



City Council Meeting AGENDA

Monday, June 26, 2023, 9:30 a.m.

Council Chamber

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Pages

Public Meeting

National Anthem

Recognition of Indigenous Lands

The City of Oshawa sits on treaty land that is steeped in rich Indigenous history and is the present day home to many First Nations, Métis and Inuit peoples. We acknowledge that we live and work on land covered under the Williams Treaties, and the traditional territories of the Mississaugas of Scugog Island First Nation.

We acknowledge this land out of respect for the many Indigenous nations who have cared for the lands and waters from the beginning of time and still do so today. We extend our gratitude and appreciation for the opportunity to live and work on this territory.

We are committed to understanding the truth of our shared history, confronting our past and present, and building a better future together in true reconciliation.

Council Member Announcements

(As may be presented by Council Members)

Additional Agenda Items

(As may be presented at the meeting)

Declarations of Pecuniary Interest

(As may be presented by Council Members)

Presentations

Mayor Carter - 2023 Culture Counts Awards

Mayor Carter to present the 2023 Culture Counts Awards.

Delegations

Gagan Hajatri, StijlTree Architectural Designers - Closed Item ED-23-127

Gagan Hajatri, StijlTree Architectural Designers requesting to address City Council concerning Closed Item ED-23-127 regarding an update on the Appeal of the Notice of Intention to Designate 195 Simcoe Street North.

Shanta Chhangur - Closed Item ED-23-127

Shanta Chhangur requesting to address City Council concerning Closed Item ED-23-127 regarding an update on the Appeal of the Notice of Intention to Designate 195 Simcoe Street North.

Donald Finlayson, Finlayson Construction - Closed Item ED-23-127

Donald Finlayson, Finlayson Construction requesting to address City Council concerning Closed Item ED-23-127 regarding an update on the Appeal of the Notice of Intention to Designate 195 Simcoe Street North.

Juan Alberto Verá, The Contractors Group - Closed Item ED-23-127

Juan Alberto Verá, The Contractors Group requesting to address City Council concerning Closed Item ED-23-127 regarding an update on the Appeal of the Notice of Intention to Designate 195 Simcoe Street North.

Sherland Chhangur - Closed Item ED-23-127

Sherland Chhangur requesting to address City Council concerning Closed Item ED-23-127 regarding an update on the Appeal of the Notice of Intention to Delegate 195 Simcoe Street North.

Ann Dulhanty - Item ED-23-117

Ann Dulhanty requesting to address City Council concerning Item ED-23-117 regarding recommended Part II Plan for the Columbus Planning Area, and Related Amendments to the Oshawa Official Plan.

Lubomir Poliacik - Item ED-23-117

Lubomir Poliacik requesting to address City Council concerning Item ED-23-117 regarding recommended Part II Plan for the Columbus Planning Area, and Related Amendments to the Oshawa Official Plan.

Items requiring Council Direction

CNCL-23-63 - New Community Centre in the Northwood Business Park (Ward 2)

Recommendation

That based on Report CNCL-23-63, dated June 21, 2023, concerning a new Community Centre in Northwood Business Park, Council select an appropriate option as outlined in Section 5.11 of said Report.

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Public Consent Agenda

Recommendation

That all items listed under the heading of Public Consent Agenda for the City Council Meeting dated June 26, 2023 be adopted as recommended.

Adoption of Council Minutes

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Recommendation

That the minutes of the City Council meetings held on May 29 and May 31, 2023 be adopted.

Correspondence with recommendations

CNCL-23-81 - Lubomir Poliacik Submitting Correspondence concerning Item ED-23-117 (Ward 1)

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Recommendation

That Correspondence CNCL-23-81 from Lubomir Poliacik submitting comments concerning Item ED-23-117 regarding a recommended Part II Plan for the Columbus Planning Area, and related amendments to the Oshawa Official Plan be referred to the respective item.

CNCL-23-82 - Jess Joss Submitting Correspondence concerning Item ED-23-117 (Ward 1)

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Recommendation

That Correspondence CNCL-23-82 from Jess Joss submitting comments concerning Item ED-23-117 regarding a recommended Part II Plan for the Columbus Planning Area, and related amendments to the Oshawa Official Plan be referred to the respective item.

Standing Committee Reports

Report of the Community and Operations Services Committee

That the Community and Operations Services Committee respectfully reports and recommends to City Council its Seventh Report.

CO-23-37 - Community Resources Working Group Report - May 2023 (OACAC-23-12) (All Wards)

Recommendation

That based on Report CO-23-37 dated May 23, 2023 being the Oshawa Animal Care Advisory Committee's Community Resources Working Group Report - May 2023, that the O.A.C.A.C. apply for third party funding such as a Grant or Sponsorship from one or two third-party organizations that Oshawa Animal Services currently has a pre-existing relationships with (i.e. PetSmart Grant Program or Pet Valu Sponsorship) up to \$10,000 to cover the cost of medications and other supplies for the Pet Wellness day.

CO-23-38 - By-law and Regulatory Working Group Report - May 2023

(Formerly OACAC-23-13) (All Wards)

Recommendation

That based on Report CO-23-38 being the Oshawa Animal Care Advisory Committee's By-law and Regulatory Working Group Report - May 2023, that Oshawa Animal Services apply for an Associate Membership with Humane Canada.

CO-23-33 - Parks, Recreation, Library and Culture Needs Assessment (P.R.L.C.), Preliminary Indoor Facility Component Analysis for the Future Northwest Community Centre (All Wards)

Recommendation

That Report CO-23-33 dated June 7, 2023, concerning the preliminary indoor facility component analysis for the future Northwest Community Centre be received for information.

CO-23-34 - Enhanced Green Bin Program (All Wards)

Recommendation

1. That based on Report CO-23-34, dated June 7, 2023, concerning the Enhanced Green Bin Program, staff be authorized to work with the Region of Durham's Waste Management Division on the coordination of the enhanced green bin program; and,
2. That staff review the roles and responsibilities as it relates to the provision of waste collection services including green bin collection at multi-residential buildings; and,
3. That staff report back on the outcome of the discussions with the Region; and,
4. That the City of Oshawa's Waste Collection By-law 11-2008, as amended, be further amended to reflect the organics management program changes pending further discussions with the Region of Durham.

CO-23-36 - Community and Operations Services Committee Outstanding Items List Status Report - Second Quarter 2023 (All Wards)

Recommendation

That Report CO-23-36, dated June 6, 2023 being the Community and Operations Services Committee Outstanding Items Status Report for the second quarter of 2023 be received for information.

CO-23-41 - Crosswalk on Glen Street adjacent to Cordova Valley Park (Ward 5)

Recommendation

Whereas the City has constructed the Cordova Valley Off-Leash Dog Park and undertaken a modernization of Cordova Valley Park, including

a new splash pad; and,

Whereas the opening of the new community splash pad at Cordova Valley Park is only going to increase the number of residents, especially children, using Cordova Valley Park; and,

Whereas the City has also leased the community clubhouse, and allows the creation of an two new community gardens in Cordova Valley Park; and,

Whereas currently staff have designated this area, including Glen Street, as requiring a Heavy Trucks Ban; and,

Whereas traffic studies have identified that in excess of 2000 vehicles travel daily along Glen Street; and,

Whereas there are in excess of 1500 residential units with a population of approx. 5000 residents, including children and seniors, on the west side of Glen Street with both Cordova Valley Park and the Off-Leash dog park being on the east side of Glen Street; and,

Whereas there is no marked crossing on Glen Street between Medina Court and Malaga Road, and pedestrians are crossing Glen Street at numerous uncontrolled crossings;

Be it resolved:

That a crosswalk be installed across Glen Street as close to the driveway entrance to Cordova Valley Park as is safe to install to provide safe and controlled crossing for pedestrians using the Park and the Off-Leash Dog Park.

CO-23-42 - Traffic and Safety Concerns – Bridle Road between Conlin Road and Solar Gate/Woodbine Avenue (Ward 2)

Recommendation

Whereas concerns were received from residents regarding traffic and safety concerns on Bridle Road between Conlin Road and Solar Gate/Woodbine Avenue; and,

Whereas the concerns identified vehicle speeding and pedestrian safety; and,

Whereas the speed limit on this section of Bridle Road is 50 km/h; and,

Whereas the speed limit on Bridle Road north of Solar Gate/Woodbine Avenue is reduced to 40 km/h;

Therefore, be it resolved:

1. That the speed limit be reduced from 50km/h to 40km/h on

Bridle Road between Conlin Road and Solar Gate/Woodbine Avenue, to increase the safety of the pedestrians in this area and that the corresponding By-law be passed; and,

2. That staff contact Durham Regional Police Services to advise them of the traffic and safety related concerns raised by the residents in this area.

CO-23-39 - Renewal Squared - Oshawa Municipal Textile Recycling (All Wards)

Recommendation

That based on the presentation by Renewal Squared, staff investigate the collaboration with Renewal Squared for the implementation of the Municipal Textile Program to implement community-driven clothing collection initiatives.

CO-23-35 - Publishing of Radar Message Board (RMB) Traffic Data on Municipal Website (All Wards)

Recommendation

That Report CO-23-35 be referred back to staff for a report to be brought to the September Community and Operations Services Committee meeting.

CO-23-40 - Boulevard Grass Cutting Program (All Wards)

Recommendation

That the following motion concerning the Boulevard Grass Cutting Program be referred to staff for a report:

Whereas the current boulevard grass cutting program for Oshawa seniors and those with disabilities is limited to side yards only; and,

Whereas there are many residents of Oshawa who meet the current eligibility criteria but whose properties are adjacent to city boulevards but not adjacent to side yards; and,

Whereas they would benefit from an expansion of the current program.

Be it resolved:

1. That the current limitation of the Side Boulevard Grass Cutting Program to only side yards be removed and that all properties who meet the current eligibility criteria be offered the service; and,
2. That staff investigate an extension of the program to allow for grass cutting to occur on the entire property of those eligible for the boulevard grass cutting program and report back to committee and Council as soon as possible following the summer break; and,

3. That staff advertise the change in policy in both the media and on the city webpages

Report of the Corporate and Finance Services Committee

The Corporate and Finance Services Committee respectfully reports and recommends to City Council its Eighth Report.

CF-23-51 - Kathryn Bremner Submitting Correspondence concerning ramp access in the City of Oshawa to improve accessibility (All Wards)

Recommendation

Whereas there are Ontario municipalities that permit portable ramps at storefronts with a single step entrance; and,

Whereas the Canadian Charity StopGap has since 2023, populated the world with over 2,000 ramps to storefronts to help remove barriers to entry;

Now therefore staff consult with other Ontario municipalities and StopGap to investigate the successful process municipalities have adopted to permit the use of portable ramps that help remove barriers to entry and report back to Committee and Council to find ways to permit improved accessible entry to premises with a step that a portable ramp custom designed to fit step heights between 2" and 9" could help remove barriers to entry and increase accessibility in the City.

CF-23-46 - Single Source - Britannia Avenue West Bridge Detailed Design (Ward 2)

Recommendation

Whereas, the Purchasing By-Law 80-2020 requires Council approval to award single source contracts greater than \$100,000; and,

Whereas, the design for the road and bridge has been developed to 90% by the developer's consultant (WSP Canada Inc.) per the Subdivision Agreement S-O-2012-01; and,

Whereas, Britannia Avenue West is an Arterial C road and as such is the City's responsibility to fund and construct; and,

Whereas, this bridge structure is required in order to facilitate the development west of Oshawa Creek, west of Windfields Farms; and,

Whereas, this structure is also for the extension of Britannia Avenue West to Thornton Road N as outlined in the recently completed Class Environmental Assessment; and,

Whereas, this phase of the project is for environmental assessment obligations, site investigations, field review, and detailed design completion to tender ready for the bridge structure only; and,

Whereas, Council approved funding for the design of the Britannia Ave W Bridge in the 2019 and 2023 Capital Budget, project 73-0492 in the total amount of \$369,000 including non-rebateable H.S.T.; and,

Whereas, it is administratively practical, creates standardization and design continuity, and is cost effective to single source the completion of the Britannia Ave W bridge design, environmental assessment, and site investigations to WSP Canada Inc. the engineer of record for the 90% design completed; and,

Whereas, the City will enter into negotiations with WSP Canada Inc. to execute a Contract for the completion of the detailed design and environmental obligation investigations to not exceed the budget amount of \$369,000 including the non-rebateable H.S.T.;

Therefore, be it resolved that pursuant to CF-23-46, Council authorize the Manager, Procurement to negotiate a single source contract with WSP Canada Inc. not to exceed the approved budget amount of \$369,000 including non-rebateable H.S.T. for Britannia Avenue West Bridge Detailed Design.

CF-23-34 - Review and Proposed Replacement of the Election Sign By-law (All Wards)

Recommendation

That Report CF-23-34 concerning a review and proposed replacement of the Election Sign By-law be referred to staff to consult with the public, Region of Durham, Local Riding Associations, Durham District School Board, Durham Catholic District School Board, and both French counterparts for review and that the aforementioned be invited to send written comments to Committee on the proposed by-law replacement.

CF-23-44 - 2022 Audited Consolidated Financial Statements (All Wards)

Recommendation

1. That the Financial Statements for the year ended December 31, 2022 attached to Report CF-23-44 dated May 31, 2023 be approved; and
2. That notice of the availability of the financial statements through the City's website or upon request through Service Oshawa be published in the local newspaper(s); and
3. That the Financial Statements be forwarded to appropriate stakeholders including the Province of Ontario and the City's banking institution.

CF-23-49 - Publication of Ontario Land Tribunal Decisions (All Wards)

Recommendation

Whereas on May 1, 2023 Council directed staff to report on including Ontario Land Tribunal (O.L.T.) decisions on matters that have been before the City's Committee of Adjustment and Oshawa Council in the Information Package as well as circulating to members of Council and staff; and,

Whereas the current practice when a notification of a Tribunal decision is received is to circulate the correspondence to members of Council and relevant staff in Planning Services and/or Legal Services; and,

Whereas the correspondence is provided in a PDF format that does not meet the City's requirements with respect to accessibility for publication on the website; and,

Whereas each item of correspondence would require significant remediation work by Legislative Services staff to prepare the document to meet the City's accessibility standards for posting to the website; and,

Whereas the O.L.T. makes case status and decision information publically available on its website at <https://olt.gov.on.ca/decisions/>, allowing users to search for cases before the Tribunal by property location, municipality, applicable legislation, case number or reference number; and,

Whereas a link can be provided on the City's page for the Committee of Adjustment to the O.L.T. Case Status and Decisions Page to ensure the most current information is available to the public;

Therefore be it resolved that based on Report CF-23-49 dated May 31, 2023, Ontario Land Tribunal decisions on matters that have been before the City's Committee of Adjustment and Oshawa Council be circulated to members of Council and relevant staff in Planning Services and that the link to the online case status and decision information of the O.L.T. be provided on the Committee of Adjustment webpage.

CF-23-50 - Corporate and Finance Services Committee Outstanding Items List Status Report - Second Quarter 2023 (All Wards)

Recommendation

That Report CF-23-50, dated May 31, 2023 being the Corporate and Finance Services Committee's Outstanding Items List Status Report for the second quarter of 2023 be received for information.

CF-23-53 - Community Improvement Plan Project-based Grant Funding (All Wards)

Recommendation

That Part 1 of the following motion be referred to the 2024 budget for consideration and that Part 2 be referred to the Economic and

Development Services Committee:

1. That the total funding available for CIP project-based grant funding be increased for 2024 by 15%; and,
2. That the category process be reviewed and streamlined to find a way for a distinct category to incentivize and support accessibility improvements.

CF-23-54 - Attendance Policy for Presentations (All Wards)

Recommendation

That staff consult with and review neighbouring regional municipalities virtual meeting attendance policy for council professional services, proponents such as developers and major institutions, and report to committee with the staff findings and recommendation to revert back to in person presentations and attendance of the aforementioned parties unless of an emergency.

CF-23-55 - Federation of Canadian Municipalities (FCM) Resolution concerning Municipal Growth Framework (All Wards)

Recommendation

Whereas the Federation of Canadian Municipalities (FCM) convened its annual conference from May 25 to 28, 2023, in Toronto, Ontario; and,

Whereas, in their respective speeches to FCM members, both Carole Saab, FCM CEO, and Scott Pearce, FCM President, called for new fiscal frameworks for municipalities across Canada; and,

Whereas at the Resolutions Plenary on May 27, FCM members debated and voted overwhelming in favour of a resolution calling for the following:

'...that Canada needs a modernized fiscal framework for municipalities, that FCM shall lead the development of a Municipal Growth Framework that links municipal financial capacity to factors such as national population growth and economic growth, and that FCM shall call on the federal government to engage with FCM in the development of that framework with a focus on new sources of municipal revenue'; and,

Whereas municipalities in Canada have been historically limited to taxation of property as the primary source of revenue, to the exclusion of other taxation tools permitted and used in municipalities in other jurisdictions globally, and such other taxation tools have proven to be the basis for more financially resilient, sustainable, and successful cities as compared to those reliant primarily on taxation of property; and,

Whereas municipalities in Canada are the order of government closest to the everyday lives of Canadians and are continually being asked to do more to serve Canadians without matching increases in stable, reliable,

fiscally-appropriate revenue streams, and at present collect only about 10 cents to each tax dollar collected in Canada;

Therefore be it resolved:

1. That Oshawa City Council strongly affirm its support for the full resolution passed at the 2023 FCM conference in Toronto, Ontario, joining the nationwide call for the development of a modernized fiscal framework for Canadian municipalities; and,
2. That this resolution be sent to the Right Honourable Justin Trudeau, Prime Minister of Canada, the Honourable Doug Ford, Premier of Ontario, the Honourable Steve Clark, Ontario Minister of Municipal Affairs and Housing, Durham Region Council and the seven lower-tier municipalities in Durham Region, the Federation of Canadian Municipalities, the Association of Municipalities of Ontario, and the Institute on Municipal Finance and Governance at the University of Toronto.

Report of the Economic and Development Services Committee

The Economic and Development Services Committee respectfully reports and recommends to City Council its Thirteenth Report.

ED-23-133 - Commissioner, Planning and Economic and Development, Region of Durham forwarding a copy of 2023-INFO-40 concerning the 2022 Annual Building Activity Review (CNCL-23-55) (All Wards)

Recommendation

That Correspondence ED-23-133, dated May 5, 2023, concerning Commissioner, Planning and Economic and Development, Region of Durham forwarding a copy of 2023-INFO-40 concerning the 2022 Annual Building Activity Review be received for information.

ED-23-134 - Update on Report DS-16-23 concerning the Proposed Program for Honouring the Windfields Farm Legacy (HTG-23-37) (Ward 1)

Recommendation

That Report ED-23-134, dated May 19, 2023, concerning an Update on Report DS-16-23 regarding the Proposed Program for Honouring the Windfields Farm Legacy, be received for information.

ED-23-118 - Proposed Design and Location for Northwood Business Park Gateway Signage (Ward 2)

Recommendation

That pursuant to Report ED-23-118, dated May 31, 2023 Attachment 1 (Option A) be adopted as the preferred design concept for the Northwood Business Park gateway sign.

ED-23-126 - Update on Landmark Oshawa Sign Project (Ward 4)

Recommendation

That, pursuant to Report ED-23-126, dated May 31, 2023, the Oshawa Sign Team continue to solicit community donations with the following new targets:

1. 75% of the \$500,000 target by January 31, 2024; and,
2. 100% of the \$500,000 target by March 8, 2024, representing the City's 100th anniversary as a City.

ED-23-114 - Application to Amend Zoning By-law 60-94, Central Clear View Developments Inc., 39 Athol Street West (Ward 4)

Recommendation

That, pursuant to Report ED-23-114 dated May 31, 2023, the application submitted by Independent Project Managers on behalf of Central Clear View Developments Inc. to amend Zoning By-law 60-94 (File: Z-2023-01) to rezone 39 Athol Street West to permit the development of a 12-storey, 140-unit apartment building be approved, generally in accordance with the comments contained in said Report, and the necessary by-law be passed in a form and content acceptable to the Commissioner, Economic and Development Services Department and Legal Services.

ED-23-117 - Recommended Part II Plan for the Columbus Planning Area, and Related Amendments to the Oshawa Official Plan (Ward 1)

Recommendation

1. That, pursuant to Report ED-23-117 dated May 31, 2023, the City-initiated amendment to Part I of the Oshawa Official Plan (File: 12-03-1453) to put in place amendments to the Part I Plan necessary to ensure the appropriate integration of a new Part II Plan for the Columbus Planning Area, as contained in Attachment 4 of said Report, be adopted generally in accordance with the comments in the Report and be forwarded to the Region for approval; and,
2. That, pursuant to Report ED-23-117 dated May 31, 2023, the City-initiated amendment to introduce a Part II Plan for the Columbus Part II Planning Area (File: 12-03-1453) to serve as a guide for development or redevelopment, as contained in Attachment 5 of said Report be adopted generally in accordance with the comments in the Report and be forwarded to the Region of Durham for approval; and,
3. That the Region of Durham be requested to amend the Durham Regional Official Plan to implement the City's proposed amendments in accordance with the comments contained in Report ED-23-117 dated May 31, 2023; and,
4. That the Columbus Community Urban Design Guidelines, as

shown in Attachment 7 of Report ED-23-117 dated May 31, 2023, be endorsed as the Columbus Community Urban Design Guidelines for the Columbus Part II Planning Area.

ED-23-121 - Status of Renaming Bagot Street (Ward 4)

Recommendation

1. That, pursuant to Report ED-23-121 dated May 31, 2023, Bagot Street be renamed in recognition of the harmful recommendations included in the Bagot Commission's Report of 1844 toward Indigenous Peoples in Canada; and,
2. That, pursuant to Report ED-23-121 dated May 31, 2023, staff establish a Bagot Street Renaming Working Group for consultation purposes as shown on Attachment 1, with the objective of developing guidelines for a new name and recommending potential new names for consideration by City Council; and,
3. That, pursuant to Report ED-23-121 dated May 31, 2023, staff report back to the Economic and Development Services Committee with recommended potential new street names following consultations as outlined in Part 2 above in addition to those previously directed by Council pursuant to Item DS-21-152 dated September 13, 2021 and Item DS-22-123 dated June 20, 2022.

ED-23-122 - Proposed Revisions to Planning Application Pre-Consultation Process and Associated Fees, and Status of Appeal of Amendment 212 to the Oshawa Official Plan (All Wards)

Recommendation

1. That, pursuant to Report ED-23-122 dated May 31, 2023, the amendments to Pre-consultation By-law 22-2023 be approved and the amending by-law be passed generally in accordance with Section 5.3 and Attachment 4 to said Report; and,
2. That, pursuant to Report ED-23-122 dated May 31, 2023, the amendments to General Fees and Charges By-law 13-2003, as amended, be approved and the amending by-law be passed generally in accordance with Section 5.4 and Attachment 5 to said Report and that the requirement for public notice (including newspaper advertisements) in Notice to the Public By-law 147-2007, as amended, be waived due to timing limitations and the urgent nature of the matter.

ED-23-123 - Declaration of Certain City-owned Land as Surplus on the West Side of Park Road South, Known Municipally as 134 Park Road South (Ward 4)

Recommendation

1. That pursuant to Report ED-23-123 dated May 31, 2023, the City-owned land located on the west side of Park Road South and known municipally as 134 Park Road South be declared surplus to municipal requirements and that the requirement to declare a City-owned property first as potentially surplus in accordance with By-law 178-2022, be waived given the localized nature of the matter; and,
2. That pursuant to Report ED-23-123 dated May 31, 2023, all notice requirements in accordance with By-law 178-2022 (e.g. newspaper ads) be waived given the localized nature of Council's decision to declare the subject City-owned land located on the west side of Park Road South and known municipally as 134 Park Road South as surplus.

ED-23-124 - Annual Update on Plan 20Thirty Downtown Revitalization Action Plan (Ward 4)

Recommendation

That Report ED-23-124, dated May 31, 2023, concerning the Annual Update on Plan 20Thirty Downtown Revitalization Action Plan be received for information.

ED-23-125 - Temporary Public Art Installation in Ed Broadbent Waterfront Park (Ward 5)

Recommendation

That, pursuant to Report ED-23-125 dated May 31, 2023, that a new outdoor photography exhibition be approved for temporary installation in Ed Broadbent Waterfront Park generally in accordance with Attachment 4 to this Report.

ED-23-128 - Economic and Development Services Committee Outstanding Items List Report - Second Quarter (All Wards)

Recommendation

That Report ED-23-128, dated May 30, 2023 being the Economic and Development Services Committee's Outstanding Items Status Report for the second quarter of 2023 be received for information.

Report of the Safety and Facilities Services Committee

The Safety and Facilities Services Committee respectfully reports and recommends to City Council its Seventh Report.

SF-23-24 - Safety and Facilities Services Committee Outstanding Items Status Report - Second Quarter 2023 (All Wards)

Recommendation

That Report SF-23-24, dated June 7, 2023 being the Safety and Facilities Services Committee's Outstanding Items Status Report for the second quarter of 2023 be received for information.

SF-23-26 - Lot Maintenance By-law Violation Fees (All Wards)

Recommendation

That the following motion be referred to staff for a report:

Whereas long grass and weeds can contribute to health issues and impacts on community image; and,

Whereas the City of Oshawa's ("the City") Lot Maintenance By-law 127-2007 and, as amended regulates every property owner to maintain their land; and,

Whereas the current standard for long grass or weeds is not to exceed a height of 20 centimetres (8 inches); and

Whereas in response to numerous complaints received from the public; and,

Whereas staff have been undertaking an education-focused enforcement approach by issuing warnings or revisiting properties in hopes that the combination of warning, education, communication, and A.M.P.s, where necessary, would promote compliance; and,

Whereas there is a concern that the continued education and issuance of warnings related to the long grass and weeds is not efficient as it adds costs to the City and, in some cases, may not deter repeat offenders; and

Whereas it is now essential to transition from the education-focused enforcement approach to a penalties-based enforcement process by issuing A.M.P.s on the first contravention instead of warning A.M.P.s for the 2023 summer season; and,

Therefore be it resolved:

1. That staff be directed to discontinue the education-focused enforcement approach and instead adopt a penalties-based enforcement approach for property owners in violation of Sections 4.1(c) and or 4.6 (b) of the Lot Maintenance By-law 127-2007 as amended; and,
2. That property owners in violation of the Lot Maintenance By-law will continue to be responsible for all other applicable fees and charges, as established by General Fees and Charges By-law 13-2003, as amended; and,
3. That staff be directed to continue the robust annual communications and advertising strategy with a focus on educating property owners about their responsibilities and applicable penalties.

SF-23-25 - Accessible Wheel Chair Swings (All Wards)

Recommendation

That staff investigate the inclusion of Wheel Chair Accessible Swings similar to that provided by the City of Burlington to Lakeview Park and all new community level parks within the City of Oshawa.

SF-23-27 - Reduction in Peddler Licence Fees (All Wards)

Recommendation

Whereas the Business Licensing By-law 120-2005, as amended (“Licensing By-law”) is a by-law to license, regulate and govern certain businesses operating in the City of Oshawa (“City”); and,

Whereas Schedule “H” of the Licensing By-law requires that any person operating as a Peddler to be licensed; and,

Whereas the Licensing By-law defines Peddlers in three (3) classes, generally pertaining to the business operations of persons who vend goods, wares and/or merchandise on a temporary or transitory basis, which includes but is not limited to outdoor vendors, organizers of special events, flea market operators, and seasonal sale vendors; and,

Whereas the General Fees and Charges By-law 13-2003, as amended (General Fees and Charges By-law) prescribes Peddler licensing fees, which range from \$175 to \$475; and,

Whereas local business operators and individuals that require a Peddler Licence have raised concerns related to costs associated with attaining a Peddler Licence for the purposes of hosting and participating in special events; and,

Whereas pursuant to Council's February 27, 2023 direction, staff are presently conducting a modernization review of the Licensing By-law and reporting back to Safety and Facilities Service Committee with potential by-law amendments to update the Licensing By-law; and,

Whereas promoting and encouraging community special events is aligned with Oshawa Strategic Plan 2020 – 2023 and specifically its strategic goal 4.4 Cultural Vitality; and,

Whereas Council considers it appropriate to reduce the licence fee for the three (3) classes of Peddler Licence in the General Fees and Charges By-law to \$25 (not including the \$75 business licence application fee) for persons who require a Peddler Licence as an interim measure pending the completion of the modernization review of the Licensing By-law;

Therefore be it resolved:

1. That Council pass a by-law in a final form and content acceptable to Legal Services and the Chief Administrative Officer to amend the General Fees and Charges By-law 13-2003, as amended to reduce the licence fee for each of the three (3) classes of Peddler Licence to \$25; and,
2. That the requirements of Notice By-law 147-2007 regarding notice to the public for amendments to the General Fees and Charges By-law 13-2003 be waived.

Other Staff Reports and Motions

CNCL-23-64 - Options for the 2024-2027 Oshawa Strategic Plan (All Wards)

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Recommendation

1. That based on CNCL-23-64, dated June 21, 2023, concerning Options for the 2024 – 2027 Oshawa Strategic Plan, Council adopt Option 1: Develop a new Strategic Plan as outlined in Section 5.7.1; and,
2. That staff be directed to receive feedback as outlined in Section 5.8 from the community, members of Council and staff based on Option 1: Develop a new Strategic Plan; and,
3. That staff report back to Council on the input received and recommended new Oshawa Strategic Plan.

CNCL-23-66 - Appointment of Deputy Treasurer (All Wards)

Recommendation

Whereas a municipality may appoint one or more Deputy Treasurers who shall have all the powers and duties of the Treasurer; and,

Whereas a Deputy Treasurer should be appointed to fulfil the duties of the Treasurer during absences to ensure that both the legislative requirements of the Treasurer are fulfilled and the City's administrative and reporting responsibilities are carried out without interruption;

Therefore be it resolved that Jay Martin be appointed as a Deputy Treasurer for the Corporation of the City of Oshawa.

CNCL-23-69 - Canada Mortgage and Housing Corporation's Housing Accelerator Fund (All Wards)

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Recommendation

1. That, pursuant to Report CNCL-23-69 dated June 21, 2023, the Chief Administrative Officer and/or their delegate be authorized to submit an application to the Canada Mortgage and Housing Corporation's Housing Accelerator Fund under the Large/Urban stream generally in accordance with said Report, along with any additional documentation as may be required; and,
2. That, pursuant to Report CNCL-23-69 dated June 21, 2023, in order to

pre-position the City such that it may take advantage of the potential funding being offered under the Canada Mortgage and Housing Corporation's Housing Accelerator Fund, City Council approve in principle the list of potential City initiatives to include in the City's Action Plan, as generally contained in Attachment 2 of said Report, as a requirement of the City's application to the Fund under the Large/Urban stream; and,

3. That, pursuant to Report CNCL-23-69 dated June 21, 2023, the Chief Administrative Officer and/or their delegate be authorized to make changes as required and at their discretion to said list of City initiatives prior to the City's submission, where considered appropriate at their discretion; and,
4. That, pursuant to Report CNCL-23-69 dated June 21, 2023, City Council authorize the Chief Administrative Officer and/or their delegate to enter into any necessary agreements that may be required should the City of Oshawa be approved for funding under the Canada Mortgage and Housing Corporation's Housing Accelerator Fund program; and,
5. That City Council direct the Commissioner, Economic and Development Services Department to report back and provide an update to the Economic and Development Services Committee and Council in the event the City is selected to participate in the Canada Mortgage and Housing Corporation's Housing Accelerator Fund program; and,
6. That staff be authorized to forward a copy of Report CNCL-23-69 dated June 21, 2023 to the Region of Durham.

CNCL-23-70 - Additional Funding - C2023-034 Ritson Road North and Columbus Road East Roundabout Design (Ward 1)

Recommendation

Whereas, Council approved Project #21-73-0486 Ritson/Columbus Roundabout Design in the amount of \$250,000 including non-rebateable H.S.T.; and,

Whereas, Procurement issued a Request for Proposal (R.F.P.) C2023-034 Ritson Road North & Columbus Road East (Roundabout) Design; and,

Whereas, four (4) bids were received and opened by Procurement on May 2, 2023 with all bids being substantially over-budget; and,

Whereas, pricing is higher than typical roundabout designs as this project includes extensive grading and geotechnical investigation, multiple structure evaluations and designs, all existing utilities relocated, multiple contract preparations, Oshawa Creek work and protection; and,

Whereas, Corporate & Finance Services Committee on June 5, 2023 directed staff to consult with the current lower bidders and to determine funding source

and timing for CF-23-48 Ritson Road North & Columbus Road East Roundabout Design; and,

Whereas, upon high level review of the submissions for bid compliance, the low bid was deemed non-compliant with the requirements of the Request for Proposal and Purchasing By-law; and,

Whereas, the City has a duty of fairness to all bidders which requires a full evaluation of submitted compliant bids to determine the highest ranked proponent; and,

Whereas, bids are irrevocable for 120 days; and,

Whereas, the evaluation team will complete a full evaluation and ranking of the submitted proposals and remit the highest ranked bid for the Chief Administrative Officer to award; and,

Whereas, design services only will range from \$750,000 to \$1,406,000 and doesn't include construction administration & inspection; and,

Whereas, a contingency amount of \$400,000 is required to cover the testing requirement to meet soil regulations and for a subsurface utility exploration; and,

Whereas, construction administration & inspection will be budgeted for in future years; and,

Therefore, be it resolved that pursuant to Report CNCL-23-70:

1. That the additional funding not to exceed \$1,556,000 be funded from the Transportation Roads DC reserve and the Growth Related non-DC reserve be approved; and,
2. That the Chief Administrative Officer be authorized to award a contract to the highest ranked bidder in the amount not to exceed of \$1,556,000 excluding H.S.T. for C2023-034 Ritson Road North & Columbus Road East (Roundabout) Design.

CNCL-23-71 - Additional Information related to Report CF-23-25: Public Engagement Initiatives - 2024 Budget (All Wards)

167

Recommendation

1. That public engagement for the 2024 City Budget, as proposed in Report CF-23-25 'Public Engagement Initiatives – 2024 Budget', dated April 12, 2023, be approved; and,
2. That staff be directed to consult with the Mayor and the Councillors, by Ward, to receive their input.

