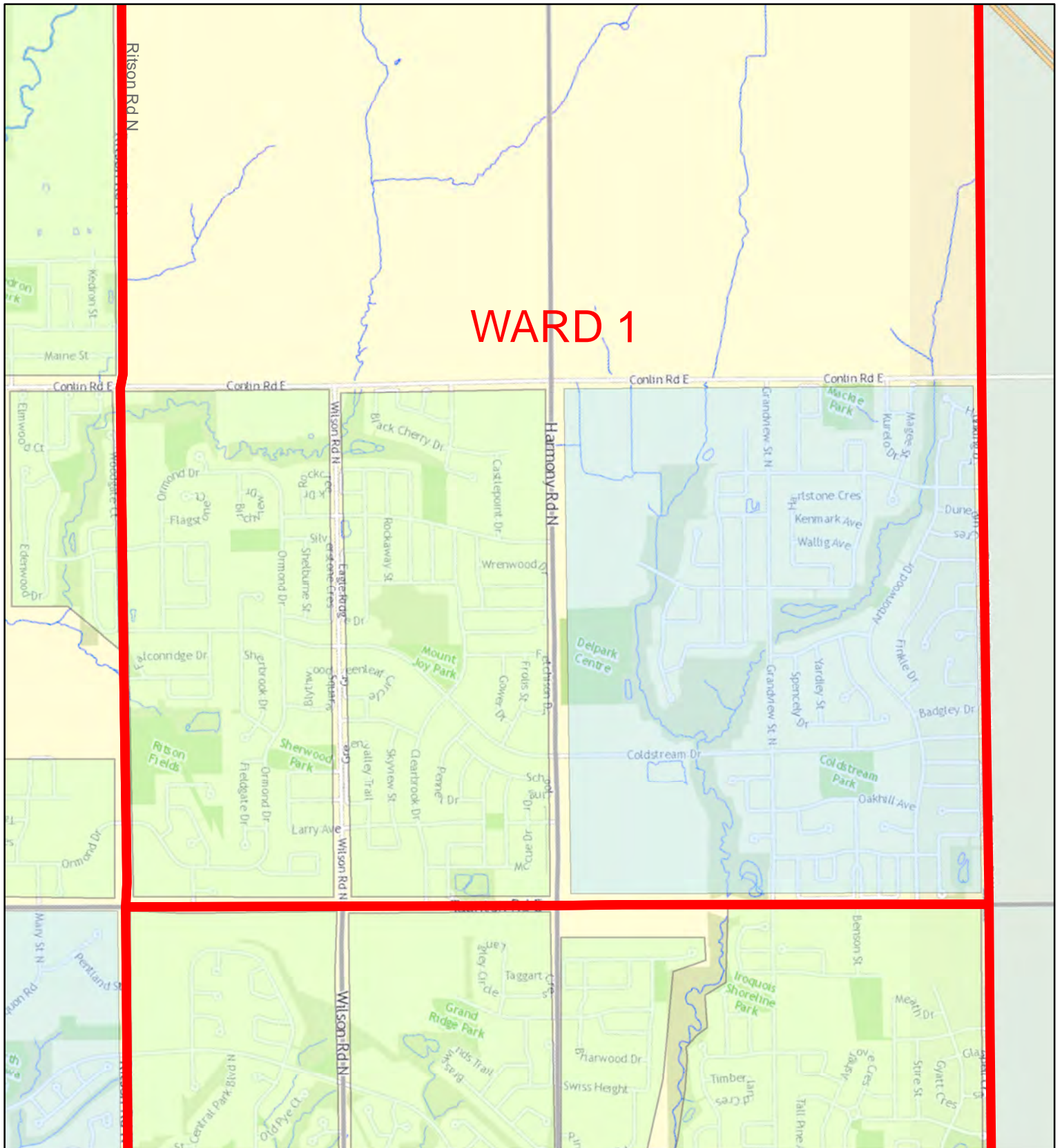
The recommendations in this report advances the Social Equity goal in the Oshawa Strategic Plan.



Beth Mullen, Director,
Community Support Services



Kevin Alexander, Commissioner,
Community and Operations Services Department



WARD 1

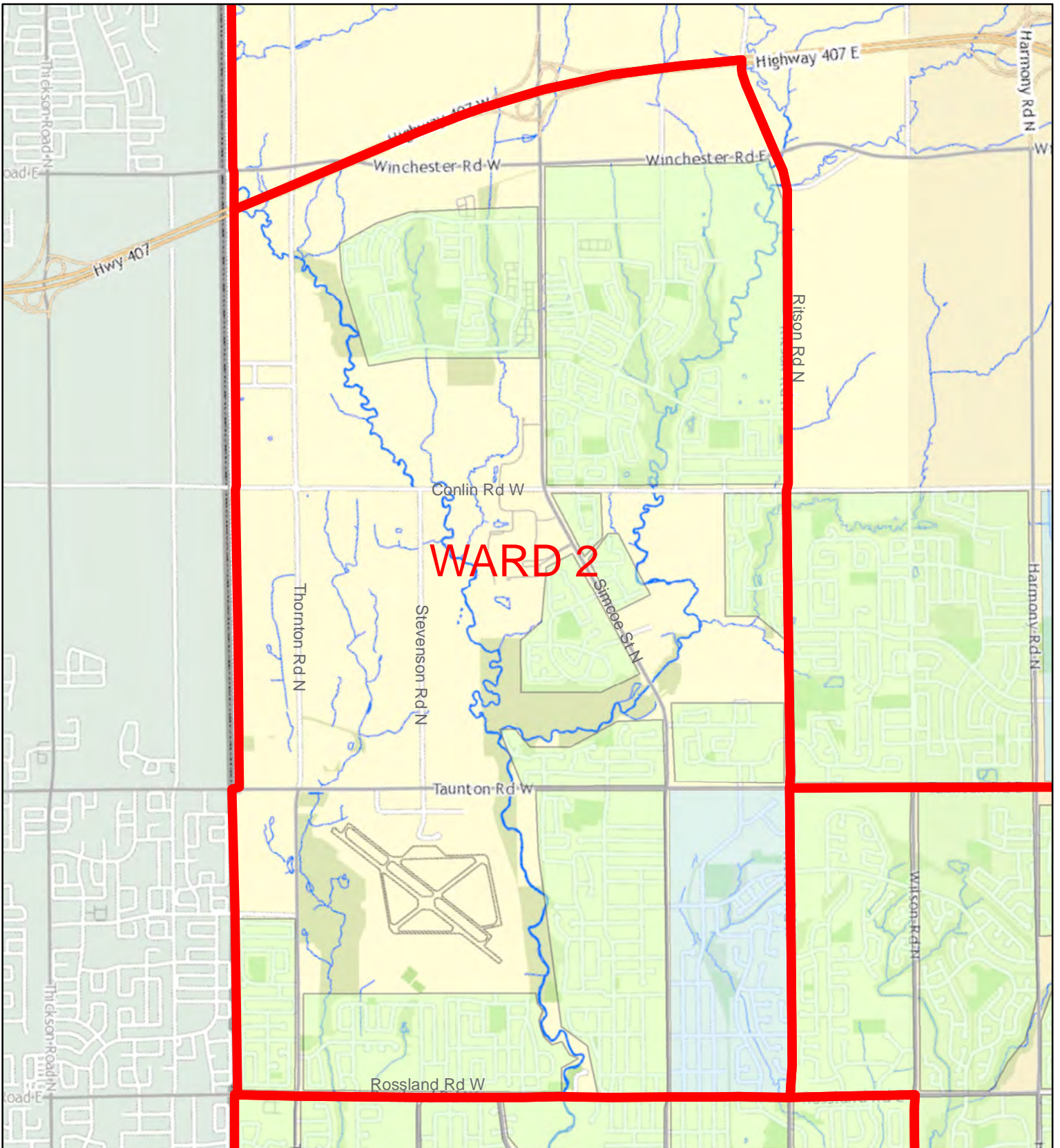
LEGEND

- Ward Boundary
- Proposed 40 km/h Area
- 40 km/h Pilot Area

CITY OF OSHAWA
 COMMUNITY & OPERATIONS SERVICES
 WARD 1 - 40 km/h Areas

Proposed 40 km/h Area locations are approximate
 further review is required to determine final boundaries

CNCL-24-26
 Attachment 1



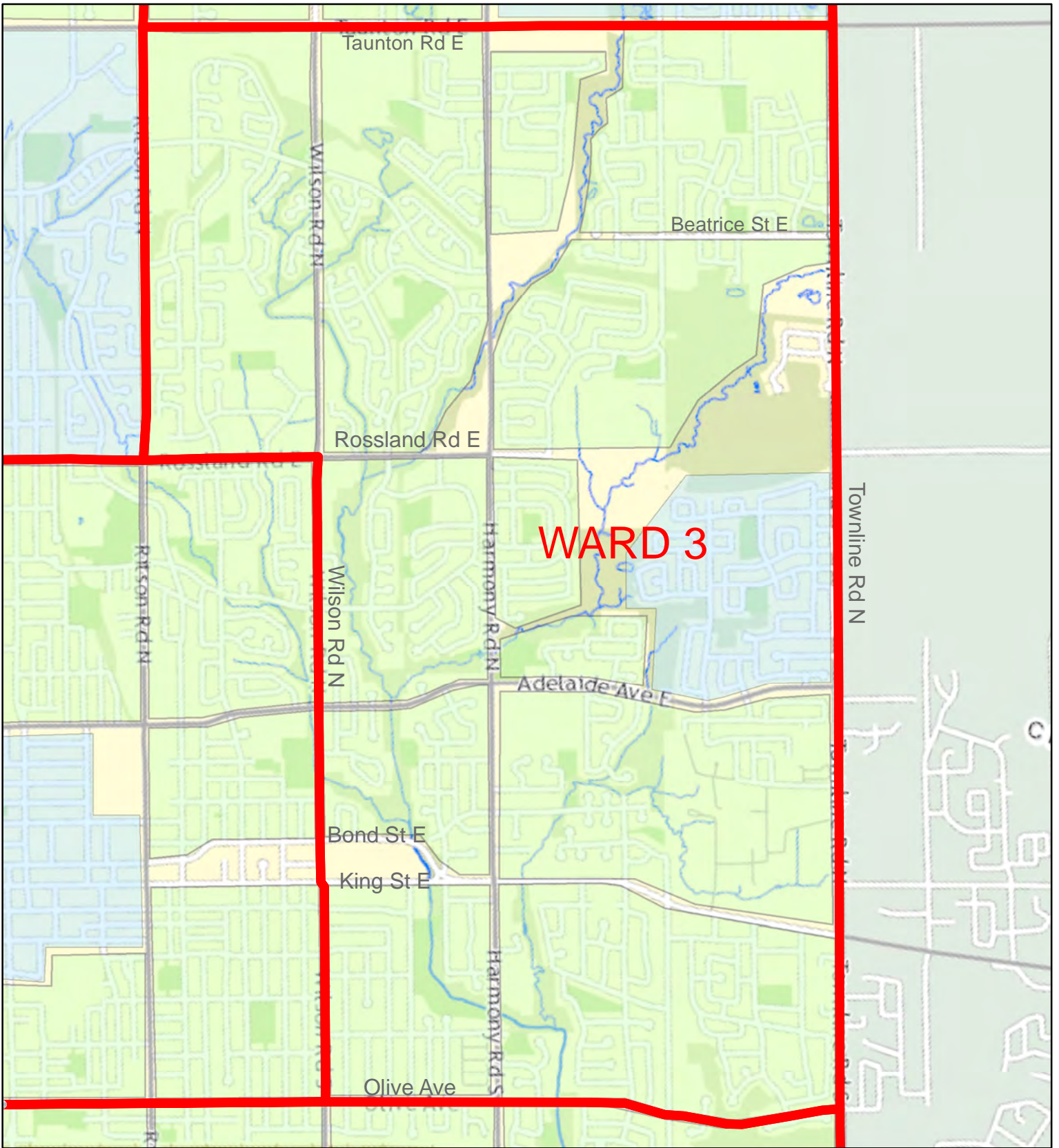
LEGEND

- Ward Boundary
- Proposed 40 km/h Area
- 40 km/h Pilot Area

**CITY OF OSHAWA
COMMUNITY & OPERATIONS SERVICES**

WARD 2 - 40 km/h Areas

Proposed 40 km/h Area locations are approximate
further review is required to determine final boundaries



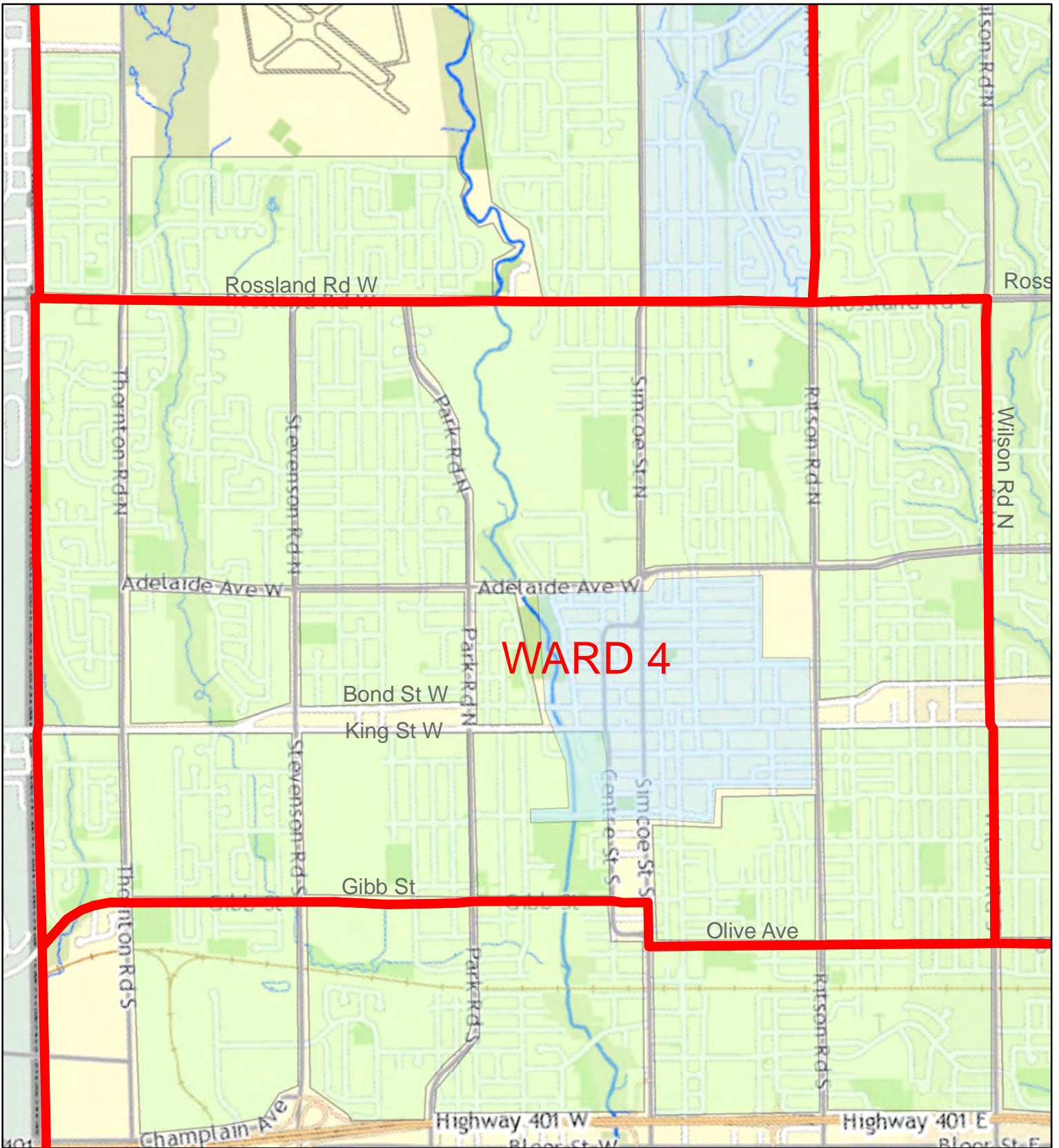
LEGEND

- █ Ward Boundary
- Proposed 40 km/h Area
- 40 km/h Pilot Area

Proposed 40 km/h Area locations are approximate further review is required to determine final boundaries

CITY OF OSHAWA
 COMMUNITY & OPERATIONS SERVICES
 WARD 3 - 40 km/h Areas

CNCL-24-26
 Attachment 3



WARD 4

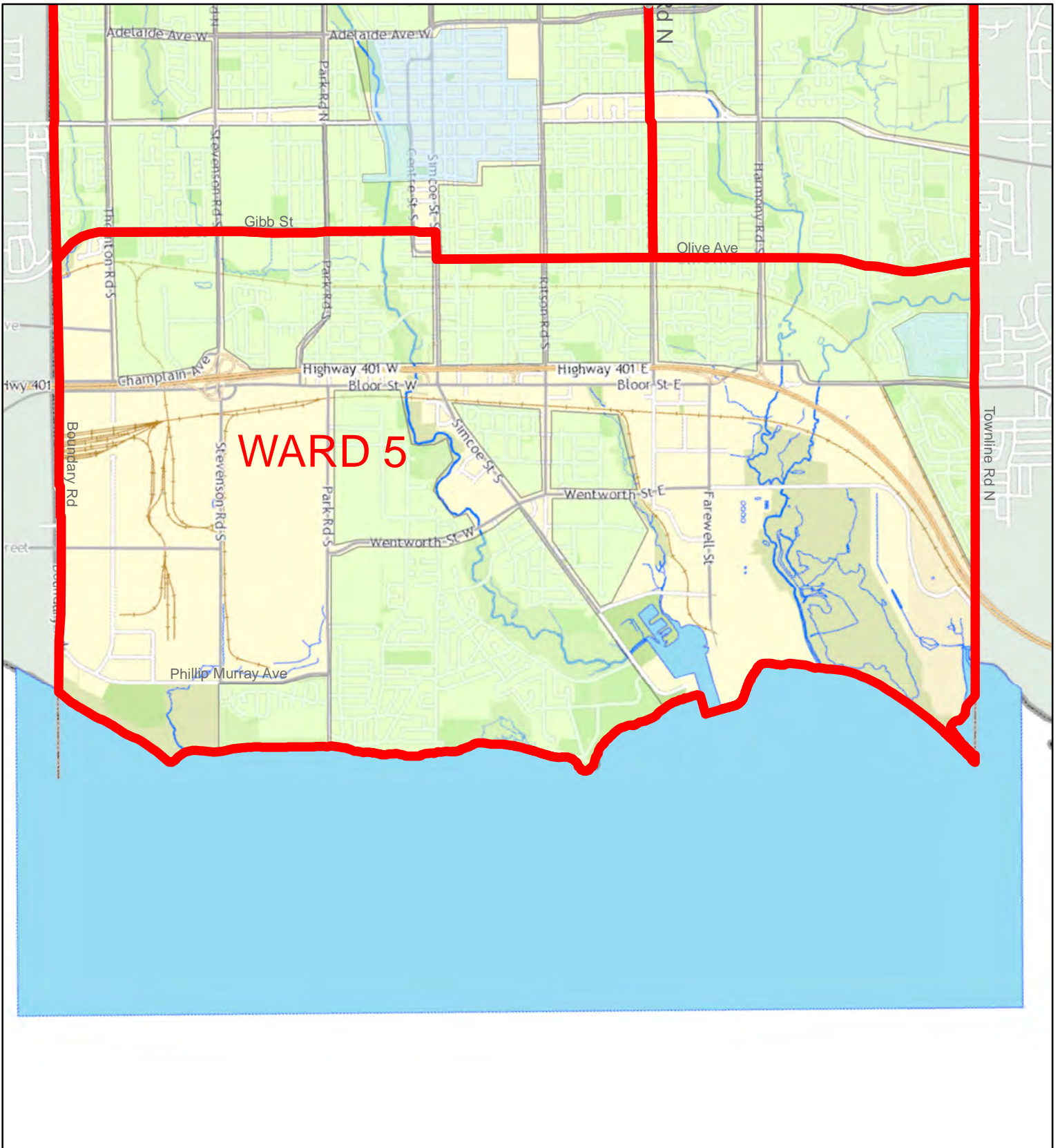
LEGEND

- █ Ward Boundary
- Proposed 40 km/h Area
- 40 km/h Pilot Area

CITY OF OSHAWA
COMMUNITY & OPERATIONS SERVICES
WARD 4 - 40 km/h Areas

Proposed 40 km/h Area locations are approximate
 further review is required to determine final boundaries

CNCL-24-26
 Attachment 4



LEGEND

- █ Ward Boundary
- Proposed 40 km/h Area
- 40 km/h Pilot Area

CITY OF OSHAWA
 COMMUNITY & OPERATIONS SERVICES
 WARD 5 - 40 km/h Areas

CNCL-24-26
 Attachment 5

Proposed 40 km/h Area locations are approximate
 further review is required to determine final boundaries