CNCL-23-88 - Region of Durham Accessibility Award Nomination (All Wards)

Recommendation

Whereas the Region of Durham requested nominations from the Oshawa Accessibility Advisory Committee for the Regional Accessibility Awards to be presented in the fall of 2023; and,

Whereas Advisory Committees must seek Council approval before submitting award nominations for consideration; and,

Whereas the deadline for nominations is August 14, 2023; and,

Whereas in order to meet the deadline for submission, City Council must consider the O.A.A.C.'s nomination,

Therefore be it resolved that David McKay, former Oshawa Accessibility Advisory Committee member be nominated for the 2023 Region of Durham Accessibility Award.

By-Laws

79-2023 - A By-law to Designate the property located at 30 Connaught Street
(Implements Council direction of February 27, 2023 through Item ED-23-31 of the Fifth Report of the Economic and Development Services Committee to designate the property located at 30 Connaught Street, specifically PIN 16318-0036 (LT): LT 72 PL 146 OSHAWA; S/T EXECUTION 98-03017, IF ENFORCEABLE; CITY OF OSHAWA; REGIONAL MUNICIPALITY OF DURHAM, as being of cultural heritage value or interest pursuant to Part IV of the Ontario Heritage Act, R.S.O. 1990, Chapter O.18.)

80-2023 - A By-law to amend Zoning By-law 60-94, as amended
(Implements direction of June 26, 2023 through Item ED-23-114 of the Thirteenth Report of the Economic and Development Services Committee to change the zoning for the lands located at 39 Athol Street West from CBD-B (Central Business District) to CBD-B(3) (Central Business District) to permit a new 12-storey apartment building containing 140 apartment units with site specific regulations related to increased maximum residential density and building height, reduced minimum building setbacks to street lines above 20 metres and reduced required parking.)

81-2023 - A By-law to Further Amend Traffic By-law 79-99, as amended
(Implements Council direction of June 20, 2022 through Item DS-22-163 of the Fourth Report of the Joint Development Services and Community Services Committees to include the definition of 'electric kick-scooter' as defined in subsection 1(1) of Ontario Regulation 389/19 of the Highway Traffic Act; amending subsection 4.50 'designated bicycle lanes' by inserting the phrase 'electronic kick-scooters' and adding a new subsection 4.53.)

82-2023 - A By-law to further amend Pre-consultation By-law 22-2023
(Implements direction of June 26, 2023 through Item ED-23-122 of the Thirteenth Report of the Economic and Development Services Committee to implement a revised process for managing pre-consultations for potential applications to

amend the Oshawa Official Plan (O.O.P.) and Zoning By-law 60-94, applications for approval of draft plans of subdivision and condominium, and applications for site plan approval.)

83-2023 - A By-law to further amend General Fees and Charges By-law 13-2003, as amended

(Implements direction of June 26, 2023 through Item ED-23-122 of the Thirteenth Report of the Economic and Development Services Committee to approve amendments to the City's General Fees and Charges By-law 13-2003, as amended, related to the recommended updated pre-consultation process.)

84-2023 - A By-law to amend Delegation of Authority By-law 29-2009, as amended

(Implements Council direction of May 1, 2023 through Item ED-23-62 of the Ninth Report of the Economic and Development Services Committee in order to facilitate management and oversight of the Corporation of the City of Oshawa's process for applications under Section 33 and 34, Part IV of the Ontario Heritage Act, R.S.O. 1990, c.O.18.)

85-2023 - A By-law to amend the City's General Fees and Charges By-law 13-2003, as amended

(Implements direction of June 26, 2023 through Item SF-23-27 to reduce the fees for the three (3) classes of the Peddler Licence in the City's General Fees and Charges By-law 13-2003, as amended for those persons who require a Peddler Licence as an interim measure until such time the General Fees and Charges By-law has been reviewed and updated by City staff.)

86-2023 - A By-law to appoint a Deputy Treasurer

(Implements direction of June 26, 2023 through Report CNCL-23-66 to appoint Jay Martin as Deputy Treasurer for the Corporation of the City of Oshawa.)

87-2023 - A By-law to adopt Amendment 217 to the City of Oshawa Official Plan

(Implements direction of June 26, 2023 through Item ED-23-117 of the Thirteenth Report of the Economic and Development Services Committee to introduce amendments to Part I of the Oshawa Official Plan that will facilitate the introduction of a new Part II Plan for the Columbus Planning Area through a separate amendment to the Oshawa Official Plan.)

88-2023 - A By-law to adopt Amendment 218 to the City of Oshawa Official Plan

(Implements direction of June 26, 2023 through Item ED-23-117 of the Thirteenth Report of the Economic and Development Services Committee to introduce a Part II Plan for the Columbus Planning Area.)

89-2023 - A By-law to amend Traffic By-law 79-99, as amended

(Implements direction of June 26, 2023 through Item CO-23-42 of the Seventh Report of the Community and Operations Services Committee to reduce the speed limit on Bridle Road from Conlin Road East to Northern Dancer Drive to 40 km/h.)

Public Discussion Agenda

Matters Excluded from Consent Agenda

Items Pulled from the Information Package

CNCL-23-73 - Correspondence submitted by Paul Weidemann concerning the Residential Rental Housing Licensing (RRHL) Program (INFO-23-126) (All Wards)

177

(Placed on the agenda at the request of Councillor Giberson in order to be referred to the Residential Rental Housing Licensing Report.)

Recess

Closed Consent Agenda

Recommendation

That all items listed under the heading of Closed Consent Agenda for the City Council Meeting dated June 26, 2023 be adopted as recommended.

Correspondence with recommendations

CNCL-23-74 - Claire Miller, 30 Forensic Engineering Submitting Correspondence concerning Item ED-23-127 (Ward 4)

Closed Pursuant to Section 239 (2)(e) of the Municipal Act.

(See Pages C1 to C57)

Recommendation

That Correspondence CNCL-23-74 from Claire Miller, 30 Forensic Engineering submitting comments concerning Item ED-23-127 regarding an update on the Appeal of the Notice of Intention to Designate 195 Simcoe Street North be referred to the respective item.

CNCL-23-76 - Donald Finlayson, Finlayson Construction Submitting Correspondence concerning Item ED-23-127 (Ward 4)

Closed Pursuant to Section 239 (2)(e) of the Municipal Act.

(See Pages C58 to C64)

Recommendation

That Correspondence CNCL-23-76 from Donald Finlayson, Finlayson Construction submitting comments concerning Item ED-23-127 regarding an update on the Appeal of the Notice of Intention to Designate 195 Simcoe Street North be referred to the respective item.

CNCL-23-77 - Juan Alberto Verá, The Contractors Group Submitting Correspondence concerning Item ED-23-127 (Ward 4)

Closed Pursuant to Section 239 (2)(e) of the Municipal Act.

(See Page C65)

Recommendation

That Correspondence CNCL-23-77 from Juan Alberto Verá, The Contractors Group submitting comments concerning Item ED-23-127 regarding an update on the Appeal of the Notice of Intention to Designate 195 Simcoe Street North be referred to the respective item.

CNCL-23-79 - Shanta Chhangur Submitting Correspondence concerning Item ED-23-127 (Ward 4)

Closed Pursuant to Section 239 (2)(e) of the Municipal Act.

(See Pages C66 to C68)

Recommendation

That Correspondence CNCL-23-79 from Shanta Chhangur submitting comments concerning Item ED-23-127 regarding an update on the Appeal of the Notice of Intention to Designate 195 Simcoe Street North be referred to the respective item.

CNCL-23-80 - Margo McNab Submitting Correspondence concerning Item ED-23-127 (Ward 4)

Closed Pursuant to Section 239 (2)(e) of the Municipal Act.

(See Pages C69 to C70)

Recommendation

That Correspondence CNCL-23-80 from Margo McNab submitting comments concerning Item ED-23-127 regarding an update on the Appeal of the Notice of Intention to Designate 195 Simcoe Street North be referred to the respective item.

CNCL-23-86 - Dean Hickey Submitting Correspondence concerning Item ED-23-127 (Ward 4)

Closed Pursuant to Section 239 (2)(e) of the Municipal Act.

(See Pages C71 to C81)

Recommendation

That Correspondence CNCL-23-86 from Dean Hickey submitting comments concerning Item ED-23-127 regarding an update on the Appeal of the Notice of Intention to Designate 195 Simcoe Street North be referred to the respective item.

CNCL-23-87 - I. George Lysyk Submitting Correspondence concerning Item ED-23-116 (Ward 5)

Closed Pursuant to Section 239 (2)(c) of the Municipal Act.

(See Page C82)

Recommendation

That Correspondence CNCL-23-87 from I. George Lysyk submitting comments concerning Item ED-23-116 regarding a request to purchase or lease a portion of

the City-owned land at Chopin Park, municipally known as 595 Montgomery Street, west of Hillcrest Drive be referred to the respective item.

Standing Committee Reports

Report of the Community and Operations Services Committee

None

Report of the Corporate and Finance Committee Services

None

Report of the Economic and Development Services Committee

The Economic and Development Services Committee respectfully reports and recommends to City Council its Fourteenth Report.

ED-23-115 - Disposal Strategy: City-owned Land at 110 to 112 William Street (Ward 4)

Closed Pursuant to Section 239 (2)(c) of the Municipal Act

Recommendation

That, pursuant to Closed Report ED-23-115 dated May 31, 2023, staff be authorized to execute the disposal strategy outlined in Section 5.3 of said Closed Report for the City-owned land located at the northeast corner of Kaiser Crescent and William Street West and known municipally as 110 to 112 William Street West, that was declared surplus to municipal requirements by City Council on April 14, 2016.

ED-23-116 - Request to Purchase or Lease a portion of the City-owned land at Chopin Park, municipally known as 595 Montgomery Street, west of Hillcrest Drive (Ward 5)

Closed Pursuant to Section 239 (2)(c) of the Municipal Act

Recommendation

1. That, pursuant to Closed Report ED-23-116 dated May 31, 2023, that portion of the City-owned land at Chopin Park, municipally known as 595 Montgomery Street, proposed to be developed for a parking lot in association with the apartment buildings at 600 and 602 Hillcrest Drive, as shown in Attachments 1 and 2 to said Report, be declared potentially surplus to municipal requirements for the purposes of obtaining public input on the matter; and,
2. That, staff undertake an appropriate circulation [i.e. within 120 metres (394 ft.) of Chopin Park] of the declaration for public input including placing an ad in the local newspaper inviting the public to provide comments on the fact that the Requested Land has been declared as potentially surplus.

ED-23-127 - Update on the Appeal of the Notice of Intention to Designate 195 Simcoe Street North (Ward 4)

Closed Pursuant to Section 239 (2)(e) of the Municipal Act

Recommendation

1. That, pursuant to Report ED-23-127 dated May 31, 2023, Council does not consent to the application for a demolition permit under Section 34 of the Ontario Heritage Act submitted by Nantuck Investments Inc. for 195 Simcoe Street North; and,
2. That, pursuant to Report ED-23-127 dated May 31, 2023, Council does not consent to the consolidation of the hearing under Section 34 of the Ontario Heritage Act with the hearing regarding the Notice of Intention to Designate 195 Simcoe Street North; and,
3. That, pursuant to Report ED-23-127 dated May 31, 2023, staff be authorized to attend an Ontario Land Tribunal hearing or hearings, as may be necessary, in support of Council's position; and,
4. That, upon the conclusion of the Ontario Land Tribunal hearing or hearings, City staff report back to the Economic and Development Services Committee and Council with the Ontario Land Tribunal's recommendation concerning the potential designation of 195 Simcoe Street North and decision regarding the application under Section 34 of the Ontario Heritage Act for a demolition permit to demolish 195 Simcoe Street North.

Report of the Safety and Facilities Services Committee

None

Other Staff Reports and Motions

CNCL-23-67 - Canadian Flight Academy - Status Update (Ward 2)

Closed Pursuant to Section 239 (2)(e) and (f) of the Municipal Act.

(See Pages C83 to C210)

Recommendation

That, pursuant to Closed Report CNCL-23-67 dated June 21, 2023, staff be directed to implement the recommendations in Section 5.3.4 of said Report.

Closed Discussion Agenda

Matters Excluded from Consent Agenda

Items Requiring Council Direction

CNCL-23-62 - Potential Appeal to the Ontario Land Tribunal of a Committee of Adjustment Decision (Ward 1)

Closed Pursuant to Section 239 (2)(e) of the Municipal Act.

(See Pages C211 to C226)

Recommendation

That City Council select an appropriate option as set out in Section 5.2 of Closed Report CNCL-23-62 dated June 21, 2023.

CNCL-23-65 - Tracy Adams, Chief Administrative Officer to provide a verbal update regarding staffing matters (All Wards)

Closed Pursuant to Section 239 (2)(b) of the Municipal Act.

Rise and Report

Matters Tabled

None

Notices of Motion

CNCL-23-68 - Notice of Motion - Resolution regarding the Review of Operations and Future of the Region of Durham (All Wards)

The following notice of motion is submitted by Councillor Nicholson, seconded by Councillor Marimpietri:

Recommendation

Whereas the Province of Ontario has indicated that it will be assigning provincial representatives to review the operations and future of the Regional Municipality of Durham; and,

Whereas this review may lead to the dissolution of the Region of Durham or the amalgamation of the current member municipalities into a new City of Durham, and that either option could have detrimental impacts of services to the residents of Oshawa and Durham; and,

Whereas similar plans imposed by the Province in communities such as the City of Toronto, have lead to increased costs and taxation levels; and,

Whereas these actions have not been requested by the Region of Durham, the City of Oshawa, and our fellow member municipalities in Durham;

Be it resolved:

That the City of Oshawa does not support alteration to the operations and composition of the Region of Durham without the consent by the member municipalities of the Region of Durham and only with the consent of the Council of the Region of Durham as a whole; and,

That the City of Oshawa does not support any actions that would impact the boundaries or status of the City of Oshawa without the consent of the Council of the City of Oshawa following a public consultation with the residents of the City of Oshawa including a formal referendum voted on by the residents of Oshawa prior to any decision; and,

That as the residents of the City of Oshawa have not consented to changes in either tier of municipal government, the City of Oshawa supports the current boundaries and composition of the Region of Durham and of the City of Oshawa; and,

That copies of this resolution be forwarded to the Region of Durham, all members municipalities and school boards located in Durham Region, to all MPs and MPPs based in the Region of Durham, to the Premier and Opposition Leaders of the Province of Ontario, to the Minister of Municipal Affairs and Housing to the Association of Municipalities of Ontario and to any other bodies deemed by Oshawa staff.

CNCL-23-75 - Notice of Motion - Seniors Recreation Fees (All Wards)

The following notice of motion is submitted by Councillor Nicholson, seconded by Councillor Marimpietri:

Recommendation

Whereas as currently our Senior Centres recognize age 55 as the age which designates being a senior; and,

Whereas the Recreation fees for seniors in Oshawa only come into effect after age 65; and,

Whereas other communities in Durham recognize age 55 in their recreation fees; and,

Whereas we wish to promote more seniors to use our recreation facilities and programs;

Be it resolved:

1. That the City of Oshawa amend its recreation and other programming fee structures to reflect a seniors fee starting at age 55; and,
2. That we use our social media pages, the city web page and contacts with seniors organizations and contacts to educate seniors on this new fee structure.

CNCL-23-78 - Notice of Motion - Dust and Mud Control By-law (All Wards)

The following notice of motion is submitted by Councillor McConkey, seconded by Councillor Lee:

Recommendation

That staff investigate the Dust and Mud Control By-law to ensure there is a prominent section to ensure the City and various developers involved in Part II Plans have a signed comprehensive strategy plan in place for dust and mud control enforcement.

CNCL-23-72 - Notice of Motion - Development Charges (All Wards)

The following notice of motion is submitted by Councillor Nicholson, seconded by Councillor Marimpietri:

Recommendation

Whereas the City of Oshawa collects Development Charges pursuant to By-law 60-2019, as amended, to provide capital funding for projects resulting from growth; and,

Whereas By-law 60-2019 came in effect in 2019; and,

Whereas the provisions of Bill 23 permit the extension of the By-law out to a ten year cycle; and,

Whereas the cost estimates for the City's capital program have escalated significantly as a result of high inflation;

Therefore staff be directed to commence the process to update the Development Charge Background Study and By-law targeting an implementation date of July 1, 2024 to increase the funding support to meet the City's capital requirements.

CNCL-23-83 - Notice of Motion - Council-appointed Position on the Oshawa Sports Hall of Fame Board of Governors (All Wards)

The following notice of motion is submitted by Councillor Marimpietri, seconded by Councillor Kerr:

Recommendation

That Staff be directed to report back on the creation of a Council-appointed position on the Oshawa Sports Hall of Fame Board of Governors.

CNCL-23-84 - Notice of Motion - Grass Cutting by City Staff on Unassumed Roads (All Wards)

The following notice of motion is submitted by Councillor McConkey, seconded by Councillor Kerr:

Recommendation

Whereas the city picks up waste and clears snow on unassumed roads, but does not cut boulevards and court circles; and,

Whereas there are Oshawans living on unassumed roads in subdivisions for five plus years that have repeatedly called when the boulevard and court circle grass and weeds are so high the fire hydrants are not visible;

Now therefore, staff investigate the current process and the benefit of the cutting of grass on unassumed roads and being reimbursed by the developer.

CNCL-23-85 - Notice of Motion - Publishing PowerPoint Presentations on the City of Oshawa Website (All Wards)

The following notice of motion is submitted by Councillor McConkey, seconded by Councillor Giberson. Requires a Majority Vote of members present to reconsider Council's previous direction from April 13, 2021:

Recommendation

That PowerPoint presentations made at Council meetings or at Special Council

meetings be added afterwards to the City website calendar.

Confirming By-Law

A by-law to confirm the City Council meeting of June 26, 2023.

Adjournment

To: Council in Committee of the Whole

From: Tracy Adams, Chief Administrative Officer,
Office of the C.A.O.

Report Number: CNCL-23-63

Date of Report: June 21, 2023

Date of Meeting: June 26, 2023

Subject: New Community Centre in the Northwood Business Park

Ward: Ward 2

File: 03-05

1.0 Purpose

On June 21, 2021, City Council considered Report CS-21-66, regarding a new Community Park and Community Centre in Northwest Oshawa and passed the following Motion:

- "1. That the location for the future community centre to serve northwest Oshawa as recommended in the Parks Recreation Culture and Library Facility Needs Assessment be located in the future Windfields Community Park located at the northeast corner of Thornton Road North and the future Britannia Avenue West extension; and,
2. That staff report back to a future Council meeting on the business case for the components/amenities to be located in the proposed community centre, the financial implications that need to be considered from both a capital and operating perspective and the process to deliver the project; and,
3. That the OSCC55+ Board and Oshawa Public Library Board be requested to support this location for their future needs in north Oshawa, and,
4. That as part of the process to prepare the report outlined in Part 2 of this recommendation that staff consult with Indigenous communities in Oshawa to investigate the need and opportunity to provide shared or dedicated space within the proposed community centre for use by local Indigenous communities; and,
5. That as part of the process to prepare the report outlined in Part 2 of this recommendation that staff conduct an analysis of the diversity of the surrounding community and outline a consultation plan to ensure that their needs are considered and,

6. That concerning the future Community Park and Community Centre in northwest Oshawa, staff be directed to review the planning and zoning of the area surrounding the proposed community centre and consider and report on a possible planning strategy that will lead to mixed use and mixed density neighbourhoods surrounding the future Community Park and Community Centre.”

The purpose of this Report is to:

- respond to Item 2 of the June 21, 2021 Council direction;
- update Council on the progress advancing Items 1 to 5 of the June 21, 2021 direction;
- update Council on the Infrastructure Canada Green and Inclusive Community Building (GICB) Program application;
- provide context with respect to the Parks, Recreation, Library and Cultural Facility Needs Assessment (P.R.L.C.), Preliminary Indoor Facility Component Analysis for the Future Northwest Community Centre (Report CO-23-33); and,
- provide options to Council on how the project may proceed.

Item 6 of the above-noted Motion was referred to staff in the then Development Services Department, now known as the Economic and Development Services Department.

Economic and Development Services staff intend to respond to this portion of the Motion when updating the Oshawa Official Plan as a result of the recently completed Envision Durham project which resulted in a new Durham Regional Official Plan.

Attachment 1 to this Report is a map showing the location of the new Community Centre in Northwood Business Park.

Attachment 2 to this Report is a copy of Report CS-21-66 dated June 9, 2021 regarding a Community Park and Community Centre in Northwest Oshawa.

Attachment 3 to this Report is a copy of the P.R.L.C., Preliminary Indoor Component Analysis for the Future Northwest Community Centre (Report CO-23-33) dated May 29, 2023. Owing to its size it is not attached to this Report but can be viewed at the following link: [CO-23-33](#).

Attachment 4 is a copy of the Council approved Capital Project 12-0058 New Recreation Centre and Council Direction from its January 13, 2023 meeting.

2.0 Recommendation

It is recommended to City Council that based on CNCL-23-63, dated June 21, 2023, concerning the New Community Centre in Northwood Business Park, Council select the appropriate option as outlined in Section 5.11 of this Report.

3.0 Executive Summary

Not applicable.

4.0 Input From Other Sources

The following have been consulted in preparation of this Report:

- Commissioner, Community and Operations Services
- Commissioner, Corporate and Finance Services
- Commissioner, Economic and Development Services

5.0 Status Update of June 21, 2021 Direction

5.1 Item 1 of June 21, 2021 Direction (Location)

Item 1 of the June 21, 2021 direction is complete as it established the location of the park. In addition, in November of 2021, a sign announcing the project was installed on the southwest corner of Thornton Road North and the future Britannia Avenue West extension.

No further action with respect to Item 1 is required.

5.2 Item 2 of June 21, 2021 Direction (Business Case)

Item 2 of the June 21, 2021 direction is complete.

On June 12, 2023, the P.R.L.C., Preliminary Indoor Facility Component Analysis for the Future Northwest Community Centre (see Attachment 3) was considered by the Community and Operations Services Committee through Report CS-23-33 at which point the Committee made the following recommendation that will appear on the June 26, 2023 Council Agenda:

“That Report CO-23-33 dated June 7, 2023, concerning the preliminary indoor facility component analysis for the future Northwest Community Centre be received as information.”

The P.R.L.C. represents the business case required by Part 2 of the June 21, 2021 direction and confirms “the need for a new community centre in order to accommodate the significant residential growth-related needs being directed north of Conlin Road through designated Part II Plans for Windfields, Columbus and Kedron communities.”

No further action with respect to Item 2 is required.

5.3 Item 3 of June 21, 2021 Direction (OSCC55+ and Library Boards)

Item 3 of the June 21, 2021 direction is complete.

Both OSCC55+ and Oshawa Public Library Board have expressed their support for the project, and have been engaged by staff as primary stakeholders through conceptual design.

No further action with respect to Item 3 is required.

5.4 Item 4 of June 21, 2021 Direction (Indigenous Consultations)

Item 4 of the June 21, 2021 direction is ongoing.

Indigenous Communities have been engaged through a formal consultative process, and initial meetings are underway.

The City's Indigenous Relations Advisor will play a key role in engaging the Indigenous communities and communicating decisions.

5.5 Item 5 of June 21, 2021 Motion (Diversity)

As noted in Section 5.2 of this Report, on June 12, 2023, the P.R.L.C. (see Attachment 3) was considered by the Community and Operations Services Committee through Report CS-23-33.

The P.R.L.C. included the Future Northwest Community Centre Component Analysis which noted that based "on a review of indoor facility needs for recreation, culture, and library space, the future Northwest Community Centre should be designed as a multi-use, multi-generational and multi-seasonal destination."

This assessment was based on public engagement, market considerations and population demographics from Environics and Stats Canada for the catchment areas in the Columbus and Windfields Communities.

Facilities Management staff will continue to advance diversity opportunities as the project proceeds through detailed design.

5.6 Item 6 of June 21, 2021 Direction (Planning and Zoning Review)

Item 6 of the above-noted is ongoing.

Item 6 of direction was referred to staff in the then Development Services Department, now known as the Economic and Development Services Department.

Economic and Development Services staff intend to respond to this portion of the Motion when updating the Oshawa Official Plan as a result of the recently completed Envision Durham project which resulted in a new Durham Regional Official Plan.

5.7 Infrastructure Canada Green and Inclusive Community Building Program (GICB) application

The concept design for the New Community Centre in the Northwood Business Park has been developed based on the Council approved Capital Project 12-0058 (Attachment 4)

with a target opening of July 1, 2026 and the GICB requirements. This has resulted in a building design, which has Net-Zero Carbon Emissions. The initial cost premium for a Net-Zero Carbon facility of this size is approximately 7% of total construction costs, with an approximate 25% annual return on energy savings.

On January 13, 2023, City Council considered the City's Capital Budget and adopted a motion to single source the design of Project 12-0058, the New Community Centre in Northwood Business Park, to an external design consultant. This enabled an accelerated schedule and ensured a consistent approach to the GICB applications.

On January 16, 2023, City staff authorized Stantec Consulting Ltd. to proceed with the conceptual design and planning based on the identified scope and in consideration of GICB design parameters.

The current project schedule identifies project completion in mid-2026. On February 28, 2023, staff submitted an application to the GICB program. As of the date of this Report, it is unknown whether or not the application will be successful despite numerous attempts to obtain feedback on the status of our application. However, to achieve the desired project completion date of mid-2026, detailed design work and tender preparation should be advanced at this time. However, it should be noted that any work undertaken prior to April 1, 2021, or after March 31, 2026 will not be eligible for the grant contribution should the GICB application be successful.

5.8 Parks, Recreation, Library and Cultural Facility Needs Analysis

On May 29, 2023, staff received the P.R.L.C., Preliminary Indoor Facility Component Analysis for the Future Northwest Community Centre which supported the need for the New Community Centre in Northwood Business Park, but identified the following items that should be considered as part of the project, which has not been contemplated in the current design:

- 8 swimming lanes rather than 6 swimming lanes;
- A triple gymnasium;
- A community hall with a capacity of 500; and,
- A FIFA regulation synthetic surface in a fieldhouse or dome.

As of June 16, 2023, the conceptual design milestone was achieved based on original scope items only, and an accompanying Class C estimate was received. The current estimated project cost, for the original scope items only, is approximately \$162 million, including engineering and design.

It is estimated that if additional scope items identified in the P.R.L.C. are added to the project scope, the estimated project cost may be in the range of \$250 million.

In addition, the extra building footprint required to accommodate these items would significantly reduce the available space for outdoor amenities.

Furthermore, it is noted that adding the additional scope will require further design work which would result in not achieving a mid-2026 project completion date.

The project has funding secured in the amount of \$31.2 million for capital costs. The increase in estimated construction costs from \$31.2 million to \$162 million (Option 1) or \$250 million (Option 2) is attributed to the following factors:

- Definition of scope and conceptual design development;
- Current market trends being 25 to 30% above pre-COVID rates in 2022, and additional 8% for 2023 resulting in 33 to 38% higher costs due to supply-chain and labour demand;
- 2021/2022 combined Rate of Inflation approximately 10%;
- Dedicated space for community partners;
- 8 swimming lanes rather than 6 swimming lanes;
- A triple gymnasium;
- A community hall with a capacity of 500; and,
- A FIFA regulation synthetic surface in a fieldhouse or dome.

The new Community Centre in the Northwood Business Park catchment would primarily serve areas to the north of Rossland Road. This would include the Columbus and Windfields Communities that will be home to sizeable populations based on their respective Part II Plans, as well as existing residential populations in the Northwood and Samac Communities. The anticipated population in 2029 for these areas would range from 46,687 to 57,144 persons.

5.9 Development Charges

In 2014, the future Northwest Community Centre was included in the Development Charge Background Study (D.C.B.S.) in the Parks, Recreation and Trails section. Further iterations of the D.C.B.S. updated the capital cost of the facility to \$31.12 million and the Library component at \$12.2 million.

The Parks, Recreation and Trails Development Charges (DC) is capped at the average historical 10-year level of service calculation which in the current D.C.B.S. is \$96.3 million. In addition to the current DCs being collected there is an additional \$6.7 million in DCs from the previous DC by-law for a total of \$103 million in Development Charges to fund Parks, Recreation and Trails projects.

To date, \$8.5 million of the \$103 million has been spent with another \$9.54 million committed for projects under way and approximately \$28 million committed to the Northwest Community Centre. The remaining \$56.8 million in DC funds are intended to fund a variety of other projects including \$13.4 million in trails, \$39.5 million in

parks/parkettes, and \$13.4 million in other projects such as the Second Marsh Redevelopment, and the Harbour Park Masterplan, (the shortfall in funds will be captured in the next DC background study as projects continue to come in higher than originally planned). Should these DCs be utilized to solely fund the new community centre, the projects originally earmarked to be funded by DCs would either not take place when originally planned or would require another funding source. This includes projects that are currently being designed but do not have approved funding for construction.

An area specific DC is normally applied for the likes of water and waste water where some residents do not have these services such as those living in rural areas. Consideration of an area specific DC for a project such as the community centre would result in significantly less DCs being collected than a municipality wide DC.

Staff are investigating the feasibility of updating the current DC by-law, the Community Benefit Charge (CBC) and the impacts of Bill 23. A new DC by-law will require the phasing in of development charges as a result of Bill 23. The new charges will be imposed at 80% the first year of the by-law, 85% the second year, 90% the third year, 95% the fourth year and 100% in year five.

Preliminary investigations have determined there is potentially \$807 million in capital project costs that are not be captured in the existing DC by-law including an additional \$81 million for the new recreation centre. Given the magnitude of the shortfall, a report will be presented at a future Corporate and Finance Committee meeting requesting approval to proceed with the development of a new DC background study and by-law as well as an update to the Community Benefit Charge (CBC). The DC background study and new by-law will take approximately one year to complete.

5.10 Debt Financing

The City's outstanding debt principal has been steadily declining year over year from a balance of \$103.7 million in 2006 to an estimated balance of \$34.7 million at the end of 2023. Annual debenture payments are fixed and have represented a range of between 5% and 10% of the City's total operating budget over that time.

At present, the City does not have internal debt capacity to fund tens or a hundred million dollars. The Region of Durham has also advised that given current the current market economy and interest rates, this is not the year to issue external debentures.

The current Royal Bank prime rate is 6.95%. If the City were to issue debt over a 20 year repayment schedule then the approximate debt payments (principal and interest), at various levels, would be as follows:

- Debenture of \$75 million, equates to an annual payment of \$7.05 million (which based on the 2023 budget would be an increase of 4.7%);
- Debenture of \$100 million, equates to an annual payment of \$9.40 million (which based on the 2023 budget would be an increase of 6.3%); and,

- Debenture of \$150 million, equates to an annual payment of \$14.10 million (which based on the 2023 budget would be an increase of 9.4%).

Issuing debt to fund a substantial portion of the project will:

- Create substantial fixed payments in the budget that will limit the ability and flexibility to keep down annual budget increases for a period of not less than 20 years;
- Excessively limit the City's ability to fund other capital infrastructure projects;
- Various projects in the City's long-term capital forecast will be rendered unaffordable;
- Increase the risk levels in the Provincial Financial Indicators Report; and,
- Potentially impact the credit rating of Durham Region.

5.11 Options for New Community Centre in Northwood Business Park

Options for Council to consider with respect to the development of the new Community Centre in the Northwood Business Park are proposed as:

- Option 1 - Status Quo – Continue with Original Design Scope
- Option 2 – Revise Conceptual Design to align with the P.R.L.C.

Both Option 1 and Option 2 contemplate a net-zero carbon emissions building design. If Option 2 is selected it will add approximately 12 months to the project due to additional design and related construction work required and additional funding which could be approximately \$88 million.

5.11.1 Option 1 – Status Quo – Continue with Original Design Scope

Option 1 contemplates maintaining the Status Quo and continuing with the original design scope for the development of the project which includes the following:

- OSCC55+ branch;
- Oshawa Public Library branch;
- A dedicated indigenous space;
- A swimming/leisure pool;
- A gymnasium;
- A cardio/weight room;
- Fitness/yoga studios;

- Multi-use activity rooms;
- An outdoor splash pad and playground;
- Outdoor passive space and trails; and,
- Outdoor sports fields.

The estimated capital cost of Option 1 is approximately \$162 million with a further estimated annual operating cost in the range of \$3 million. This estimate may change based on detail design development and associated programming.

At this time, it is estimated that Option 1 can be achieved by the desired project completion date of mid-2026. In order to achieve the next project milestone of a winter 2023/24 tender, advancement of detail design, tender documents and specifications will require a commitment of an additional \$5.5 million on top of the \$1.5 million already committed for due-diligence, conceptual design, and Indigenous consultation.

If Council wishes to advance Option 1, then the following motion should be adopted:

- “1. That pursuant to Report CNCL-23-63 dated June 21, 2023 regarding the new Community Centre in the Northwood Business Park that staff be directed to proceed with the original scope of work using \$5.5 million of the already approved funding and complete design and preparation of tender documents; and,
2. That staff report back prior to tender on the total funds required to complete the facility and recommendations on a funding source.”

5.11.2 Option 2 – Revise the Conceptual Design to align with the Parks, Recreation, Library and Cultural Facility Needs Analysis

Option 2 contemplates aligning the conceptual design with the P.R.L.C. to add the following elements to the original design scope:

- 8 swimming lanes rather than 6 swimming lanes;
- A triple gymnasium;
- A community hall with a capacity of 500; and,
- A FIFA regulation synthetic surface in a fieldhouse or dome.

The estimated capital cost of Option 2 is approximately \$250 million with an estimated annual operating cost in the range of \$4.8 million. This estimate may change based on detail design development and associated programming.

Option 2 cannot be achieved by the desired project completion date of mid-2026.

It is also important to note that obligations associated with the GICB require the project to be substantially completed by March 2026. As such, Option 2 may render the City non-

compliant with this initiative. Finally, it is important to note that, in addition to a significantly larger building footprint, the addition of associated parking will significantly reduce the available space for outdoor amenities.

If Council wishes to advance Option 2, then the following motion should be adopted:

- “1. That pursuant to Report CNCL-23-63 dated June 21, 2023 regarding the new Community Centre in the Northwood Business Park that staff be directed to proceed with the Option 2 to align the Conceptual Design with the Parks, Recreation, Library and Cultural Facility Needs Analysis using the already approved funding; and,
2. That staff report back prior to tender on the total funds required to complete the facility and recommendations on a funding source.”