Area	Street Name	From	To	BEFORE					AFTER					Difference between before and after		2nd AFTER					Difference between before and 2nd after	
				Date	Direction	85th percentile Speed	Direction	85th percentile Speed	Date	Direction	85th percentile Speed	Direction	85th percentile Speed	SB or EB	NB or WB	Date	Direction	85th percentile Speed	Direction	85th percentile Speed	SB or EB	NB or WB
Ward 1 - 40 km/h Area pilot - Installed June 9, 2023	GRANDVIEW ST N	COLDSTREAM DR	SALMERS DR	09-May-23	SB	49	NB	51	29-Jun-23	SB	49	NB	42	0	-9	24-Oct-23	SB	48	NB	54	-1	3
	GRANDVIEW ST N	ESTERBROOK DR	GRAHAM CLAPP AVE	09-May-23	SB	53	NB	51	29-Jun-23	SB	50	NB	50	-3	-1	24-Oct-23	SB	58	NB	55	5	4
	GRANDVIEW ST N	WOODSTREAM AVE	CONLIN RD E	09-May-23	SB	48	NB	50	29-Jun-23	SB	47	NB	55	-1	5	24-Oct-23	SB	54	NB	58	6	8
	COLDSTREAM DR	GRANDVIEW ST N	MAYBERRY ST	09-May-23	EB	47	WB	53	12-Jun-23	EB	57	WB	46	10	-7	23-Oct-23	EB	47	WB	49	0	-4
	KURELO DR	MAGEE ST	FUDGE GATE	16-May-23	SB	34	NB	35	12-Jun-23	SB	45	NB	40	11	5	23-Oct-23	SB	43	NB	42	9	7
	WOODSTREAM AVE	CHEESEWRIGHT CT/MAGEE ST	ARBORWOOD DR	16-May-23	EB	44	WB	45	12-Jun-23	EB	48	WB	46	4	1	23-Oct-23	EB	47	WB	46	3	1
	ESTERBROOK DR	WALLIG AVE	KENMARK AVE	11-May-23	SB	51	NB	40	31-Jul-23	SB	43	NB	42	-8	2	23-Oct-23	SB	44	NB	40	-7	0
	ESTERBROOK DR	GRANDVIEW ST N	HARLSTONE CRES	11-May-23	EB	46	WB	49	12-Jul-23	EB	40	WB	42	-6	-7	23-Oct-23	EB	48	WB	50	2	1
	ARBORWOOD DR	SALMERS DR	GOLDSMITH DR	10-May-23	SB	48	NB	50	13-Jul-23	SB	41	NB	54	-7	4	23-Oct-23	SB	52	NB	46	4	-4
	ARBORWOOD DR	FINKLE DR	SALMERS DR	10-May-23	SB	47	NB	47	13-Jul-23	SB	44	NB	45	-3	-2	23-Oct-23	SB	45	NB	48	-2	1
SALMERS DR	YARDLEY ST	BALLANTRAE DR	11-May-23	EB	47	WB	46	31-Jul-23	EB	45	WB	47	-2	1	23-Oct-23	EB	50	WB	45	3	-1	
PARK RIDGE DR	LYNCROFT CRES	LYNCROFT CRES	11-May-23	EB	48	WB	46	13-Jul-23	EB	46	WB	52	-2	6	23-Oct-23	EB	47	WB	45	-1	-1	
ARBORWOOD DR	TAUNTON RD E	PARK RIDGE DR	10-May-23	SB	46	NB	45	13-Jul-23	SB	44	NB	35	-2	-10	23-Oct-23	SB	52	NB	37	6	-8	
Ward 2 - 40 km/h Area pilot - Installed January 2, 2023	BEATRICE ST E	SIMCOE ST N	MARY ST N	23-Nov-22	EB	50	WB	54	15-Jun-23	EB	44	WB	46	-6	-8	02-Nov-23	EB	45	WB	62	-5	8
	ROBERT ST	SIMCOE ST N	MASSON ST	23-Nov-22	EB	38	WB	38	15-Jun-23	EB	41	WB	40	3	2	02-Nov-23	EB	37	WB	37	-1	-1
	LARACOR LANE	SIMCOE ST N	MASSON ST	22-Nov-22	EB	35	WB	36	19-Jun-23	EB	38	WB	42	3	6	02-Nov-23	EB	37	WB	36	2	0
	MASSON ST	ROSSLAND RD E	LARACOR LANE	22-Nov-22	SB	50	NB	49	19-Jun-23	SB	63	NB	47	13	-2							
	MARY ST N	ROSSLAND RD E	LARACOR LANE	22-Nov-22	SB	56	NB	48	19-Jun-23	SB	44	NB	57	-12	9	02-Nov-23	SB	53	NB	44	-3	-4
	GRIERSON ST	ROSSLAND RD E	LARACOR LANE	22-Nov-22	SB	45	NB	53	19-Jun-23	SB	43	NB	48	-2	-5	02-Nov-23	SB	36	NB	52	-9	-1
	OSHAWA BLVD N	JASMINE CRES	JASMINE CRES	22-Nov-22	SB	48	NB	48	19-Jun-23	SB	44	NB	52	-4	4	02-Nov-23	SB	48	NB	50	0	2
	OSHAWA BLVD N	MARIGOLD AVE	GARDENIA CT	01-Dec-22	SB	35	NB	38	19-Jun-23	SB	46	NB	47	11	9	08-Nov-23	SB	47	NB	39	12	1
	MARY ST N	DARCY ST	ROBERT ST	23-Nov-22	SB	49	NB	49	20-Jun-23	SB	52	NB	53	3	4	08-Nov-23	SB	48	NB	51	-1	2
	OSHAWA BLVD N	LAVENDER CT/LOBELIA CT	RITSON RD N	23-Nov-22	EB	45	WB	44	19-Jun-23	EB	41	WB	48	-4	4	08-Nov-23	EB	43	WB	52	-2	8
BEATRICE ST E	SYCAMORE CRES-W LEG	RITSON RD N	23-Nov-22	EB	49	WB	56	20-Jun-23	EB	41	WB	48	-8	-8	08-Nov-23	EB	50	WB	48	1	-8	
NONQUON RD	MARY ST N	MARY ST N	28-Nov-22	SB	51	NB	48	20-Jun-23	SB	52	NB	48	1	0								
MARY ST N	NONQUON RD	TAUNTON RD E	28-Nov-22	SB	49	NB	49	20-Jun-23	SB	52	NB	47	3	-2								
PENTLAND ST	RITSON RD N	NONQUON RD	28-Nov-22	EB	35	WB	35	20-Jun-23	EB	37	WB	41	2	6	08-Nov-23	EB	45	WB	41	10	6	
Ward 3 - 40 km/h Area Pilot - Installed November 2, 2022	FLEETWOOD DR	CORSICA AVE	SAFARI DR (NORTH LEG)	06-Oct-22	SB	49	NB	49	26-Jun-22	SB	41	NB	51	-8	2	25-Oct-23	SB	49	NB	48	0	-1
	FLEETWOOD DR	SAFARI DR	LANGFORD ST (N/S)	06-Oct-22	SB	46	NB	47	26-Jun-22	SB	49	NB	47	3	0	25-Oct-23	SB	46	NB	46	0	-1
	LANGFORD ST	OLDMAN RD	LANGFORD ST (N/S)	06-Oct-22	EB	35	WB	35	26-Jun-22	EB	34	WB	39	-1	4	25-Oct-23	EB	36	WB	35	1	0
	LAGUNA ST	SKYLARK AVE	CORSICA AVE	06-Oct-22	SB	44	NB	42	26-Jun-22	SB	45	NB	49	1	7	25-Oct-23	SB	39	NB	38	-5	-4
	KILMAURS AVE	NOVA ST	TOWNLINE RD N	06-Oct-22	EB	45	WB	46	26-Jun-22	EB	39	WB	43	-6	-3	25-Oct-23	EB	42	WB	48	-3	2
	MARGATE DR	FAYWOOD CRES	ALDERSHOT DR	06-Oct-22	EB	54	WB	45	31-Jul-23	EB	43	WB	48	-11	3	25-Oct-23	EB	49	WB	48	-5	3
	KETTERING DR	AUTUMNWOOD TRAIL	ALDERSHOT DR	12-Oct-22	EB	47	WB	48	26-Jun-23	EB	49	WB	46	2	-2	25-Oct-23	EB	49	WB	47	2	-1
AUTUMNWOOD TRAIL	WADERIDGE CRES	KETTERING DR	06-Oct-22	SB	44	NB	45	26-Jun-23	SB	43	NB	43	-1	-2	25-Oct-23	SB	47	NB	45	3	0	
Ward 4 - 40 km/h Area pilot - Installed April 28, 2023	KAISER CRES	COLBORNE ST W	ELGIN ST W	29-Nov-22	SB	61	NB	58	26-Jun-23	SB	49	NB	51	-12	-7	30-Oct-23	SB	52	NB	53	-9	-5
	MARY ST N	ELGIN ST E	AGNES ST	28-Nov-22	SB	49	NB	55	26-Jun-23	SB	53	NB	47	4	-8	30-Oct-23	SB	54	NB	50	5	-5
	DIVISION ST	BROCK ST E	ELGIN ST E	28-Nov-22	SB	58	NB	58	26-Jun-23	SB	49	NB	50	-9	-8	31-Oct-23	SB	50	NB	48	-8	-10
	ATHOL ST E	DREW ST	RITSON RD S	29-Nov-22	EB	49	WB	41	26-Jun-23	EB	42	WB	37	-7	-4	30-Oct-23	EB	47	WB	48	-2	7
	ALBERT ST	JOHN ST E	BRUCE ST	29-Nov-22	SB	33	NB	44	27-Jun-23	SB	37	NB	48	4	4	30-Oct-23	SB	34	NB	44	1	0
	JOHN ST W	NASSAU ST	CENTRE ST S	29-Nov-22	EB	48	WB	52								11-Oct-23	EB	48	WB	53	0	1
ELGIN ST W	FRANCES ST	CENTRE ST N	28-Nov-22	EB	40	WB	38	28-Jun-23	EB	37	WB	37	-3	-1	30-Oct-23	EB	34	WB	36	-6	-2	
Ward 5 - 40 km/h Area pilot - Installed April 17, 2023	CHERRYDOWN DR	GRANDVIEW ST S	ANNANDALE ST	29-Nov-22	EB	53	WB	58	22-Jun-23	EB	55	WB	49	2	-9	26-Oct-23	EB	55	WB	54	2	-4
	CHERRYDOWN DR	MUIRFIELD ST/SUNNYBRAE CRES	SUNNYBRAE CRES/BIRKDALE ST	29-Nov-22	EB	52	WB	46	22-Jun-23	EB	48	WB	47	-4	1	26-Oct-23	EB	55	WB	47	3	1
	ANNANDALE ST (west portion)	CAPILANO CRES	CAPILANO CRES	29-Nov-22	SB	47	NB	47	22-Jun-23	SB	43	NB	47	-4	0	26-Oct-23	SB	46	NB	35	-1	-12
	BIRKDALE ST	SUNNINGDALE AVE	PINEHURST AVE	29-Nov-22	SB	34	NB	35	22-Jun-23	SB	35	NB	38	1	3	26-Oct-23	SB	36	NB	35	2	0
	SUNNINGDALE AVE	MUIRFIELD ST	BIRKDALE ST	29-Nov-22	EB	36	WB	35	22-Jun-23	EB	37	WB	48	1	13	26-Oct-23	EB	34	WB	34	-2	-1
CHERRYHILL ST	GRANDVIEW ST S	ST ANDREWS CT	29-Nov-22	SB	35	NB	36	22-Jun-23	SB	40	NB	34	5	-2	26-Oct-23	SB	42	NB	55	7	19	



**Oshawa City Council
Minutes**

**February 26, 2024, 9:30 a.m.
Council Chamber**

Present: Mayor Carter
Councillor Chapman
Councillor Giberson
Councillor Gray
Councillor Kerr
Councillor Lee
Councillor Marimpietri
Councillor Marks
Councillor McConkey
Councillor Neal
Councillor Nicholson

Public Meeting

The Mayor called the meeting to order and stated that all members of Council were participating from the Chamber.

National Anthem

Land Acknowledgement

The City of Oshawa is situated on lands within the traditional and treaty territory of the Michi Saagiig and Chippewa Anishinaabeg and the signatories of the Williams Treaties, which include the Mississaugas of Scugog Island, Curve Lake, Hiawatha and Alderville First Nations, and the Chippewas of Georgina Island, Rama and Beausoleil First Nations.

We are grateful for the Anishinaabeg who have cared for the land and waters within this territory since time immemorial.

We recognize that Oshawa is steeped in rich Indigenous history and is now present day home to many First Nations, Inuit and Métis people. We express gratitude for this diverse group of Indigenous Peoples who continue to care for the land and shape and strengthen our community.

As a municipality, we are committed to understanding the truth of our shared history, acknowledging our role in addressing the negative impacts that colonization continues to have on Indigenous Peoples, developing reciprocal relationships, and taking meaningful action toward reconciliation.

We are all Treaty people.

Council Member Announcements

Various announcements were made relating to activities and events.

Additional Agenda Items

Moved by Councillor Chapman
Seconded by Councillor Giberson

That the delegation of Adriana Lupton concerning Item CNCL-24-21 regarding Adriana Lupton, Owner of 452 Simcoe Street North Submitting an application to repeal a portion of Heritage Designation By-law 148-2011 be added to the agenda.

Carried

Moved by Councillor Nicholson
Seconded by Councillor Kerr

That the Rules of Procedure be waived to introduce a time sensitive motion regarding from the Council Representative appointment to Heritage Oshawa **(Requires 2/3 vote of members present)**.

Carried

Moved by Councillor Nicholson
Seconded by Councillor Kerr

That upon the resignation of Councillor Nicholson, that Councillor Lee be appointed as the Council representative on Heritage Oshawa.

Carried

Declarations of Pecuniary Interest

Councillor Marimpietri - CNCL-24-15 - Kennisha Dyer, Director, Rotary Club of Oshawa Submitting Correspondence concerning an In-Kind Grant Request for Ribfest 2024 (Formerly INFO-24-26) (All Wards)

Councillor Marimpietri declared a conflict of interest concerning Item CNCL-24-15 as he is a member of the Board of the Oshawa Rotary Club.

Presentations

Certificate of Recognition - Durham College Rugby

Mayor Carter presented a Certificate of Recognition to Megan Bent and Maya Austin on behalf of the Durham College Women's Rugby athletes in recognition of their undefeated season and winning the 2023 Ontario Colleges Athletic Association Championship.

e-CAMP MENTORing - Black History Month

Dr. Leroy Clarke provided a presentation regarding Black History Month on behalf of e-CAMP MENTORing and Club Caribe Inc.

Members of Council questioned Dr. Clarke.

Principles Integrity - Annual Report of the Integrity Commissioner

Janice Attwood, Principles Integrity provided a presentation as the City's appointed Integrity Commissioner concerning the Annual Report from November 2022 to January 31, 2024.

Moved by Councillor Nicholson
Seconded by Councillor Marimpietri

That the presenter's time be extended by 3 minutes.

Carried

Janice Atwood, Principles Integrity continued to address City Council.

Members of Council questioned Janice Atwood.

Delegations

Moved by Councillor Chapman
Seconded by Councillor Giberson

That the delegation of Adriana Lupton be heard.

Carried

Adriana Lupton - Owner 452 Simcoe Street North

Adriana Lupton, owner 452 Simcoe Street North addressed Council concerning her application to repeal a portion of Heritage Designation By-law 148-2011 to remove "clad in cedar shingles" from the By-law.

Members of Council questioned Adriana Lupton.

Items requiring Council Direction

CNCL-24-13 - Durham Region Transit Requesting the City Nominate a Community Member Representative to the Durham Region Transit Advisory Committee (All Wards)

Moved by Councillor Chapman
Seconded by Councillor Lee

That based on Correspondence CNCL-24-13 from the Region of Durham, Jan Westerman be selected as the City of Oshawa's representative on the Durham Region Transit Advisory Committee.

Carried

CNCL-24-14 - Principles Integrity Annual Report from November 2022 to January 31, 2024 (All Wards)

Moved by Councillor Chapman
Seconded by Councillor Gray

That Report CNCL-24-14 being the Principles Integrity Annual Report from November 2022 to January 31, 2024 be received for information.

Carried

Public Consent Agenda

Moved by Councillor Chapman
Seconded by Councillor Giberson

That all items listed under the heading of Public Consent Agenda for the City Council Meeting dated February 26, 2024 be adopted as recommended except:

Items CO-24-11, CO-24-08 and CO-24-07 from the Thirteenth Report of the Community and Operations Services Committee; and,

Items ED-24-21, ED-24-19 and By-laws 29-2024 and 30-2024 and ED-24-24 from the Fourteenth Report of the Corporate and Finance Services Committee; and,

Item JHOWG-2401 from the First Report of the Hamilton-Oshawa Port Authority Working Group.

Carried

Adoption of Council Minutes

That the minutes of the City Council meeting held on January 29, 2024 be adopted.

Correspondence with recommendations

CNCL-24-12 - Various Residents Submitting Comments concerning Item ED-24-21 (Ward 2)

That Correspondence CNCL-24-12 from various residents submitting comments concerning Item ED-24-21 regarding Windfields Farm/Northern Dancer Cemetery Participation in Doors Open be referred to Item ED-24-21.

CNCL-24-21 - Adriana Lupton, Owner of 452 Simcoe Street North Submitting an Application to Repeal a Portion of Heritage Designation By-law 148-2011

That in accordance with Correspondence CNCL-24-21 from Adriana Lupton, property owner of 452 Simcoe Street North submitting an application under Section 32 of the Ontario Heritage Act to repeal a portion of Heritage Designation By-law 148-2011 to remove 'clad in cedar shingles' from the heritage attributes:

1. That staff be directed to publish notice in accordance with Section 32(3) of the Ontario Heritage Act; and,
2. That staff report back to Council once the process set out in the Ontario Heritage Act is complete.

Standing Committee Reports

Report of the Community and Operations Services Committee

CO-24-09 - Review of Municipality of Clarington and Town of Whitby Use of Speed Cushions on Rural Roads (Ward 1)

That Report CO-24-09 be referred back to staff to investigate further speed calming measures along Columbus Road West.

Report of the Corporate and Finance Services Committee

CF-24-04 - Asset Retirement Obligation Policy (All Wards)

That pursuant to Report CF-24-04 dated January 31, 2024, the Asset Retirement Obligation Policy be approved.