6.0 Financial Implications

On January 13, 2023, Council approved Capital Project 12-0058 New Recreation Centre in the amount of \$1.5 million for site investigation, indigenous consultation and conceptual design work (see Attachment 4). The conceptual design is complete including all base scope items.

The Financial implications associated with this Report are dependent on which option is selected by Council. Capital Project 12-0058 identified that \$42 million would be required in future 2024 – 2027 capital budgets. It should be noted that this estimate was part of a former 9 year forecast and pre-COVID, based on costs to construct the existing Delpark Homes Centre, and did not predict current market trends and rate of inflation.

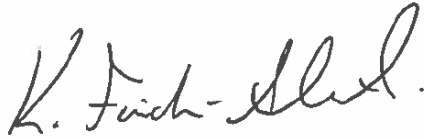
Option 1 has no financial impact as the design would be consistent with the current Council direction. Funding in the amount of \$31.2 million is secured but an estimated additional \$130.8 million will be required in future Capital Budgets for construction.

Option 2 would have an impact on both design and construction. Funding in the amount of \$31.2 million is secured and can be used for the additional design work required but an additional \$218.8 million will be required in future Capital Budgets for construction.

The City will need to take a multi-faceted approach when developing funding options related to the new recreation centre for Council's consideration.

7.0 Relationship to the Oshawa Strategic Plan

This Report is consistent with all five of the Oshawa Strategic Plan goals of Accountable Leadership, Economic Prosperity and Financial Stewardship, Social Equity, Environmental Responsibility, and Cultural Vitality.

A handwritten signature in black ink, appearing to read "K. Alexander".


Kevin Alexander, Director, Facilities Management Services,
Facilities Management Services

A handwritten signature in black ink, appearing to read "Tracy Adams".

Tracy Adams Chief Administrative Officer,
Office of the C.A.O.

Subject: All this information will be updated when the report has be finalized.
Address:
Ward:
File:



 New Community Centre in the Northwood Business Park

City of Oshawa Economic and
Development Services





Public Report

To: Community Services Committee

From: Ron Diskey, Commissioner,
Community Services Department

Report Number: CS-21-66

Date of Report: June 9, 2021

Date of Meeting: June 14, 2021

Subject: Community Park and Community Centre in Northwest Oshawa

File: B-1530

1.0 Purpose

The purpose of this report is:

1. To obtain Council approval on the location for the future community centre at the Windfields Community Park located at the northeast corner of Thornton Road North and the future extension of Britannia Avenue West.

Attachment 1 is an aerial photograph of the site showing key features.

2.0 Recommendation

That the Community Services Committee recommend to City Council:

1. That the location for the future community centre to serve north Oshawa as recommended in the Parks Recreation Culture and Library Facility Needs Assessment be located in the future Windfields Community Park located at the northeast corner of Thornton Road North and the future Britannia Avenue West extension; and,
2. That staff report back to a future Council meeting on the business case for the components/amenities to be located in the proposed community centre, the financial implications that need to be considered from both a capital and operating perspective and the process to deliver the project; and,
3. That the OSSC55+ Board be requested to support this location for their future needs in north Oshawa.

3.0 Executive Summary

N/A

4.0 Input From Other Sources

4.1 Oshawa Public Libraries

On May 6, 2021 the CEO of the Oshawa Public Libraries advises that the Board supports the City of Oshawa at Thornton and Britannia lands

4.2 OSCC 55+

The Executive Director of OSCC 55+ has advised there is a demonstrated need for a new senior centre in Northwest Oshawa and that the Board of Directors will need to provide a formal position on the matter.

4.3 Other City Departments

- Commissioner, Finance Services
- Commissioner, Development Services

5.0 Analysis

5.1 Site Characteristics

The site for the proposed Windfields Community Park is located at 2203 Thornton Road North, which is bound by Thornton Road North to the west, the future Britannia Ave West extension to the South, Open Space which includes a tributary of the Oshawa Creek to the East, and privately held SI-A(15) h-71 (Select Industrial) zoned land to the North.

The site is approximately 13.39 hectares (33.09 acres) in size. The existing site is currently composed of agricultural fields and hedgerows. The remains of a driveway at the southwest corner of the site is also present however no longer in use.”

5.2 Zoning

The land selected for the Community Centre is zoned SI-A (15) “h-71” (Select Industrial).

The SI-A (15) Zone permits a variety of uses including but not limited to light industrial uses, assembly hall, office and recreational use which would include a community centre and community park.

The purpose of the “h-71” holding zone is to ensure that site plan approval is obtained from the City that addresses such matters as a storm water management plan, that appropriate arrangements are made for the provision of sanitary, water and storm services, and that appropriate engineering and environmental impact studies are undertaken to address any potential environmental impacts on the natural heritage system.

It is also worth noting that under Section 5.4 'Public Uses' of Zoning By-law 60-94, none of the provisions of the Zoning By-law shall apply to prevent the use of any land or erection of any building or structure on land owned by the City provided such buildings or structures are for a use that conforms with the Oshawa Official Plan.

5.3 Future Growth

There has been considerable growth within the Windfields Community Part II plan that continues. The future Windfields Community Park is primarily intended to serve the population of the Windfields Part II Plan community, which was planned to accommodate a population of approximately 13,000 people. The City is also anticipating future growth to occur in the Kedron Part II Planning Area and the Part II Planning Area of Columbus.

5.4 Parks, Recreation, Library and Culture facility Needs Assessment.

On November 9, 2015 Oshawa City Council passed Report CS-15-127, dated October 19, 2015, Parks, Recreation, Library and Culture Facility Needs Assessment (P.R.L.C.) as follows:

"That the Parks, Recreation, Library and Culture Facility Needs Assessment as outlined in Attachment 1 to Report CS-15-127 be approved, with the implementation of the findings and recommendations to be done through the City's annual planning and budgeting process."

The final P.R.L.C. report provides a vision and guiding principles for Parks, Recreation, Library and Culture facilities in Oshawa. The vision is that Oshawa provide "Facilities that Inspire an Active and Creative Community", which is reflective of the extensive input from the community and aligns with both the Oshawa Strategic Plan and Culture Counts: Oshawa's Arts, Culture and Heritage Plan.

The P.R.L.C. Facility Needs Assessment has a total of 91 recommendations and guidelines organized into the following areas:

- Parks Provisioning Policy Framework
- Recreation Facilities Provisioning Policy Framework
- Library Facilities Provisioning Policy Framework
- Culture Facilities Provisioning Policy Framework
- Implementation Strategies Plan Provisioning Policy Framework

Each section provides a framework for approaching facility development and provides specific recommendations including timing and recommend triggers to implement the recommendations. Multiple recommendations point to the construction of a new community centre with partnerships with Oshawa Public Libraries and the Oshawa Senior Citizens Centre. The following recommendations from the P.R.L.C. are noted below:

- R6. Construct a new multi-use Community Centre containing an indoor aquatics facility, pending confirmation through a feasibility study and business plan that is initiated in advance at the time Oshawa reaches a minimum population of 185,000 persons.
- R19. Construction of a new older adult and seniors' centre should be considered at the time of new multi-use community centre construction, contingent upon sound business planning and market research (as advanced in Recommendation R6) that determines the needs of the older adult segment and the ability of a future community centre to accommodate such space.
- R13. Construction of new gymnasiums should only be considered at the time of new multi-use community centre construction, pending confirmation through the feasibility study and business plan.
- R14. Construction of a new fitness centre, aerobics studio and/or indoor walking track should be considered at the time of new multi-use community centre construction, pending confirmation through the feasibility study and business plan that is to be initiated at the time Oshawa reaches a minimum population of 185,000 persons.
- R17. A new youth centre should be considered at the time of new multi-use community centre construction, using an integrated model in remaining consistent with the City's current practices. Inclusion of such a space should be confirmed through the feasibility study and business plan that is initiated at the time Oshawa reaches a minimum population of 185,000 persons.
- L3. A new branch should be developed when the City reaches between 185,000 and 197,000 population, in order to address longer-term residential growth in North Oshawa. This library should be approximately 18,000 square feet in size (to allow for a larger program room and makerspace/creative elements) and be co-located with another civic or public use, such as a multi-use community centre or community hub. A facility-specific planning study (as proposed through Recommendation R6 for a future indoor aquatics centre) should be undertaken to confirm the library branch size, location, timing, and partnership options.

Recommendations from the P.R.L.C. to trigger the development of a new recreation facility in partnership with OSCC and Oshawa Public Libraries refer to a population of 185,000. The City currently stands at a population of 175,000 with significant growth projected in the Kedron neighborhood.

An outstanding matter of the Finance Committee is related to correspondence CNCL-20-09 with the following direction:

"That Correspondence CNCL-20-09 from Oshawa Public Libraries requesting an additional library be built within the next five years be referred to staff to be considered as part of the review of City's Development Charges By-law."

On June 14, 2021, the Finance Committee will receive Report FIN-21-64 related to an update to the City's Development Charge Study and By-law which will address this item.

Also of note, OSCC 55+ has added a fifth temporary Branch at Sikorski Hall north of Taunton Road with the goal to find a permanent location.

5.5 Location of New Community Centre

The proposed location for the new community centre is on the north east corner of the future intersection of Thornton Road North and Britannia Avenue West. The site is approximately 13.39 hectares in size and will allow for a Community Centre, sports fields, other amenities and adequate parking. Other attributes contributing to the site include:

- Tremendous growth in the Windfields Community and expected to continue
- The P.R.L.C. recommends the site be a logical fit within or adjacent to the proposed Windfields Community Park or Kedron Community Park.
- The P.R.L.C. also recommends that a new library branch would be well suited to serve the community and would ideally be located in the Windfields or Columbus planning districts.
- The City owns the land.
- Services to the site will be available when Thornton Road North is reconstructed in the short term.
- Development Charges have been and will continue to be collected for a new Community Centre in North Oshawa.
- The location will eventually have an intersection for two Arterial roads providing good access.
- There is good access to the site via the future Active Transportation Network
- There is a need for a major recreation facility in the North West area of Oshawa.

6.0 Financial Implications

There are no financial implications at this time associated with this report. This capital project will be financed using a combination of Development Charges and non-growth related-Development Charge reserves.

The New Community Centre in North Area of Oshawa (Project 12-0058) is included in the Development Charge Background Study. It has been included at a gross cost of \$31,120,332 with a benefit to existing deduction \$3,112,033 leaving Development Charge eligible funds for the project in the amount of \$28,008,299. The cost was estimated based on the P.R.L.C.

The Windfields Community Park (Project 50-0005) is included in the Development Charge Background Study for the design and construction of the park and its related amenities. It has been included at a gross cost of \$10,000,000 with a benefit to existing deduction of \$500,000 leaving Development Charge eligible funds for the project in the amount of \$9,500,000.

Also, included in the Development Charge Background Study is a project for a new branch of the Oshawa Public Library. It has been included at a gross cost of \$12,168,000, with a post period benefit deduction of \$4,880,957 and a benefit to existing deduction of

\$1,346,173, leaving Development Charge eligible funds for the project in the amount of \$5,940,870. The cost was based on recent newly built libraries in southern Ontario including Ajax, Vaughan, and Markham.

Increased operating costs will be realized once the facility becomes operational. The current Workforce Strategy will consider future staffing requirements.

All capital and operating costs and funding proposal will be presented and approved by City Council through the appropriate capital and operating budget processes.

7.0 Relationship to the Oshawa Strategic Plan

This Report addresses the Oshawa Strategic Plan by responding to the following:

- Accountable Leadership, the related theme of Deliberate Community Engagement, take every opportunity to inform the public how Oshawa's public service supports our community on a daily basis through a commitment to core values, good governance and outstanding service.
- Economic Prosperity and Financial Stewardship, the related theme of Wise Land Use, creating mixed-use, transit-supportive, multimodal, economically diverse, attractive, safe and healthy neighbourhoods.
- Social Equity, the related theme of an Active, Healthy and Safe Community, by advancing quality and affordable recreation opportunities to ensure significant and active use of public spaces, both indoor and outdoor.



Jim Naumovski, Director,
Recreation and Culture Services

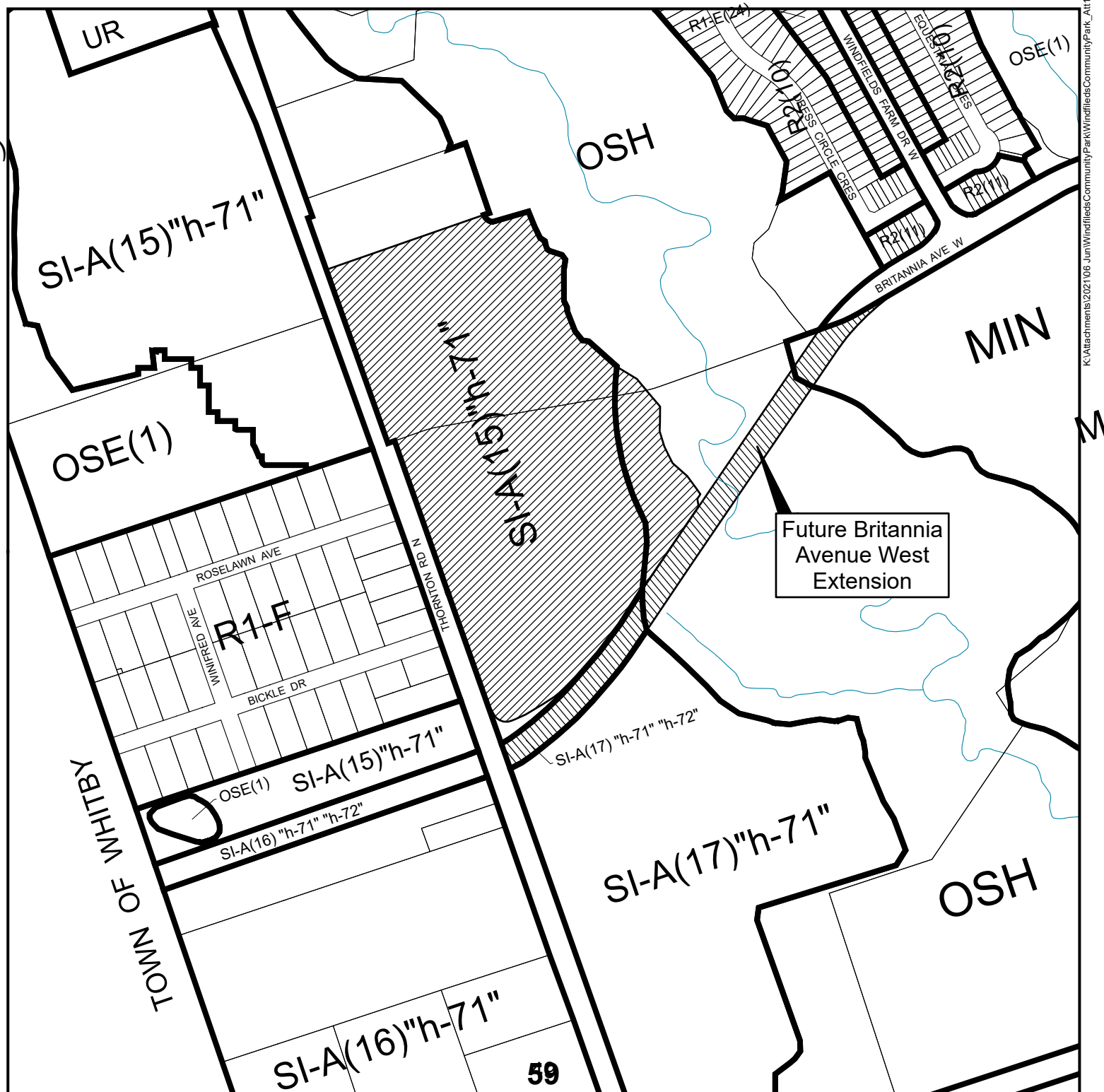
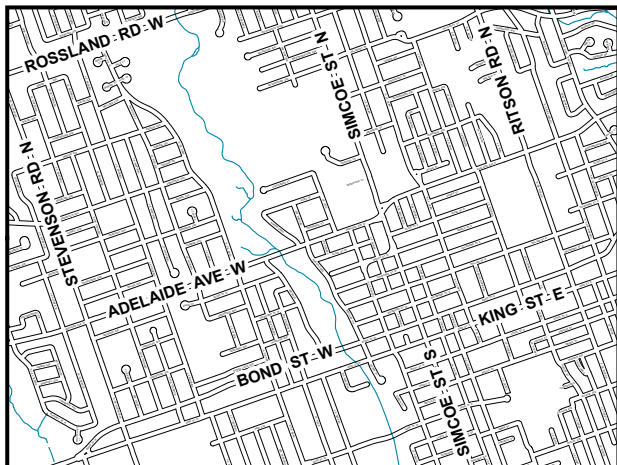


Ron Diskey, Commissioner,
Community Services Department

Subject: All this information will be updated when
Address: the report has be finalized.
File:



Location of the future Windfields Community Park 



Subject: All this information will be updated when
Address: the report has be finalized.
File:



 Location of the future Windfields Community Park

City of Oshawa
Development Services Department 



Project Name	New Recreation Centre
Department	Safety & Facilities Services
Subcategory	12 New Facilities
Project Number	12-0058
Project	Thornton Road North
Location Ward	Ward 2
Accessibility	No
Score	39

Project Details
<p>Project Description</p> <p>This project is to construct a new recreation centre, including City Administration, Library, Senior's Centre, and indoor and outdoor recreational amenities.</p> <p>The 2023 budget request is to allow commencement of design work.</p> <p>During Council Budget Deliberations on January 13, 2023, the construction was approved with a target date of July 1, 2026 opening.</p> <p>Justification</p> <p>To advance conceptual design in order to advance the directive CS-21-66. The business case for the components and amenities will be completed based on the feedback from the updated Parks, Recreation, Library and Culture (P.R.L.C.) study, which is scheduled to be completed in 2023. The P.R.L.C. study is intended to support the features of the New Recreation Centre.</p>

Project Budget Summary			
Financing Sources	2023	2024 to 2027	2028 to 2032
Growth Related (Non-DC)	3,127,000	0	0
Parks Rec Trails Develop DC	28,145,000	0	0
Total Financing Sources	31,272,000	0	0

City Council Meeting January 13, 2023 – Direction

Project 12-0058 – New Recreation Centre

1. That Project 12-0058 be approved; and,
2. That this project be fully funded from the appropriate Development Charges Reserve; and,
3. That the project design be single-sourced; and,
4. That the project be targeted for a July 1, 2026 opening.

Attention: Corporate and Finance Services Department, Office of the CAO,
Community and Operations Services Department, Economic and
Development Services Department, Safety and Facilities
Department

Action Taken: Carried as amended



Oshawa City Council Minutes

May 29, 2023, 9:30 a.m.
Council Chamber

Present: Mayor Carter
Councillor Chapman
Councillor Giberson
Councillor Gray
Councillor Lee
Councillor Marimpietri
Councillor Marks
Councillor McConkey
Councillor Neal
Councillor Nicholson

Absent: Councillor Kerr

Public Meeting

Mayor Carter called the meeting to order and stated all members of Council were participating from the Chamber except Councillor Neal who was participating electronically and Councillor Kerr who was absent.

National Anthem

Recognition of Indigenous Lands

The City of Oshawa sits on treaty land that is steeped in rich Indigenous history and is the present day home to many First Nations, Métis and Inuit peoples. We acknowledge that we live and work on land covered under the Williams Treaties, and the traditional territories of the Mississaugas of Scugog Island First Nation.

We acknowledge this land out of respect for the many Indigenous nations who have cared for the lands and waters from the beginning of time and still do so today. We extend our gratitude and appreciation for the opportunity to live and work on this territory.

We are committed to understanding the truth of our shared history, confronting our past and present, and building a better future together in true reconciliation.

Council Member Announcements

Various announcements were made relating to activities and events.

Additional Agenda Items

Moved by Councillor Chapman
Seconded by Councillor Giberson

That the delegation of Peter Garrett, Manager, Strategic Reporting & Government Relations, Durham College be added to the agenda, and additional correspondence CNCL-23-61 from Don Lovisa, President, Durham College submitting comments concerning Report CNCL-23-54 be added to the agenda for the meeting of May 29, 2023 and be referred to the respective report.

Motion Carried

Moved by Councillor McConkey
Seconded by Councillor Neal

The Rules of Procedure be waived to introduce a motion concerning eScooters.

Affirmative (2): Councillor McConkey, and Councillor Neal

Negative (8): Mayor Carter, Councillor Chapman, Councillor Giberson, Councillor Gray, Councillor Lee, Councillor Marimpietri, Councillor Marks, and Councillor Nicholson

Absent (1): Councillor Kerr

Motion Lost (2 to 8)

Declarations of Pecuniary Interest

Councillor Marimpietri - ED-23-98 - Stevenson Road North Municipal Class Environmental Assessment Study Update (Ward 2)

He has family who owns property and reside in the area affected and did not take part in discussion or voting on the matter.

Mayor Carter - CF-23-40 - Urban Growth Centre Community Improvement Plan: Additional Funding Request (Ward 4)

He owns property on the street across from the affected properties and did not take part in discussion or voting on the matter.

Presentations

Certificate of Recognition - E.P. Taylor Windfields Farm Champion Award

Mayor Carter presented the E.P. Taylor Windfields Farm Champion Award to George Ihor Lysyk.

Certificate of Recognition - 2023 Community Legend Award

Mayor Carter presented the 2023 Community Legend Award to the Ukraine Canadian Congress - Durham Region Branch.

Spark Centre - Operations, Metrics and Performance

Sherry Colbourne, CEO, Spark Centre provided a presentation on Spark Centre's operations, metrics and performance.

Members of Council questioned Sherry Colbourne.

Lakeridge Health - Organization's Commitment to achieving its vision, One System. Best Health.

Cynthia Davis, CEO and President, and Dr. Randy Wax, Chief of Staff, Lakeridge Health provided a presentation on the organization's commitment to achieving its vision, One System. Best Health.

Members of Council questioned the representatives from Lakeridge Health.

Delegations

Moved by Councillor Chapman
Seconded by Councillor Giberson

That the delegation of Robert Small be heard.

Motion Carried

Moved by Councillor Chapman
Seconded by Councillor Giberson

That the delegation of Peter Garrett be heard. **(Requires 2/3 vote of members present)**

Motion Carried

Robert Small - Item CO-23-28

Robert Small addressed City Council concerning Item CO-23-28 regarding follow up to Report CO-23-12, petition for pedestrian crossover on Coldstream Drive near Bloom Senior Residence.

Members of Council questioned Robert Small.

Peter Garrett, Manager, Strategic Reporting & Government Relations, Durham College- Report CNCL-23-54

Peter Garrett, Manager, Strategic Reporting & Government Relations, Durham College addressed City Council concerning Report CNCL-23-54 regarding the Downtown Oshawa Banner Program.

Members of Council questioned Peter Garrett.

Items requiring Council Direction

None

Moved by Councillor Giberson
Seconded by Councillor Lee

That the meeting recess for 15 minutes.

Motion Carried

The meeting recessed at 11:05 a.m. and reconvened at 11:21 a.m. with all members of Council in attendance except Councillor Kerr.

Public Consent Agenda

Moved by Councillor Chapman
Seconded by Councillor Giberson

That all items listed under the heading of Public Consent Agenda for the City Council Meeting dated May 29, 2023 be adopted as recommended except the following:

Items CO-23-31, CO-23-28 and CO-23-30 of the Sixth Report of the Community and Operations Services Committee; and,

Items CF-23-40, CF-23-41 and CF-23-42 of the Seventh Report of the Corporate and Finance Services Committee; and,

Items ED-23-111, ED-23-98, ED-23-105, ED-21-110 and By-laws 62-2003, 63-2023, 64-2023, 65-2023 and 66-2023 of the Eleventh Report of the Economic and Development Services Committee; and,

Items SF-23-20 of the Sixth Report of the Safety and Facilities Services Committee; and,
Report CNCL-23-54.

Motion Carried

Adoption of Council Minutes

That the minutes of the City Council meetings held on May 1 and May 4, 2023 be adopted.

Correspondence with recommendations

None

Standing Committee Reports

Report of the Community and Operations Services Committee

CO-23-32 - OATAC 2023 Projects Working Group - Review of the Roundabout Policy (Formerly OATAC-23-06) (All Wards)

1. That Report CO-23-32 (formerly OATAC-23-06) being the OATAC Projects Working Group Report concerning the design of roundabouts be endorsed; and,
2. That staff implement the recommendations for updates to existing roundabouts.

CO-23-29 - Response to CS-22-48 being a Notice of Motion concerning the recognition of Historic Hamlets of Oshawa (All Wards)

Whereas on May 16, 2022 Community Services Committee recommended Item CS-22- 48, being a Notice of Motion, to City Council:

“Whereas the City of Oshawa has placed signage recognizing the historical hamlets of Raglan and Columbus; and,

Whereas the historical hamlets in Oshawa represent a key feature of the development of our City and that legacy should not be lost; and,

Whereas the historical hamlets of Cedar Dale, Southmead and Westmount have no recognition and their legacy is in danger of being lost;

Therefore, that staff investigate and report back on the following:

1. The feasibility of placing signage, similar to that provided for Raglan and Columbus, that will recognize the historical hamlets of Cedar Dale, Southmead and Westmount; and,
2. Funding opportunities to support the construction and placement; and,
3. Potential locations on public lands or city boulevard for such signs.”; and,

Whereas at the May 24, 2022 meeting of Council, the Notice of Motion was referred to staff to consult with the Oshawa Historical Society for further comment; and,

Whereas the Oshawa Historical Society Archivist provided a report as it relates to the proposed historical hamlets referenced in the Notice of Motion, provided as Attachment 1, but did not provide further comment related to signage; and,

Whereas generally these types of requests are initiated through community interest in recognition of historical significance; and,

Whereas since there is little known about the history of Westmount and Southmead or their boundaries; and,

Whereas Westmount and Southmead were considered neighbourhoods as opposed to a hamlet or a village it is not feasible or appropriate to provide recognition; and,

Whereas the Archivist noted that Cedar Dale was listed along with Columbus and Raglan as a principle village within the township of East Whitby with a defined boundary south of Bloor Street to Lake Ontario bounded by Park Road to the west and Wilson Road to the East, as shown in Attachment 2; and,

Whereas the Village of Columbus and the Village of Raglan are uniquely different from historical villages located within the urban boundary;

Whereas, staff reviewed the feasibility of recognizing the history of Cedar Dale as a village within the township of East Whitby and determined that accommodating road signs similar to the signs for Raglan and Columbus is not practical or feasible due to the size and space required within the right of way;

Whereas, if based on the Archivists report, there is a desire to recognize the former Village of Cedar Dale, it would be more appropriate to include “Historic Village of Cedar Dale” on the primary neighbourhood park signage within the designated area, as shown in Attachment 3;

Whereas, this would be over and above Parks Operations annual sign replacement program requiring additional Operating Budget of \$14,500 plus staff resources;

Therefore be it resolved that if, based on the Archivists report, there is a desire to recognize the former Village of Cedar Dale the following be endorsed:

1. That, pursuant to Item CO-23-29, the former Village of Cedar Dale should be recognized as a historically significant area; and,
2. That Operations Services staff be authorized to add “Historic Village of Cedar Dale” to the primary neighbourhood park signs within the area historically known as Cedar Dale; and,
3. That an additional \$14,500 be added to the 2024 Parks Operating budget for sign replacement.

Report of the Corporate and Finance Services Committee

CF-23-37 - Financial Position as of March 31, 2023 (All Wards)

That pursuant to Report CF-23-37 dated May 3, 2023 concerning the financial position as of March 31, 2023:

1. That the transfer of \$2,245,000 of the 2022 Operating Surplus to the Parks and Recreation Infrastructure Reserve be approved; and,
2. That the Parks and Recreation Infrastructure Reserve be utilized to fund the projects identified in Section 6.0, Table 2 of this report; and,
3. That the transfer of \$808,230 of the 2022 Operating Surplus to the Conditions Audit Reserve be approved.

CF-23-38 - 2022 BMA Study Overview (All Wards)

That Report CF-23-38 dated May 3, 2023 concerning the 2022 BMA Study Overview be received for information.

CF-23-39 - Additional Funding Stevenson Road North Environmental Assessment (Ward 2)

Whereas, Project 19-73-0456, Northwood Roads Environmental Assessment was approved in the 2019 Capital Budget for \$260,000; and,

Whereas, on October 25, 2021, City Council considered CNCL-21-93, Future East-West Type ‘C’ Arterial Road connection located west of Stevenson Road North, between Taunton Road West and Conlin Road West, and directed staff to not undertake an Environmental Assessment for the future east-west Type ‘C’ arterial road; and,

Whereas, Request For Proposal, C2021-121 Consulting Services for Stevenson Road North Environmental Assessment, was issued for Project 19-73-0456, with a reduced scope of work; and,

Whereas, in April 2022, Council considered FIN-22-31, Contract Awards, and awarded a contract to Gannett Fleming Canada ULC for R.F.P. C2021-121 in the amount of \$256,073, excluding H.S.T. and the project budget was also increased by an additional \$12,791, excluding H.S.T. for costs associated with undertaking public consultations; and,

Whereas, Project 19-73-0456, has a revised budget of \$272,791, inclusive of H.S.T; and,

Whereas, Region of Durham staff have requested that an assessment of transportation, natural environment, and land-use and development constraints be undertaken for the future east-west midblock Type 'C' arterial road in order to justify its deletion from the Oshawa Official Plan; and,

Whereas, the additional assessments requested by Region of Durham staff is outside the scope of work for Project 19-73-0456; and,

Whereas, the further assessments will cost \$33,300, inclusive of H.S.T.; and,

Whereas, the Cultural Heritage assessment identified six (6) properties along Stevenson Road North as having potential Built Heritage Resource and Cultural Heritage Landscape value, and each property would require Cultural Heritage Evaluation Reports with Heritage Impact Assessments; and,

Whereas, additional due diligence is required for Cultural Heritage Evaluation Reports which will cost \$29,551, inclusive of H.S.T.; and,

Whereas, the Stage 1 Archaeological Assessment identified four (4) registered archaeological sites and parts of the area assessed exhibit archaeological potential and require Stage 2 Archaeological Assessments; and,

Whereas, additional due diligence is required for Stage 2 Archaeological Assessments which will cost \$51,715, inclusive of H.S.T.; and,

Whereas, a Contamination Overview Study as part of the Environmental Assessment identified four (4) areas of high potential for contamination and seven (7) areas of moderate contamination within the study area; and,

Whereas, property specific Phase 1 Environmental Site Assessments and if necessary, Phase 2 Environmental Site Assessments are required to be completed for the areas of potentially contaminated areas; and,

Whereas, additional due diligence is required for Phase 1 and Phase 2 Environmental Site Assessments which will cost \$67,722; and,

Whereas, there is \$182,288, available in the Transportation Roads D.C. Reserve and the Growth Related Non-D.C. Reserve;

Therefore be it resolved that pursuant to Report CF-23-39, Council approve the additional funding of \$182,288 for Project 19-73-0456, to be funded through a combination of funds from the Transportation Roads D.C. Reserve and the Growth Related Non-D.C. Reserve.

CF-23-43 - Gazebo at Lakeview Park (Ward 5)

Whereas, the gazebo at Lakeview Park located along the pathway west of the museum buildings has had minor repairs undertaken over the years; and,

Whereas, a recent inspection has found that the footings supporting the structure are no longer repairable and have led to unsafe conditions; and,

Whereas, the structure is now closed to public use; and,

Whereas, in addition to the costs associated with the demolition of the structure the replacement costs will be approximately \$115,000 for design, engineering and construction which cannot be accommodated in the Parks Operating Budget;

Therefore be it resolved that pursuant to Report CF-23-43, the costs associated with the demolition, design, engineering, permitting and construction for the replacement of the Lakeview Park Gazebo be funded from the Operations Reserve in the amount of \$115,000 including H.S.T. be approved.

Report of the Economic and Development Services Committee

ED-23-102 - Oshawa Culture Counts Awards 2023 Recipients (All Wards)

1. That, pursuant to Report ED-23-102, dated May 3, 2023, the selection process for the Culture Counts Awards program be revised generally as identified in Section 5.3 and Attachment 1 of said Report to align the selection process for the Culture Counts Awards program with other City award programs; and,
2. That Nominee Number 1 listed in Confidential Attachment 3 of the Professional Artist nominations presented in Report ED-23-102 be selected as the winner of the 2023 Oshawa Culture Counts Professional Artist Award; and,
3. That Nominee Number 2 listed in Confidential Attachment 3 of the Emerging Artists nominations presented in Report ED-23-102 be selected as the winner of the 2023 Oshawa Culture Counts Emerging Artist Award; and,
4. That pursuant to Report ED-23-102 dated May 3, 2023, Nominee Number 1 listed in Confidential Attachment 3 of the Emerging Artists nominations be selected as the Innovation and Creation Award Winner; and,
5. That the selected recipients be presented the 2023 Culture Counts Award at the June 26, 2023 Council Meeting.

ED-23-103 - Installing Art on Private Property in the Downtown (Ward 4)

1. That, pursuant to ED-23-103 dated May 3, 2023, the Public Art Policy be amended generally in accordance with the comments in said Report in a form and content acceptable to the Commissioner, Economic and Development Services Department; and,
2. That, pursuant to ED-23-103 dated May 3, 2023, Council support a biennial update of the Frame Project; and,
3. That, pursuant to ED-23-103 dated May 3, 2023, the amount of \$18,000 to fund the cost of biennially replacing the artwork in the three frames as part of the overall Frame Project be referred to the 2024 Budget.