CF-24-09 - C2024-003 Assessment & Appeal Management Services – Contract Award (All Wards)

Whereas the Purchasing By-law, requires Council approval of Professional and Consulting Services contract awards greater than \$100,000; and,

Whereas Council has approved funding in the annual Taxes Written Off budget for assessment & appeal management services; and,

Whereas Procurement issued a Request for Proposal Assessment & Appeal Management Services for an initial three year term with the option to renew for additional three one-year terms; and,

Whereas one (1) bid was received (publicly posted on the City's website at Oshawa's Bids and Tenders) and opened by Procurement on January 23, 2024; and,

Whereas the evaluation team reviewed the bid received by MTAG Paralegal Professional Corp. as comprehensive, thorough, addressed all requirements of the R.F.P, and best satisfied the City's requirements; and,

Whereas the proposal received from MTAG Paralegal Professional Corp. in the amount of \$216,000 (before applicable taxes) for Assessment & Appeal Management Services for an initial three year term meets the requirements of the proposal;

Therefore be it resolved that pursuant to Item CF-24-09:

1. That in accordance with Item CF-24-09, dated February 5, 2024, that the Manager, Procurement, be authorized to award an initial three year contract to MTAG Paralegal Professional Corp. in the amount of \$216,000 (before applicable taxes) for Assessment & Appeal Management Services, being the highest ranked proponent received; and
2. That the Manager, Procurement, be authorized to extend this contract for an additional three one-year terms, subject to provision of satisfactory services and pricing.

CF-24-07 - 2023 External Audit Service Plan (All Wards)

That Report CF-24-07 concerning the 2023 External Audit Service Plan, dated January 31, 2024 be received for information.

Report of the Economic and Development Services Committee

ED-24-14 - Update concerning Council's Direction to Designate 117 King Street East under Part IV of the Ontario Heritage Act (Ward 4)

That pursuant to Report ED-24-14 dated January 31, 2024, Economic and Development Services staff be authorized to continue the designation process for 117 King Street East, as directed by Council on December 12, 2022, and incorporate the property owner's requested revisions into the draft Designation Statement and Description to be included in a Notice of Intention to Designate.

ED-24-16 - Update concerning Council's Direction to Designate 149 Harmony Road South under Part IV of the Ontario Heritage Act (Ward 3)

That, pursuant to Report ED-24-16 dated January 31, 2024, City staff be directed to proceed with the designation of the property known as the former Harmony Public School, located at 149 Harmony Road South, as a property of cultural heritage value or interest under Part IV of the Ontario Heritage Act and that the appropriate by-law, which will include a Designation Statement and Description for the subject property, be passed in a form and content acceptable to the City Solicitor and the Commissioner of Economic and Development Services.

ED-24-20 - Revised Applications to Amend Zoning By-law 60-94 and for approval of a Draft Plan of Subdivision, 1279 Simcoe Street North, Katanna Simcoe Ltd. (Ward 2)

1. That, pursuant to Report ED-24-20 dated January 31, 2024, the revised application submitted by Katanna Simcoe Ltd. to amend Zoning By-law 60-94 (File: Z-2022-12) to permit 170 block townhouse dwellings consisting of 11 live/work units, 69 traditional block townhouse units and 90 back-to-back block townhouse units, a road widening block and a private parkette, on lands municipally known as 1279 Simcoe Street North be approved, generally in accordance with the comments in said Report, and the necessary by-law be passed in a form and content acceptable to the Commissioner of Economic and Development Services and the City Solicitor; and,
2. That, pursuant to Report ED-24-20 dated January 31, 2024, the revised application submitted by Katanna Simcoe Ltd. for approval of a draft plan of subdivision (File: S-O-2022-05) for 1279 Simcoe Street North featuring one development block and one road widening block to facilitate the development of a proposed common elements plan of condominium featuring 170 block townhouse dwellings be approved, and that the Commissioner of Economic and Development Services or Director of Planning Services be authorized to impose appropriate conditions in the draft plan of subdivision approval Planning Act decision; and,
3. That, in accordance with Section 34(17) of the Planning Act and notwithstanding that the Zoning By-law Amendment proposed in Report ED-23-01 dated January 4, 2023 presented at the public meeting of January 9, 2023 differs to some degree from the proposed amendment recommended to be approved by City Council pursuant to Part 1 of this Recommendation, such differences are not substantial enough to require further notice and another public meeting.

Report of the Safety and Facilities Services Committee

None

Report of the Joint Hamilton-Oshawa Working Group

(See Matters Excluded from Consent Agenda)

Other Staff Reports and Motions

None

By-Laws

The following By-laws were passed:

27-2024 - A By-law to Designate the Property Municipally Known as 149 Harmony Road South

(Implements direction of February 26, 2024 through Item ED-24-16 of the Twenty-fifth Report of the Economic and Development Services Committee to designate the property municipally known as 149 Harmony Road South specifically PIN 16339-0429 (LT) PART LOTS 16, 19 SHEET 4B PLAN 357, LOT 18 SHEET 4B PLAN 357, EAST WHITBY, as being of cultural heritage value or interest pursuant to Part IV of the Ontario Heritage Act, R.S.O. 1990, Chapter O.18.)

28-2024 - A By-law to Further Amend Traffic By-law 79-99, as amended

(Implements Council direction of December 11, 2023 through Item CO-23-67 of the Eleventh Report of the Community and Operations Services Committee to add a 2 hour maximum permissible parking area, at a rate of 1.25 dollar for 60 minutes, from 8:00 a.m. to 6:00 p.m. Monday to Friday inclusive, except holidays, on the south side of Bond Street West between a point 14 metres west of Centre Street North and a point 25 metres west of Centre Street North.)

29-2024 - A By-law to Adopt Amendment 74 to the Official Plan for the former Oshawa Planning Area – Secondary Plan for the Samac Community

(Implements direction of February 26, 2024 through Item ED-24-19 of the Twenty-fifth Report of the Economic and Development Services Committee to amend Schedule "A", Samac Land Use and Street Plan, by redesignating certain lands at the southeast corner of Ritson Road North and Luple Avenue from Medium Density I Residential to High Density I Residential to permit a 6 storey apartment building with 46 dwelling units and to apply a site specific policy to continue to permit Medium Density I Residential and Medium Density II Residential uses and densities and amend Schedule "A", Samac Land Use and Street Plan, by redesignating certain lands at the southeast corner of Ritson Road North and Luple Avenue associated with the tributary of the Oshawa Creek from Medium Density I Residential to Open Space and Recreation.)

30-2024 - A By-law to Amend Zoning By-law 60-94, as amended

(Implements direction of February 26, 2024 through Item ED-24-19 of the Twenty-fifth Report of the Economic and Development Services Committee to change the zoning for the lands generally located at the southeast corner of Ritson Road North and Luple Avenue from FD (Future Development) to R1-E(14) (Residential) in part, R6-C(15) "h-90" (Residential) in part and OSH (Hazard Lands Open Space) in part to permit the development of four single detached dwellings with a site specific regulation related to increased maximum lot coverage and a 6-storey, 46 unit apartment building with site specific regulations related to reduced minimum landscaped open space, lot frontage and front yard, exterior side yard and interior side yard depths. This By-law also has the effect of rezoning the balance of the subject lands associated with a tributary of the Oshawa Creek to an appropriate open space zone, to protect and conserve its ecological function as part of the City's Natural Heritage System.)

31-2024 - A By-law to Amend Zoning By-law 60-94, as amended

(Implements direction of February 26, 2024 through Item ED-24-20 of the Twenty-fifth Report of the Economic and Development Services Committee to change the zoning for the lands generally located at 1279 Simcoe Street North from PSC-A (Planned Strip Commercial) in part and R4-A/R6-C/EU (Residential/Existing Use) in part to PSC-A/R4-A(28) (Planned Strip Commercial/Residential) and R4-A(28)/R6-C/EU (Residential/Existing Use) to permit 170 block townhouse dwellings, eleven of which could operate as live/work units, subject to special zoning regulations related to reduced yard depths, landscaped open space, length of front lot line and driveway length and increased lot coverage and building height. Special regulations are proposed for the live-work units to permit the entire main floor of the unit to be used as a home occupation and to permit a retail store as a home occupation.)

Public Discussion Agenda

Matters Excluded from Consent Agenda

CO-24-11 - Road Salt Working Group Report (Previously OEAC-24-05) (All Wards)

Consent Motion:

That AJ Groen be appointed to make a delegation to Durham Environmental Advisory Committee on behalf of the Oshawa Environmental Advisory Committee with respect to the Road Salt Working Group.

Moved by Councillor Chapman
Seconded by Councillor Giberson

That Item CO-24-11 be referred back to the Oshawa Environmental Advisory Committee in order for the Road Salt Working Group to provide a report to the Safety and Facilities Management Services Committee and City Council on its respective project before presenting to the Durham Environmental Advisory Committee.

Carried

CO-24-08 - Funding Agreement for use of Campus Ice Centre (All Wards)

Councillor Chapman assumed the Chair.

Consent Motion:

That pursuant to Report CO-24-08 dated February 7, 2024 concerning the Campus Ice Agreement:

1. That Council advise Ontario Tech University that the Funding Agreement for the Shared Athletic Facility at Campus Ice Centre will not be renewed; and,
2. That staff be authorized to notify the City's minor affiliated clients as per Section 5.5 of this Report that the Funding Agreement for the Shared Athletic Facility at Campus Ice Centre expires on August 31, 2024, and will not be renewed; and,
3. That staff be authorized to begin the allocation of seasonal ice for the 2024/25 season at City-owned ice pads, including Tribute Communities Centre as per the Ice Allocation Policy; and,

4. That in accordance with the City's Ice Allocation Policy, affiliated clients will be required to assume their hours of entitlement at City-owned facilities; and,
5. That staff continue to work with Ontario Tech University to identify collaboration opportunities that will better serve the Oshawa community.

Moved by Councillor McConkey
Seconded by Councillor Neal

That Item CO-24-08 be referred back to staff.

Amendment:

Moved by Councillor Nicholson
Seconded by Councillor McConkey

That the motion be amended to include that staff report back to the next Council meeting.

Affirmative (5): Councillor Marimpietri, Councillor Marks, Councillor McConkey, Councillor Neal, and Councillor Nicholson

Negative (5): Councillor Chapman, Councillor Giberson, Councillor Gray, Councillor Kerr, and Councillor Lee

Absent (1): Mayor Carter

Lost (5 to 5)

The vote to refer Item CO-24-08 back to staff as amended.

Affirmative (2): Councillor McConkey, and Councillor Neal

Negative (8): Councillor Chapman, Councillor Giberson, Councillor Gray, Councillor Kerr, Councillor Lee, Councillor Marimpietri, Councillor Marks, and Councillor Nicholson

Absent (1): Mayor Carter

Lost (2 to 8)

The vote to adopt the recommendation contained in Item CO-24-08.

Affirmative (8): Councillor Chapman, Councillor Giberson, Councillor Gray, Councillor Kerr, Councillor Lee, Councillor Marimpietri, Councillor Marks, and Councillor Nicholson

Negative (2): Councillor McConkey, and Councillor Neal

Absent (1): Mayor Carter

Carried (8 to 2)

CO-24-07 - Pilot Curbside Giveaway Event (INFO-24-02) (All Wards)

Mayor Carter resumed the Chair.

Consent Motion:

That Report CO-24-07 concerning the Pilot Curbside Giveaway Event be referred to staff for a report at the next meeting.

The vote to adopt the recommendation contained in Item CO-24-07.

Negative (11): Mayor Carter, Councillor Chapman, Councillor Giberson, Councillor Gray, Councillor Kerr, Councillor Lee, Councillor Marimpietri, Councillor Marks, Councillor McConkey, Councillor Neal, and Councillor Nicholson

Lost (0 to 11)

Moved by Councillor Gray
Seconded by Councillor Lee

Whereas on September 16, 2023 the "Curbside Giveaway Day" took place in all local area municipalities across the Region of Durham, with the exception of the City of Oshawa; and,

Whereas the program was well received from participating local municipalities with by-law enforcement reporting no increase in waste materials left at the curb after the event; and,

Whereas on December 20, 2023, Regional Council adopted the following resolution pursuant to Report 2023-WR-8 "Pilot Curbside Giveaway Event Summary and Recommendations", dated December 6, 2023:

- A. "That the Regional Municipality of Durham implements a Curbside Giveaway Event twice per year in the Spring and Fall; and
- B. That Regional staff work with the City of Oshawa and the Town of Whitby to include them in these events if approved by their respective Councils."; and

Whereas 2024 dates have been scheduled for May 4th and September 14th, and will be promoted by the Region; and,

Whereas staff received feedback from community members interested in participating in the event; and,

Whereas there is not expected to be any financial impact to the City; and,

Therefore be it resolved that the City of Oshawa participate in the annual "Curbside Giveaway Event" in conjunction with the Region of Durham and the Town of Whitby.

Affirmative (11): Mayor Carter, Councillor Chapman, Councillor Giberson, Councillor Gray, Councillor Kerr, Councillor Lee, Councillor Marimpietri, Councillor Marks, Councillor McConkey, Councillor Neal, and Councillor Nicholson

Carried (11 to 0)

ED-24-21 - Windfields Farm/Northern Dancer Cemetery Participation in Doors Open (Previously HTG-24-08) (Ward 2)

Consent Motion:

That the Doors Open Committee open the Windfields Farm/Northern Dancer cemetery to the public during Doors Open, 2024.

The vote to adopt the recommendation contained in Item ED-24-21.