ED-23-106 - Road Improvements to Celina Street, north of Fisher Street (Ward 5)

1. That, pursuant to Report ES-23-106 dated May 3, 2023, Economic and Development Services staff be directed to advance the rehabilitation of Celina Street between Fisher Street and a point approximately 65 metres north of Fisher Street generally in accordance with the comments of said Report; and,

2. That funding in the amount of \$88,000 plus H.S.T. be provided from the Infrastructure Reserve.

ED-23-112 - City Comments on the Proposed Provincial Planning Statement and Summary of Changes Resulting from Bill 97, the "Helping Homebuyers, Protecting Tenants Act, 2023" (All Wards)

1. That Report ED-23-112 dated May 3, 2023, including Attachment 3, be endorsed as the City's comments on the proposed Provincial Planning Statement; and,
2. That Report ED-23-112 dated May 3, 2023, including Attachment 4, be endorsed as the City's comments on Bill 97; and,
3. That Economic and Development Services staff be authorized to submit the comments contained in Report ED-23-112 dated May 3, 2023 related to the proposed Provincial Planning Statement and Bill 97 in response to the associated proposal posted on the Environmental Registry of Ontario website under Notice 019-6813 and under Notice 019-6821; and,
4. That staff be authorized to forward a copy of Report ED-23-112 dated May 3, 2023 and the related Council resolution to the Region of Durham, Durham area municipalities, and Durham area M.P.P.s.

Report of the Safety and Facilities Services Committee

SF-23-21 - Proposed Approach for Reviewing Request for Acquisition of Small Green City Holdings (All Wards)

Whereas, at its meeting on April 11, 2022, the then Development Services Committee referred Closed Correspondence DS-22-84 concerning a third party request to acquire City-owned lands at the northwest corner of Park Road South and Elmgrove Avenue to staff for a report; and,

Whereas, Parks Operational staff currently maintain twenty-four (24) Small Green City Holdings intended for beautification and/or gateway initiatives, with such maintenance generally consisting of annual and perennial planting and grass cutting (see Attachment 1); and,

Whereas, maintenance of three (3) of the twenty-four (24) Small Green City Holdings is limited to grass cutting only, specifically:

- The northwest corner of Ritson Road South and Bloor Street East;
- The northwest corner of Park Road South and Elmgrove Avenue, which was the subject of the above-noted acquisition request submitted under Closed Correspondence DS-22-84; and,
- The southeast corner of Park Road South and John Street West; and,

Whereas, Small Green City Holdings must be considered for future beautification and/or gateway initiatives, among other matters, prior to being declared surplus; and,

Whereas the three (3) above noted locations are insufficient for the purposes of safe Park development and/or amenities and have been assessed by Parks and Waste Operations staff as sub-standard locations for the implementation of beautification and/or gateway initiatives;

Therefore be it resolved that:

1. The three (3) Small Green City Holdings located at the northwest corner of Ritson Road South and Bloor Street East, the northwest corner of Park Road South and Elmgrove Avenue, and the southeast corner of Park Road South and John Street West, be referred to Economic and Development Services staff to assess whether there are any other identified municipal needs for the lands and/or whether they can be declared surplus, and then report back to City Council pursuant to its direction concerning Closed Correspondence DS-22-84.
2. Any future requests to acquire any of the remaining Small Green City Holdings as identified on Attachment 1 be directed to the Economic and Development Services Department for review, including input from the Safety and Facilities Services Department concerning any potential need for future beautification and/or gateway initiatives, prior to providing a recommendation to City Council on whether they can be declared surplus on the basis that they serve no municipal purpose.

SF-23-23 - Food Shop Licence - Temporary Exemption (All Wards)

Whereas the Business Licensing By-law 120-2005, as amended (“Licensing By-law”) is a by-law to license, regulate and govern certain businesses operating in the City of Oshawa (“City”); and,

Whereas the Licensing By-law defines Food Shops in four (4) classes which pertain to business operations where food stuffs intended for human consumption are made for sale, offered for sale, stored or sold, but does not include a licensed Refreshment Vehicle or a Bed and Breakfast Establishment; and,

Whereas food stuffs are any thing offered, intended or held out as being available for human consumption (including drink) which includes but is not limited to food in raw, unpackaged, prepared and prepackaged form; and,

Whereas prepackaged food generally refers any food stuff that is not prepared or modified at the location of sale and is contained in a package in the manner in which it is ordinarily sold to or used or purchased by a person; and,

Whereas Schedule “F” of the Licensing By-law requires that any person operating a Food Shop apply for, attain, maintain and renew a Food Shop Licence in accordance with the Licensing By-law; and,

Whereas individuals that sell food stuffs exclusively in a prepackaged form have raised concerns related to their requirement to attain and maintain a Food Shop Licence; and,

Whereas on February 27, 2023 Council directed staff to conduct a modernization review of the Licensing By-law and report back to Safety and Facilities Service Committee with potential by-law amendments to update the Licensing By-law; and,

Whereas Council considers it appropriate to exempt persons who sell food stuffs exclusively in a prepackaged form from the Food Shop licensing requirements detailed in Schedule “F” of the Licensing By-law for the duration of the City’s review of Licensing By-law;

Therefore be it resolved that persons who sell food stuffs exclusively in a prepackaged form be exempt from Schedule “F” of the Business Licensing By-law 120-2005, as amended, for the duration of the Licensing By-law review.

Other Staff Reports and Motions

See Matters Excluded from Consent Agenda

By-Laws

The following By-law were passed:

61-2023 - A By-law to amend Zoning By-law 60-94, as amended

(Implements Council direction of January 30, 2023 through Report CNCL-23-22 to change the zoning for certain lands located on the east side of Park Road South, north of Fenelon Crescent, from GI (General Industrial) to OSP (Park Open Space) to permit these lands to be used for park purposes.)

67-2023 - A By-law to further amend Delegation By-law 29-2009, as amended

(Implements Council direction of May 1, 2023 through Item ED-23-81 of the Ninth Report of the Economic and Development Services Committee to amend Schedule "A" to Delegation By-law 29-2009, as amended, by amending Item 56 by adding the text 'Planning Act' after the text 'Condominium Act' under the heading 'Delegated Authority' in Column 2.)

Public Discussion Agenda

Matters Excluded from Consent Agenda

CO-23-31 - Request - Long Term Parking License Agreement at Centre Street Parking Garage (G1): Plazacomm Investments Ltd. (Formerly CNCL-23-40) (Ward 4)

Consent Motion:

Whereas Correspondence CO-23-26 was received from Plazacomm Investments Ltd. ("Plazacomm Investments") and reported to Council under Report CNCL-23-40 on May 1, 2023; and,

Whereas Report CNCL-23-40 was referred back to the Community and Operations Services Committee; and,

Whereas Plazacomm Investments has requested 200 parking spaces for long-term use in the adjacent City-owned parking structure located at 40 Bond Street West ("Centre Street Parking Garage"); and,

Whereas City staff have advised Plazacomm Investments that the maximum number of parking spaces that can be offered at the Centre Street Parking Garage is 150, which Plazacomm Investments has accepted; and,

Whereas 150 parking spaces being licensed out at the City's current monthly rate would result in monthly parking revenues of approximately \$12,534 per month;

Therefore be it resolved that City Council authorize the Commissioner, Community and Operations Services to respond to Plazacomm Investment's request that the City of Oshawa shall provide a non-binding letter of commitment in providing a total of up to 150 parking spaces on a non-exclusive basis, conditionally only on Plazacomm Investment's purchase of the 8-storey office building located at 40 King Street West, City of Oshawa.

The vote to adopt the recommendation contained in Item CO-23-31.

Affirmative (8): Mayor Carter, Councillor Chapman, Councillor Giberson, Councillor Gray, Councillor Lee, Councillor Marimpietri, Councillor Marks, and Councillor Nicholson

Negative (2): Councillor McConkey, and Councillor Neal

Absent (1): Councillor Kerr

Motion Carried (8 to 2)

CO-23-28 - Follow up to report CO-23-12, Petition for Pedestrian Crossover on Coldstream Drive near Bloom Senior Residence (Ward 1)

Consent Motion:

1. That Option 1 to not install a PXO at Bloom Senior Residence as detailed in Section 5.1 of Report CO-23-28 'Petition for Pedestrian Crossover on Coldstream Drive near Bloom Senior Residence', dated May 10, 2023 be selected; and,
2. That Pedestrian Warning signs with Seniors tabs be installed on Coldstream Drive in the vicinity of Bloom Senior Residence.

Moved by Councillor McConkey

Seconded by Councillor Neal

That Item CO-23-28 be tabled.

Affirmative (3): Councillor Marimpietri, Councillor McConkey, and Councillor Neal

Negative (7): Mayor Carter, Councillor Chapman, Councillor Giberson, Councillor Gray, Councillor Lee, Councillor Marks, and Councillor Nicholson

Absent (1): Councillor Kerr

Motion Lost (3 to 7)

Moved by Councillor Giberson

Seconded by Councillor McConkey

That CO-23-28 be deferred to the June 26, 2023 meeting of Council to provide opportunity for a meeting with the commercial property owners in early June 2023.

Affirmative (4): Councillor Giberson, Councillor Marimpietri, Councillor McConkey, and Councillor Neal

Negative (6): Mayor Carter, Councillor Chapman, Councillor Gray, Councillor Lee, Councillor Marks, and Councillor Nicholson

Absent (1): Councillor Kerr

Motion Lost (4 to 6)

A request was made to divide the recommendation to vote on each part separately.

The vote to adopt Part 1 of the recommendation contained in CO-23-28.

Affirmative (7): Mayor Carter, Councillor Chapman, Councillor Gray, Councillor Lee, Councillor Marimpietri, Councillor Marks, and Councillor Nicholson

Negative (3): Councillor Giberson, Councillor McConkey, and Councillor Neal

Absent (1): Councillor Kerr

Motion Carried (7 to 3)

The vote to adopt Part 2 of the recommendation contained in CO-23-28.

Affirmative (9): Mayor Carter, Councillor Chapman, Councillor Giberson, Councillor Gray, Councillor Lee, Councillor Marimpietri, Councillor Marks, Councillor Neal, and Councillor Nicholson

Negative (1): Councillor McConkey

Absent (1): Councillor Kerr

Motion Carried (9 to 1)

CO-23-30 - Proposed Region of Durham “Curbside Swap Day” Pilot (All Wards)

Consent Motion:

That based on Report CO-23-30, Oshawa not participate in the Curbside Swap Day pilot.

The vote to adopt the recommendation contained in Report CO-23-30.

Affirmative (7): Mayor Carter, Councillor Chapman, Councillor Lee, Councillor Marimpietri, Councillor Marks, Councillor McConkey, and Councillor Neal

Negative (3): Councillor Giberson, Councillor Gray, and Councillor Nicholson

Absent (1): Councillor Kerr

Motion Carried (7 to 3)

CF-23-40 - Urban Growth Centre Community Improvement Plan: Additional Funding Request (Ward 4)

Mayor Carter declared a conflict on this item. (He owns property on the street across from the affected properties and did not take part in discussion or voting on the matter.)

Councillor Chapman assumed the Chair.

Consent Motion:

Whereas, the City of Oshawa offers five Community Improvement Plan incentive programs including:

- Brownfield Renaissance Community Improvement Plan
- Harbour Road Area Community Improvement Plan
- Simcoe Street South Renaissance Community Improvement Plan
- Urban Growth Centre Community Improvement Plan
- Wentworth Street West Community Improvement Plan; and,

Whereas, the Business and Economic Development Services department manages the Community Improvement Plan programs with support from Planning Services and offers two application intake cycles per year; and,

Whereas, the Urban Growth Centre Community Improvement Plan is the incentive most commonly applied to on an annual basis; and,

Whereas, \$100,000 is directed to the Community Improvement Plan budget per year to fund applications from the Brownfield Renaissance Community Improvement Plan, Harbour Road Area Community Improvement Plan, Simcoe Street South Renaissance Community Improvement Plan and the Urban Growth Centre Community Improvement Plan and currently holds an uncommitted balance of \$185,252; and,

Whereas, \$30,000 is directed to the Wentworth Street West Community Improvement Plan budget per year and currently holds an available balance of \$180,000; and,

Whereas, staff received three suitable applications during the Spring 2023 intake period for the Urban Growth Centre Community Improvement Plan including 11 Simcoe Street North, 72 Simcoe Street North and 87 Simcoe Street North; and,

Whereas, staff have the capability to commit funding to the projects for 72 Simcoe Street North and 87 Simcoe Street for the full value from the exiting Community Improvement Plan budget; and,

Whereas, staff understand that the proposed work to be done at 11 Simcoe Street North is in order to meet the needs of the new tenant, Trent University Durham G.T.A., which will bring post-graduate student programming to the location beginning in September 2026; and,

Whereas, staff have provided a recommended contribution to the project at 11 Simcoe Street North in the total amount of \$160,000; and,

Whereas, the breakdown of the recommended grant for the proposed work at 11 Simcoe Street North totals \$10,000 for the Façade and Accessibility Enhancement Grant, \$10,000 for the Improvement to Building and Fire Code Grant and \$140,000 for the Economic Stimulus Grant; and,

Whereas, the new post-graduate programming at 11 Simcoe Street North offered by Trent University Durham G.T.A. will bring an estimated 300 new students to the Downtown beginning in September 2023 with an anticipated enrolment of 1,000 students annually when the program is at full development; and,

Whereas, staff can fund the 11 Simcoe Street Urban Growth Centre Community Improvement Plan applications for the Façade and Accessibility Grant and Improvement to Building and Fire Code Grant from the existing budget; and,

Whereas, no applications have been deemed eligible and funded through the Wentworth Street West Community Improvement Plan grant since 2018;

Therefore be it resolved that pursuant to Report CF-23-40:

1. That staff be directed to waive relevant Community Improvement Plan provisions such as retroactively funding work in order for the property owner to obtain permits and begin work immediately; and,
2. That staff be directed to fund the remaining recommended Economic Stimulus grant for the 11 Simcoe Street North application in the amount of \$140,000 from the Wentworth Street West Community Improvement Plan budget.

Amendment:

Moved by Councillor Nicholson

Seconded by Councillor Gray

That the motion be amended to add the following as Part 3:

"That staff investigate how to replenish the Wentworth Street West Community Improvement Plan budget to ensure fiscal sustainability and report back to Council during the 2024 budget deliberations."

Affirmative (9): Councillor Chapman, Councillor Giberson, Councillor Gray, Councillor Lee, Councillor Marimietri, Councillor Marks, Councillor McConkey, Councillor Neal, and Councillor Nicholson

Conflict (1): Mayor Carter

Absent (1): Councillor Kerr

Motion Carried (9 to 0)

The vote to adopt the recommendation contained in Item CF-23-40, as amended.

Affirmative (9): Councillor Chapman, Councillor Giberson, Councillor Gray, Councillor Lee, Councillor Marimietri, Councillor Marks, Councillor McConkey, Councillor Neal, and Councillor Nicholson

Conflict (1): Mayor Carter

Absent (1): Councillor Kerr

Motion Carried (9 to 0)

Mayor Carter resumed the Chair.

CF-23-41 - Single Source Consolidated Operation Depot Generator Replacement (Ward 5)

Consent Motion:

Whereas, the Purchasing By-Law 80-2020 requires Council approval to award single source contracts greater than \$100,000; and,

Whereas, Council approved project 23-11-0440 for generator replacement at the Consolidated Operations Depot through the 2023 Capital Budget in the amount of \$550,000 including non-rebateable H.S.T.; and,

Whereas, current lead times for large format 500+ kilowatt emergency back-up generators are approximately 56 weeks from time of order; and,

Whereas, through discussions with an existing City supplier, FinCap Electrical & Mechanical Inc., staff were advised that a 600 kilowatt Kohler generator (demo model) is available for purchase with a supply and install time of approximately fourteen (14) weeks from time of order; and,

Whereas, the proposed generator has 96 hours of vibration testing runtime and comes complete with a full manufactures warranty,

Therefore be it resolved that pursuant to Report CF-23-41, Council authorize the Manager, Procurement to negotiate a single source contract with FinCap Electrical & Mechanical Inc. not to exceed the amount of \$450,000 excluding H.S.T. for Consolidated Operations Depot Generator Replacement, subject to completion of due diligence.

The vote to adopt the recommendation contained in Item CF-23-41.

Motion Carried

CF-23-42 - Single Source - Bond/Simcoe Urban Park (Ward 4)

Consent Motion:

Whereas, the Purchasing By-Law 80-2020 requires Council approval to award single source contracts greater than \$100,000; and,

Whereas, Council approved Project 23-50-0067 Bond/Simcoe Urban Park as part of the 2023 Budget; and,

Whereas, Cambium Inc. was retained to complete the preliminary site investigation and due diligence work; and,

Whereas, additional subsurface investigation work is required prior to commencing the site design and redevelopment; and

Whereas, expanding the scope of work with Cambium Inc. will ensure technical consistency, and maintain preliminary schedule and budget constraints; and,

Whereas funds for the required scope of work can be addressed through Project 23-50-0067

Therefore be it resolved that pursuant to Report CF-23-42:

1. That the Manager, Procurement be authorized to award a single source contract to Cambium Inc. not to exceed the Capital Budget amount of \$500,000 including non-rebateable H.S.T.; and
2. That in order to accommodate future development of this Project, the Manager, Procurement be authorized to single source to Cambium Inc. for any additional future works as approved by Council in the future capital budgets.

The vote to adopt the recommendation contained in Item CF-23-42.

Motion Carried

ED-23-111 - Application under the Urban Growth Centre Community Improvement Plan, 44 Bond Street East, Sacco Schools Ltd. (Ward 4)

1. That, pursuant to Report ED-23-111 dated May 3, 2023, the application submitted by Sacco Schools Ltd. under the City's Urban Growth Centre Community Improvement Plan for an Increased Assessment Grant be approved in accordance with Table 1 and the comments in said Report notwithstanding that a building permit has already been issued; and,
2. That, pursuant to Report ED-23-111 dated May 3, 2023, Sacco Schools Ltd. enter into an agreement with the City under the City's Urban Growth Centre Community Improvement Plan in a form and content satisfactory to the Commissioner of Economic and Development Services and Legal Services.

Amendment:

Moved by Councillor Chapman

Seconded by Councillor Lee

That the motion be amended to add the following as Part 3:

"That the Mayor and Chair of the Economic and Development Services Committee be authorized to write a letter to the Region of Durham to request support for this project under the Regional Revitalization Program and that if successful, the Mayor and Clerk be authorized to execute an agreement with the Region, as appropriate, in a form and content acceptable to the Commissioner, Economic Development Services and City Solicitor."

Motion Carried

The vote to adopt the recommendation contained in Item ED-23-111, as amended.

Motion Carried

ED-23-98 - Stevenson Road North Municipal Class Environmental Assessment Study Update (Ward 2)

Councillor Marimpietri declared a conflict on this item. (He has family who owns property and reside in the area affected and did not take part in discussion or voting on the matter.)

Consent Motion:

That, pursuant to Report ED-23-98 dated May 3, 2023, concerning the Stevenson Road North Municipal Class Environmental Assessment Study, staff be authorized to hold a public engagement in late June 2023 to present the Study process, existing conditions, the alternative solutions, and the next steps in the Study.

The vote to adopt the recommendation contained in Item ED-23-98.

Affirmative (9): Mayor Carter, Councillor Chapman, Councillor Giberson, Councillor Gray, Councillor Lee, Councillor Marks, Councillor McConkey, Councillor Neal, and Councillor Nicholson

Conflict (1): Councillor Marimpietri

Absent (1): Councillor Kerr

Motion Carried (9 to 0)

ED-23-105 - Capital Cost Sharing Agreement with George Lysyk & Sons Limited (Ward 5)

Consent Motion:

1. That, pursuant to Report ED-23-105 dated May 3, 2023, regarding the request from George Lysyk & Sons Limited to enter into a Capital Cost Sharing Agreement for the reconstruction of Dieppe Court, that the Commissioner, Economic and Development Services Department be authorized to sign the agreement provided the agreement is in a form and content acceptable to the City Solicitor and the Commissioner, Corporate and Finance Services Department; and,
2. That funding in the amount of \$240,000 be approved from the Infrastructure Reserve for reimbursement to George Lysyk & Sons Limited, subject to the execution of a Capital Cost Sharing Agreement; and,
3. That Council waive the Purchasing By-law requirements and allow George Lysyk & Sons Limited to design and construct the work associated with the reconstruction of Dieppe Court.

The vote to adopt the recommendation contained in Item ED-23-105.

Affirmative (9): Mayor Carter, Councillor Chapman, Councillor Giberson, Councillor Gray, Councillor Lee, Councillor Marimpietri, Councillor Marks, Councillor McConkey, and Councillor Nicholson

Negative (1): Councillor Neal

Absent (1): Councillor Kerr

Motion Carried (9 to 1)

ED-23-110 - City-initiated Amendments to the Oshawa Official Plan, Windfields Part II Plan, Zoning By-law 60-94, and Brownfields Renaissance, Simcoe Street South Renaissance and Wentworth Street West Community Improvement Plans (All Wards)

Consent Motion:

That the proposed amendments to the Oshawa Official Plan, Windfields Part II Plan, Zoning By-law 60-94, and Brownfields Renaissance, Simcoe Street South Renaissance and Wentworth Street West Community Improvement Plans, as generally set out in Attachments 1, 2 and 3 to Report ED-23-110 dated May 3, 2023, be adopted and that the appropriate amending by-laws be passed in a form and

content acceptable to the City Solicitor and the Commissioner, Economic and Development Services Department.

The vote to adopt the recommendation contained in Item ED-23-110 and pass By-laws 62-2003, 63-2023, 64-2023, 65-2023, and 66-2023.

Motion Carried

SF-23-20 - Update to Corporate Facilities Energy Management Plan (All Wards)

That the Corporate Facilities Energy Management Plan 2024 - 2028, dated May 10, 2023, as set out in Attachment 1 to Report SF-23-20, be endorsed.

Amendment:

Moved by Councillor Giberson

Seconded by Councillor Nicholson

That the motion be amended to add:

"That the Vision Statement for the Corporate-wide Energy Management Plan be amended to read: 'Energy management will be considered a priority in corporate asset management activities, including capital, operations and maintenance decisions; and finance management and procurement decisions.'"

Motion Carried

The vote to adopt the recommendation contained in Item SF-23-20, as amended

Motion Carried

CNCL-23-54 - Downtown Oshawa Banner Program (Ward 4)

Consent Motion:

1. That, pursuant to Report CNCL-23-54 dated May 24, 2023, Economic and Development Services staff be directed to enter into a two (2) year agreement with Ontario Tech University and Trent University Durham GTA for exclusive use of designated light standards within the downtown for institutional banner installations in a form and content acceptable to the Commissioner, Community and Operations Services Department and the City Solicitor; and,
2. That Economic and Development Services staff renew the agreement with Ontario Tech University/Durham College for installing banners on light standards surrounding the campus location at Simcoe Street North and Conlin Road West.

The vote to adopt the recommendation contained in Report CNCL-23-54.

Motion Carried

Items Pulled from the Information Package

CNCL-23-55 - Commissioner, Planning and Economic and Development, Region of Durham forwarding a copy of 2023-INFO-40 concerning the 2022 Annual Building Activity Review (INFO-23-99) (All Wards)

Moved by Councillor McConkey
Seconded by Councillor Neal

That Item CNCL-23-55 concerning the Region of Durham's 2022 Annual Building Activity Review (formerly INFO-23-99) be referred to the Economic and Development Services Committee for information.

Motion Carried

CNCL-23-56 - Correspondence and Petition submitted by Rashid Akhtar concerning the pedestrian bridge located at Irvine Scott Street (INFO-23-120) (Ward 1)

Moved by Councillor McConkey
Seconded by Councillor Neal

That Council reconsider its previous decision of April 25, 2022 concerning the pedestrian bridge located at Irvine Scott Street.

Affirmative (2): Councillor McConkey, and Councillor Neal

Negative (8): Mayor Carter, Councillor Chapman, Councillor Giberson, Councillor Gray, Councillor Lee, Councillor Marimpietri, Councillor Marks, and Councillor Nicholson

Absent (1): Councillor Kerr

Motion Lost (2 to 8)

CNCL-23-57 - Correspondence submitted by Robert Small concerning a Pedestrian Crossover in front of Bloom Retirement facility (INFO-23-103) (Ward 1)

Moved by Councillor Gray
Seconded by Councillor Lee

That CNCL-23-57 being correspondence submitted by Robert Small concerning a Pedestrian Crossover in front of Bloom Retirement facility (formerly INFO-23-103) be received for information.

Motion Carried

CNCL-23-59 - Various residents submitting correspondence concerning a request for a crosswalk at Coldstream Drive (INFO-23-88) (Ward 1)

Moved by Councillor Chapman
Seconded by Councillor Giberson

That Item CNCL-23-59 regarding various residents submitting correspondence concerning a request for a crosswalk at Coldstream Drive (formerly INFO-23-88) be received for information.

Motion Carried

CNCL-23-60 - Correspondence received from Darlin Bonchek concerning the purchase of fire suppression vehicles (INFO-23-95) (All Wards)

Moved by Councillor Chapman
Seconded by Councillor Giberson

That Item CNCL-23-60 concerning correspondence submitted by Darlin Boncheck regarding the purchase of fire suppression vehicles (formerly INFO-23-95) be received for information.

Motion Carried

Closed Consent Agenda

Moved by Councillor Chapman
Seconded by Councillor Giberson

That all items listed under the heading of Closed Consent Agenda for the City Council Meeting dated May 29, 2023 be adopted as recommended except Report CNCL-23-58.

Motion Carried

Correspondence with recommendations

None

Standing Committee Reports

Report of the Community and Operations Services Committee

None

Report of the Corporate and Finance Committee Services

None

Report of the Economic and Development Services Committee

ED-23-99 - Proposed Conveyance of Land to the City on Thornton Road North (Ward 2)

That pursuant to Closed Report ED-23-99, the Commissioner, Economic and Development Services Department be authorized to proceed as outlined in Closed Item ED-23-99 including executing any necessary document(s) and agreement(s) in a form and content satisfactory to the Commissioner, Economic and Development Services Department and the City Solicitor.

ED-23-101 - Offer of Compensation for City-owned Surplus Lands North of Highway 401 between Front Street and Howard Street and North and South of Highway 401 along Wilson Road South (Ward 5)

1. That, pursuant to Closed Item ED-23-101, the City-owned lands located generally along Wilson Road South both north and south of Highway 401 and described as Parts 2, 3, 20 and 21 on Reference Plan 40R-31832, be declared surplus to municipal requirements and that the requirements to declare a City-owned property first as potentially surplus and all notice requirements in accordance with By-law 97-2000, be waived given the localized nature of the matter; and,
2. That, pursuant to Closed Item ED-23-101, concerning offers of compensation for City-owned surplus lands north of Highway 401 between Front Street and Howard Street and north and south Highway 401 along Wilson Road South, the Commissioner, Economic and Development Services Department and City Solicitor be authorized to advance in accordance with said Closed Item.

ED-23-104 - Matters Related to Appeals of Applications to Amend Zoning By-law 60-94 and for Approval of a Draft Plan of Subdivision for 1015 King Street East (Ward 3)

That, pursuant to Closed Report ED-23-104 dated May 3, 2023, Economic and Development Services staff be authorized to advance the recommendation outlined in said Report in regard to appeals filed by Downing Street (1015 King Street) Inc. for the applications to amend Zoning By-law 60-94 and for approval of a draft plan of subdivision, for 1015 King Street East.

ED-23-107 - Request to Purchase City-owned Parkland Forming part of Raglan Park, Directly abutting 62 Raglan Road West (Ward 1)

That, pursuant to Closed Item ED-23-107, Economic and Development Services staff be authorized to advance in accordance with said Item.

Report of the Safety and Facilities Services Committee

None

Other Staff Reports and Motions

See Matters Excluded from Consent Agenda

Closed Discussion Agenda

Matters Excluded from Consent Agenda

CNCL-23-58 - Appointment of a Fire Chief (All Wards)

Consent Motion:

Whereas the Fire Protection and Prevention Act, 1997 provides that a Council shall appoint a Fire Chief for the municipality's fire department; and,

Whereas by By-law 20-2017, Council appointed Derrick Clark as the City's Fire Chief; and,

Whereas Chief Clark is retiring effective July 31, 2023; and,

Whereas Stephen Barkwell joined Oshawa Fire Services in 1999; and,

Whereas Stephen Barkwell has risen through the ranks of Oshawa Fire Services throughout their career; and,

Whereas Stephen Barkwell has the necessary experience and has demonstrated exemplary leadership skills and as such it is recommended that he become the new Fire Chief;

Therefore be it resolved that a By-law be passed as follows:

1. That Stephen Barkwell be appointed as Fire Chief for The Corporation of the City of Oshawa; and,
2. That By-law 20-2017 be repealed at 11:59 p.m. on July 31, 2023; and,
3. That the by-law appointing the new Fire Chief be effective at 12:00 a.m. on August 1, 2023.

The vote to adopt the recommendation contained in Report CNCL-23-58 and pass By-law 68-2023.

Affirmative (9): Mayor Carter, Councillor Chapman, Councillor Giberson, Councillor Gray, Councillor Lee, Councillor Marimpietri, Councillor Marks, Councillor Neal, and Councillor Nicholson

Absent (2): Councillor Kerr, and Councillor McConkey

Motion Carried (9 to 0)

Items Requiring Council Direction

None

Matters Tabled

None

Notices of Motion

None

Confirming By-Law

Moved by Councillor Chapman
Seconded by Councillor Giberson

That the Confirming By-law be passed.

Motion Carried

Adjournment

Moved by Councillor Gray
Seconded by Councillor Giberson

That the meeting adjourn at 12:57 p.m.

Motion Carried

Mayor

City Clerk



Oshawa City Council - Special Meeting

Minutes

May 31, 2023, 6:00 p.m.
Council Chamber

Present: Mayor Carter
Councillor Chapman
Councillor Giberson
Councillor Gray
Councillor Lee
Councillor Marimpietri
Councillor McConkey
Councillor Neal
Councillor Nicholson

Absent: Councillor Kerr
Councillor Marks

Purpose

Mayor Carter called the meeting to order and stated that all members of Council were participating from the Chamber except Councillors Neal and Nicholson who were participating electronically and Councillors Kerr and Marks who were absent.

Mayor Carter stated the purpose of this meeting was to allow the public an opportunity to provide their views and/or concerns to City Council regarding accessibility, diversity, equity and inclusion.

Recognition of Indigenous Lands

The City of Oshawa sits on treaty land that is steeped in rich Indigenous history and is the present day home to many First Nations, Métis and Inuit peoples. We acknowledge that we live and work on land covered under the Williams Treaties, and the traditional territories of the Mississaugas of Scugog Island First Nation.

We acknowledge this land out of respect for the many Indigenous nations who have cared for the lands and waters from the beginning of time and still do so today. We extend our gratitude and appreciation for the opportunity to live and work on this territory.

We are committed to understanding the truth of our shared history, confronting our past and present, and building a better future together in true reconciliation.

Additional Agenda Items

None

Declarations of Pecuniary Interest

None

Presentations

Certificate of Recognition - Mixed Ability Oshawa Vikings Rugby Team

Mayor Carter presented a certificate of recognition to the Mixed Ability Oshawa Vikings Rugby Team for placing second in the 2022 World Cup tournament.

8 80 Cities - Building the 8 80 City: International good practices in creating accessible and inclusive public spaces for people of all ages, abilities and backgrounds

Amanda O'Rourke, Executive Director, 8 80 Cities provided a presentation concerning Building the 8 80 City: International good practices in creating accessible and inclusive public spaces for people of all ages, abilities, and backgrounds.

Members of Council questioned Amanda O'Rourke.

Councillor Gray entered the meeting during questions to Amanda O'Rourke.

Oshawa Accessibility Advisory Committee - Oshawa Accessibility Plan

Stephen Moenster, Chair, Oshawa Accessibility Advisory Committee provided an update regarding Oshawa's Accessibility Plan.

Community Diversity, Equity and Inclusion Committee - Activities of the Committee

Daniel Crosmas, Chair, and Christine Goodwin, Vice Chair, Community Diversity, Equity and Inclusion Committee provided an update regarding the activities of the Committee.

Members of Council questioned Daniel Crosmas and Christine Goodwin.

Delegations

Moved by Councillor Chapman

Seconded by Councillor Giberson

That any member of the public wishing to address City Council concerning diversity, inclusion or accessibility issues be heard.

Delegation - Katherine Bremner

Kathryn Bremner addressed City Council concerning accessibility issues, stating the City must demonstrate they are serious about accessibility and that it is important for businesses to understand that accessibility affects a person's ability to patron their business, especially in the downtown core.

Members of Council questioned Kathryn Bremner.

Delegation - Dorothy McFarlane

Dorothy McFarlane addressed City Council concerning accessibility issues, stating that she has been part of the O.A.A.C. for approximately 12 years and it has been an eye-opening experience. Dorothy McFarlane stated that the city has come a long way with respect to accessibility, but has a long way to go in particular related to attitudinal barriers and the upkeep of the City's trails and access points.

Delegation - Pam Raines

Pam Reines addressed City Council concerning diversity, equity and inclusion, stating that the 8 80 Cities concept is a great idea, but expressed concern with unsheltered people being constantly relocated. Pam Reines stated there needs to be additional support for persons with addiction or mental health issues and asked what members of Council have done to educate themselves on a number of issues including diversity, inclusion, homophobia, or misogyny beyond flag raising and proclamations.

Delegation - Gino Vendetti

Gino Vendetti addressed City Council concerning accessibility issues stating that the City is doing a lot for people with disabilities, however expressed concern with accessibility in the downtown area. Gino Vendetti stated that is the obligation of the City to improve accessibility and suggested using Vancouver as an example.

Delegation - Julia McCrea

Julia McCrea addressed City Council concerning the rapid growth in the City and stated that the growth is not being matched by growth in accessible transit services or school board services. Julia McCrea also stated that a number of areas do not have sidewalks, and raised concerns with access to charging stations for mobility devices.

Delegation - Steven Moenster

Steven Moenster addressed City Council concerning accessibility issues stating that higher levels of government should be encouraged to provide financial assistance to small businesses to improve accessibility.

Delegation - Scott Bremner

Scott Bremner addressed City Council concerning accessibility issues stating that he has spent most of his life in Durham Region and has seen progress and improvements with respect to accessibility. Scott Bremner stated that he cannot speak for everyone's experience, but stated that change is still necessary, either over time or all at once to make things more accessible. Scott Bremner stated that people with disabilities are not asking for a lot, they are asking for just a little bit more to continue improvement.

Moved by Councillor Marimpietri
Seconded by Councillor Giberson

That the meeting recess for 10 minutes.

Motion Carried

The meeting recessed at 8:00 p.m. and reconvened at 8:10 p.m. with all members of Council in attendance except Councillors Kerr, Marks and McConkey (entered the meeting at 8:14 p.m.)

Delegation - Davaun Francis

Davaun Francis addressed City Council concerning diversity and inclusion issues stating that Council must connect and encourage the youth in the community to engage them.

Councillor McConkey entered the meeting during the delegation.

Delegation - Bonnie Parks

Bonnie Parks addressed City Council concerning accessibility issues related to regulations concerning snow removal on sidewalks and at bus stops, noting that this issue occurs in front of both businesses and residences.

Delegation - Christine Goodwin

Christine Goodwin addressed City Council concerning diversity and inclusion issues stating that Council misses out on voices of those who are unable to address Council themselves due to social anxiety or hospitalization. Christine Goodwin stated that access to services can be prevented by phone systems that don't recognize different voices, and stated there should be accessible and inclusive engagement in community centres and libraries. Christine Goodwin stated that a variety of inclusive engagement opportunities at varying levels of ability is necessary.

Members of Council questioned Christine Goodwin.

Confirming By-law

Moved by Councillor Chapman
Seconded by Councillor Giberson

That the Confirming By-law be passed.

Motion Carried

Adjournment

Moved by Councillor Lee
Seconded by Councillor Chapman

That the meeting adjourn at 8:21 p.m.

Motion Carried

Mayor

City Clerk

From: Lubomir Poliacik

Sent: Monday, June 5, 2023 8:38 AM

To: clerks@oshawa.ca

Subject: Economic and Development Services Committee meeting June 5, 2023

Dear Committee members,

I was appalled to see that the map "Columbus Land Use and Road Plan", Schedule "A" to Attachment 5 of Report ED-23-117 (page 157 Of the PDF), locates a Storm Water Facility on my lands at 3373 Simcoe Street North (circled in red on the attached copy).

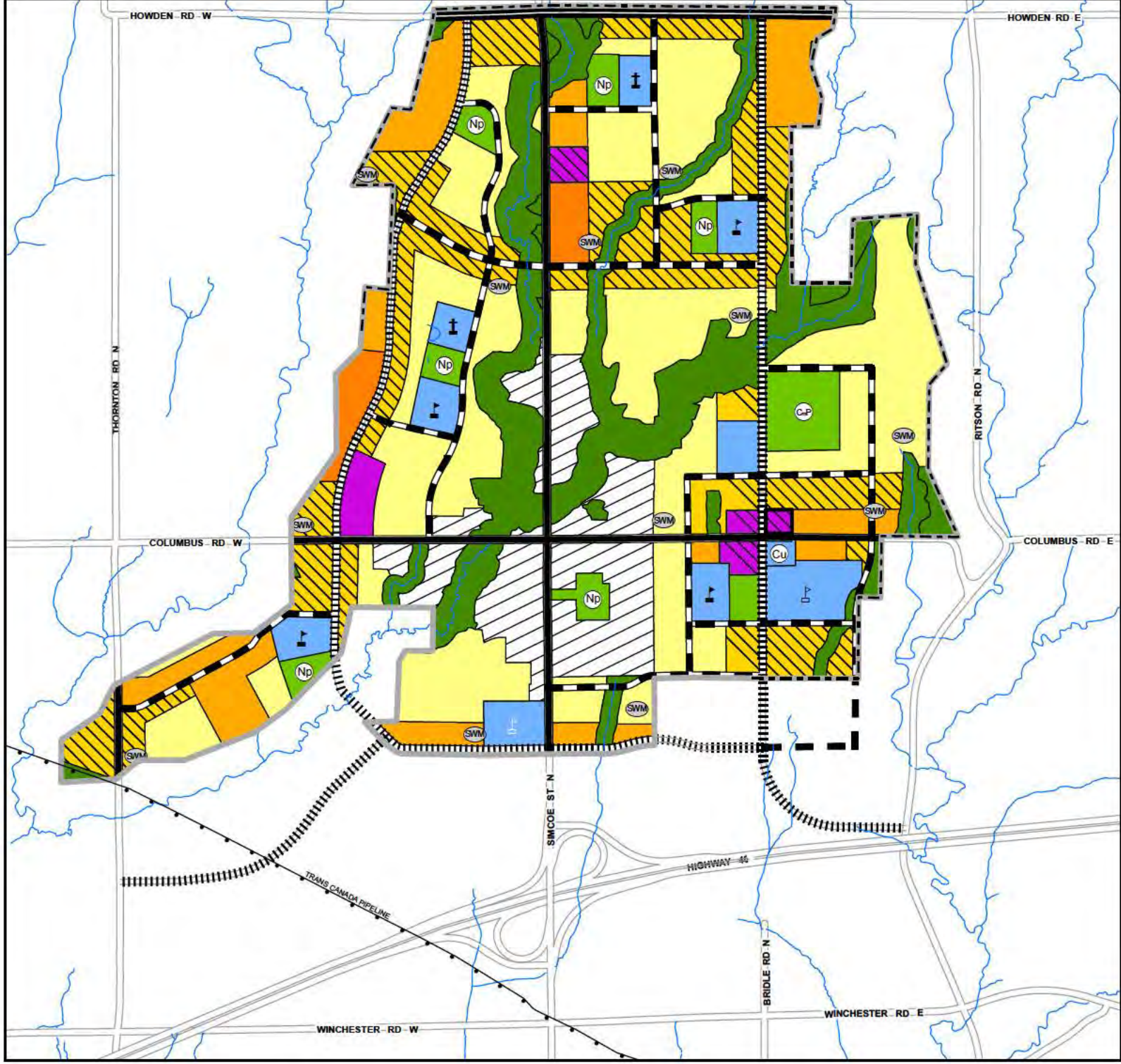
I have not been consulted about a water retention pond being located on my property and I strongly object to my lands being used for that purpose.

I am aware of at least one other resident and land owner in Columbus whose lands have also been designated for use as a Storm Water Facility without their consent.

The Committee should be aware that neither the City staff nor the developers have sought the permission of the owners of the private lands which are proposed to be used for water retention ponds in Columbus.

L. Poliacik

M.F.I.P.P.A. Sec 14 (1)



Schedule 'A'
Columbus Land Use
and Road Plan

Part II Plan for the
 Columbus Planning Area

0 105 210 420 630 840 Meters

May 2023

Economic and
 Development Services
 Department

<p>Residential</p> <ul style="list-style-type: none"> Columbus Special Policy Area Low Density Residential Medium Density I Residential Medium Density II Residential High Density I Residential Subject to Policy 8.8.4.2.3 in the Columbus Part II Plan <p>Mixed Use</p> <ul style="list-style-type: none"> Mixed Use Node I Mixed Use Node II <p>Open Space and Recreation</p> <ul style="list-style-type: none"> Open Space and Recreation Neighbourhood Park Community Park 	<p>Community Use</p> <ul style="list-style-type: none"> Community Use Public Elementary School Separate Elementary School Public Secondary School French Public Secondary School <p>Transportation</p> <ul style="list-style-type: none"> Type 'A' Arterial Road Type 'B' Arterial Road Type 'C' Arterial Road Collector Road Stormwater Management Facilities Columbus Part II Plan Area
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From: Jess Joss <M.F.I.P.P.A. Sec 14 (1)>
Sent: Monday, June 5, 2023 10:16 AM
To: clerks <clerks@oshawa.ca>
Cc: linda joss <M.F.I.P.P.A. Sec 14 (1)> Jess Joss <M.F.I.P.P.A. Sec 14 (1)>
Subject:

Dear Committee members,

Good Monday to you.

I was shocked to see that the map "Columbus Land Use and Road Plan", Schedule "A" to Attachment 5 of Report ED-23-117 (page 157 Of the PDF), locates a Storm Water Facility on our property located at [REDACTED] Columbus Road West.

Neither my mother nor I have not been consulted about a water retention pond being located on our property and find this a very high-handed tactic. We are most opposed to this project on our lands, and strongly object to the complete lack communication, and respect for homeowners, underlying it.

We are aware of other residents and landowners in Columbus whose lands have also been designated for use as a Storm Water Facility without their consent, and without consultation in any form. Appalling.

The Committee should be aware that neither the City staff nor the developers have sought the permission of the owners of the private lands which are proposed to be used for water retention ponds in Columbus.

We appreciate your attention to this matter, and your tour help resolving these concerns expeditiously.

Thank you.
Jess Joss and Linda Joss
<M.F.I.P.P.A. Sec 14 (1)>

To: Council in Committee of the Whole

From: Tracy Adams, Chief Administrative Officer,
Office of the C.A.O.

Report Number: CNCL-23-64

Date of Report: June 21, 2023

Date of Meeting: June 26, 2023

Subject: Options for the 2024 - 2027 Oshawa Strategic Plan

Ward: All Wards

File: 03-05

1.0 Purpose

The purpose of this report is three-fold:

1. provide an update to Council on the progress of the 'Our Plan for Success Oshawa Strategic Plan 2020 – 2023';
2. seek Council endorsement to create a new Oshawa Strategic Plan to reflect current priorities with performance measurement reporting; and,
3. address the following Council direction from its January 24, 2022 meeting:

"Whereas this year the City of Toronto reports on ESG-related opportunities and risks across strategic priorities, sustainable finance and socioeconomic outcomes; and,

Whereas Toronto was the first government in Canada to issue an annual ESG report to reflect its commitment and performance in each of three areas: environment, social well-being and governance,

Now therefore Oshawa Council directs the Corporate Leadership Team to investigate reporting annually on key Environmental, Social and Governance priorities."

Attachment 1 is the existing 'Our Plan for Success Oshawa Strategic Plan 2020 – 2023'.

Attachment 2 provides a progress update on the 'Our Plan for Success Oshawa Strategic Plan 2020 – 2023'.

Attachment 3 is the 2023 Oshawa Community Trends Report prepared by Alinea Community Development.

2.0 Recommendation

It is recommended to City Council:

1. That based on CNCL-23-64, dated June 21, 2023, concerning Options for the 2024 – 2027 Oshawa Strategic Plan, Council adopt Option 1: Develop a new Strategic Plan as outlined in Section 5.7.1; and,
2. That staff be directed to receive feedback as outlined in Section 5.8 from the community, members of Council and staff based on Option 1: Develop a new Strategic Plan;
3. That staff report back to Council on the input received and recommended new Oshawa Strategic Plan.

3.0 Executive Summary

Not applicable

4.0 Input From Other Sources

- All departments: Community and Operations Services; Corporate and Finance Services; Economic and Development Services; Safety and Facilities Services; Office of the Chief Administrative Officer
- 2023 Oshawa Community Trends Report prepared by Alinea Community Development
- [Durham Region Strategic Plan 2020 – 2024](#)
- [City of Toronto's annual Environmental, Social and Governance \(ESG\) report](#)
- Municipalities: Durham Region, Ajax, Clarington, London, Kingston, Newmarket, Oakville, Strathcona, Waterloo and Whitby.

5.0 Analysis

5.1 Background

Strategic planning is important to municipalities to clarify and align future direction, establish priorities, focus resources (e.g. human and fiscal), deliver services effectively and provide a high level of customer service. It is an important tool that municipalities can use to bring together residents, members of Council, community partners and staff in the development of a shared vision, direction, and goals of the municipality. It can also function as a tool to measure performance and ensure that the municipality is moving in the right direction. In developing or updating a strategic plan for a municipality, it is important to consider a framework that encompasses the unique needs and goals of the community as it is the highest policy document.

In 2005, the City of Oshawa created the first Oshawa Strategic Plan titled 'Creating our Tomorrow'. Successive Councils have updated this plan to reflect current priorities of the community and its Council term, resulting in 'Creating Our Sustainable Tomorrow 2013 - 2018', which was replaced by 'Our Focus, Our Future 2015 – 2019'. A refresh of 'Our Focus, Our Future' in 2020 led to the current plan 'Our Plan for Success 2020 – 2023'.

The Oshawa Strategic Plan defines goals and identifies items that are a priority to our community. The Oshawa Strategic Plan reflects the community vision and provides a blueprint on how the plan would be accomplished through goals, themes and strategies. The Oshawa Strategic Plan assists in prioritizing services and programs for residents, businesses and community partners, and is guided by the two principles of sustainability and financial stewardship.

Sustainability is defined as meeting the needs of the present without compromising the ability of future generations to meet their own needs (Brundtland Commission, 1987). Financial stewardship requires the City to:

- be proactive and innovative in providing cost-effective core programs, services and facilities responsive to community needs while living within our means;
- focus attention on critical areas;
- make informed decisions that support sustainability;
- ensure responsible taxation; and,
- ensure a sound and sustainable financial future.

Using the two principles of sustainability and financial stewardship as a lens, the interdependence of the five goals, provides a more integrated approach to problem-solving and decision-making as noted in Figure 1.

Figure 1: Oshawa Strategic Plan Goals, Sustainability and Financial Stewardship



5.2 Our Plan for Success 2020 - 2023

'Our Plan for Success 2020 - 2023' remained guided by:

- **Community Vision:** Oshawa – a prosperous, collaborative, vibrant, inclusive and green city where people and businesses are proud to live, work, learn and play.
- **Corporate Mission:** Dedicated to serving our community.
- **Principles:** sustainability and financial stewardship.

The Plan contained five goals and 15 themes:

Goals	Themes
1. Economic Prosperity and Financial Stewardship	<ul style="list-style-type: none">• Financial Strategy• Build and Further Diversify Our Economy• Wise Land Use• Responsible Taxation• Safe and Reliable Infrastructure
2. Accountable Leadership	<ul style="list-style-type: none">• Deliberate Community Engagement• Our Corporate Culture Demands Excellence and Respect• Develop and Leverage Relationships
3. Social Equity	<ul style="list-style-type: none">• Enrich Our Community Through Diversity• An Active, Healthy and Safe Community
4. Cultural Vitality	<ul style="list-style-type: none">• Enrich Our Community Through Culture
5. Environmental Responsibility	<ul style="list-style-type: none">• Proactive Environmental Management and Combat Climate Change• Cleaner Air, Land and Water• Resilient Local Food System• Less Waste Generation

5.2.1 Progress Update on Our Plan for Success

A progress update on the goals, associated themes and strategies of the Oshawa Strategic Plan 'Our Plan for Success 2020 - 2023' is provided in Attachment 2. Although the progress update is not exhaustive of all work done, it demonstrates that much of the work is well advanced or the work is completed.

5.3 Situational Analysis

Since the update of the Oshawa Strategic Plan in 2020, the City of Oshawa has been impacted by the COVID-19 pandemic, as well as many social, economic and legislative changes.

According to Statistics Canada, the City of Oshawa remains one of the fastest growing City's in Canada, with census metropolitan population growth of 2.3% in 2021 and approximately 10% population growth from 2016-2021. This growth has led to a very diverse city, which has impacted city planning, programming and service delivery, and

economic development. Furthermore, Oshawa has transitioned from an economy primarily driven by manufacturing to a technology-driven, knowledge economy.

5.3.1 Oshawa Community Trends Report

Alinea Community Development was engaged to review the 2016 and 2021 Statistics Canada Census data to identify Oshawa community trends. Attachment 3 is the 2023 Oshawa Community Trends report. There are seven trends impacting the city, which are shown in Figure 2: Summary of Primary Trends Affecting Oshawa.

Figure 2: Summary of Primary Trends Affecting Oshawa

Trend 1: Increasing Population and Population Density	Trend 2: Increasing Diversity
Rapid population growth in the City, driven by in-migration and increased density in the urban and near urban core.	Increased diversity rooted in the growth of the City's immigrant and racialized communities.
Trend 3: Shifting Age Profile	Trend 4: Rising Incomes, Cost of Living, and Income Distribution
A dynamic population age profile that includes both a growing population of seniors, but also growth in working age adults.	Overall increases in the incomes of residences interacting with a growing cost of living in city and region.
Trend 5: Housing Cost and Tenure	Trend 6: Shift to a Technology-Driven Knowledge Economy
Increases in the cost of rental housing are a key issue in the city, a trend that has a growing impact on lower income residents.	There has been positive growth in the knowledge economy in Oshawa, leading to a dynamic workforce.
Trend 7: The Unsheltered Population, Mental Health and Addiction Crisis	
Growth in the population of unsheltered individuals with complex needs presents acute challenges for the City and community.	

5.4 Durham Region Strategic Plan 2020 - 2024

On March 2020, the [Durham Region Strategic Plan 2020 – 2024](#) was endorsed. The plan has five goal areas and 23 priority areas. The Region's goals are as follows:

- Environmental Sustainability
- Community Vitality

- Economic Prosperity
- Social Investment
- Service Excellence

Recently, the Region of Durham provided an update on a new, public-facing community online dashboard that highlights the success of implementing the Durham Region Strategic Plan 2020 – 2024. On the Region's website, an [ArcGIS dashboard](#) contains a tab for each goal including key performance indicators, initiative updates and indicator definitions.

It is recommended that the City of Oshawa implement a similar public-facing, community dashboard to assist the community in being better informed on the progress of the Oshawa Strategic Plan.

5.5 City of Toronto's Environmental, Social and Governance (E.S.G.) report

The [City of Toronto's Environmental, Social and Governance \(E.S.G.\) report](#) demonstrates the city's leadership of delivering services that protect the environment, and prioritize social responsibility. The City of Toronto's Material E.S.G. Factors include:

- Climate Change
- Resilience
- Human Rights
- Public Health and Essential Services
- Social Inclusion
- Social Empowerment and Advancement
- Economic Inclusion
- Responsible Governance Practices
- Financial Governance
- Conduct and Trust
- Risk Management
- Cyber Security and Privacy
- Inclusion and Diversity
- Health and well-being
- Talent Attraction
- Engagement and Retention
- Digital Enablement

At its January 24, 2022 meeting, Oshawa City Council directed the Corporate Leadership Team "to investigate reporting annually on key Environmental, Social and Governance priorities." Although Council receives reports relating to the environment, social and governance factors above, staff recommends that the areas not currently reported be considered in the development of the new Oshawa Strategic Plan.

5.6 Benchmarking and Performance Measurement

In reviewing other municipal strategic plans, it was found that most strategic plans have the following components:

- mission and values;
- defined goals/ pillars/ area of focus, objectives, and strategies/actions;
- inter-connected departmental strategies and work plans; and,
- performance measurement.

As the highest policy document governing the work of the City, it is important that the strategic plan be measurable. It is recommended that the Oshawa Strategic Plan establish key performance indicators to measure progress and to regularly track and report on the City's performance.

5.7 Options for the 2024 – 2027 Oshawa Strategic Plan

As the current Oshawa Strategic Plan timeframe is from 2020 – 2023, consideration needs to be given on either updating the current plan or creating a new plan. The Oshawa Strategic Plan is a road map for how Council and City staff deliver on community priorities through the delivery of services and programs. Below are three options for consideration.

Staff recommend Option 1 given that the majority of the strategies in the current plan have been completed or it is ongoing work; the growth and diversity of the city has significantly changed and there are new priorities; numerous departmental strategies and plans have been or are being developed and will need to be connected with the Oshawa Strategic Plan; and, performance measures have not been established or incorporated.

5.7.1 Option 1: Develop a New Strategic Plan

A new Oshawa Strategic Plan would provide new focus areas that are reflective of the community's needs as well as a road map for how it would be implemented.

Option 1 would involve developing a new Oshawa Strategic Plan, including input received by City Council, staff and the community. It would be led by external resources and would take approximately six to eight months to complete. Performance measurement would be included in the new Strategic Plan, as well as the development of a public facing dashboard for tracking and reporting on measureable accomplishments and progress for Council, staff and the community.

Furthermore, alignment to the Region's Strategic Plan and other City plans, such as but not limited to, the upcoming Customer Service Strategy and Economic Development Strategy, as well as the approved Strategic Workforce Planning: 2022 – 2025 Staff Resourcing Forecast, Corporate Information Technology Services Strategic Plan, Corporate GIS and Data Strategy, Plan 20Thirty Downtown Revitalization Action Plan, Corporate Energy Management Plan, Fire Master Plan, the Parks, Recreation, Library, Culture Needs Assessment, Neighbourhood Traffic Management Guide, etc. would be incorporated.

The City's Indigenous Relations Advisor would play a key role in engaging the Indigenous communities and the City's Diversity, Equity and Inclusion (D.E.I.) Officer would ensure that a D.E.I. lens is applied to the new Oshawa Strategic Plan.

The development of a new Strategic Plan would be done through an inclusive approach seeking feedback as outlined in Section 5.8. Since this would be a new plan, a second round of community engagement would be done to receive input on the draft plan before Council adopts the new plan.

5.7.2 Option 2: Update the Current Strategic Plan

Similar to the last term of Council, Option 2 would involve updating the 2020 – 2023 Plan through input received by City Council, staff and the community. It would take approximately four to six months to complete. However, key performance indicators would be included in the updated Strategic Plan to monitor progress. Like Option 1, comprehensive community engagement would also be implemented as outlined in Section 5.8.

5.7.3 Option 3: Status Quo

Option 3 would involve maintaining the five strategic goals and associated themes while continuing to advance the current strategies within the Oshawa Strategic Plan. However, performance measurement would be included to track progress on the various items.

5.8 Community Engagement

Given the importance of the Oshawa Strategic Plan, it is key that it reflects the needs of the community.

Should Council select either Option 1 or 2, various community members such as residents, businesses, educational institutions, and community organizations, etc. would be engaged. Similar to the approaches used for major City initiatives, staff recommend a comprehensive engagement plan including but not limited to:

- one-on-one interviews with members of Council;
- presentations to the Council Advisory Committees and the Durham Region Aboriginal Advisory Circle;
- feedback received from City staff and community partners such as the Greater Oshawa Chamber of Commerce, Lakeridge Health, Oshawa Youth Council, OSCC55+ Member Council, Friends of the Second Marsh, educational institutions, cultural organizations, social services organizations, and others;
- feedback forms received through the City's connectoshawa.ca website and paper feedback forms located at Service Oshawa; and.
- staff-hosted public consultation meeting.

The upcoming Customer Service Strategy and the Economic Development Strategy have complementary community engagement timelines; therefore, where possible and practicable, communications and feedback would be sought for all three initiatives at the same time.

In addition, similar to the last update to the Oshawa Strategic Plan, staff recommend implementing a Call for Photos campaign. Photos ranging from key points of interest, nature, landscapes and community members engaging in activities would be collected

from the public for possible use in the new Oshawa Strategic Plan and corresponding materials.

6.0 Financial Implications

Should Council select Option 1: Develop a New Strategic Plan, the financial implications would be approximately \$100,000 as external resources would be required to conduct the development of the plan and the design of a new document in addition to costs for communication materials. These costs can be funded from the Corporate Expenditures budget.

Should Council select Option 2: Update the Current Strategic Plan, the financial implications would be approximately \$30,000 to accommodate the design of a new document using external resources in addition to costs for communication materials. These costs can be funded from the Corporate Expenditures budget.

There are no financial implications should Council select Option 3: Status Quo.

7.0 Relationship to the Oshawa Strategic Plan

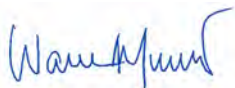
It is best practice for municipalities to create a plan that captures the strategic direction of the community and Corporation. As such, creating a new Oshawa Strategic Plan supports the goal of Accountable Leadership.



Enez Perkins, Senior Manager,
Corporate Strategic Initiatives



Ron Diskey, Commissioner,
Community and Operations Services



Warren Munro, Commissioner,
Economic and Development Services



Stephanie Sinnott, Commissioner,
Corporate and Finance Services



Tracy Adams, Chief Administrative Officer,
Office of the C.A.O.



Our Plan for Success

Oshawa Strategic Plan
2020—2023



Our Plan for Success

“We create our future each day, and our local actions affect the global community today, as well as for generations to come.”

Dr. Roberta Bondar,
Order of Canada

Thank you to the Oshawa community for their photo contributions to this document.

If this information is required in an accessible format, please contact Service Oshawa at 905-436-3311 or email service@oshawa.ca

www.oshawa.ca/osp

Purpose of the Plan

The City of Oshawa has a long committed history with strategic planning, beginning with the City's first Strategic Plan in 2005, Creating Our Tomorrow. The second Strategic Plan, Creating Our Sustainable Tomorrow, was established in 2012, through extensive consultation with the public, stakeholders and City employees. In 2015, City Council approved Our Focus, Our Future, based on a refresh of the 2012 Plan.

Our Plan for Success is Oshawa's **strategic plan** for the next **four years (2020–2023)**. It is based on a refresh of the 2015-2019 strategic plan and reflects community feedback and the current City Council's understanding of what is important to the community and the corporation.

Having a strategic plan is about envisioning our future through words and pictures, and identifying how we are going to get there. The journey is driven by innovation and commitment, the ability to think and act differently, and to change with the times. It requires us to recognize and balance the difference between “wants” and “needs” and to be visionary and long-term thinkers, making fully informed decisions with all facets of society and future generations in mind.

Our Plan for Success is the City's **highest level policy document** and is guided by the two principles of sustainability and financial stewardship.

This Plan identifies five goals that will guide decisions made by the City over the next four years. Each goal is supported by a number of strategies grouped by theme. Implementation of the Plan will require all of us to work together — City Council and employees, the public, stakeholders, City-funded and private agencies, businesses and other levels of government. Progress on this Plan will be reported on by the Departments to Council.

This Plan speaks to our collective commitment to align resources with priorities and ensure our long-term viability, vitality and resilience as a world-class city.



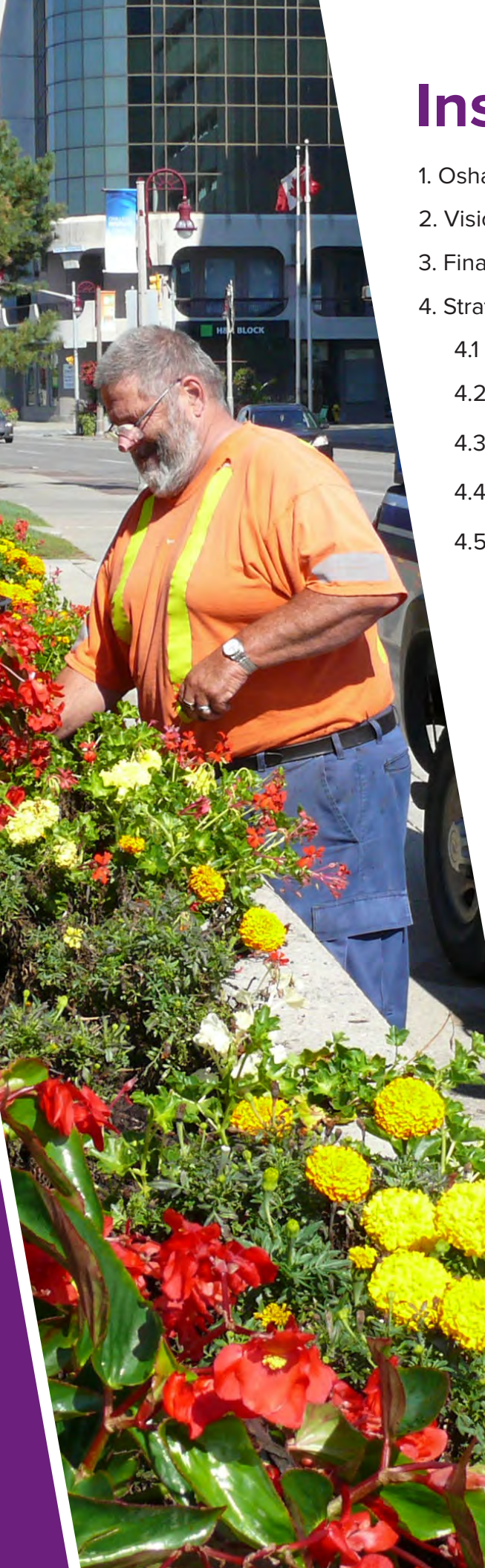
On behalf of City Council, I commit our political leadership to achieve our strategic goals over the term of Council.

Dan Carter, Mayor



On behalf of City employees, I commit to support the achievement of Council's strategic goals.

Paul Ralph, Chief Administrative Officer



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1. Oshawa Past and Present

Since the early ancestral Wendat settlements along the Harmony Creek in the 1400’s, Oshawa has prospered. The area became a fur trading post near the mouth of the Oshawa Creek in the 1750’s and by the mid-1950’s, Oshawa’s transportation infrastructure began to take shape with the development of the Port of Oshawa and the arrival of the Grand Trunk Railway. These important transportation modes gave rise to the attraction of industry and with it, jobs and people. Oshawa continued to grow both in area and population and became a strong hub for trade and commerce. Today, Oshawa is a well-managed, prosperous, diverse and growing city.

Oshawa is undergoing a profound transition and a technological renaissance that has not been experienced before. The transition from a manufacturing-based economy to a technology and knowledge-based economy has in many ways been fuelled by the growth and influence of four post-secondary institutions – Durham College, Ontario Tech University, Trent University Durham GTA and Queen’s University.

The city has excellent road, rail, water and air transportation infrastructure. From the Hamilton-Oshawa Port Authority with its own rail spur, to the Oshawa Executive Airport to Highways 401 and 407 East, goods and people can move anywhere, anytime.

A streamlined development approvals process supports investment in the community. Oshawa has experienced record years of development, new business opportunities are being created and the downtown core is being revitalized where restaurants, cafes and entertainment venues have become a focal point.

Residents benefit from urban and rural living options, best-in-class recreation facilities, a strong community volunteer base, a growing and vibrant arts and culture scene, rich heritage and natural open spaces.



2. Vision and Mission

As the City's highest level policy document, Our Plan for Success provides a roadmap for the term of Council.

Community Vision

Oshawa — a prosperous, collaborative, vibrant, inclusive and green city where people and businesses are proud to live, work, learn and play.

Corporate Mission

Dedicated to serving our community

3. Financial Stewardship

Oshawa is operating within the financial reality of global economies, increasing diversity, changing demographics, ongoing infrastructure maintenance, the need for new infrastructure to keep up with growth pressures, and an increasing demand for services, transparency and accountability.

The City currently has high standards of fiscal responsibility and strives to remain affordable in the face of competing demands, requiring the City to be visionary, innovative and think long-term. To this end, the City will be updating its Financial Strategy. This Strategy will address infrastructure investment, reserve funds, debt management, revenue sources and operating costs. It will help to manage costs, save for the future, build partnerships and ensure responsible taxation. The Financial Strategy will provide sound, proactive and financial stewardship within the context of continuous improvement and ensures the long-term financial health of the City of Oshawa.

The Financial Strategy will allow available resources to be aligned with the City's five strategic goals via Department business plans and the annual budget process. This will ensure we are all moving in the same direction.

The guiding principle of financial stewardship requires the City to:

- Be proactive and innovative in providing cost effective core programs, services and facilities responsive to community needs while living within our means
- Focus attention on critical areas
- Make informed decisions that support sustainability
- Ensure responsible taxation
- Ensure a sound and sustainable financial future





4. Strategic Goals

The City is committed to five inter-related strategic goals with associated themes, which reflect the components of the guiding principle of sustainability.¹ Using sustainability as our lens, the interdependence — the inseparability — of our economic, leadership, social, cultural and environmental goals become clearer and a more collaborative, integrated approach to problem-solving and decision-making results.

Themes

- Financial Strategy
 - Build and Further Diversify Our Economy
 - Wise Land Use
 - Responsible Taxation
 - Safe and Reliable Infrastructure
- Deliberate Community Engagement
 - Our Corporate Culture Demands Excellence and Respect
 - Develop and Leverage Relationships
- Enrich Our Community Through Diversity
 - An Active, Healthy and Safe Community
- Enrich Our Community Through Culture
- Proactive Environmental Management and Combat Climate Change
 - Cleaner Air, Land and Water
 - Resilient Local Food System
 - Less Waste Generation

¹ Sustainability is defined as “meeting the needs of the present without compromising the ability of future generations to meet their own needs.” (Brundtland Commission, 1987)



4.1 Economic Prosperity & Financial Stewardship

Ensure economic growth and a sound financial future

Oshawa is proactive about economic growth and has a diversified economy in the manufacturing, knowledge, health and technology sectors. The expansion of post-secondary education continues to attract new investment. A highly skilled labour force supports the city’s ongoing success. Transportation assets include a full-service airport, rail, deep water port and multiple, direct highway access. A variety of housing options attract first-time homebuyers and established families. Well planned developments protect our agricultural lands and green/open space. A growing cultural identity, the rebirth of the downtown and the waterfront are creating places of pride, people and prosperity.

Proactive and responsible financial management and sound investments provide and maintain City facilities with effective and efficient core programs and services. The reality of a global economy, increasing costs and limited financial resources remind us of the need to live within our means, and recognize the difference between wants and needs.

The achievement of this goal will be measured by our success in attaining the following strategies grouped under five themes.