Carried

ED-24-19 - Revised Applications to Amend the Secondary Plan for the Samac Community and Zoning By-law 60-94, 1494339 Ontario Limited, for lands generally located at the southeast corner of Ritson Road North and Luple Avenue (Ward 1)

Consent Motion:

1. That, pursuant to Report ED-24-19 dated January 31, 2024, the revised application submitted by D.G. Biddle and Associates Limited on behalf of 1494339 Ontario Limited to amend the Secondary Plan for the Samac Community (File: OPA-2022-06) to permit an increased residential density of approximately 102 units per hectare (41 units/ac.) on lands generally located at the southeast corner of Ritson Road North and Luple Avenue and to redesignate that portion of the same lands associated with the tributary of the Oshawa Creek from Medium Density I Residential to Open Space and Recreation be approved, generally in accordance with the comments contained in said Report, and the necessary by-law be passed in a form and content acceptable to the Commissioner of Economic and Development Services and the City Solicitor; and,
2. That, pursuant to Report ED-24-19 dated January 31, 2024, the revised application submitted by D.G. Biddle and Associates Limited on behalf of 1494339 Ontario Limited to amend Zoning By-law 60-94 (File: Z-2022-07), to rezone lands generally located at the southeast corner of Ritson Road North and Luple Avenue from FD (Future Development) to an appropriate R6-C (Residential) zone to permit a six (6) storey, 46 unit apartment building, and to an appropriate R1-E (Residential) Zone to permit four (4) single detached dwellings, and OSH (Hazard Lands Open Space) for that portion of the lands associated with the tributary of the Oshawa Creek, be approved, generally in accordance with the comments contained in said Report, and the necessary by-law be passed in a form and content acceptable to the Commissioner of Economic and Development Services and the City Solicitor; and,
3. That, in accordance with Section 34(17) of the Planning Act and notwithstanding that the Zoning By-law Amendment proposed in Report ED-23-157 dated September 6, 2023 presented at the public meeting of September 11, 2023 differs to some degree from the proposed amendment recommended to be approved by City Council pursuant to Part 2 of this Recommendation, such differences are not substantial enough to require further notice and another public meeting.

The vote to adopt the recommendation contained in Item ED-24-19 and pass By-laws 29-2024 and 30-2024.

Affirmative (9): Mayor Carter, Councillor Chapman, Councillor Giberson, Councillor Gray, Councillor Kerr, Councillor Lee, Councillor Marimpietri, Councillor Marks, and Councillor Nicholson

Negative (2): Councillor McConkey, and Councillor Neal

Carried (9 to 2)

ED-24-24 - Interchange at Townline Road (Ward 5)

Consent Motion:

That staff investigate the feasibility of adding a 401 interchange at Townline Road.

Amendment:

Moved by Councillor Nicholson

Seconded by Councillor Gray

That the motion be amended to add the following: "and that copies of this resolution be sent to the Region of Durham, the Municipality of Clarington and local MPPs and they be requested to investigate this proposed intersection from their individual perspectives."

Carried

The vote to adopt the recommendation contained in Item ED-24-24, as amended.

Affirmative (11): Mayor Carter, Councillor Chapman, Councillor Giberson, Councillor Gray, Councillor Kerr, Councillor Lee, Councillor Marimpietri, Councillor Marks, Councillor McConkey, Councillor Neal, and Councillor Nicholson

Carried (11 to 0)

Moved by Councillor Nicholson

Seconded by Councillor Giberson

That the meeting recess for eight minutes.

Carried

The meeting recessed at 11:22 a.m. and reconvened at 11:33 a.m. with all members of Council in attendance.

JHOWG-24-01 - Process and Options for Appointment (All Wards)

Consent Motion:

Whereas on February 9, 2019, the federal Ministry of Transport issued a Certificate of Intent to amalgamate the Hamilton and Oshawa Port Authorities;

Whereas on June 8, 2019, the federal Ministry of Transport issued the certificate of Amalgamation and Letters Patent creating the amalgamated Hamilton Oshawa Port Authority (H.O.P.A.);

Whereas the Hamilton Oshawa Port Authority Board of Directors is composed of seven directors;

Whereas the Letters Patent states that only one director be appointed by the City of Hamilton and the City of Oshawa, in consultation with the City of Burlington;

Whereas prior to the amalgamation of the Port Authorities, the City of Hamilton and the City of Oshawa each had municipally-appointed representatives on their respective Port Authorities;

Whereas both the City of Oshawa and the City of Hamilton have expressed to the federal government that a shared representative is not an effective means of governance, and that both municipalities should be allocated a municipally-appointed representative on the Hamilton Oshawa Port Authority Board of Directors;

Whereas the federal government, to date, has not indicated a willingness to amend the Letters Patent of the Hamilton Oshawa Port Authority to permit both municipalities to have a municipally-appointed representative on the Board, and therefore the municipalities are required to appoint a shared representative;

Whereas the City of Oshawa and the City of Hamilton established a working group to establish a process for appointing a shared municipal appointee to the Hamilton Oshawa Port Authority Board of Directors;

Therefore be it resolved:

- a. That the Mayors of the City of Oshawa and City of Hamilton provide a joint letter to the federal Ministry of Transport requesting the Letters Patent be immediately amended to allow for two municipal appointees, one from each municipality, on the H.O.P.A Board of Directors ("H.O.P.A Board"); and
- b. That the H.O.P.A. Board be requested to provide a letter to the federal Ministry of Transport requesting the Letters Patent be amended to allow for two municipal appointees, one from each municipality, on the H.O.P.A. Board; and,
- c. That the members of the Joint Hamilton-Oshawa Working Group recommend to their respective Councils the following:
 - i. That each municipality determine their own process for selecting the appointee when it is their municipality's term, but that the non-selecting municipality be offered the opportunity to participate as a non-voting member or observer of any selection committee;
 - ii. That each municipality ensure that notice of the opportunity to apply to be the municipal appointee be provided in both Hamilton and Oshawa;
 - iii. That the City Manager of Hamilton and the C.A.O of Oshawa be directed and authorized to develop a common set of core skills and requirements for the municipal appointee.

A request was made to vote on each part separately.

The vote on Part a) of the recommendation contained in Item JHWOG-24-01.

Affirmative (5): Councillor Giberson, Councillor Kerr, Councillor McConkey, Councillor Neal, and Councillor Nicholson

Negative (6): Mayor Carter, Councillor Chapman, Councillor Gray, Councillor Lee, Councillor Marimpietri, and Councillor Marks

Lost (5 to 6)

The vote on Part b) of the recommendation contained in Item JHOWG-24-01.

Affirmative (5): Councillor Giberson, Councillor Kerr, Councillor McConkey, Councillor Neal, and Councillor Nicholson

Negative (6): Mayor Carter, Councillor Chapman, Councillor Gray, Councillor Lee, Councillor Marimpietri, and Councillor Marks

Lost (5 to 6)

The vote on Part c) of the recommendation contained in Item JHOWG-24-01.

Negative (11): Mayor Carter, Councillor Chapman, Councillor Giberson, Councillor Gray, Councillor Kerr, Councillor Lee, Councillor Marimpietri, Councillor Marks, Councillor McConkey, Councillor Neal, and Councillor Nicholson

Lost (0 to 11)

Moved by Councillor Chapman

Seconded by Councillor Marimpietri

Whereas, in accordance with the Letters Patent of the Hamilton-Oshawa Port Authority, both the City of Hamilton and the City of Oshawa, in consultation with the City of Burlington, shall appoint one (1) individual to the Hamilton-Oshawa Port Authority Board of Directors; and,

Whereas, although jointly appointed by the City of Hamilton and the City of Oshawa, the municipally appointed director has a fiduciary duty to act solely in the best interest of the Hamilton-Oshawa Port Authority, and as such, has no role to advance the interests of one or both of the host municipalities who appointed said individual; and,

Whereas, the Letters Patent of the Hamilton-Oshawa Port Authority is silent on the process by which the City of Hamilton and the City of Oshawa are to jointly appoint one (1) individual to the Hamilton-Oshawa Port Authority Board of Directors,

Therefore be it resolved that the Council of the City of Oshawa recommend to the Council of the City of Hamilton, that the following process be adopted for jointly appointing a new director to the Hamilton-Oshawa Port Authority Board of Directors:

- a. Coinciding with the municipal election cycle and council term, the Hamilton-Oshawa Port Authority releases, on behalf of the City of Hamilton and the City of Oshawa, an open call for interested individuals who wish to serve on the Hamilton-Oshawa Port Authority Board of Directors as the municipally appointed director.

- b. The Hamilton-Oshawa Port Authority evaluates all applications received for the municipally appointed director, and provides a recommended candidate based on qualifications and eligibility criteria, for the City of Hamilton and City of Oshawa's consideration and endorsement.
- c. The municipally appointed director shall serve a four (4) year term, coinciding with the municipal election cycle and council term, understanding that the first director so appointed will serve a truncated term so as to synchronize with the current council term.
- d. City of Hamilton and City of Oshawa staff shall work with Hamilton-Oshawa Port Authority staff to develop a recruitment package to ensure consistency and fairness in the recruitment process, with such recruitment package to include, but not necessarily be limited to, a role description, eligibility criteria and minimum qualifications.

Affirmative (11): Mayor Carter, Councillor Chapman, Councillor Giberson, Councillor Gray, Councillor Kerr, Councillor Lee, Councillor Marimpietri, Councillor Marks, Councillor McConkey, Councillor Neal, and Councillor Nicholson

Carried (11 to 0)

Items Pulled from the Information Package

CNCL-24-15 - Kennisha Dyer, Director, Rotary Club of Oshawa Submitting Correspondence concerning an In-Kind Grant Request for Ribfest 2024 (Formerly INFO-24-26) (All Wards)

Councillor Marimpietri declared a conflict on this item. (Councillor Marimpietri declared a conflict of interest concerning Item CNCL-24-15 as he is a member of the Board of the Oshawa Rotary Club.)

Moved by Councillor Chapman
Seconded by Councillor Lee

That, based on Correspondence CNCL-24-15 from the Rotary Club of Oshawa, notwithstanding the current Grant Policy, the request from the Rotary Club of Oshawa for \$30,000 of in-kind services for the 2024 Oshawa Ribfest be approved **(Requires 2/3 vote of members present and voting)**.

Affirmative (10): Mayor Carter, Councillor Chapman, Councillor Giberson, Councillor Gray, Councillor Kerr, Councillor Lee, Councillor Marks, Councillor McConkey, Councillor Neal, and Councillor Nicholson

Conflict (1): Councillor Marimpietri

Carried (10 to 0)

CNCL-24-16 - Correspondence submitted by Ara Saatjian concerning a Sign Variance Application for 33 Simcoe Street South (Formerly INFO-24-05) (Ward 4)

Moved by Councillor Kerr
Seconded by Councillor Lee

That the rules of procedure be waived in order to reconsider a decision that was reconsidered within the past 12 months. **(Requires 2/3 vote of members present)**

Carried

Moved by Councillor Kerr
Seconded by Councillor Nicholson

That vote to reconsider Council's previous decision of April 3, 2023. **(Requires 2/3 vote of members present)**

Carried

The following recommendation concerning an application for a variance to Sign By-Law No. 72-96, as amended, submitted by WJW Canada Inc. (File: SV-2020-10) to permit two (2) additional fascia signs (Read-o-graph Signs) on the southwest wall of the building at 27 to 33 Simcoe Street South was now before Council.

“That, pursuant to Report DS-21-16 dated February 3, 2021, the application for a variance to Sign By-Law No. 72-96, as amended, submitted by WJW Canada Inc. (File: SV-2020-10) to permit two (2) additional fascia signs (Read-o-graph Signs) on the southwest wall of the building at 27 to 33 Simcoe Street South be approved for a two year trial period, in accordance with Section 5.4.2 of said Report and subject to the following conditions:

- a. Static messages to have no animation, flashing, turning or full motion video;
- b. Each static message is to remain up for a minimum of 8 seconds;
- c. Transition time between two different static messages to be instantaneous; and,
- d. Applicant to enter into an appropriate encroachment agreement, if required.”

Moved by Councillor Kerr
Seconded by Councillor Nicholson

That the motion be amended to add:

That the dimension of the approved sign be amended from 2m wide by 2.5m high to 2.5m wide by 2.5m high and that the two year approved pilot project be extended to begin as of the date of the current approval.

Affirmative (8): Mayor Carter, Councillor Chapman, Councillor Gray, Councillor Kerr, Councillor Lee, Councillor Marks, Councillor McConkey, and Councillor Nicholson

Negative (3): Councillor Giberson, Councillor Marimpietri, and Councillor Neal

Carried (8 to 3)

The vote to adopt the recommendation, as amended.

Affirmative (10): Mayor Carter, Councillor Chapman, Councillor Gray, Councillor Kerr, Councillor Lee, Councillor Marimpietri, Councillor Marks, Councillor McConkey, Councillor Neal, and Councillor Nicholson

Negative (1): Councillor Giberson

Carried (10 to 1)

CNCL-24-22 - Various Residents Submitting Correspondence Regarding the Harmony Creek Trail Extension Project (Formerly INFO-24-52) (Ward 1)

Moved by Councillor McConkey
Seconded by Councillor Neal

That Council reconsider its previous decision of November 26, 2021 concerning the Harmony Creek Trail Extension Project (**Requires majority vote of members present**).

Affirmative (3): Councillor Marimpietri, Councillor McConkey, and Councillor Neal

Negative (7): Mayor Carter, Councillor Chapman, Councillor Giberson, Councillor Gray, Councillor Kerr, Councillor Lee, Councillor Marks and Councillor Nicholson

Absent (1):

Lost (3 to 7)

Closed Consent Agenda

Moved by Councillor Chapman
Seconded by Councillor Giberson

That all items listed under the heading of Closed Consent Agenda for the City Council Meeting dated February 26, 2024 be adopted as recommended except:

Item ED-24-18 from the Twenty-sixth Report of the Economic and Development Services Committee and Report CNCL-24-17.