Theme	Strategies
Financial Strategy	<div>1. Develop, implement and maintain a proactive and sustainable Council-endorsed Financial Strategy</div>
Build and Further Diversify Our Economy	<div><div>1. Enhance the potential for job growth by leveraging Oshawa’s key economic strengths and assets</div><div>2. Ensure flexible and timely approvals to advance sound and sustainable development opportunities</div><div>3. Develop and implement an updated Economic Development Strategy</div><div>4. Proactively pursue commercial and industrial growth to create investment and job development, and reduce reliance on residential assessment</div><div>5. Actively support the growth of the city’s post-secondary educational institutions and knowledge-based industries</div><div>6. Develop and implement a renewed downtown revitalization plan</div><div>7. Emphasize Oshawa’s deep water port as a key infrastructure asset and work with the Hamilton/Oshawa Port Authority to develop a mixed use Port located primarily on the East Wharf that is compatible with our community</div><div>8. Develop and implement the Oshawa Executive Airport Business Plan</div><div>9. Actively support the growth of the healthcare sector, including a new hospital in north Oshawa</div><div>10. Develop and implement an action plan to revitalize traditional neighbourhoods to support a one-city approach and renewal that regains opportunities for multimodal transportation, diverse infrastructure and amenities</div><div>11. Advance strategic initiatives for economic recovery as a result of the impacts of the COVID-19 pandemic</div></div>

Theme	Strategies
Wise Land Use	<div><div>1. Create mixed-use, transit-supportive, multimodal, economically diverse, attractive, safe and healthy neighbourhoods</div><div>2. Identify housing needs and facilitate proposals that satisfy gaps in the city’s housing market</div><div>3. Maintain and protect viable agricultural and sensitive lands, and rural communities outside the urban area boundary</div><div>4. Ensure the City Official Plan is current and up-to-date</div><div>5. Continue to improve and protect the Lake Ontario waterfront as an important community asset by implementing such measures as investigating and implementing recreational/parkland options for the newly named Ed Broadbent Waterfront Park, including a Boat Launch</div><div>6. Work effectively with all levels of government to fund and support effective protection of Lake Ontario waterfront lands</div></div>
Responsible Taxation	<div><div>1. Ensure responsible, fair and affordable taxation recognizing the connection between wants, needs, priorities and means</div><div>2. Ensure a transparent annual budget process that promotes public engagement and literacy of municipal taxation and budgeting</div><div>3. Ensure quality core programs and services that are responsive to community needs</div><div>4. Proactively apply for public sector funding and pursue private sector partnerships</div><div>5. Pursue opportunities to maximize revenue options and reduce costs</div></div>
Safe and Reliable Infrastructure	<div><div>1. Proactively work with other levels of government to advocate for and address key infrastructure needs and renewal</div><div>2. Develop and implement an Integrated Transportation Master Plan and continue to advocate for and support the GO extension to Bowmanville along the CP Rail line through central Oshawa</div><div>3. Strategically manage and sufficiently fund the City’s present and future assets (roads, buildings, parks, open space and equipment) through the Asset Management Planning process</div><div>4. Proactively address the infrastructure fiscal deficit</div><div>5. Continue to develop and implement the Council approved city-wide broadband strategy in partnership with community stakeholders that will capitalize on existing infrastructure, attract and grow the creative economy</div></div>



4.2 Accountable Leadership

Ensure respect, responsiveness and transparency

The pursuit of excellence in everything we do, is important to City Council and employees, the public and stakeholders. The City has a tradition of engagement, regularly sharing information and consulting with the community on projects. The leadership recognizes the importance of developing and leveraging relationships with all levels of government and community stakeholders, and continues to streamline operations, manage risks and maintain professionally trained employees within a culture of continuous improvement.

The use of best practices, benchmarking and performance measurement informs decisions. Service Oshawa, the City’s customer service centre, provides a single point of contact for many City services. A City Council Code of Conduct and employee core values (ACT - Authenticity, Courage and Trust) contribute to collaborative, integrated and visionary decision-making to help ensure the City’s long-term viability, vitality and resilience.

The achievement of this goal will be measured by our success in attaining the following strategies grouped under three themes.

Theme	Strategies
Deliberate Community Engagement	<ol style="list-style-type: none">1. Enable public involvement in decision-making, when appropriate2. Seek regular feedback from customers about City services and programs via surveys, online input, public meetings and/or social media3. Celebrate and communicate good news stories of Oshawa4. Inform and communicate with the community regarding the purpose of City by-laws, which address life safety, protect homeowner and business investments, and contribute to an enviable quality of life5. Take every opportunity to inform the public how Oshawa’s public service supports our community on a daily basis through a commitment to core values, good governance and outstanding service
Our Corporate Culture Demands Excellence and Respect	<ol style="list-style-type: none">1. Ensure strong leadership by investing in the necessary elements to create an environment of excellence and become an employer of choice that attracts and retains the best employees2. Understand and support our most important resource – our employees3. Clarify, be conscious of and respect City Council and employees’ roles and responsibilities, maximizing performance4. Embrace innovation in the provision of programs and services5. Assess risks and learn from our mistakes within a context of continuous improvement
Develop and Leverage Relationships	<ol style="list-style-type: none">1. Identify and advocate for issues important to Oshawa, improving inter-governmental relations, and liaising and working with community stakeholders, public sector partners and municipal associations



4.3 Social Equity

Ensure an inclusive, healthy and safe community

Oshawa’s community benefits from best-in-class recreation, cultural and sport facilities, over 1,000 hectares of parkland and open space, a network of trails, and bike lanes and routes. These services provide safe, accessible, no or low-cost health and wellness opportunities, and an enviable quality of life for Oshawa residents. A strong sense of community encourages and supports an active volunteer base of all ages.

The City is committed to embracing the diversity of Oshawa’s population and working to create an inclusive and welcoming community for all. The City continues to work with service providers and other levels of government to address equity and poverty-reduction initiatives, including the provision of safe and affordable housing. The Plan sets out a vision to embrace the diversity of the population who live, work, learn and play in Oshawa and is a commitment to create an inclusive and welcoming community.

The achievement of this goal will be measured by our success in attaining the following strategies grouped under two themes.

Theme	Strategies
Enrich our Community through Diversity	<ol style="list-style-type: none">1. Continue to develop and implement corporate and community plans that embrace diversity and strengthen our corporation and community, such as the Diversity and Inclusion Plan, the Age-Friendly Strategy and the Accessibility Plan2. Evolve inclusive City programs, services and facilities to further respond to the growing needs of a diverse population3. Continue to strive to be a barrier-free community4. Continue to engage citizens, residents and stakeholders5. Strengthen, expand and recognize the volunteer sector
An Active, Healthy and Safe Community	<ol style="list-style-type: none">1. Advance quality and affordable recreation opportunities to ensure significant and active use of public spaces, both indoor and outdoor2. Provide a safe, reliable and connected active transportation network, which supports transit, cycling and walking via the implementation of the Active Transportation Master Plan3. Identify and develop Oshawa’s sport tourism opportunities4. Ensure emergency plans are up-to-date and tested on a regular basis5. Develop, fund and implement the Fire Master Plan and Community Risk Assessment and its recommendations6. Continue to support safe, shared use of roadways, trails, and other transportation systems and effectively focus on accessibility, safety and speed reduction by undertaking such matters as updating and implementing the Neighbourhood Traffic Management Guide7. Partner with local, regional, provincial and federal agencies and other community stakeholders to address social issues including the current issues associated with addiction, mental health and unsheltered and sheltered residents in our community8. Continue to help address economic disparity and poverty in our community and measure our actions, investments and report annually, at a minimum, to Council9. Partner with the Region and other municipalities to develop a Community Safety and Well-being Plan and implement relevant strategies10. Partner with local, regional, provincial and federal agencies and other community stakeholders to address the current lack of affordable housing crisis in our community



4.4 Cultural Vitality

Support arts, culture and heritage that engage and inspire

Oshawa has a rich history and is a vibrant community of diverse people and meaningful places. Arts, culture and heritage enriches our lives, fosters wellbeing, creates meaningful connections, innovates and stimulates the economy, and inspires residents and visitors. With a wealth of individual artists, musicians, performing artists and creative entrepreneurs living in the city, this dynamic creative community contributes to Oshawa’s identity.

Oshawa has a host of dynamic cultural organizations and groups from long-standing organizations to emerging grassroots community groups. Museums, heritage sites, art galleries, hubs, public art installations and award-winning festivals and community events provide many opportunities for the community to engage with culture, create community bonds and strengthen relationships. These assets continue to attract visitors and investment, improve the City’s image and promote community and social cohesion.

The achievement of this goal will be measured by our success in attaining the following strategies grouped under one theme.

Theme	Strategies
Enrich Our Community Through Culture	<div>1. Work with the community to implement Culture Counts, the Arts, Culture and Heritage Plan<ul style="list-style-type: none">• Broaden and evolve the City’s role in arts, culture and heritage• Grow culture-led economic development• Increase and strengthen communication within and about the arts, culture and heritage sector• Build a strong, vital and connected arts, culture and heritage sector• Create vibrant places and spaces• Provide access and promote inclusion in Oshawa’s cultural life</div> <div>2. Protect and celebrate our community’s heritage resources</div> <div>3. Work with the community including, but not limited to, the Oshawa Historical Society to construct a new community-based museum as a legacy project for the City’s 100th Anniversary in 2024</div> <div>4. Protect and encourage our community’s art and culture sector</div> <div>5. Celebrate and support Oshawa youth programs, sports and athletic activities throughout the City</div>



4.5 Environmental Responsibility

Protect, conserve and promote the environment

Oshawa is fortunate to have a rich natural environment including portions of the Oak Ridges Moraine and Lake Ontario shoreline, as well as wildlife corridors, attractive ravines, woodlots, creeks and significant wetlands. The City is a leader in environmental management and is taking steps to combat climate change through corporate and community greenhouse gas reduction plans, and participating with other levels of government on various climate mitigation and adaptation initiatives.

Residents have a strong environmental ethic and have a right to clean air, clean water and safe food. We understand the direct relationship between the actions we take, the impact that they have on the environment, and the importance of working with others for the success and health of current and future generations. Through hard work and dedication, the city has gained provincial and international recognition as a green and beautiful community.

The achievement of this goal will be measured by our success in attaining the following strategies grouped under four themes.

Theme	Strategies
Proactive Environmental Management and Combat Climate Change	<ol style="list-style-type: none">1. Identify, connect and protect natural heritage features, areas and habitats including the city’s urban forest canopy2. Identify, evaluate and implement adaptation measures to strengthen the city’s resilience to a changing climate, invasive species and other stressors3. Implement corporate and community plans, targets and benchmarking aligned with federally and internationally recognized targets to reduce greenhouse gas emissions and energy use4. Ensure City policies and practices, including stormwater management, respect and enhance the natural environment5. Educate the public about the value and importance of all aspects of environmental responsibility
Cleaner Air, Land and Water	<ol style="list-style-type: none">1. Encourage and implement actions to continue to improve water quality and water aquifers2. Promote the remediation of contaminated land and brownfield developments
Resilient Local Food System	<ol style="list-style-type: none">1. Promote and encourage local and urban agriculture, including backyard and community gardening and commercial farming operations
Less Waste Generation	<ol style="list-style-type: none">1. Develop and implement waste management strategies to reduce or avoid waste generation and increase waste diversion rates



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Status Update

Economic Prosperity and Financial Stewardship

Theme/Strategies	Status	Lead Dept.
Financial Strategy		
1. Develop, implement and maintain a proactive and sustainable Council-endorsed Financial Strategy	<ul style="list-style-type: none"> Ongoing, update underway 	CF
Build and Further Diversify Our Economy		
1. Enhance the potential for job growth by leveraging Oshawa's key economic strengths and assets	<ul style="list-style-type: none"> Council approved the Terms of Reference for a new Economic Development Strategy (ED-22-210) 	ED
2. Ensure flexible and timely approvals to advance sound and sustainable development opportunities	<ul style="list-style-type: none"> Council approved three new positions in Engineering Services (ED-23-60) 	ED
3. Develop and implement an updated Economic Development Strategy	<ul style="list-style-type: none"> Council approved the Terms of Reference for a new Economic Development Strategy (ED-22-210) 	ED
4. Proactively pursue commercial and industrial growth to create investment and job development, and reduce reliance on residential assessment	<ul style="list-style-type: none"> Council approved the Terms of Reference for a new Economic Development Strategy (ED-22-210) 	ED
5. Actively support the growth of the City's post-secondary educational institutions and knowledge-based industries.	<ul style="list-style-type: none"> Council approved the TeachingCity Initiative which has engaged 1,711 students, through over 100 projects since 2017 (DS-21-203) Council approved a land transfer to Trent University in exchange for the establishment of the City of Oshawa Student Bursaries Endowment Fund (DS-20-61) Council approved a grant to Trent University Durham GTA for the creation of a new Downtown Oshawa faculty at 11 Simcoe Street North (CF-23-40) Council approved a Trent University Durham GTA Fitness membership agreement (CS-21-95) 	CF ED ED/CF CO

Lead Department Note:

CF means Corporate and Finance Services
CO means Community and Operations Services
ED means Economic and Development Services

OCAO means Office of the Chief Administrative Officer
SF means Safety and Facilities Services

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Theme/Strategies	Status	Lead Dept.
6. Develop and implement a renewed downtown revitalization plan	<ul style="list-style-type: none"> Council approved the Plan 20Thirty Downtown Oshawa Revitalization Action Plan (DS-22-144) Council approved King Street Phase 3 and 4 Streetscape Improvement in the 2021 Capital Budget Council approved the Downtown Streetscape seasonal décor (CNCL-21-77; CS-21-115; CS-21-122) Council approved the Plan 20Thirty Downtown Revitalization Action Plan (DS-22-144) Council approved a new and refreshed Downtown Oshawa Visual Brand Identity to support Plan 20Thirty (DS-22-152) 	ED ED CO/ED ED ED
7. Emphasize Oshawa's deep water port as a key infrastructure asset and work with the Hamilton/Oshawa Port Authority to develop a mixed use Port located primarily on the East Wharf that is compatible with our community	<ul style="list-style-type: none"> Council approved various agreements with the Hamilton Oshawa Port Authority (H.O.P.A.) to resolve a number of matters (DS-22-189) Council approved a Cooperation and Communication Strategy with the H.O.P.A. (DS-22-189) 	ED ED
8. Develop and implement the Oshawa Executive Airport Business Plan	<ul style="list-style-type: none"> Council approved the 2021 – 2022 Oshawa Executive Airport Action Plan (DS-21-44, DS-21-137) 	SF
9. Actively support the growth of the healthcare sector, including a new hospital in north Oshawa	<ul style="list-style-type: none"> Council approved a compelling bid to host Durham's new acute-care hospital in North Oshawa demonstrating ideal locates and strong partnerships with post-secondary and existing healthcare partners that build on Oshawa's growing knowledge-based and healthcare strengths. (DS-19-150 and CNCL-21-84) 	OCAO/ED

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Theme/Strategies	Status	Lead Dept.
10. Develop and implement an action plan to revitalize traditional neighbourhoods to support a one-city approach and renewal that regains opportunities for multimodal transportation, diverse infrastructure and amenities	<ul style="list-style-type: none"> Council approved the Terms of Reference for an Integrated Major Transit Station Area Study to Develop a Land Use and Transportation Plan and Environmental Study Report for the Central Oshawa Major Transit Station Area (DS-21-162 and ED-23-47) 	ED
11. Advance strategic initiatives for economic recovery as a result of the impacts of the COVID-19 pandemic	<ul style="list-style-type: none"> Council approved the Terms of Reference for a new Economic Development Strategy (ED-22-210) Staff redeployed resources to comply with COVID-19 regulations while ensuring delivery of services without disruptions. Staff applied for and continue to research all potential grant opportunities related to the pandemic recovery. 	ED All CF
Wise Land Use		
1. Create mixed-use, transit-supportive, multimodal, economically diverse, attractive, safe and healthy neighbourhoods	<ul style="list-style-type: none"> Council approved comments on Envision Durham, the Municipal Comprehensive Review process that resulted in a new Regional Official Plan (DS-19-77, DS-19-121, DS-19-142, DS-19-214, DS-19-233, DS-20-46, DS-20-149, DS-21-20, DS-21-118, DS-21-163, DS-22-76, ED-23-14, ED-23-46) Council considered the future development of a new recreation facility in northwest Oshawa (CS-21-66, CO-23-33, CNCL-23-63) Staff continue to streamline approvals and process for business license renewals in collaboration with Fire Services and Region of Durham Health Services. 	ED SF/CO SF
2. Identify housing needs and facilitate proposals that satisfy gaps in the city's housing market	<ul style="list-style-type: none"> Council considers the Housing Monitoring Reports on annual basis (INFO-23-39) 	ED

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Theme/Strategies	Status	Lead Dept.
3. Maintain and protect viable agricultural and sensitive lands, and rural communities outside the urban area boundary	<ul style="list-style-type: none"> Council approved comments on Envision Durham, the Municipal Comprehensive Review process that included Settlement Boundary expansions (ED-23-14) 	ED
4. Ensure the City Official Plan is current and up-to-date	<ul style="list-style-type: none"> Council approved annual technical amendments to ensure the Official Plan is up-to-date (ED-23-110) 	ED
5. Continue to improve and protect the Lake Ontario waterfront as an important community asset by implementing such measures as investigating and implementing recreational/parkland options for the newly named Ed Broadbent Waterfront Park, including a Boat Launch	<ul style="list-style-type: none"> Council approved the Ed Broadbent Waterfront Park which opened in spring 2023 for community use and special events (CS-21-04, CS-21-45, CS-21-92, CNCL 21-47) Council approved Gold Point Wildlife Reserve in the 2022 Capital Budget Council approved the acquisition of certain lands including the McLaughlin Bay Wildlife Reserve (CNCL-23-22) 	CO/SF CO ED
6. Work effectively with all levels of government to fund and support effective protection of Lake Ontario waterfront lands	<ul style="list-style-type: none"> Staff reviewed and commented on the Lake Ontario Shoreline Hazard Management Plan prepared by the Central Lake Ontario Conservation Authority 	ED
Responsible Taxation		
1. Ensure responsible, fair and affordable taxation recognizing the connection between wants, needs, priorities and means	<ul style="list-style-type: none"> Staff conduct continuous improvement reviews to ensure a lean budget Council adopted the Community Benefit Charge Strategy (CF-23-02) Council adopted the 2021 Development Charges Update Study and By-law (FIN-21-106) 	CF CF CF
2. Ensure a transparent annual budget process that promotes public engagement and literacy of municipal taxation and budgeting	<ul style="list-style-type: none"> Staff used various tools to educate the public on the budget process and to seek their input (FIN-22-42) 	CF/OCAO

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Theme/Strategies	Status	Lead Dept.
	<ul style="list-style-type: none"> Council approved an increase to the cost recovery Municipal Law Enforcement and Licensing Services enforcement activities (SF-23-09). 	SF
Safe and Reliable Infrastructure		
1. Proactively work with other levels of government to advocate for and address key infrastructure needs and renewal	<ul style="list-style-type: none"> From 2019-2022, 54 grant applications were submitted to various agencies and different levels of government. Of the 54 applications, 33 were successful with 2 still pending decision. The amount of grant funding generated through the 33 applications is approximately \$16 million. 	CF
2. Develop and implement an Integrated Transportation Master Plan and continue to advocate for and support the GO extension to Bowmanville along the CP Rail line through central Oshawa	<ul style="list-style-type: none"> Council approved the Terms of Reference for an Integrated Major Transit Station Area Study to Develop a Land Use and Transportation Plan and Environmental Study Report for the Central Oshawa Major Transit Station Area (DS-21-162 and ED-23-47) Staff scheduled PIC No.2 on the Integrated Major Transit Station Area Study for June 28, 2023 	ED ED
3. Strategically manage and sufficiently fund the City's present and future assets (roads, buildings, parks, open space and equipment) through the Asset Management Planning process	<ul style="list-style-type: none"> Staff continue to develop the Asset Management Plan. Phase 1 has been completed for the core assets, Phase 2 for all other assets is due in 2024. Council approved two seasonal natural ice rinks at Delpark Homes Centre and Stone Street Park. (CS-22-56, CS-22-68) Council approved the Civic Dome Allocation Policy. (CS-22-66) Council approved the updated Field and Outdoor Court Allocation Policy. (CS-22-67). Council approved the updated Ice Allocation Policy. (CO-23-10). 	CF CO CO CO CO

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	<ul style="list-style-type: none"> Council approved a five-year agreement with Scouts Canada for Camp Samac Outdoor Pool. (CS-22-81). Council approved the advancement of the redevelopment of Rotary Park and Pool (CS-20-41, CS-20-23, CS-21-73, and CS-21-94). 	CO CO/SF
4. Proactively address the infrastructure fiscal deficit	<ul style="list-style-type: none"> Staff will advance in the Asset Management Plan 	CF
5. Continue to develop and implement the Council approved city-wide broadband strategy in partnership with community stakeholders that will capitalize on existing infrastructure, attract and grow the creative economy	<ul style="list-style-type: none"> Council considered the timing of the High Speed Internet to underserved communities and farm areas north of Highway 407 (ED-22-204) 	ED

Accountable Leadership

Theme/Strategies	Status	Lead Dept.
Deliberate Community Engagement		
1. Enable public involvement in decision-making, when appropriate	<ul style="list-style-type: none"> Council approved a modernization of some key bylaws through consultation with public and private stakeholders that resulted in multiple enhancements to by-laws (CNCL-20-123). Introduced electronic participation for delegations at Council and Standing Committee Meetings (CNCL-20-85) Implemented the 2022 Municipal and School Board Elections Staff continue to deliver community engagement opportunities, including electronic participation, and promote opportunities through strategic communications plans 	SF OCAO OCAO All

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	<ul style="list-style-type: none"> Staff continue to communicate with the community and partners for opportunities for public involvement in decision-making such as Metrolinx Open Houses, H.O.P.A. Annual General Meeting, Simcoe Street Visioning Study Pop-Ups and Planning Act Public Meetings. Staff continue to liaise with Council Advisory Committees to advance opportunities for the City of Oshawa. Staff hosted community consultations to advance and complete the Parks, Recreation, Library and Culture (P.R.L.C.) Facility Needs Assessment Update (CO-23-33). Staff hosted fire safety public education programs such as Coffee with Crews, Alarm for Life. 	<p>All</p> <p>All</p> <p>CO</p> <p>SF</p>
2. Seek regular feedback from customers about City services and programs via surveys, online input, public meetings and/or social media	<ul style="list-style-type: none"> Staff deliver approximately 15 community engagement opportunities annually and promote opportunities through strategic communications plans. Staff collect recreation program surveys at the conclusion of programs. Staff host bi-annual meetings with affiliated minor ice users. 	<p>OCAO</p> <p>CO</p> <p>CO</p>
3. Celebrate and communicate good news stories of Oshawa	<ul style="list-style-type: none"> Staff feature good news stories of Oshawa on the City's dedicated "Our Oshawa webpage" Staff share good news stories from and about community partners on the City's social media accounts using #OurOshawa Staff participate in a number of community events by providing education to the public and increasing awareness. 	<p>OCAO</p> <p>OCAO</p> <p>All</p>

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4. Inform and communicate with the community regarding the purpose of City by-laws, which address life safety, protect homeowner and business investments, and contribute to an enviable quality of life	<ul style="list-style-type: none"> • Council approved a satellite M.L.E.L.S. office at the Oshawa Executive Airport to reduce response time and decrease unnecessary travel for staff working in the City's rapidly expanding north end (CORP-21-43) • Council approved new M.L.E.L.S. officer patrol zones to improve efficiency and increase knowledge of community specific issues (CORP-21-43) • Staff developed communication plans to educate and inform the community of various City by-laws. • Council approved a new licence structure which introduced two (2) classes of rental properties, and established a two (2) year licence in order to improve customer experience (SF-23-18) • Council approved a Vacant Buildings and Property Standards By-law 1-2002 (SF-23-17) 	<p>SF</p> <p>SF</p> <p>OCAO/SF</p> <p>SF</p> <p>SF</p>
5. Take every opportunity to inform the public how Oshawa's public service supports our community on a daily basis through a commitment to core values, good governance and outstanding service	<ul style="list-style-type: none"> • Staff advance internal/external communications to promote and celebrate: <ul style="list-style-type: none"> – Local Government Week – National Public Works Week – Crossing Guard Appreciation Day – Building Safety Month – Parks and Recreation Month. 	All
Our Corporate Culture Demands Excellence and Respect		
1. Ensure strong leadership by investing in the necessary elements to create an environment	<ul style="list-style-type: none"> • Council adopted the Strategic Workforce Planning: 2022 – 2025 Staff Resourcing Forecast (CNCL-21-92) 	All

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of excellence and become an employer of choice that attracts and retains the best employees	<ul style="list-style-type: none"> • Council approved the 2020 Fire Master Plan and Community Risk Assessment and in spring 2023 the Fire Services Training Tower for emergency exercises was built. (CNCL-20-189) • Staff advance continuous improvements as per the Council approved Continuous Improvement Framework, using Lean Methodologies and other process improvement exercises. • Staff advance leadership development and succession planning through programs such as ACTivate, Emerging Leaders and the provision of a variety of training, development and coaching opportunities. 	<p>All</p> <p>All</p> <p>All</p>
2. Understand and support our most important resource – our employees	<ul style="list-style-type: none"> • Staff continue to manage internal employee communications and provide a robust platform to share good news regarding our employees and the City • Staff engage with employees through the facilitation of Town Halls, regular employee communication, the use of employee engagement tools (mini surveys) and regular meetings with the unions. 	<p>CF/OCAO</p> <p>CF/OCAO</p>
3. Clarify, be conscious of and respect City Council and employees' roles and responsibilities, maximizing performance	<ul style="list-style-type: none"> • Council approved the Implementation of the Information and Records Management Strategic Plan (CORP-19-91), the associated policies (CORP-21-26) and the Records Retention By-law and Schedule (CORP-21-14). • Staff provide training, development and advancement opportunities. Providing a competitive benefits package and a focus on wellness initiatives. 	<p>OCAO</p> <p>CF</p>

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	<ul style="list-style-type: none"> Staff develop, implement and maintain corporate policies that clarify roles and responsibilities of employees and promoting and maintaining the ACTivate performance support program. 	CF
4. Embrace innovation in the provision of programs and services	<ul style="list-style-type: none"> Council approved a Corporate Information Technology Strategic Plan to provide a framework to modernize services using technology and data (CORP-20-17). Council approved a Corporate GIS and Data Strategy with a 5 year implementation plan to strengthen and expand the use of GIS based services to residents (CF-23-08). CityView is a software suite used to manage property information, permits and inspections, planning, code enforcement, licensing, cemetery management and service requests. Implementation targeted for the end of 2023. Staff advanced online animal adoptions, a reformatted volunteer program in Animal Services and a formal foster program with an online application to streamline process Staff advanced Maximo, an information technology work management system to improve effective and consistent work planning, scheduling and delivery Staff advanced improvements to sidewalk inspection program through the purchase and utilization of “Boomer Buggy” resulting in operational efficiencies and improved maintenance (Funded from 2021 Operating Budget 240 000 75000) 	<p>CF</p> <p>CF</p> <p>CF</p> <p>CO</p> <p>CO</p> <p>CO</p>

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	<ul style="list-style-type: none"> Staff are investigating a Tax Portal to allow Oshawa ratepayers to access their tax information. Staff advanced a website refresh of Oshawa.ca to provide a more user-friendly platform for public engagement and ensure the City's website remains current in functionality and design (August 2022). Staff launched the free PulsePoint and PulsePoint AED mobile apps (September 2022). 	<p>CF</p> <p>OCAO</p> <p>SF</p>
5. Assess risks and learn from our mistakes within a context of continuous improvement	<ul style="list-style-type: none"> Staff refer all risk and liability matters for real estate and development matters to Durham Municipal Insurance Pool for a review from a liability perspective. Staff refer all risk and liability matters related to incidents and legal matters to Durham Municipal Insurance Pool for a review from a liability perspective. 	<p>All</p> <p>All</p>
Develop and Leverage Relationships		
1. Identify and advocate for issues important to Oshawa, improving inter- governmental relations, and liaising and working with community stakeholders, public sector partners and municipal associations	<ul style="list-style-type: none"> Council approved the Bagot Street Renaming Working Group to develop guidelines for a new name (ED-23-121) Staff will continue to collaborate with Durham Regional Police, Fire Services and Region of Durham Health Services. Staff are encouraged to be active participants in networking opportunities, working groups, and volunteer boards including those that support municipal functions such as MFOA, AMO, LAS, MPAC, etc. 	<p>ED</p> <p>SF</p> <p>All</p>

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Social Equity

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Theme/Strategies	Status	Lead Dept.
2. Strengthen, expand and recognize the volunteer sector	<ul style="list-style-type: none"> Council selected the Ukraine Canadian Congress - Durham Region Branch as the 2023 Community Legends Winner (CO-23-21) Council selected George Lysyk as the 2023 Windfields Farm Champion Award Winner (CO-23-22) Received the Bronze Youth Friendly Community designation from Play Works, a program supported by Parks and Recreation Ontario 	CO CO CO
3. Continue to strive to be a barrier-free community	<ul style="list-style-type: none"> Council holds a Special Council meeting for Diversity, Equity, Inclusion and Accessibility issues annually. Council provides \$150,000 annually through the capital budget process for Accessibility Projects. Council continues to offer the Recreation Fee Assistance Program and the Recreation Access Membership Program and launched Free Menstrual products in Recreation facilities Staff advancing park upgrades to improve safety and accessibility including accessible parks swings Accessible Parking – Update the Traffic and Parking By-law 79-99 (CS-22-03) Annual and on-going participation in the Canadian Tire Jumpstart Program. Their Opportunity and Durham Region Social Services Recreation Program Card. CS-19-49 	CO/SF CF CO SF CO CO
4. Continue to engage citizens, residents and stakeholders	<ul style="list-style-type: none"> Council approved the Community Diversity Equity and Inclusion Committee in 2019 (CS-19-86) Staff launched the Committee and sought new members in 2022. 	CF

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5. Evolve inclusive City programs, services and facilities to further respond to the growing needs of a diverse population	<ul style="list-style-type: none"> • Council approved a Cricket Pitch at Stone Street Park. (CNCL-22-01) • Additional pitches are planned at Steeplechase Park and to the south of the Operations, Maintenance and Administrative Centre for the Durham Catholic District School Board adjacent to Stone Street Park in the summer of 2023. • Council approved revisions to the City's Community Grant Program to create categories that align with the Oshawa Strategic Plan and better serve Oshawa's diverse communities (CF-22-54). • Council approved an Expanded Snow Clearing Assistance Program to include renters. (CS-20-47) • Council approved a Business Improvement Area (B.I.A.) Sidewalk Snow Clearing Program. (CS-22-63) • Council approved the installation and programming of a Garden of Human Rights in Ed Broadbent Park. CS-21-92 • Council approved the design of the Dr. Blake Parkette which integrated Jamaica's colours as a tribute to Dr. Blake's heritage and included a dedication monument and a story time circle in recognition of Dr. Blake's unique gift of storytelling. (Council Motion on February 19, 2019, Project # 17-50-0029) 	<p>CO</p> <p>CO</p> <p>CF/OCAO</p> <p>CF</p> <p>CO</p> <p>CO</p> <p>CO</p>

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An Active, Healthy and Safe Community		
1. Advance quality and affordable recreation opportunities to ensure significant and active use of public spaces, both indoor and outdoor	<ul style="list-style-type: none"> • Council approved the development of new recreation opportunities through the approvals for: <ul style="list-style-type: none"> – Rotary Park – Northwest Community Centre – New trails – Upgrades to Cordova and Deer Valley Parks – B.M.X. Bike Park – Off Leash Dog Park at Cordova Valley Park – Cricket Facilities – Dr. Blake Parkette – Pickleball Courts at Kingside and Radio Parks 	CO
	<ul style="list-style-type: none"> • Council approved the splash pad policy (CS-19-88) leading to the addition of splash pads at: <ul style="list-style-type: none"> – Lakeview Park – Cordova Valley Park – Sandy Hawley Park – Pinecrest Park 	CO
	<ul style="list-style-type: none"> • Council approved increased horticulture services in the downtown, the Garden of Human Rights at Ed Broadbent Park, Rose Valley Garden, and the gardens at Gold Point Wildlife Reserve (CS-21-71, CS-21-115, CS-21-92, Project # 50-0043 and Project # 50-0066) 	CO
	<ul style="list-style-type: none"> • Council approved winter maintenance and expanded operating hours at Lakeview Park (CS-21-106) 	CO
	<ul style="list-style-type: none"> • Council approved the installation of bicycle repair stations (CS-22-58) 	CO
	<ul style="list-style-type: none"> • Council approved the ongoing implementation of the Parks, Recreation, Library and Culture (PRLC) initiatives. (CO-23-33). 	CO

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An Active, Healthy and Safe Community		
	<ul style="list-style-type: none"> • Council approved two seasonal natural ice rinks at Delpark and Stone Street Park. (CS-22-56, CS-22-68) • Council approved a five-year agreement with Scouts Canada for Camp Samac Outdoor Pool. (CS-22-81) 	<p>CO</p> <p>CO</p>
2. Provide a safe, reliable and connected active transportation network, which supports transit, cycling and walking via the implementation of the Active Transportation Master Plan	<ul style="list-style-type: none"> • Council approved the Downtown On-street EV Charging Station collaboration project with OPUC - 8 new on-street EV charging parking spaces through Capital Project 10-0082 • Council approved Reserved Parking for Electric Vehicle Charging By-law Amendments (CS-22-61) • Council approved the use of land at Bond Street East and Simcoe Street North as temporary Parking Lot #20 (CS-22-70) • Council endorsed comments on the draft Terms of Reference to the Region of Durham's report on the Current Policy/Practice for Streetlighting on Regional Roads (CS-21-132) • Council approved trail extension projects through the Capital budget: <ul style="list-style-type: none"> – Arborwood Trail (Project #50-0016) – Harmony Creek Trail (Coldstream to Delpark) – Oshawa Creek Trail adjacent to the Airport 	<p>SF</p> <p>SF</p> <p>SF</p> <p>CO</p> <p>CO</p>

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An Active, Healthy and Safe Community		
	<ul style="list-style-type: none"> • Council approved walkway and trail projects through the Capital budget: <ul style="list-style-type: none"> – Laval Walkway (Project # 52-0046) – Erie Street Bridge and trail realignment at Gibb Street along the Oshawa Creek Trail (Project # 52-0047) – Paving granular trail from Britannia Ave W to Windfields Farm Dr. W. (Project # 50-0015) 	CO
3. Identify and develop Oshawa's sport tourism opportunities	<ul style="list-style-type: none"> • Staff support the Region of Durham Sports Tourism Office and Oshawa Tourism to attract events to the City • The Municipal Accommodation Tax is collected and used for the promotion of tourism in Oshawa in partnership with the Greater Oshawa Chamber of Commerce. The `Municipal Accommodation Tax was implemented November 1, 2022. 	CF CF
4. Ensure emergency plans are up-to-date and tested on a regular basis	<ul style="list-style-type: none"> • Staff advanced a partnership with Durham Emergency Management Operations. • Staff advanced the implementation of the Next Generation NG911 system to be in compliance with new government regulations (Capital Project 30-0099). 	SF SF/CF
5. Develop, fund and implement the Fire Master Plan and Community Risk Assessment and its recommendations	<ul style="list-style-type: none"> • Council approved the 2020 Fire Master Plan and Community Risk Assessment (CNCL-20-189). 	SF
6. Continue to support safe, shared use of roadways, trails, and other transportation systems and effectively focus on accessibility, safety and speed reduction by	<ul style="list-style-type: none"> • Council approved an update to the Neighbourhood Traffic Management Guide (CNCL-22-37). • Implement New All-way Stop Control Installation Process (CS-21-67) 	CO CO