Carried

Correspondence with recommendations

None

Standing Committee Reports

Report of the Community and Operations Services Committee

None

Report of the Corporate and Finance Committee Services

CF-24-05 - 2023 Year End Taxation Services Position (All Wards)

That Report CF-24-05 concerning the 2023 Year End Taxation Services Position, dated January 31, 2024 be received for information.

Report of the Economic and Development Services Committee

ED-24-17 - Request to Acquire a Portion of City-owned Lands at 99 Thornton Road South (Wards 4 and 5)

That, pursuant to Report ED-24-17 dated January 31, 2024, the Director, Planning Services, be authorized to respond to Closed Correspondence ED-23-201 in accordance with Section 5.6 of said Report.

Report of the Safety and Facilities Services Committee

None

Other Staff Reports and Motions

(See Matters Excluded from Consent Agenda)

Closed Discussion Agenda

Matters Excluded from Consent Agenda

CNCL-24-17 - Proposed Lease Amendment: 100 Simcoe Street South, Oshawa PUC Networks Inc. (Ward 4)

1. That, pursuant to Closed Report CNCL-24-17 dated February 21, 2024, City Council reconsider its decision of May 1, 2023 made with respect to Closed Report ED-23-66 regarding an amendment to the lease agreement with Oshawa PUC Networks Inc. (operating as Oshawa Power) for 100 Simcoe Street South.
2. That, the Commissioner of Economic and Development Services be authorized to execute an amendment to the lease agreement with Oshawa PUC Networks Inc. (operating as Oshawa Power) for 100 Simcoe Street South generally consistent with the terms and conditions as set out in Section 5.5 of Closed Report CNCL-24-17 dated February 21, 2024 and in a form and content satisfactory to the Commissioner of Economic and Development Services and the City Solicitor.

A request was made to vote on each part separately.

The vote on Part 1 contained in Report CNCL-24-17 (Requires majority vote of members present).

Carried

The vote on Part 2 contained in Report CNCL-24-17.

Carried

ED-24-18 - Results of the Request for Expression of Interest Process for the Future Use of the City-owned Public Parking Lot (Lot 4) located on the North Side of Athol Street East, between Centre Street South and Simcoe Street South (Ward 4)

Consent Motion:

That pursuant to Closed Report ED-24-18 dated January 31, 2024, staff be authorized to proceed with Option 2 as outlined in Section 5.3 of said report, concerning next steps for the future use of the City-owned Parking Lot.

Carried as amended by later vote.

Moved by Councillor Chapman
Seconded by Councillor Giberson

That the meeting recess and reconvene in a session closed to the public pursuant to Section 239(2) (c), (i), (j) and (k) of the Municipal Act in order to consider Item ED-24-18 which concerns proposed litigation or potential litigation involving the Municipality, a trade secret or scientific, technical, commercial, financial or labour relations information, supplied in confidence to the municipality or local board, a trade secret or scientific, technical, commercial or financial information that belongs to the municipality or local board and has monetary value or potential monetary value and a position, plan, procedure, criteria or instruction to be applied to any negotiations carried on or to be carried on by or on behalf of the municipality or local board.

Carried

The meeting recessed at 12:54 p.m. and reconvened at 12:58 p.m. in a session closed to the public with all members of Council present in the chamber except Councillor Gray.

Also in attendance were the Director, Legislative Services/City Clerk; the Manager, Legislative Services/Deputy City Clerk; the Chief Administrative Officer; the Commissioner Corporate and Finance Services Department; the City Solicitor; the Commissioner, Safety and Facilities Services Department; the Commissioner, Community and Operations Services; the Commissioner, Economic and Development Services Department; the Director, Planning Services; the Manager, Policy; and, Jennifer Lane, Council-Committee Coordinator.

All other staff left the meeting.

Council entered closed session at 12:58 p.m.

Councillor Gray re-entered the meeting at 1:00 p.m.

Closed meeting discussions took place.

Moved by Councillor Chapman
Seconded by Councillor Giberson

That Council rise from closed session and report.

Carried

Council rose from closed session at 1:22 p.m.

Closed Meeting Report

The following is a summary of the closed portion of the meeting.

All members of Council were present in the Chamber.

Members of Council questioned the Commissioner of Economic and Development Services Department.

The Commissioner of Economic and Development Services Department responded to questions from Council.

A motion amending Item ED-24-18 providing direction to staff was moved and carried.

Council rose from closed session at 1:22 p.m.

This concludes the closed meeting summary.

Item ED-24-18 as amended was now before Council.

Moved by Councillor Giberson
Seconded by Councillor Marks

That ED-24-18 be deferred until the Urban Growth Centre Intensification Study and the Parking Lot 16 and 47 Bond Street West (Bus Terminal) matters are sufficiently advanced to inform deliberations on the future of this property in the determination of the Commissioners, Economic and Development Services and Community and Operations Services.

Amendment:

Moved by Councillor Nicholson
Seconded by Councillor Giberson

That the motion be amended to strike the words: "the Urban Growth Centre Intensification Study and downtown parking report and the Parking Lot 16 and 47 Bond Street West (Bus Terminal)."

Carried

The vote to adopt the motion to defer Item ED-24-18, as amended.

Affirmative (4): Mayor Carter, Councillor Giberson, Councillor Marks, and Councillor Neal

Negative (7): Councillor Chapman, Councillor Gray, Councillor Kerr, Councillor Lee, Councillor Marimpietri, Councillor McConkey and Councillor Nicholson

Lost (4 to 7)

The vote to adopt the recommendation contained in Item ED-24-18, as amended in Closed Session.

Affirmative (10): Mayor Carter, Councillor Chapman, Councillor Gray, Councillor Kerr, Councillor Lee, Councillor Marimpietri, Councillor Marks, Councillor McConkey, Councillor Neal, and Councillor Nicholson

Negative (1): Councillor Giberson

Carried (10 to 1)

Items Requiring Council Direction

None

Matters Tabled

None

Notices of Motion

CNCL-24-18 - Notice of Motion - Traffic Controls at Verne Bowen/Riverton Streets and Conlin Road East (Ward 1)

Moved by Councillor McConkey
Seconded by Councillor Neal

Whereas there are serious safety concerns related to the condition of Conlin Road East infrastructure that especially involves new residents living north of Conlin Road East; and

Whereas new occupancies of the dwelling units fast being built for the Kedron Part II area north of Conlin Road East will continue to add to the concerns; and

Whereas many residents are needing to cross Conlin Road East to catch a school bus and a D.R.T bus at the Riverton Street, bus stop;

Whereas the intersection of the City's new street Verne Bowen Street, opposite Riverton Street at Conlin Road East is very busy with vehicle and pedestrians and in need of traffic signalization and school crossing guards;

Now therefore Oshawa Council direct an expedited process to ensure safety with traffic lights and school crossing guards at the intersection of Verne Bowen/Riverton Streets and Conlin Road East.

Amendment:

Moved by Councillor Chapman
Seconded by Councillor Lee

That the motion be amended to replace the word 'ensure' with the word 'improve' and delete the words 'with traffic lights and school crossing guards'.

Affirmative (7): Mayor Carter, Councillor Chapman, Councillor Giberson, Councillor Gray, Councillor Kerr, Councillor Lee, and Councillor Marimpietri

Negative (3): Councillor McConkey, Councillor Neal, and Councillor Nicholson

Absent (1): Councillor Marks

Carried (7 to 3)

The vote to adopt Item CNCL-24-18, as amended.

Carried

CNCL-24-19 - Notice of Motion - Proposed Ontario Get it Done Act (All Wards)

Moved by Councillor McConkey
Seconded by Councillor Neal

Whereas on February 15, 2024 the Province announced it will be introducing new legislation in the Legislature's spring sitting beginning February 20, 2024 to be described as the Get It Done Act regarding the Province of Ontario Banning Road Tolls, Freezing Driver's Licence Fees to Keep Costs Down; and,

Whereas the ban on road tolls will only be on future road tolls; and,

Whereas the Highway 407 East from Brock Road, Pickering to Highway 33/115 is the only section of Highway 407 with tolls, which is not leased; and,

Whereas effective June 2023 the Province removed the tolls on Highway 412 and 418 when the Provincial government approved changes to the Highway 407 East Act, 2012, as part of the Fewer Fees, Better Services Act, passed in 2022; and,

Whereas now is the time to approve amendments to the Get It Done Act for the members elected to the Ontario Legislature to remove the tolls on the Highway 407 East extension from Brock Road to Highway 35/115 and relieve the burden on the economy of Oshawa and Durham Region municipalities, their households, businesses, associations and institutions;

Now therefore the City of Oshawa request the Province of Ontario to amend the Get It Done Act to include the banning of road tolls on the existing Highway 407 East from Brock Road, Pickering to Highway 35/115 and this motion be shared for support at the Councils of the Region of Durham, the Townships of Brock, Uxbridge and Scugog, the City of Pickering, Town of Ajax, Town of Whitby, Municipality of Clarington, the City of Peterborough, and the Premier of Ontario, the Minister of Transportation and all Durham Region M.P.P's.

Carried

CNCL-24-20 - Notice of Motion - Outdoor Ice Rink Portable Chillers (All Wards)

Moved by Councillor McConkey
Seconded by Councillor Neal

Whereas the current winter weather temperatures are proving difficult to continue skating times and other municipalities have successfully invested in portable outdoor ice rink chillers to increase the number of days an outdoor ice rink can remain open for skating,

Now therefore the City investigate and report back on the practice of other municipalities investing in portable ice rink chillers and the cost and feasibility of sites in the City appropriate for the installation of an outdoor portable ice rink and the potential to open next winter season.

Moved by Councillor Giberson
Seconded by Councillor McConkey

That CNCL-24-20 being a Notice of Motion concerning Outdoor Ice Rink Portable Chillers be referred to the Parks, Recreation and Culture Facility Needs Assessment.

Carried

Confirming By-Law

Moved by Councillor Chapman
Seconded by Councillor Giberson

That the confirming by-law be passed.

Carried

Adjournment

Moved by Councillor Kerr
Seconded by Councillor Marimpietri

That the meeting adjourn at 2:25 p.m.

Carried

Mayor

City Clerk



March 6, 2024

Sent Via e-mail to:

**The Regional
Municipality of
Durham**

Corporate Services

605 Rossland Rd. E.
Level 1
PO Box 623
Whitby, ON L1N 6A3
Canada
905-668-7711
1-800-372-1102

durham.ca

**Alexander Harras
M.P.A.**

Director of Legislative
Services & Regional
Clerk

Nicole Cooper

Town of Ajax
65 Harwood Ave. S.
Ajax, ON L1S 2H9

Mary Medeiros

City of Oshawa
1st Floor, West Wing, City Hall,
50 Centre Street South
Oshawa, ON L1H 3Z7

Ralph Walton

Township of Scugog
181 Perry Street, P.O. Box 780
Port Perry, ON L9L 1A7

Christopher Harris

Town of Whitby
575 Rossland Road East
Whitby, ON L1N 2M8

Susan Cassel

City of Pickering
One The Esplanade
Pickering, ON L1V 6K7

June Gallagher

Municipality of Clarington
Municipal Administrative Centre, 40
Temperance Street, 2nd Floor
Bowmanville, ON L1C 3A6

Debbie Leroux

Township of Uxbridge
51 Toronto Street South, PO Box 190
Uxbridge, ON L9P 1T1

RE: CTC Source Protection Committee Nomination

The CTC Source Protection Committee was formed in 2007 to oversee development and implementation of a Source Protection Plan for the Credit Valley, Toronto and Region, and Central Lake Ontario (CTC) Source Protection Region. The committee has representation from municipalities, businesses, and the public. Members of the CTC Source Protection Committee are appointed by the Credit Valley Source Protection Authority (SPA), as the lead SPA for the CTC Region.

There is an upcoming vacancy on the CTC Source Protection Committee for the member representing the municipal group consisting of Durham Region, Town of Ajax, Municipality of Clarington, City of Oshawa, City of Pickering, Township of Scugog, Township of Uxbridge, and Town of Whitby. The 5-year term of the current representative, Mr. John Presta, is set to expire on June 20, 2024.

The Committee has requested that the municipalities jointly nominate a candidate to sit on the Committee for the coming term (please see the attached letter). All municipalities must confirm that they agree with the nominated candidate. The term will be five (5) years from the date of appointment.



**The Regional
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durham.ca

**Alexander Harras
M.P.A.**

Director of Legislative
Services & Regional
Clerk

The Region of Durham recommends that Tavis Nimmo, Manager of Water Resource Monitoring & Protection in the Environmental Services Branch of the Works Department at the Region of Durham, be nominated to represent the joint municipalities at the CTC Source Protection Committee. Tavis is a Certified Engineering Technologist (C.E.T.) who has been with Durham Region for approximately 16 years and meets the eligibility requirements to be appointed to the Committee. He has been involved with the Source Water Protection program since its inception and has participated in the development of the Source Protection Plan policies in CTC, South Georgian Bay Lake Simcoe (SGBLS) Source Protection Region (SPR), and the Trent Conservation Coalition (TCC) SPR. He is an appointed Risk Management Official (RMO) for Durham Region and has led the successful negotiation of many Risk Management Plans. Tavis is also a staff lead for the Lake Ontario Collaborative Group working on the development of the Lake Ontario Water Quality Forecasting System (LOWQFS).

The deadline to advise the Committee of the selected nominee is May 2, 2024. Please provide your municipality's concurrence by written correspondence sent to my attention as soon as possible to determine if there is consensus and to prepare the necessary documentation for submission to the Committee. Should you have any questions, please do not hesitate to contact me directly.

Sincerely,

A handwritten signature in black ink, appearing to read 'A. Harras', written in a cursive style.

Alexander Harras
Director of Legislative Services & Regional Clerk

February 28, 2024
SENT VIA EMAIL

Durham Region

Attention: Alexander Harras, Regional Clerk

605 Rossland Road East, P.O. Box 623,
Whitby, ON L1N 6A3

Town of Ajax

Attention: Nicole Cooper, Town Clerk

65 Harwood Ave. S.,
Ajax, ON L1S 2H9

Municipality of Clarington

Attention: June Gallagher, Municipal Clerk

Municipal Administrative Centre, 40 Temperance Street, 2nd Floor,
Bowmanville, ON L1C 3A6

City of Oshawa

Attention: Mary Medeiros, City Clerk

1st Floor, West Wing, City Hall, 50 Centre Street South,
Oshawa, ON L1H 3Z7

City of Pickering

Attention: Susan Cassel, City Clerk

One The Esplanade,
Pickering, ON L1V 6K7

Township of Scugog

Attention: Ralph Walton, Municipal Clerk

181 Perry Street, P.O. Box 780,
Port Perry, ON L9L 1A7

Township of Uxbridge

Attention: Debbie Leroux, Clerk

51 Toronto Street South, PO Box 190,
Uxbridge, ON L9P 1T1

Town of Whitby

Attention: Christopher Harris, Town Clerk

575 Rossland Road East,
Whitby, ON L1N 2M8

RE: Request Joint Nomination of One Representative to the CTC Source Protection Committee

Due by 4:30 P.M. Thursday, May 2, 2024

A Source Protection Committee was formed in 2007 to oversee development and implementation of a Source Protection Plan for the Credit Valley, Toronto and Region, and Central Lake Ontario (CTC) Source Protection Region. The committee has representation from municipalities, businesses, and the public. The terms and conditions of appointments are described in [Ontario Regulation 288/07](#) under the *Clean Water Act, 2006*. Members of the CTC Source Protection Committee are appointed by the Credit Valley Source Protection Authority (SPA), as the lead SPA for the CTC Region.

There is a vacancy on the CTC Source Protection Committee for the member representing the municipal group consisting of Durham Region, Town of Ajax, Municipality of Clarington, City of Oshawa, City of Pickering, Township of Scugog, Township of Uxbridge, and Town of Whitby. The 5-year term of the current representative for this group, Mr. John Presta, is set to expire on June 20, 2024. The municipalities within your group are asked to jointly nominate an elected official, staff member, or citizen representative that complies with the eligibility requirements as listed in Attachment 1. The rules of procedure of the Committee are available for review at ctcswp.ca.

Council resolutions are not required to accompany the nomination, but all municipalities must confirm that they agree with the nominated candidate. It is suggested that municipalities meet to discuss and make decisions with respect to their preferred representative. Our program manager, Behnam Doulatyari, is available to attend meetings as a resource.

The term of this municipal member will be five (5) years from the date of appointment. The time commitment for committee members varies with annual work plans. As we are now implementing and updating the CTC Source Protection Plan, we anticipate the need for three to six half-day committee meetings per calendar year with periodic communications in-between. Members are provided with a per diem of \$200 and mileage as set through provincial guidelines and Credit Valley Conservation policies.

Please jointly submit the name of the person or employment position to represent your municipal group by **Thursday, May 2, 2024**, through signed letter sent via email, to the attention of the program manager for the CTC Source Protection Region:

Behnam Doulatyari
Senior Manager, Watershed Plans and Source Water Protection

Credit Valley Conservation

Email: ctcswp@cvc.ca

Should you wish further information on the nomination of members and their duties, please contact Behnam Doulatyari via email at ctcswp@cvc.ca or by mobile phone at 437-993-1153.

Thank you for your municipality's efforts as we jointly work to protect our sources of drinking water.

Sincerely,

Behnam Doulatyari
Program Manager, CTC Source Protection Region
Credit Valley Conservation

cc. Chris Darling, Chief Administrative Officer, Central Lake Ontario Conservation Authority
John MacKenzie, Chief Executive Officer, Toronto and Region Conservation Authority
Quentin Hanchard, Chief Administrative Officer, Credit Valley Conservation
John Presta, Commissioner of Works, Durham Region
Tavis Nimmo, Risk Management Official
Shelly Cuddy, Risk Management Official

ATTACHMENT 1: Source Protection Committee Membership Eligibility



Source Protection Committee Membership Eligibility Requirements

SPC Member Skills and Qualifications

- Hold relevant knowledge of the applicable watersheds, communities, and local issues;
- Demonstrated ability to understand source protection planning related science, concepts and technical reports;
- Proven ability to act as liaison to bring forward common concerns from their knowledge and experience in the municipal sector to the Committee and assist in communicating the Committee's work to municipal councils and staff;
- Solid problem-solving, analytical, communication and organizational skills;
- Demonstrated ability to work with group dynamics and team environments;
- Willingness and ability to travel within the CTC Source Protection Region for public consultation meetings and information sessions;
- Has, or is capable of having direct contact with residents and landowners; and
- Provide constructive, collaborative, and science-based input on local source protection planning issues.

SPC Member Eligibility Requirements

- Reside in, own or rent property within the CTC Source Protection Region; or
- Be employed or operate a business within the CTC Source Protection Region; or
- Be employed by a municipality that is in the CTC Source Protection Region; and
- Not be a member or employee of Credit Valley Conservation, Toronto and Region Conservation Authority, or Central Lake Ontario Conservation Authority.

Regulatory Conditions of Appointment

- The appointee must regularly attend meetings of the source protection committee.
- The appointee must comply with the source protection committee's Code of Conduct and Conflict of Interest policy, as well as the Rules of Procedure.

To: City Council

From: Tracy Adams, Chief Administrative Officer,
Office of the C.A.O.

Report Number: CF-24-25

Date of Report: March 20, 2024

Date of Meeting: March 25, 2024

Subject: Intergovernmental Partnership Program

Ward: All Wards

File: 03-05

1.0 Purpose

The purpose of this Report is to respond to Council direction received at its September 26, 2022 meeting:

“That Correspondence CNCL-22-62 from Libero Mazzaroppi, Mayor, City of Aquino requesting twinship between the City of Oshawa and the City of Aquino be referred to staff for a report.”

Attachment 1 is Correspondence CNCL-22-62 from Libero Mazzaroppi, Mayor, City of Aquino.

Attachment 2 is a proposed Intergovernmental Partnership Program Policy.

2.0 Recommendation

It is recommended to City Council:

1. That pursuant to Report CNCL-24-25, dated March 20, 2024, concerning an Intergovernmental Partnership Program, that the proposed Intergovernmental Partnership Program Policy, be endorsed;
2. That in accordance with the proposed Intergovernmental Partnership Program Policy:
 - i. That the existing friendship agreements with Louyang City and Wuxi New District be expired; and,
 - ii. That staff confirm partnership details with the City of Aquino and report back to Council on proposed agreement terms.

3.0 Executive Summary

Not applicable.

4.0 Input From Other Sources

- Office of the Mayor
- Business and Economic Development Services
- Legislative Services
- Municipalities: Belleville, Burlington, Caledon, Kelowna, Kingston, Mississauga, Oakville, Richmond Hill, Thunder Bay, Toronto, Vancouver, Vaughan, Whitby
- The Ontario Regiment RCAC Museum

5.0 Analysis

The practice of developing sister/ twin city relationships was established in response to municipal reconstruction and partnership efforts following periods of war or as a reason to prevent conflicts that could lead to further war. The approach for sister/ twin city has evolved to:

- raise awareness of global issues;
- build and strengthen bridges of mutual understanding and respect;
- foster social and cultural partnerships; and,
- promote economic development.

Often the terms sister/ twin and friendship cities are used interchangeably. Generally, sister/ twin cities are municipalities that have a more formal relationship with defined goals while friendship cities are less formal and the relationship may be considered as evolving. There is documentation outlining the terms and benefits of the mutual relationship such as, but not limited to:

- collaborate on economic, culture, tourism, recreation and other fields;
- periodic visits between cities by delegations of city officials;
- student field trips;
- gift exchanges;
- naming of public spaces and events (e.g. [Sakura Cherry Blossom Festival](#) in Burlington); and,
- commemorative ceremonies to mark significant events and dates.

Typically, the sister/ twin/ friendship municipalities have similarities such as size, geography, economy, education, history, culture, etc.

In the United States, Sister Cities International based in Washington, DC assists municipalities: “We are a hub for institutional knowledge and best practices in the field of citizen diplomacy. As a membership association, we work to strengthen the sister cities network by providing essential services, programs, and resources to help members find partners as well as to expand and improve activities”.

Unlike the United States, there is no known association or institution that guides or oversees Sister City arrangements in Canada and municipalities with existing programs develop them independently.

5.1 Municipal Benchmarking

A review of municipal sister and friendship partnerships identified that the majority of these relationships were developed in the early 1960s to early 2000s. Since then, the popularity of establishing reciprocal relationships has waned for various reasons such as affordability and dedicated time required. Municipalities such as Kelowna, Thunder Bay and Whitby have discontinued their previous sister and friendship relationships.

In 2022, Vancouver developed a framework for evaluating friendship city opportunities, which included that they be community-driven, time-limited and focused on achieving defined goals and objectives. Similar to Vancouver, Thunder Bay, and Kelowna have established a policy to guide decisions on developing sister city relationships. Below are examples of criteria used to evaluate potential sister city relationships:

- **Similarity:** there are identifiable similarities or mutual interest
- **Reciprocity:** there are reciprocal benefits and opportunities for both municipalities to develop relationships through cultural, educational, recreational and economic activities
- **Community Support:** there is active leadership, involvement and support by the community through an existing organization or business, to both establish and maintain the relationship
- **Proximity:** select municipalities in different countries
- **Stability:** the country has a stable political climate

Consideration is also given to limiting a term (up to five years), establishing goals, reviewing the relationship regularly as well as limiting the number of sister city relationships. It was also noted that some municipalities that are continuing with sister city relationships are updating terminology to avoid reference to gender language.

5.2 City of Oshawa Friendship Agreements

Currently, the City of Oshawa has friendship agreements with Louyang City and Wuxi New District, both located in the People's Republic of China. These relationships have been informal with minimal communication. However, in June 2020, during the COVID-19 Pandemic, Oshawa received a gift of 30,000 protective masks and 500 protective gowns from the Wuxi New District.

5.2.1 Louyang City

In 2013, the City of Oshawa signed a friendship agreement with the City of Louyang to:

- Promote and develop the friendly cooperation and exchanges in economy, social program, culture, tourism and other fields;
- Conduct substantial exchanges with a view to promote the friendly relationship between Canada and China as well as explore new channels for friendly cooperation;
- Carry out extensive and various cooperation in economy, social program, culture and other fields with a view to promote social prosperity and progress of the two cities;
- Strengthen friendly cooperation through information and personnel exchanges.

5.2.2 Wuxi New District

On November 26, 2015, the City of Oshawa signed a friendship agreement with Wuxi New District to:

- Strengthen friendly exchanges, expand cooperation and promote friendship between the two cities;
- Make efforts to promote the economic, business cooperation and bilateral trade;
- Make efforts to exchange information in the fields of education, business and culture.

5.2.3 City of Aquino

On September 26, 2022, Council considered correspondence from Libero Mazzaroppi, Mayor of City of Aquino, requesting twinship between the City of Oshawa and the City of Aquino.

The request is to honour the shared history of Oshawa and Aquino. Canada's relationship with Aquino dates back to 1944 when the Ontario Regiment commanded by Robert Purves encamped just south of Aquino and engaged in the Battle of Aquino supporting the British 26th Armoured Brigade (according to The Ontario Regiment RCAC Museum).

A significant monument is displayed in the City of Aquino to acknowledge the sacrifice of Canadian soldiers who lost their lives in the historic battle. In Oshawa, The Ontario Regiment RCAC Museum annually celebrates Aquino Tank Weekend and supports the request from the City of Aquino.

5.3 Intergovernmental Partnership Program Policy

The City's goal of implementing intergovernmental partnership agreements is to advance opportunities with foreign regions to promote and expand Oshawa's business, culture, education and recreation opportunities. Establishing intergovernmental partnerships can also help advance the City's Economic Development Strategy and support Oshawa's post-secondary partners with global reciprocal relationships. Although there are benefits to having intergovernmental partners, it is also important to have time limits due to the evolving nature of the political, economic, societal and technological climate as well as alignment with City priorities.

Currently, the City does not have a formal process or criteria to evaluate requests for intergovernmental partnerships. There are no measurable goals, agreement end dates or allocated staff to manage the relationships. The proposed Intergovernmental Partnership Program Policy (Attachment 2) outlines criteria, process and responsibilities. It also proposes program limits: a maximum of one new relationship per year and a maximum of three active relationships overall. Program limits would assist the City in managing the Program and to diplomatically retire expired partnerships.

In accordance with the proposed Intergovernmental Partnership Program Policy, it is recommended that the City confirm partnership details with the City of Aquino for the purpose of strengthening friendly exchanges, expanding cooperation and promoting friendship between the two cities as outlined in Correspondence CNCL-22-62. The City of Aquino has a shared history with the City of Oshawa and has the local support of The Ontario Regiment RCAC Museum. It is further recommended that the friendship agreements with Louyang City and Wuxi New District expire as they have existed beyond the proposed time limit of five years.