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An Active, Healthy and Safe Community		
undertaking such matters as updating and implementing the Neighbourhood Traffic Management Guide	<ul style="list-style-type: none"> Implement New 40 km/h Pilot Project – Maximum Rate of Speed Areas – pilot includes 1 area per each of the 5 wards which includes downtown speed limit control to 40 km/h (CNCL-22-37) Expand Radar Message Board (RMB) Program – obtained funding approval through 2023 budget for the addition of 25 RMB (Project #13-0137) Oshawa's first PXO with push button/rapid flashing beacon scheduled for installation on Coldstream Drive/Harmony Creek Trail Crossing in late 2023. (Project #17500012) Further research into Automated Speed Enforcement (ASE) Program – pending Region of Durham's report 	CO CO CO CO
7. Partner with local, regional, provincial and federal agencies and other community stakeholders to address social issues including the current issues associated with addiction, mental health and unsheltered and sheltered residents in our community	<ul style="list-style-type: none"> Council approved the Community Safety, Security and Well-Being in Oshawa's Downtown Area Action Plan (CNCL-21-72). 	CF/OCAO
	<ul style="list-style-type: none"> Staff advancing by participating on the Region of Durham's Funders Table. 	
8. Continue to help address economic disparity and poverty in our community and measure our actions, investments and report annually, at a minimum, to Council	<ul style="list-style-type: none"> Council receives the annual report on actions taken to address poverty (CNCL-21-46, CNCL-22-200). 	CF
9. Partner with the Region and other municipalities to develop a Community Safety and Well-being Plan and implement relevant strategies	<ul style="list-style-type: none"> Partner with the Region and other municipalities to develop a Community Safety and Well-being Plan and implement relevant strategies 	All
10. Partner with local, regional, provincial and federal agencies and other community stakeholders to address the current lack of affordable housing crisis in our community	<ul style="list-style-type: none"> Staff monitor funding opportunities for the private sector under any Federal and Provincial affordable housing programs and report to Council as needed and annually through the Housing Monitoring Report (INFO-23-39) 	ED

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Cultural Vitality

Theme/Strategies	Status	Lead Dept.
Enrich Our Community Through Culture		
<p>1. Work with the community to implement Culture Counts, the Arts, Culture and Heritage Plan</p> <ul style="list-style-type: none"> • Broaden and evolve the City's role in arts, culture and heritage • Grow culture-led economic development • Increase and strengthen communication within and about the arts, culture and heritage sector • Build a strong, vital and connected arts, culture and heritage sector • Create vibrant places and spaces • Provide access and promote inclusion in Oshawa's cultural life 	<ul style="list-style-type: none"> • Council approved Susan Campbell as the Oshawa Culture Counts Professional Artist Winner (ED-23-102) • Council approved Diana Nadia Lawryshyn as the Oshawa Culture Emerging Artist Winner (ED-23-102) • Council approved Anushka Bhattacharjee and Arushi Bhattacharjee as the Oshawa Culture Innovation and Creation Champion Award Winner (ED-23-102) • Council approved the program to install public art on private property in the downtown (ED-23-103) • Council approved temporary public art installation in Ed Broadbent Park. • Council approved revisions to the City's Community Grant Program to create categories that align with the Oshawa Strategic Plan and better serve Oshawa's diverse communities (CF-22-54). • Advance the Arts Resource Centre Feasibility Study. 	<p>ED</p> <p>ED</p> <p>ED</p> <p>ED</p> <p>ED</p> <p>CF</p> <p>All</p>
<p>2. Protect and celebrate our community's heritage resources</p>	<ul style="list-style-type: none"> • Council approved amendments to the City's Property Standards By-law to enhance the standards related to repair and maintenance for designated heritage properties (CORP-21-55). 	<p>SF</p>
<p>3. Work with the community including, but not limited to, the Oshawa Historical Society to construct a new community-based museum as a legacy project for the City's 100th Anniversary in 2024</p>	<ul style="list-style-type: none"> • Ongoing 	<p>All</p>

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4. Protect and encourage our community's art and culture sector	<ul style="list-style-type: none"> • Council approved Susan Campbell as the Oshawa Culture Counts Professional Artist Winner (ED-23-102) • Council approved Diana Nadia Lawryshyn as the Oshawa Culture Emerging Artist Winner (ED-23-102) • Council approved Anushka Bhattacharjee and Arushi Bhattacharjee as the Oshawa Culture Innovation and Creation Champion Award Winner (ED-23-102) • Council approved the program to install public art on private property in the downtown (ED-23-103) • Council approved temporary public art installation in Ed Broadbent Park. 	ED ED ED ED ED
5. Celebrate and support Oshawa youth programs, sports and athletic activities throughout the City	<ul style="list-style-type: none"> • Ongoing 	CO

Environmental Responsibility

Theme/Strategies	Status	Lead Dept.
Proactive Environmental Management and Combat Climate Change		
1. Identify, connect and protect natural heritage features, areas and habitats including the city's urban forest canopy	<ul style="list-style-type: none"> • Council approved Gold Point Wildlife Reserve in the 2022 Capital Budget • Council approved Lakefront West Park: Conceptual Plans in 2021 (CS-21-71) • Council approved the acquisition of certain lands including the McLaughlin Bay Wildlife Reserve (CNCL-23-22) 	CO CO ED
2. Identify, evaluate and implement adaptation measures to strengthen the city's resilience to a changing climate, invasive species and other stressors	<ul style="list-style-type: none"> • Complete EAB street tree removal and replanting program, shifting attention to parks 	CO

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3. Implement corporate and community plans, targets and benchmarking aligned with federally and internationally recognized targets to reduce greenhouse gas emissions and energy use	<ul style="list-style-type: none"> • Council approved the Revised Corporate Energy Management Plan (SF-23-20) • Staff are advancing fleet de-carbonization initiatives including: <ul style="list-style-type: none"> ○ converting of 10 vehicles to propane ○ purchasing 11 Hybrid vehicles ○ proceeding with the electrification of fleet vehicles including replacement and installation of electric vehicle charging stations scheduled in 2023 	SF CO
4. Ensure City policies and practices, including stormwater management, respect and enhance the natural environment	<ul style="list-style-type: none"> • Staff advance the annual Storm Water Management Pond cleaning program 	CO
5. Educate the public about the value and importance of all aspects of environmental responsibility	<ul style="list-style-type: none"> • Provide support for community planting events including: <ul style="list-style-type: none"> – three tree planting events in partnership with LEAF resulting in over 1000 trees being planted – Gulfstream Park Pollinator Garden in partnership with St. Anne Catholic School – Oshawa Environmental Advisory Committee Tree Giveaway resulting in 260 trees being planted 	CO
Cleaner Air, Land and Water		
1. Encourage and implement actions to continue to improve water quality and water aquifers	<ul style="list-style-type: none"> • Council extended the Brownfield Renaissance Community Improvement Plan to December 31 2026 (ED-23-110) 	ED
2. Promote the remediation of contaminated land and brownfield developments	<ul style="list-style-type: none"> • Council supported Brownfields Study Grant submitted by First Avenue Investments (Oshawa) Ltd., for 144 First Avenue and 155 First Avenue (ED-23-04) 	ED
	<ul style="list-style-type: none"> • Council extended the Brownfield Renaissance Community Improvement Plan to December 31 2026 (ED-23-110) 	ED

Lead Department Note:

CF means Corporate and Finance Services
CO means Community and Operations Services
ED means Economic and Development Services

OCAO means Office of the Chief Administrative Officer
SF means Safety and Facilities Services

**Our Plan for Success | Oshawa Strategic Plan 2020 – 2023
Status Update**

Resilient Local Food System		
1. Promote and encourage local and urban agriculture, including backyard and community gardening and commercial farming operations	<ul style="list-style-type: none"> Staff provide in-kind support for five community gardens including the addition of the Field Community Garden at the Airport South Field. 	CO
	<ul style="list-style-type: none"> Staff worked with Durham Master Gardeners and the Oshawa Garden Club through an Adopt-a-Garden Program at City Hall during Covid-19 resulting in the donation of 1500 lbs of food to Feed the Need Durham (2020-2022) 	CO
Less Waste Generation		
1. Develop and implement waste management strategies to reduce or avoid waste generation and increase waste diversion rates	<ul style="list-style-type: none"> Staff implemented digital versions of the annual Waste Collection Calendar and Information Guide in keeping with cost effective, sustainable efficiencies. 	CO

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2023

Oshawa Community Trends

A review of the data, 2016 to 2021

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Introduction

The purpose of this report is to present an analysis of the key trends impacting the population and community in Oshawa.[1] Starting with updated data from the 2021 Census of the Population, the report builds from these statistical trends to provide a picture of the key demographic and economic trends in the city, with a summary of their implications and impacts. The focus is on those trends that have an impact on municipal planning, programming and service delivery.

Data and Methodology

The primary source of data for this report is Statistics Canada's Census Profile Tables for the city of Oshawa for 2016 and 2021. All data references, tables and notes are derived from these sources unless otherwise noted in the associated notations.

The purpose of this brief is to present a summary and analysis of the key demographic, social and economic trends currently impacting the population and community in Oshawa. This was achieved by applying an analysis framed by two key questions: what is happening and why does it matter?

Table 1: Project Methodology Matrix

Trend: What is happening?	Impact: Why does it matter?
Data gathered, aggregated and analyzed to assess key trends in the population, demographics, labour market and economy of the city.	The breadth and depth of the identified trends are assessed to determine their importance and/or impact on the nature of Oshawa's social, economic, or cultural landscape.
This included reviewing aggregated and cross-tabulation data from the 2016 and 2021 Census of the Population to assess key changes and trends.	The breadth of change indicates the total actual extent that a trend has shifted over time and the depth of change indicates the proportion extent that the trend has changed over time.

Overview of Primary Trends

As the city has grown and developed over the past decade, there have been many important changes that have implications for city planning, community and economic development. This report focused on those trends most important to municipal planning and service delivery. With this focus, after a comparison of the data from the 2016 and 2021 Census of the Population and associated data sources, seven primary trends have been identified in Figure 1 below.

Figure 1: Summary of Primary Trends Affecting Oshawa

Trend 1: Increasing Population and Population Density

Rapid population growth in the city, driven by in-migration and increased density in the urban and near urban core.

Trend 2: Increasing Diversity

Increased diversity rooted in the growth of the city's immigrant and racialized communities.

Trend 3: Shifting Age Profile

A dynamic population age profile that includes both a growing population of seniors, but also growth in working age adults.

Trend 4: Rising Incomes, Cost of Living, and Income Distribution

Overall increases in the incomes of residences interacting with a growing cost of living in city and region.

Trend 5: Housing Cost and Tenure

Increases in the cost of rental housing are a key issue in the city, a trend that has a growing impact on lower income residents.

Trend 6: Shift to a Technology-Driven Knowledge Economy

There has been positive growth in the knowledge economy in Oshawa, leading to a dynamic workforce.

Trend 7: The Unsheltered Population, Mental Health and Addiction Crisis

Growth in the population of unsheltered individuals with complex needs presents acute challenges for the City and community.

Trend 1: Increasing Population & Population Density

In 2022, Statistics Canada estimates that the population of the City of Oshawa is 187,813 residents.[2] This was an increase of 2.7% over 2021, and a 5-year increase of 9.9%.[3] This makes Oshawa one of the fastest growing municipalities in Durham over the past year and puts the city among the fastest growing municipalities in Ontario.[4]

Data from Statistics Canada on growth in Canadian cities [5] indicates that this growth is concentrated in the downtown area of the city (see Figure 2 for a map of this area) and the suburbs immediately surrounding this area (Figure 3 identifies this area). This pattern is reflective of urban growth across Canadian cities; a combination of intensification and sprawl.

The increase in population overall has led to a correlated increase in the number of private dwellings in the city and an increase in population density.

In 2021, Oshawa had 69,324 private dwellings (27.7% of all private dwellings in Durham) and an increase of 7% over 2016, placing it ahead of Ajax and Whitby in terms of growth over this period.

With the development of previously undeveloped lands – in the north end of the city in particular – and the intensification of development in the city's downtown area, the population density in the city has increased by 10% from 2016 to 1203.6 people per square kilometre. This is the second highest in Durham, following only Ajax.

This rapid growth has significant implications for municipal infrastructure planning, services

Chart 1: Population growth, Oshawa and surrounding municipalities

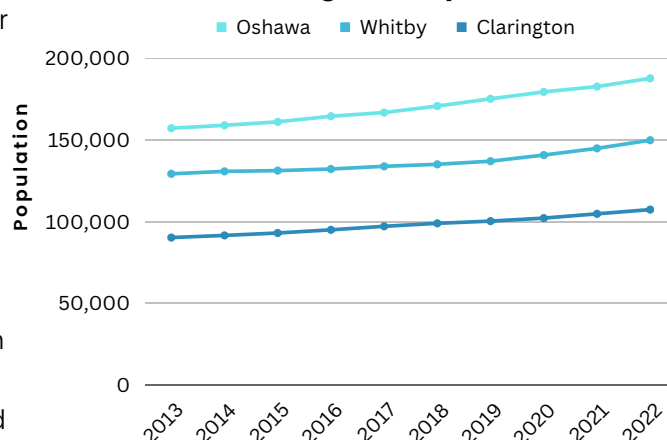


Table 1: Population Growth by Area in Oshawa, 2016 – 2021 [6]

Oshawa – city	9.9%
Oshawa – downtown area (fig. 2)	8.6%
Oshawa – near suburbs (fig. 3)	14.5%

Table 2: Private Dwellings in Oshawa

Number of Private Dwellings – 2016	64,789
Number of Private Dwellings – 2021	69,324

and development. With growth concentrated in two divergent and diverse areas of the city – a downtown more urban core and and less dense sprawling suburb – the City is faced with divergent neighbourhoods and community needs.

Figure 2: Oshawa Downtown Area [7]

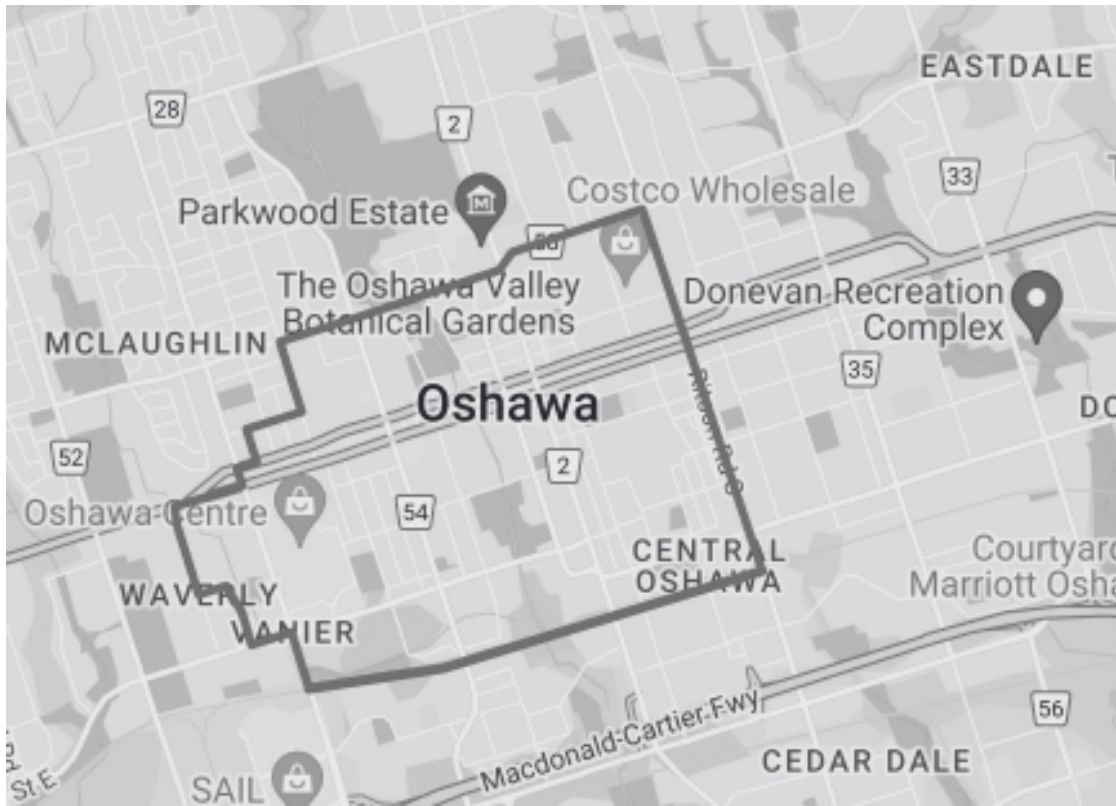


Figure 3: Oshawa Near Urban Suburbs [8]



8.6% Growth in the population in the downtown area

14.5% Growth in the population in the near urban suburbs

Trend 2: Increasing Diversity

The population in the city of Oshawa is increasingly diverse. In fact, population growth in the city is now primarily driven by growth in the population of immigrants and racialized communities moving to the city. This growing diversity is reflected in several key trends, including:

- Growth and diversification of the immigrant community, including growth in the population of new Canadians with diverse backgrounds and increases in the children of newcomers in the population overall;
- Associated growth in racialized communities;
- Associated changes in the language profile of the population, and;
- Increases in the Indigenous population in the city.



42.8% increase in the immigrant population in Oshawa from 2016 and 2021, rising to 38,520 residents – 22.1% of the population.



Between 2016 and 2021 5,455 recent immigrants settled in the City of Oshawa, accounting for 34.3% of the population growth in the city.

In addition to the growing immigrant population in the city of Oshawa, there has also been a rise in second generation Canadian residents in the city. The population of children of immigrants in the city increased to 40,095 in 2021, an increase of 17.9% from 2016.



IN 2021, 23% OF THE POPULATION IN OSHAWA WERE THE CHILDREN OF IMMIGRANTS

The nationality profile of the newcomer population in the city is also shifting, with the proportion of newcomers from Southeast Asia growing significantly, while the proportion of newcomers from historic immigrant populations from Europe are declining (Table 2 and Table 3).

With the increase in the immigrant population in Oshawa, there has been a significant change in the languages spoken by residents in the city. In 2021, 8.1% of the population in Oshawa indicated they they spoke a language other than English or French at home (Fig. 2).[9] This is a significant increase from 2016, when only 4.9% of the population primarily spoke a non-official language at home.

Table 3: Proportion of Immigrant Population in Oshawa by Place of Birth (Top 10)

Newcomer Place of Birth	2016	2021
United Kingdom	17.6%	10.4%
India	4.2%	10.2%
Philippines	4.9%	7.1%
Jamaica	6.5%	6.6%
Pakistan	3.8%	6.4%
Sri Lanka	2.9%	5.1%
China	3.2%	3.5%
Guyana	3.6%	3.4%
Trinidad & Tobago	3.4%	2.8%
Poland	4.5%	2.7%

Table 4: Growth in Immigrant Population in Oshawa by Place of Birth (Top 5)

Newcomer Place of Birth	Growth in Population 2016 – 2021
India	+ 124%
Pakistan	+ 118%
Jamaica	+ 112%
Philippines	+ 105%
Sri Lanka	+ 85%
United Kingdom	- 15%

Table 5: Percent of population who primarily speak non-official languages at home by language (Top 10)

Urdu	12.5%
Tamil	10.8%
Mandarin	6.9%
Tagalog	6.0%
Spanish	5.9%
Gujarati	4.6%
Polish	4.3%
Cantonese	3.8%
Arabic	3.4%
Bengali	3.3%

Racialized Communities

The population of racialized communities in Oshawa has also increased. The population that identifies with a racialized community as in the city was 50,280 (29% of the population) in 2021, up from 25,245 (16% of the population) in 2016, an increase of 99%.

Figure 4: Growth in the Racialized Population by Group, 2016 to 2021

South Asian +169%
Filipino +99%
Latin American +81%
Black +77%
Chinese +43%

Indigenous Community

In 2021, 5,325 residents in the city of Oshawa identified as Indigenous,[10] an increase from 4,645 residents in 2016. This growth was driven by an increase in individuals who identify as being part of a First Nation. It is important to note that the First Nations population in Oshawa is itself diverse, with individuals identifying with more than 10 specific First Nations (Figure 3).

40% OF THE INDIGENOUS POPULATION IN DURHAM RESIDE IN OSHAWA

Chart 2: Indigenous Population in Oshawa

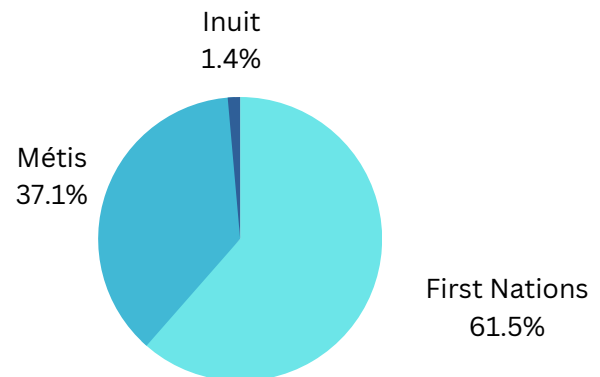


Figure 5: First Nations Represented in Oshawa

- MI'KMAQ
- OJIBWAY
- MOHAWK
- CREE
- ALGONQUIN
- BLACKFOOT
- CHEROKEE
- HURON (WENDAT)
- QALIPU - MI'KMAQ
- ANISHINAABE

Summary

These trends have all contributed to the growth of an increasingly diverse population in the city of Oshawa. From a service planning perspective, principles of diversity, equity and inclusion are fundamental to ensure that engaging, equitable, and appropriate program and service options are available to all residents. This starts practically by looking at the languages that information and services are available in, and that services are culturally inclusive. The work extends to the examination of program and service practices to ensure that systemic barriers to engagement are identified and addressed. The latter is an increasingly important factor in the civic engagement and support of the growing community of racialized residents in the city.

In addition to ensuring engagement of new Canadian's and racialized residents, the growing representation of First Nations, Métis, and Inuit residents in Oshawa highlights the continued importance of understanding and implementing the principles of Truth and Reconciliation in the practices of the City.

Trend 3: Shifting Age Profile

The population in Oshawa was slightly younger in 2021, with a median age of 39.2 years, compared to 41.2 years in 2016. This trend was driven by growth in both the population of younger adults under 35 years of age, and children under the age of 10 years. This is reflective of a growing population of young families who are moving into the city's new suburban developments.

At the same time, the proportion of the population over the age of 55 years is increasing significantly, reflective of the general ageing of the population. This is reflected in the fact that the population over the age 70 years has experienced this highest rate of growth since 2011 (Table 5).

MEDIAN AGE DECLINED IN OSHAWA TO 39.2 YEARS IN 2021, FROM 41.2 YEARS IN 2016

Table 5: Growth in Population by Age Group

Select Age Groups	Growth 2016 – 2021	Growth 2011 – 2021
0 to 9 years	14%	25%
20 to 34 years	16%	25%
55 to 69 years	8%	29%
70 + years	15%	33%

The shifting age profile in Oshawa presents some unique challenges as there is ongoing growth at opposite ends of the age spectrum with little growth in the middle. This means that populations with different needs and desires are both growing significantly in the city.

As the population of older adults and seniors increases, there will be a need to continue to develop an Age Friendly Community and ensure that there are programs, services, and infrastructure in place to support residents as they age. At the same time, as more young families emerge in the city, there will be a need to ensure that programming, services, and infrastructure are available to support families as they raise children in Oshawa.

This will present competing priorities in the planning and development processes at the City.

Trend 4: Rising Incomes, Cost of Living, and Income Distribution

The median after-tax income of households from the city of Oshawa grew to \$76,000 in 2020, an increase of 22.8% over 2015. When we look at the Oshawa Census Metropolitan Area (which includes Whitby and Clarington) we note that the average household income was \$89,000 in 2020. When compared to the median income for the city, this indicates that more than half of Oshawa households fall below this average for the Oshawa CMA.

When adjusted for the impacts of cost of living increases, the real increase in median individual income in Oshawa drops to 10.1% since 2015 and the increase in median household drops to a real increase of 11.6%.

IN 2020, THE MEDIAN AFTER-TAX INCOME FOR SINGLE WOMEN+ HOUSEHOLDS IN OSHAWA WAS \$38,000, HALF THAT OF HOUSEHOLDS OVERALL.

Despite the growth in incomes, the median income in the city was slightly lower than the 2020 calculated living wage for Durham region,[11] and the median income for Women+ was 11.5% less than the living wage. This indicates at least half of all Women+ in the city did not earn a Living Wage in 2020.

Further, there remains a gender gap in income in the city, with the median after tax income for Male+ population 20.5% higher than the Female+ population in 2020. While this represents a marked decrease in this gender gap when compared to the 42.9% difference in median income in 2015, there is some caution in interpreting this trend when we consider the possible impacts of the pandemic and related income benefits.[12]

\$76,00 Median After Tax Household Income
(OSHAWA, 2020)

\$37,024 Median After Tax Living Wage
(Individuals IN OSHAWA, 2020)

\$36,400 Median After Tax Income of Individuals
(ALL INCOME EARNERS IN OSHAWA, 2020)

\$33,200 Median After Tax Income of Women+
(WOMEN+ INCOME EARNERS IN OSHAWA, 2020)

\$40,000 Median After Tax Income of Men+
(MEN+ INCOME EARNERS IN OSHAWA, 2020)

Employment Income and Government Transfers

In 2020, 63.4% of Oshawa residents who had an income had income from employment (this is income derived exclusively from work and does not include other income, for example from pensions, investments or government transfers). This was a drop of 7% from 2015. This may be attributed to the COVID-19 pandemic, when a large percentage of residents experienced job loss due to public health and economic conditions in 2020. This reduction in employment income was coupled with a corresponding increase in income from government transfers, in-particular from transfers related directly to the COVID-19 pandemic as well as increases to existing programs (e.g. the Canada Child Benefit).

The impact of government transfers on the income of individuals and families in 2020 cannot be underestimated. The significant rise in the number of residents receiving benefits, in conjunction with increases in the benefits provided through existing programs, increased incomes for many residents, especially those who had incomes in the lower 50% of earners (e.g. Women+). These impacts are further delineated In Chart 6 and Chart 7.

Chart 6: Percent of Earners with Employment Income, 2015 v. 2020

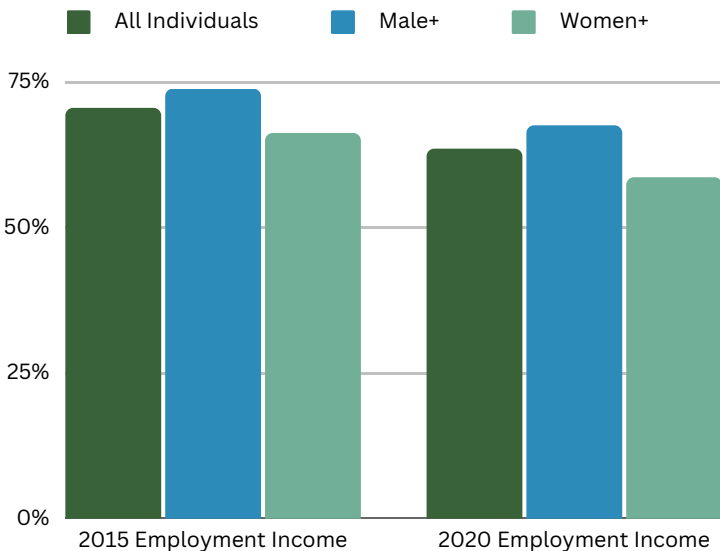
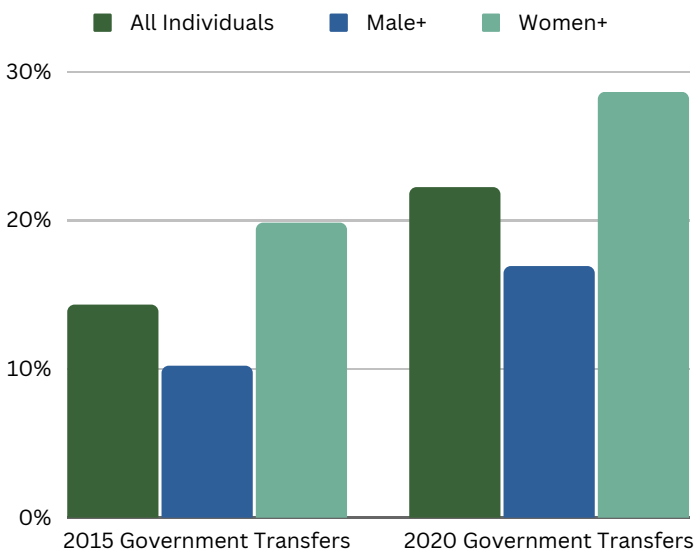


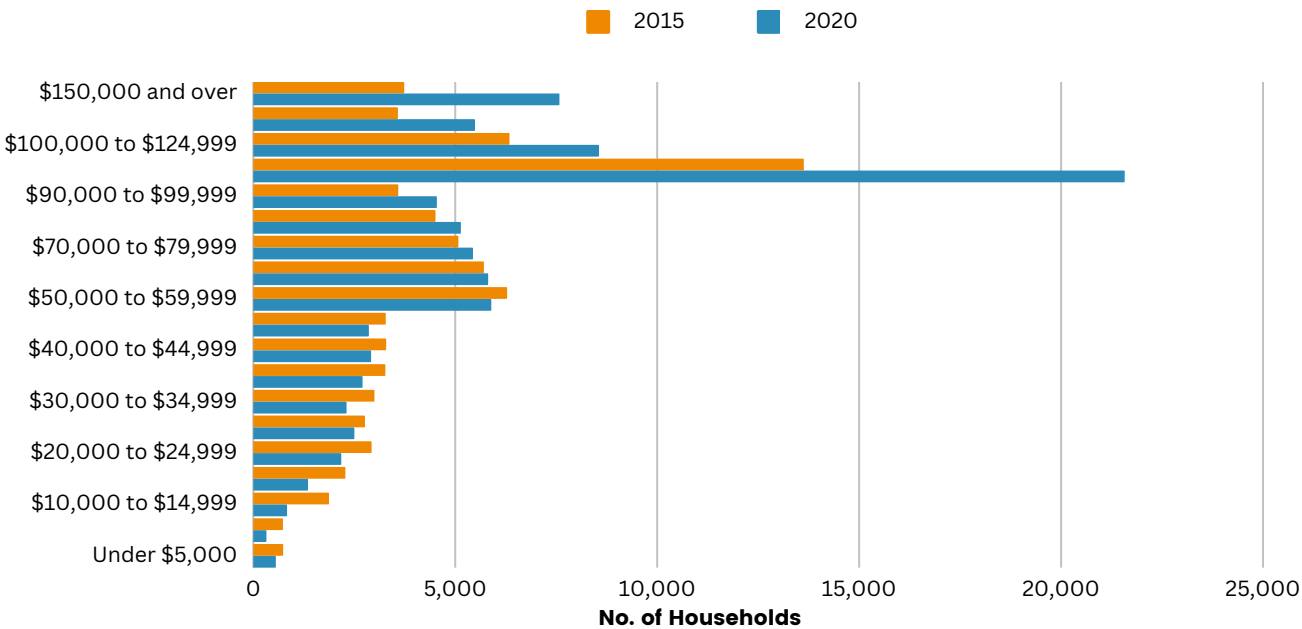
Chart 7: Percent of Earners Receiving Government Transfers, 2015 v. 2020



Income Distribution and Low Income

Overall household incomes have risen in Oshawa, with a 10.5% increase in the proportion of households with income over \$100,000 and a 15.9% decline in the proportion of households with income below \$50,000 annually.

Chart 8: Household Income Distribution in Oshawa, 2015 v. 2020



There has been a corresponding drop in the prevalence of low income, based on the Low-Income-Measure (After Tax; L.I.M.-A.T.). The overall prevalence of low-income in the City of Oshawa decreased to 10.2% in 2020, from 14.5% in 2015.

As previously noted and aligned with national trends, these declines have been largely impacted by increased government transfers in 2020. These transfers had a marked impact on working age Canadians and Canadian families with children, which is reflected in the declines in poverty among these groups.

Despite these overall declines across age groups, especially among children, the prevalence of low income among seniors in Oshawa increased slightly to 10.2% in 2020, from over 9.6% in 2015. This may reflect the fact that the income of seniors was not impacted to the same degree by government transfers in 2020 as the working age population and families. Also, this trend may be reflective of a decline in income experienced among newly retired seniors who shift from employment income to investment income, pension and savings.

The income trends in Oshawa present a dynamic picture of positive, cautious growth, with some consistent concerns of low income among some groups. On the one hand, a rise in median income demonstrates an overall positive trend of income growth for the residents of the city. This trend is further reflected in the rise of the number of households with incomes in the top brackets and corresponding decline in lower brackets. However, these trends belie the fact that at least half the population of income earners in the city have an income that is lower than the required Living Wage. This is especially true for Women+ and Women+ single parent households, who have a median income that is half that of all other households in Oshawa.

In addition, while some trends present positive development, such as the closing of the gender income gaps in the city, or the decline in poverty for most age groups, there is to be some caution in accepting these developments as further work to understand the short term impacts of pandemic related benefits and other government transfers on incomes in Oshawa is required. The growth in the population of low-income seniors also requires further research to fully understand the dynamics of poverty among this population.

Table 3: Prevalence of Low-Income in the City of Oshawa, percent of population L.I.M.-A.T.

	Total Population	Male+	Female+
Population - all ages- with Low-Income			
2015	14.5%	13.6%	15.4%
2020	10.2%	9.7%	10.7%
Population age 0 – 17 years in Low Income			
2015	20.8%	20.7%	20.8%
2020	13.3%	13.5%	13.1%
Population age 18 – 64 years in Low Income			
2015	13.8%	12.8%	14.7%
2020	9.2%	8.9%	9.5%
Population age 65 + years in Low Income			
2015	9.6%	6.9%	11.8%
2020	10.2%	7.8%	12.1%

While income security programs and policy are not the purview of the City of Oshawa, there are implications for municipal planning and policy.

First, while the data may show a population with growing incomes, the City still needs to plan for programming and supports for those individuals and families with low income, who may be more likely to take advantage of lower cost municipal programming and services. This may be increasingly true for older adults in the city who have lower and fixed incomes. Focusing on Age-Friendly Strategies that account for poverty among seniors will be key.