6.0 Financial Implications

Financial implications from this Report such as nominal gift exchanges, commemorative plaques or hosting dignitaries can be accommodated in the annual operating budget. However, should there be any substantial financial implications, they would be reported on separately.

7.0 Relationship to the Oshawa Strategic Plan

The recommendation in the Report advances the Oshawa Strategic Plan goals of Accountable Leadership, Cultural Vitality, and Economic Prosperity and Financial Stewardship.



Enez Perkins, Senior Manager, Corporate Strategic Initiatives
Office of the C.A.O.



Tracy Adams, Chief Administrative Officer,
Office of the C.A.O.

CNCL-22-62

Comune di Aquino

Medaglia d'Argento al Merito Civile



Ufficio del Sindaco
Dr. Libero MAZZAROPPI

US2022.023.040422.C

M.F.I.P.P.A. Sec 14 (1)

M.F.I.P.P.A. Sec 14 (1)

PROV. 3591

Dr. Dan Carter, Mayor
City of Oshawa
2nd Floor, West Wing, City Hall
50 Centre Street South
Oshawa, ON L1H 3Z7

Aquino, April 05, 2022

Dear Mayor Dan Carter and Members of Council,

On behalf of Members of City Council and the residents of Aquino, I am pleased to convey my sincere good wishes to you, your Council and the residents of the Town of Oshawa.

Please accept our gratitude for the wonderful days you dedicate to our community, in June, called "Aquino Days Tank Week End".

We still remember the days we welcomed Aquino The Ontario Regiment (RCAC), Veterans and Members of Ontario Regiments Association.

I sincerely said thank you to Mayor John Henry for a nice letter he dedicated to us. In Aquino there is a magnificent Monument dedicated to young Canadians who lost their lives in a historic battle that gave us freedom and democracy.

I – as well as all the Members of the Council of Aquino – truly agree with you in order to continue developing the bond that The Ontario Regiment and the Veterans initiated so many years ago.

Therefore We decided to draw up a project plan of twinning between Aquino and Oshawa, if you accept and enjoy enterprise.

The City of Aquino is looking forward to receive your confirmation for the introduction of the administrative procedure.

In the keen hope of being able to meet soon.

Yours truly,



Libero Mazzaroppi
Mayor

Libero Mazzaroppi



Corporate Policy

Title:	Intergovernmental Partnership Program
Number:	2024-XX
Approved By:	Council
Administered By:	Corporate Strategic Initiatives
Effective Date:	March 25, 2024
Revision Date(s):	Not applicable

1.0 Purpose/Background

The purpose of this Policy is to outline guidelines and responsibilities for the administration of the Intergovernmental Partnership Program including responding to municipal requests and proactively seeking out partnerships.

2.0 Policy Statement

The City of Oshawa supports Intergovernmental Partnerships when the criteria can be met and the relationship will foster a range of culture, education, recreation and economic benefits and opportunities.

3.0 Scope/Application

Intergovernmental Partnership requests and opportunities may be considered when the following criteria can be met:

- **Similarity:** there are identifiable similarities or mutual interests between the City and the candidate municipality, including alignment of goals and priorities.
- **Reciprocity:** there are reciprocal benefits and opportunities for both municipalities to develop relationships through cultural, educational, recreational and economic activities.
- **Community Support:** there is active involvement and support by the local community through an existing organization or business, to assist in establishing and maintaining the relationship.
- **Exclusivity and Proximity:** the City will minimize relationships with any other municipality in the same country or within a close proximity of another partnership.
- **Stability:** the country in which the municipality is situated has a stable and ethical political climate.

Other factors that may be considered:

- Identified historical events have resulted in collaboration, support and exchange between the City and the candidate municipality

- Identified similarities and shared characteristics or interests between the City and the candidate municipality
- Identified potential culture, education, economic and recreation exchanges and interactions between the City and the candidate municipality
- Ability to fulfill expectations such as, but not limited to:
 - Responding to requests for information or assistance
 - Organizing protocol meetings and special events
 - Recognition through commemorative plaques
 - Facilitating exchange visits between the two municipalities (e.g. once every five years)

The City's Intergovernmental Partnership Program has the following limitations:

- Maximum one new relationship per year
- Maximum of three active relationships overall
- Maximum of a five year term with an option to renew for an additional three year term

4.0 Definitions

City means the Corporation of the City of Oshawa.

Council means Oshawa City Council as a whole.

Branches means any grouping of City staff who may be involved in the Intergovernmental Partnership Program.

Intergovernmental Partnership means a collaborative, reciprocal relationship between the City and another municipality that has a formal agreement outlining the terms and benefits of the partnership.

5.0 Responsibilities and Procedure

5.1 Applicant

A proposal or invitation to establish an Intergovernmental Partnership must include a letter of invitation or intent from either a local organization and/ or the Mayor/ Council of the candidate municipality. The proposal or invitation should provide details on:

- The name of the municipality, region and country;
- A demographic profile;
- Stated expectations for the relationship with the City;

- Description of mutual short and/or long term benefits to both cities including identification of shared history, heritage or any proposed exchange of culture, education or economic activity;
- Letters of collaboration in support of the proposed relationship from businesses, educational institutions, cultural organizations or government agencies.

5.2 City of Oshawa

5.2.1 Legislative Services

- Legislative Services will receive the correspondence requesting an Intergovernmental Partnership. Legislative Services will place the correspondence on the appropriate meeting agenda for Council direction.

5.2.2 Corporate Strategic Initiatives

- Upon receiving Council direction, Corporate Strategic Initiatives will evaluate the request and consult with appropriate Branches and local community organization(s).
- Corporate Strategic Initiatives will report to Council with a recommendation including scope of involvement that is in keeping with this Policy.
- A letter from the Mayor to the candidate municipality will communicate Council's decision and where applicable an agreement will be developed and implemented outlining expectations of both municipalities.
- Track and monitor Intergovernmental Partnership Program agreements.

5.2.3 Branches

- Identify potential Intergovernmental Partnership(s).
- Assist Corporate Strategic Initiatives in the preparation of the report to Council.
- Assist in the implementation of the Intergovernmental Partnership Program.

5.2.4 Mayor's Office

- Mayor's Office coordinates correspondence with the candidate municipality and partnership details with City staff.

5.2.5 Council

- Review requests and provide direction to staff.
- Approve agreement terms that will formally establish the Intergovernmental Partnership.

5.3 Agreement Terms

The following terms may be included in the agreement:

- Maximum of a five year term with an option to renew for an additional three year term
- Support of local community organization
- Goals and anticipated benefits
- Expectations (e.g. communication frequency, etc.)

6.0 Monitoring/Review

Corporate Strategic Initiatives will monitor the Intergovernmental Partnership Program to ensure objectives and terms of the agreements are implemented as well as report to Council when appropriate.

This Policy will be reviewed by Corporate Strategic Initiatives at least every three years to ensure effectiveness and compliance with legislation and current business processes or as required based on changes.

Corporate Strategic Initiatives is authorized to make minor or housekeeping amendments to this Policy, as required.

For further information regarding this Policy, contact Corporate Strategic Initiatives at 905-436-3311 or eperkins@oshawa.ca.

7.0 References

[Oshawa Strategic Plan](#)

[Oshawa Economic Development Strategy](#)

8.0 Approval

Authority

Council

Date

[Date approved]

Signature

February 8, 2024

Tracy Adams
City Chief Administrative Officer
The Corporation of the City of Oshawa
50 Centre Street S
Oshawa, Ontario
L1H 3Z7

Dear Tracy,

Oshawa Power and Utilities Corporation (Oshawa Power) Report of the Chairman to the Shareholder – Fourth Quarter Report (2023)

I am pleased to present the 2023 Fourth Quarter Report of Oshawa Power to the Corporation of the City of Oshawa, the sole shareholder of this Corporation.

1. Draft Financial Data

**Results are not final and will change as preparation continues for year-end audit*

('000s)	Q4 YTD		
	2023 (Actual)* 31-Dec	Budget	2022 (Actual) 31-Dec
Total Distribution Revenue	29,217	29,004	27,226
Total Other Revenue	9,553	8,451	7,160
Net Revenue	38,770	37,455	34,386
Total Expenses	20,452	20,860	18,899
EBITDA	18,319	16,594	15,487
Depreciation	7,930	8,186	7,911
EBIT	10,389	8,408	7,576
Interest Expense	2,435	3,392	2,811
Extraordinary Items			
Net Income Before Taxes	7,954	5,017	4,764
Taxes	288	188	-399
Net Income	7,666	4,829	5,163

2. Other Information

- a. Changes to energy policy – no major updates.
- b. Newly adopted corporate policies – no major updates.
- c. Tax issues – no major updates.

This report is for information and is respectfully submitted on behalf of the Board of Directors of Oshawa Power and Utilities Corporation.

3. Commentary

Health and Safety

Oshawa Power continues to be diligent with our Health & Safety Program and are proud to report that we closed out 2023 with almost 1.3 million hours with no lost time injuries. In a company of our size this means that there have been no lost time injuries since 2016. Management encourages all staff to provide input to enable us to improve on practices and processes to continually improve and ensure that everyone goes home safely at the end of each day. This includes reporting any near misses or suggestions for improvement on processes and practices that could improve the safety of a task.

The 2024 Health & Safety plan includes not only training scheduled for the team throughout the year, but training within the community that will be determined based on the results of our Public Safety Survey that has been completed. Some topics under consideration are electrical safety for children through outreach in the community and safety training for those working around our infrastructure.

4. Regulatory

Quarterly reporting and record keeping requirements to the Ontario Energy Board (OEB) include the following:

- Commodity deferral and variance account balances
- Customer counts for each rate class
- Micro FIT and FIT generation connections

Compliance

The Company is compliant with all bank covenants.

OEB Updates

The OEB winter moratorium on disconnections continues through April 30 residential customers cannot have their service interrupted for non-payment. Oshawa Power continues to monitor past due accounts and reaches out to customers that are in arrears to ensure that they are aware of payment plans and assistance that is available to them. The team always tries to work with customers and only uses disconnection as a last resort.

Oshawa Power has seen a significant increase in its aged accounts (43%) resulting in higher bad debt expense. Management is building a plan to effectively address in 2024.

Winter rates continue to be in effect through May, 2024 and are outlined in the charts below.

Ultra Low overnight Time of Use (TOU) Price Plan

Oshawa Power has implemented Ultra-Low overnight rates for their customers effective October 13, 2023. This is in advance of the OEB mandated deadline of November 1, 2023. The rates for this Ultra-Low Overnight Price Plan are shown in the table below.

Ultra-Low Overnight (ULO)

ULO Price Periods	All Year	ULO Prices (¢/kWh)
Ultra-Low Overnight	Every day 11 p.m. - 7 a.m.	2.8
Weekend Off-Peak	Weekends and holidays 7 a.m. - 11 p.m.	8.7
Mid-Peak	Weekdays 7 a.m. - 4 p.m. and 9 p.m. to 11 p.m.	12.2
On-Peak	Weekdays 4 p.m. - 9 p.m.	28.6

Current OEB TOU Rates – Winter Rates Effective November 1

Time-of-Use (TOU)

TOU Price Periods	❄️ Winter (November 1 - April 30)	☀️ Summer (May 1 - October 31)	TOU Prices (¢/kWh)
Off-Peak	Weekdays 7 p.m. - 7 a.m. Weekends and holidays all day	Weekdays 7 p.m. - 7 a.m. Weekends and holidays all day	8.7
Mid-Peak	Weekdays 11 a.m. - 5 p.m.	Weekdays 7 a.m. - 11 a.m. and 5 p.m. - 7 p.m.	12.2
On-Peak	Weekdays 7 a.m. - 11 a.m. and 5 p.m. - 7 p.m.	Weekdays 11 a.m. - 5 p.m.	18.2

Current OEB Tiered Pricing

Tiered

Tier Thresholds	❄️ Winter (November 1 - April 30)	☀️ Summer (May 1 - October 31)	Tiered Prices (¢/kWh)
Tier 1	Residential - first 1,000 kWh/month Non-residential - first 750 kWh/month	Residential - first 600 kWh/month Non-residential - first 750 kWh/month	10.3
Tier 2	Residential - for electricity used above 1,000 kWh/month Non-residential - for electricity used above 750 kWh/month	Residential - for electricity used above 600 kWh/month Non-residential - for electricity used above 750 kWh/month	12.5

The OEB has a [bill calculator](#) on their website to help customers determine what rate is best for them.

5. Support Programs

As noted above Oshawa Power only disconnects as a last resort and works with customers to avoid the hardship of disconnection whenever possible. The team assists customers not only by making flexible payment arrangements, but also by guiding them to programs that are available to assist with financial help.

Below is a summary of the financial support provided:

Funding	Q1	Q2	Q3	Q4	Total
LEAP Funds Assigned (in Dollars)	\$35,992	\$35,992	\$35,992	\$35,992	\$35,992
LEAP Funds Remaining (in dollars)	\$35,992	0	0	0	0
# of LEAP Approvals	0	61	61	61	61
Current # of OESP Recipients	538	350	830	425	2,143
Oshawa Power Compassion Fund	\$2,365	\$4,350	\$3,000	\$2,700	\$12,415

Low Income Energy Assistance Program (LEAP) Update

The Ontario Energy Board has recently released a report outlining its review of this program. Oshawa Power is reviewing it to assess the implications and will report back at a later day.

Yours very truly,



Denise Carpenter, ICD.D
Chair of the Board
cc: Board of Directors