Second, the apparent decline in poverty, while a positive trend, needs to be analyzed with some caution. If the decline is the result of a growth in government transfers, then it needs to be understood as a temporary (in the case of pandemic related benefits) and targeted (in the case of an increase in Canada Child Benefits). This implies that not all residents with low income have been impacted equally, in both breadth and depth of benefit. In the end, levels of poverty may not have declined in the city to the extent that data from 2021 indicates, so the City needs to be cautious in how it responds to these trends and recognize that there are likely more residents than may be indicated in the data who require increased income and social service supports.

Trend 5: Housing Costs and Tenure

In 2021, 42,750 of the private households in Oshawa were owned by residents, and 23,880 were rented. From 2016 to 2021, there was a 21.1% increase in the number of households renting their primary residence in the city, while the number of owners decreased slightly (Chart 9). The growth in the number of rented households corresponds to increases in condominiums and smaller residences in the city between 2016 and 2021.

Chart 9: Households by Housing Tenure

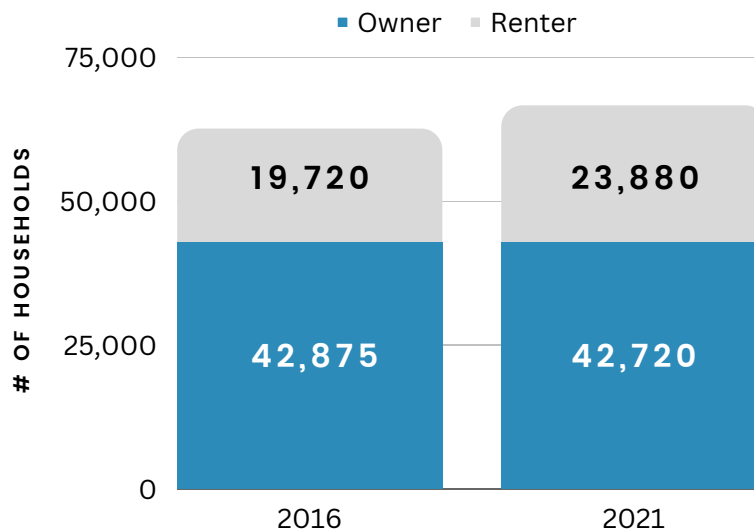


Table 4: Growth in Housing by Size of Dwelling, 2016 - 2021

Housing Size	Change in Number of Units as a proportion of all housing (2016 - 2021)
Condominiums	24.4%
Private dwellings by number of bedrooms	
No bedrooms	102.2%
1 bedroom	13.4%
2 bedrooms	7.5%
3 bedrooms	-0.1%
4 or more bedrooms	12.4%

In 2021, 27.5% of all households in Oshawa spent 30% or more of their income on housing and shelter costs, a decline from 29.7% of households in 2016. Renters are significantly more likely to be spending more than 30% of their income on housing in the city when compared to owners.

In March 2023, the average cost of a 1 bedroom rental in Oshawa was \$1,730 per month, an increase of 6.1% from March 2022 and the cost of a 2 bedroom rental was \$1,950 per month, an increase of 4.8% from the previous year. [13] This growth is consistent with rising rental costs in the city over the past several years, driven in part by very low vacancy rates that fell between 2.2% and 2.6% in 2021 and 2022. [14] Larger units have increasingly lower vacancy rates, making it harder for families to find appropriate rental housing in the city.



2.6% Vacancy - all unit types (Oct. 2022)

2.8% Vacancy Rate - 1 bedroom units

2.2% Vacancy Rate - 2 bedroom units

1.8% Vacancy Rate - 3 bedroom units

Housing presents an ongoing challenge for residents - new and existing - in the city of Oshawa. Rising costs and low vacancy rates have made the rental housing market more expensive. Despite this, there was significant growth in the number of households that rented from 2016 and 2021 in Oshawa, a trend that was aligned with the type of housing development driving growth in the city at that time. This was a positive trend, as a growing rental market, that is mixed with growing development of single family homes for owners, creates a more dynamic and stable housing market for the city. The diversity of housing types provides opportunities for more residents to find appropriate and affordable housing options.

The trends of the past few years, with vacancy rates declining and rents rising are concerning, and may impact on the positive trends noted above. The City should consider continuing to promote diverse housing development that will encourage the ongoing building of a wide range of housing options to meet the increasingly diverse needs.

Trend 6: Shift to a Technology-Driven Knowledge Economy

In general, between 2016 and 2021, the population in Oshawa became more educated, with slight declines in the proportion of the population who had a secondary school or lower level of education, and a rise in the proportion of the population with a university level education. This trend is mitigated slightly by the slight decline in the proportion of the population with a college level education, and the reduction in those with trades certificates. Overall, in 2021, Women+ were more educated than Men+ in the city, with Men+ significantly more likely to have a secondary school education or less, and less likely to have a college or university education. This is mitigated by the fact that Men+ in Oshawa are more than twice as likely to have completed a skilled trade certificate.

Table 5: Percent of population age 25 to 64 years by education completed in Oshawa, 2021

	2016	2021		
Education Completed	Total Population	Total Population	Men+	Women+
No Secondary Diploma	12.6%	11.8%	13.8%	9.9%
Secondary	31.1%	29.1%	32.0%	26.3%
Apprenticeship Certificate	7.5%	6.1%	8.9%	3.4%
College Diploma	30.6%	29.2%	25.1%	33.2%
University Degree	16.5%	23.5%	20.2%	26.6%

Between 2016 and 2021 the primary occupation groups for the workforce in Oshawa did not change, however, there was significant growth in some key groupings, such as healthcare occupations, which grew by 35.6% to account for 7.4% of the overall workforce. Outside of the primary occupation groups, the largest growth was seen in occupations in natural and applied sciences (56.1% increase from 2016 to 2021) and the greatest decrease was in occupations in manufacturing and utilities (-21.5% from 2016 to 2021).[15]

Retail remained the primary industry of employment in Oshawa in 2021, with 12.9% of the workforce being employed in the sector, which is slightly higher than the proportion of the workforce in this industry across Durham at 11.3%. This was followed closely by Health Care, whose workforce grew by 26.6% between 2016 and 2021 in Oshawa.[16] Manufacturing had the most significant decline in workforce, shrinking by 25.8% between 2016 and 2021.

Table 6: Workforce by Occupation Group in Oshawa, 2016 and 2021

National Occupation Classification	Proportion of workforce – 2016	Proportion of workforce – 2021	Percent change in workforce 2016 to 2021
Sales and service occupations	26.0%	26.5%	9.7%
Trades; transport and equipment operators and related occupations	16.9%	19.3%	22.7%
Business; finance and administration occupations	14.5%	16.2%	20.3%
Occupations in education; law and social; community and government services	10.5%	11.0%	12.0%
Health occupations	5.8%	7.4%	35.6%

Table 7: Workforce by Industry Group in Oshawa, 2016 and 2021

North American Industry Classification	Proportion of workforce – 2021	Proportion of workforce – 2016	Percent change in workforce 2016 to 2021
Retail Trade	12.9%	12.3%	12.8%
Healthcare and Social Assistance	12.7%	10.8%	26.6%
Construction	8.8%	8.1%	17.3%
Educational Services	6.9%	7.2%	2.9%
Manufacturing	6.7%	9.8%	-25.8%

Overall, the trends in the education, occupation and industry profile of the city indicate that Oshawa has transitioned from an economy driven by manufacturing to one rooted firmly in a technology-driven, knowledge economy. This is characterized as an economy that is rooted firmly in the production, distribution and application of knowledge and information. We see this shift in Oshawa with the growth of occupations in health care, education and roles in finance, technology and administration. This presents a positive trend for the city, as these jobs tend to be higher paying and bring with them a highly educated workforce.

However, these shifts are not without their challenges. As this shift occurs, more employment opportunities require higher levels of education and training prior to entry. This leads to conditions where new jobs that are created are available to a smaller proportion of the population who have advanced and specialized training. In addition, shifts toward this kind of economy also drive up the service sectors, as the population moving into these roles require and desire more retail, hospitality, and overall services to support them. Thus, the trend toward more knowledge sector jobs is generally accompanied by growth in service sector jobs and industries.

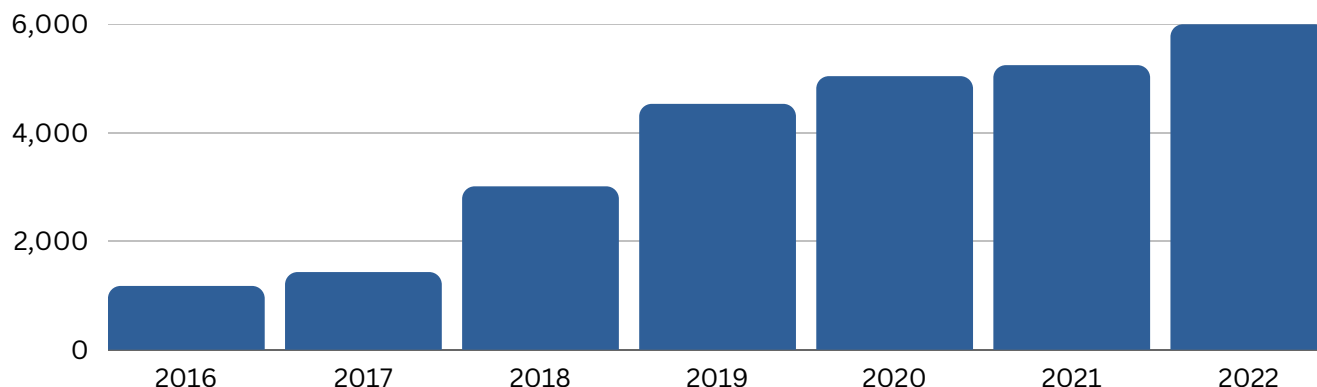
So while a shift to a knowledge economy, driven by technology is a positive development for Oshawa, attention needs to be paid to the workforce that may not have access to these occupations and industries. The City should work to ensure diversity is maintained in the economy, and that strong partnerships are brokered between education and training institutions and employers entering and developing locally.

Trend 7: Unsheltered Population, Mental Health and Addiction Crisis

In 2021, the Durham Point In Time Count (PiT) [17] recorded 573 homeless individuals across the region. Further, the PiT Count identified that 82% of those who were identified as experiencing unsheltered homelessness [18] were in Oshawa. While the PiT provides a valuable snapshot of the extent of homelessness in the city, it is also likely an undercount as it does not capture all of those who are unsheltered or who are experience various complex forms of homelessness. Despite this limitation, the growing concerns associated with the unsheltered population in Oshawa are a significant trend that the City is increasingly concerned with.

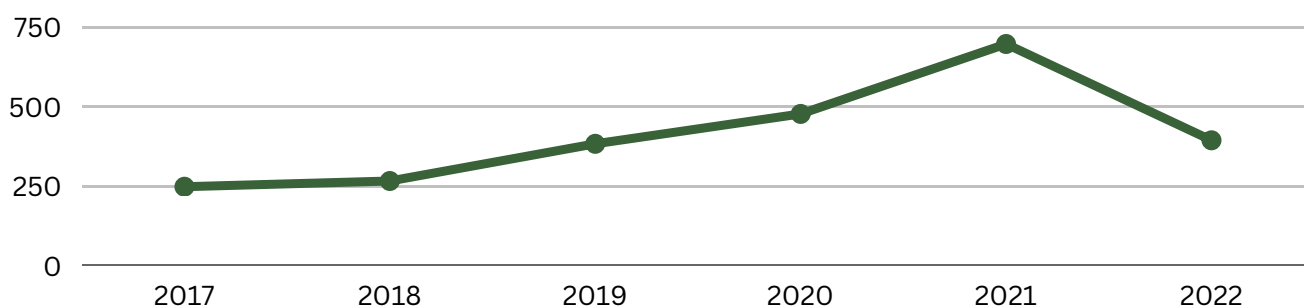
The unsheltered population is increasing associated with issues of security, mental health and addictions in the city, mostly concentrated in the Downtown Core. For example, in 2022 there were approximately 7,000 reported incidents requiring emergency service response in Downtown Oshawa. [19] This includes relatively minor incidents of trespass, to serious medical incidents, often involving intoxication and drugs. While some of these concerns may be perceived to be part of an urban landscape, the rapid rise in such incidents in Oshawa since 2016 presents significant and acute challenges.

Chart 10: Number of Security Incidents at Oshawa City Facilities by year [20]



The most concerning part of this growth has been the connected rise in drug related incidents, in particular the incidents of opioid overdoses. In 2022, Oshawa was the location of 69% of all opioid calls made to Durham Region Paramedic Services. In 2022, of the 350 opioid related calls in Downtown Oshawa, there were 10 fatalities.

Chart 11: Number of Opioid Related Calls to Durham Paramedic Services in Oshawa by Year [21]



The challenges of a growing unsheltered population and those experiencing mental health and addiction issues are not unique to the city of Oshawa, they are growing concerns across Canadian cities. However universal these challenges may be, the impacts are distinctly local, and thus require local interventions to address the acute issues that they present. In this, the City needs to continue to work with the Region of Durham, it's neighbouring municipalities, and health and social service organizations to address the emergencies created by these issues. This work must include ongoing advocacy for increased provincial and federal support for programs, services, and infrastructure that can provide a foundation for lasting solutions. With this in mind, the City needs to recognize that, while the acute emergencies that arise daily as a result of a growing unsheltered population in the city and an increasingly deadly opioid crisis, there needs to be time and space made to find and advocate for systemic solutions. This may include improvements to mental health and addictions care, improved income security programs, and investments in diverse housing options for the residents of Oshawa.

Notes

1. Note on terminology: in this brief the terms Oshawa, city of Oshawa, and the city (with a lowercase "c" on city in the latter two usages) are used to denote the community and municipality that is Oshawa, and the term City of Oshawa (with an uppercase "C" on City) is used to refer specifically to the municipal government.
2. Note that the 2021 Census of the Population recorded the population of the City of Oshawa as being 175,383 residents in 2021, an increase of 10% over 2016.
3. Statistics Canada. Table 17-10-0142-01 Population estimates, July 1, by census subdivision, 2016 boundaries, <https://www150.statcan.gc.ca/tl/tbl/en/tv.action?pid=1710014201>.
4. According to Statistics Canada's population estimates (Table 17-10-0142-01 Population estimates, July 1, <https://www150.statcan.gc.ca/tl/tbl/en/tv.action?pid=1710014201>), the fastest growing municipalities from 2021 to 2022 in Ontario are:
 - Kitchener - 4.3%
 - Waterloo - 4.1%
 - Brampton - 3.5%
 - Whitby - 3.4%
 - London - 3.1%
 - Oshawa - 2.7%
 - Clarington - 2.5%
 - Toronto - 2.4%
 - Windsor - 2.3%
 - Ottawa - 1.8%
5. Statistics Canada, "The Daily, February 9, 2022: Canada's largest urban centres continue to grow and spread," online at: <https://www150.statcan.gc.ca/nl/daily-quotidien/220209/dq220209b-eng.htm>.
6. Ibid.
7. Statistics Canada identifies downtown neighbourhoods as areas within a city with highly concentrated commercial, residential, cultural and historic buildings relative to other parts of the city. Details and map source boundaries are from: Sergerie, F., Chastko, K., Daunders, D., and Charbonneau, P., 2021, "Statistics Canada, Demographic Documents, Defining Canada's Downtown Neighbourhoods: 2016 Boundaries." Available online at: <https://www150.statcan.gc.ca/nl/en/pub/91f0015m/91f0015m2021001-eng.pdf?st=IfN8aTKI>
8. This map created by the author based. on Statistics Canada's definition of near urban suburbs as being between 10 and 20 minutes from the centre of the downtown area. Source: Statistics Canada, "The Daily, February 9, 2022: Canada's largest urban centres continue to grow and spread," online at: <https://www150.statcan.gc.ca/nl/daily-quotidien/220209/dq220209b-eng.htm>.
9. Language Spoken at Home is the preferred variable here as it indicates that language that individuals tend to converse in most often and may be most comfortable with, Another indicator of language diversity is Mother Tongue. This is not used as it does not necessarily indicate the language used most often in multilingual populations,
10. There is evidence to indicate that Indigenous Canadians are undercounted in official population counts, including the Census of the population. This is particularly true in urban areas of Canada. This is an important point to acknowledge in any work that reviews the nature and potential needs of the population in a community; decisions are data driven, and if some important populations are undercounted in the data, then there is a risk of increased and continued systemic exclusion.
11. This is based on a Living Wage of \$17.80/hour, which was the calculation in 2020 when these income statistics were reported. In 2022 the Living Wage for Durham Regions was recalculated to be \$39,624/year (\$19.05/hour). See Coleman, A. and Shaban, R. (Ontario Living Wage Network), 2022, Calculating Ontario's Living Wages, November 2022.
12. In their report, "Disaggregated trends in poverty from the 2021 Census of the Population," Statistics Canada notes that noted "declines in poverty were driven by higher government transfers in 2020, including the enhanced Canada Child Benefit (CCB) and temporary pandemic relief benefits." This report is available online at: <https://www12.statcan.gc.ca/census-recensement/2021/as-sa/98-200-x/2021009/98-200-x2021009-eng.cfm>.
13. Canadian Rent Report, March 2023, Available online at: <https://www.zumper.com/blog/rental-price-data-canada>.
14. Canada Mortgage and Housing Corporation, 2023, Rental Market Report, January 2023 Edition, Available online at: <https://www.cmhc-schl.gc.ca/-/media/sites/cmhc/professional/housing-markets-data-and-research/market-reports/rental-market-report/rental-market-report-2022-en.ashx>.
15. The declines in manufacturing were recorded prior to the most recent reopening's and hiring at General Motors, so these declines may not be fully reflective of occupations in manufacturing since the time of the 2021 Census of the Population.

16. The impacts of the COVID pandemic need to be considered here as healthcare employers started to expand their workforce in mid to late 2020 to respond to growing demand.
17. The Point-in-Time (PiT) Count captures a snapshot of individuals experiencing homelessness in the Durham Region. Conducted within a 24-hour period in October 20-21, 2021 the Count gathered information on the number of persons/families experiencing homelessness. This includes people who are living unsheltered, in shelters and other transitional locations, and people who are precariously housed (couch surfing). The 2022 PiT Count Report is available online at: https://www.cdcd.org/wp-content/uploads/2022/04/CDCD_PiT-Count_2021_Report_Full-Report_WEB.pdf
18. Unsheltered, or absolutely homeless and living on the streets or in places not intended for human habitation.
19. Data provided by staff from the City of Oshawa.
20. Data provided by staff from the City of Oshawa.
21. Region of Durham Paramedic Services (RDPS) calls, Location of Opioid Overdose Call, 2017 to 2022, Available online at: <https://www.durham.ca/en/health-and-wellness/opioid-information-system.aspx#Location-of-suspected-opioid-overdose-calls>.

To: Council in Committee of the Whole

From: Warren Munro, HBA, MCIP, RRP, Commissioner,
Economic and Development Services Department

Report Number: CNCL-23-69

Date of Report: June 21, 2023

Date of Meeting: June 26, 2023

Subject: Canada Mortgage and Housing Corporation's Housing
Accelerator Fund

Ward: All Wards

File: 12-04-2111

1.0 Purpose

The purpose of this Report is to obtain Council authorization for City staff to submit an application, on behalf of the Corporation of the City of Oshawa (the "City"), to the Housing Accelerator Fund ("H.A.F.") program administered by the Canada Mortgage and Housing Corporation ("C.M.H.C.").

The H.A.F. is a recently formed federal program that provides incentive funding that may be available to local governments seeking to pursue initiatives aimed at increasing housing supply. It also supports the development of complete, low-carbon and climate-resilient communities that are affordable, inclusive, equitable and diverse. The objective of the H.A.F. is to accelerate the supply of housing across Canada, resulting in putting permissions in place for the construction of at least 100,000 more housing units than would have occurred without the program.

Local governments within Canada who have delegated authority over land use planning and development approvals are eligible to apply to the H.A.F. It is anticipated that the online application portal will open sometime in summer 2023 for the intake of applications over an approximate 45 day period. As a result, it is appropriate to seek Council authorization to apply to the H.A.F. in advance of the launch of the online application portal, as this will give staff time to prepare the comprehensive application package. A local government's application to the H.A.F. also requires Council approval, which must be obtained in advance of an H.A.F. application.

Additional information on the H.A.F. can be found at the following link: <https://www.cmhc-schl.gc.ca/en/professionals/project-funding-and-mortgage-financing/funding-programs/all-funding-programs/housing-accelerator-fund>.

Attachment 1 is a copy of the H.A.F. Pre-application Reference Material document. Owing to its size, this document is not attached but rather can be viewed at the following link: <https://assets.cmhc-schl.gc.ca/sites/cmhc/professional/project-funding-and-mortgage-financing/funding-programs/all-funding-programs/housing-accelerator-fund/haf-pre-application-reference-guide-en.pdf>.

Attachment 2 is a list of potential initiatives that may be included as part of the City's action plan, as required by the H.A.F. application.

2.0 Recommendation

It is recommended to City Council:

1. That, pursuant to Report CNCL-23-69 dated June 21, 2023, the Chief Administrative Officer and/or their delegate be authorized to submit an application to the Canada Mortgage and Housing Corporation's Housing Accelerator Fund under the Large/Urban stream generally in accordance with said Report, along with any additional documentation as may be required.
2. That, pursuant to Report CNCL-23-69 dated June 21, 2023, in order to pre-position the City such that it may take advantage of the potential funding being offered under the Canada Mortgage and Housing Corporation's Housing Accelerator Fund, City Council approve in principle the list of potential City initiatives to include in the City's Action Plan, as generally contained in Attachment 2 of said Report, as a requirement of the City's application to the Fund under the Large/Urban stream.
3. That, pursuant to Report CNCL-23-69 dated June 21, 2023, the Chief Administrative Officer and/or their delegate be authorized to make changes as required and at their discretion to said list of City initiatives prior to the City's submission, where considered appropriate at their discretion.
4. That, pursuant to Report CNCL-23-69 dated June 21, 2023, City Council authorize the Chief Administrative Officer and/or their delegate to enter into any necessary agreements that may be required should the City of Oshawa be approved for funding under the Canada Mortgage and Housing Corporation's Housing Accelerator Fund program.
5. That City Council direct the Commissioner of Economic and Development Services to report back and provide an update to the Economic and Development Services Committee and Council in the event the City is selected to participate in the Canada Mortgage and Housing Corporation's Housing Accelerator Fund program.
6. That staff be authorized to forward a copy of Report CNCL-23-69 dated June 21, 2023 to the Region of Durham.

3.0 Executive Summary

Not applicable.

4.0 Input From Other Sources

The following have been consulted in the preparation of this Report:

- Chief Administrative Officer
- Commissioner, Corporate and Finance Services
- City Solicitor
- Region of Durham

5.0 Analysis

5.1 Housing Accelerator Fund

As part of the 2022 Federal Budget, the Government of Canada announced \$4 billion in new funding to create the H.A.F., a program intended to grow the annual housing supply across the country by providing incentive funding to local governments.

The primary objectives of the H.A.F. are to increase housing supply at an accelerated pace and enhance certainty in the approvals and building process, while also supporting the following priorities:

- Supporting the development of complete communities that are walkable, consisting of appropriate residential density and a diverse mix of land uses, providing access to a wide variety of amenities and services through public and active transportation;
- Supporting the development of affordable, inclusive, equitable and diverse communities that encourage clear pathways to achieving greater socio-economic inclusion largely achieved through the equitable provision of housing across the entire housing spectrum; and,
- Supporting the development of low-carbon and climate-resilient communities.

Local governments in Canada with delegated authority over land use planning and development approvals can submit applications via the two available streams of the H.A.F. program:

1. Large/Urban: Those jurisdictions located anywhere in Canada with a population equal to or greater than 10,000, excluding those within a territory or an Indigenous community.
2. Small/Rural/North/Indigenous: Those jurisdictions located anywhere in Canada with a population less than 10,000 or within one of the territories or an Indigenous community.

If Council approves of the recommendations in this Report, the City would apply via the Large/Urban stream of the H.A.F. program.

5.2 Minimum Requirements

To be eligible for funding, the City must:

- develop an action plan, which includes a minimum of seven (7) initiatives that the City will undertake to achieve its housing supply growth target (additional details on the housing supply growth target are provided below in Section 5.3 of this Report);
- commit to the housing supply growth targets that are identified in the above-noted action plan;
- complete or update a housing needs assessment report and include a reoccurring scheduled review date within the report to ensure that the housing needs assessment is kept current; and,
- submit periodic reports to C.M.H.C. reporting on the initiatives and commitments within the action plan, permit data for residential buildings, and details on how the H.A.F. funding was used.

As well, the City must submit the following minimum documentation in support of its application, if authorized to do so by Council:

- Completed application form, including the action plan;
- Signed integrity declaration;
- Most recent audited financial statements (if not available publically);
- Current housing needs assessment report (if available at the time of the application); and,
- Attestation letter signed by the City's Chief Financial Officer (or equivalent).

5.3 Action Plan

The City must submit an action plan as part of its application, which will assist C.M.H.C. in selecting applicants.

As part of the City's action plan, the City is required to identify and commit to a housing supply growth target. Specifically, the City must identify:

- the total number of permitted housing units projected without H.A.F. funding based on a three-year period ending September 1, 2026; and,
- the total number of permitted housing units projected with H.A.F. funding based on a three-year period ending September 1, 2026. This is what is referred to as the "housing supply growth target."

The City is also able to set targets based on the type of housing supply that is projected to be permitted with the support afforded by the H.A.F. program. These additional targets will increase the amount of funding available to the City, if selected. The targets can be set for housing types that align with the priorities of the H.A.F. program, which include:

- multi-unit housing (in proximity to rapid transit);

- multi-unit housing (missing middle);
- multi-unit housing (other); and,
- affordable housing units.

The City's action plan must also include a minimum of seven initiatives that will help the City reach the housing supply growth target it has committed to achieving, as well as any additional targets. These initiatives should be new initiatives that have not yet started. However, C.M.H.C. may be willing to consider initiatives that started after the 2022 federal budget (April 7, 2022), which announced the H.A.F. Ultimately, the City must indicate how each initiative will increase the supply of housing and associated timelines, as well as any other expected results.

5.4 Evaluation

C.M.H.C. will review all applications to determine if they meet the requirements of the H.A.F. The evaluation of the City's application will be scored according to the following criteria:

- The commitment to increase housing supply;
- The relevance of the initiative outcome(s) to one or more of the objectives of the H.A.F.;
- The effectiveness of the initiative on increasing the supply of housing; and,
- The need for increased housing supply.

The Region of Durham has completed a Housing Needs Assessment as a component of its Envision Durham Municipal Comprehensive Review, which can be used to assist the City's application under the H.A.F. program.

Proposed initiatives within the City's action plan will specifically be assessed and scored based on:

- implementation: the time it will take to complete the initiative;
- timeliness: the time it will take to start to achieve additional permitted uses as a result of the initiative;
- supply impact: the extent to which the initiative will improve housing and community outcomes; and,
- system impact: the extent to which the initiative increases stability and predictability in the housing system.

Further details on the evaluation criteria can be found in Attachment 1.

5.5 Funding Methodology

For those applicants selected to participate in the H.A.F. program, a funding framework will be used to determine the amount of funding per successful applicant. The funding is designed to support the costs associated with the initiatives listed in the action plan, as well as any other permitted use of funds.

The funding framework consists of three components which are outlined below.

- Base funding: This is designed to provide an incentive to all types of housing supply across the housing spectrum. Base funding is estimated at \$20,000 for each dwelling unit created with the support of H.A.F.
- Top-up funding: This is designed to provide an incentive to certain types of housing supply. Top up funding will depend on the type of housing and the associated projected increase in the number of permitted units. No top up funding is available for single detached homes.
- Affordable housing: This is a bonus designed to reward an applicant who can increase its share of affordable housing units relative to the total projected units in the development.

Specific examples of the various funding components can be found in Attachment 1.

H.A.F. funding can be used in support of housing under any of the following four (4) categories:

1. Investments in H.A.F. action plans (e.g. any initiative included in the City's action plan and approved by C.M.H.C.);
2. Investments in affordable housing (e.g. construction or land/building acquisition of affordable housing);
3. Investments in housing-related infrastructure (e.g. infrastructure that supports housing, brownfield redevelopment, broadband and connectivity, public transit, etc.); and,
4. Investments in community-related infrastructure that supports housing (e.g. local roads and bridges, active transportation, fire halls, parks and green space, etc.).

The City will be asked to estimate how much of their funding will be allocated to each category as part of its application. If approved, the City must report on how the funding was used in the form and timelines prescribed by C.M.H.C.

5.6 Reporting

If selected for participation in the H.A.F., the City would be required to adhere to specific reporting requirements, which include, but are not limited to:

- progress on the initiatives and commitments outlined in the City's action plan (e.g. start and completion date of each initiative, status, rationale for the status, number of new net units permitted for residential buildings during the reporting period, etc.);
- permit data for all housing units created during the reporting period; and,
- details on capital projects enabled by H.A.F. funding.

There would be a total of four (4) advances (i.e. funding given to the City), with one advance planned for each year of the program, as well as one up-front advance provided, which is intended to enable a proponent to start the initiatives outlined in their action plan and to pursue other investments in housing.

C.M.H.C. has advised that it will work with proponents to address situations where achievement of the action plan and initiatives are delayed or not progressing as planned. If satisfactory arrangements to rectify the situation are not implemented, then C.M.H.C. may reduce or withhold payment of further advances.

All reporting requirements would be outlined in a contribution agreement, which the City would have to enter into with C.M.H.C., if selected.

5.7 Action Plan Initiatives

As noted above in Section 5.3 of this Report, the City's action plan must include a minimum of seven initiatives that will help the City achieve its committed housing supply growth target and any additional targets.

A number of potential City initiatives that may form part of the City's action plan are outlined below and further described in Attachment 2. This list includes a broad range of initiatives that will not only directly increase housing supply but will also generally support improvements to the broader housing system.

Staff note that the language contained in the Recommendation in Section 2.0 of this Report would enable this list to be updated/revised as necessary, although the final list of initiatives will be determined prior to the submission of the H.A.F. application. The potential City initiatives include, but are not limited to:

1. Promoting/enabling higher density development within the Central Oshawa Major Transit Station Area ("M.T.S.A.").
2. Promoting increased housing density through more accessory apartments.
3. Supporting the provision of greater housing density in strategic growth areas through the preparation of an intensification study.
4. Redevelopment of City-owned lands for increased densities in strategic growth areas.
5. Enabling higher density development within the Downtown Oshawa Urban Growth Centre.
6. Investigating the feasibility of implementing a vacant development land tax.
7. Supporting pre-development work for development applications by preparing Terms of References for standard studies required as part of the development application process.
8. Offering the use of surplus City-owned land for housing projects.

9. Supporting the Region of Durham's 10-Year Capital Plan.
10. Supporting the City's 9-Year Capital Plan.
11. Advancing the housing action items in Plan 20Thirty for Downtown Oshawa.
12. Reviewing the City's suite of Community Improvement Plans to review opportunities to address the "missing middle".

5.8 Next Steps

The next steps with respect to the H.A.F. program are as follows:

- In the event Council adopts the recommendation in this Report, the appropriate City staff would prepare the application package, including all required information.
- Staff would apply to the H.A.F. once the online application portal opens.
- C.M.H.C. will advise if the City is selected (anticipated sometime in Summer/Fall 2023).
- To position the City to have appropriate staff in the event the C.M.H.C. selects the City to participate in the H.A.F. program, staff would identify through the 2024 budget process the appropriate new staffing positions required to undertake the proposed City initiatives. In the event the City is not selected by C.M.H.C. to participate in the H.A.F. program, the new staffing positions could be removed in advance of Council concluding on the 2024 budget.
- If selected, C.M.H.C. would confirm the total amount of funding available to the City and the City would enter into a contribution agreement, and any other necessary agreements.
- City staff would begin to undertake the various initiatives as identified in the City's action plan, while reporting to C.M.H.C. as required.

In the event that the City is selected to participate in the H.A.F. program, Economic and Development Services staff will report back to the Economic and Development Services Committee and City Council to provide an update and obtain any further approvals should they be required.

6.0 Financial Implications

Specific budget implications will be determined once the initiatives to put forward in the City's application are finalized, should staff be authorized by Council to apply to the H.A.F. It is anticipated that the majority of the costs associated with the implementation of the City initiatives being proposed in Attachment 2 will be related to staffing. Additional staffing is required in the 2024 budget to advance these initiatives otherwise it will require the time resources of the existing staff complement and, as a result, potentially cause the processing of other non-related projects to be protracted.

It is important to note that there are many factors that can impact growth and the issuance of building permits, many of which are outside the control of the City. If selected, and the City fails to achieve certain initiatives identified in its action plan and does not meet the required target, there is a risk that some of the H.A.F. funding may be withheld or reduced.

7.0 Relationship to the Oshawa Strategic Plan

The Recommendation advances the Economic Prosperity and Financial Stewardship, Accountable Leadership, and Social Equity goals of the Oshawa Strategic Plan.



Tom Goodeve, M.Sc.Pl., MCIP, RRP, Director,
Planning Services



Warren Munro, HBA, MCIP, RRP, Commissioner,
Economic and Development Services Department

Potential City Initiatives to include in the City's Action Plan for the H.A.F.

Initiative	Description	Alignment with H.A.F. Objectives and Priorities	Potential Timing
1. Promoting/enabling higher density development within the Central Oshawa Major Transit Station Area (M.T.S.A.)	This initiative will advance appropriate development and intensification in the Central Oshawa M.T.S.A., which is centered on the future Central Oshawa GO Station site located at 500 Howard Street and is bisected by the planned Simcoe Street rapid transit corridor. Staff will be reviewing and updating the zoning in this area, including addressing current restrictions on building height and density needed to support higher order transit.	This initiative will support the development of complete communities and increased densities and housing diversity specifically in proximity to planned rapid transit and heavy passenger rail.	Anticipated to begin in 2024, once the Integrated Major Transit Station Area for Central Oshawa Study is complete.
2. Promoting increased housing density through encouraging more accessory apartments	Council recently adopted certain City-initiated amendments to the Zoning By-law to permit up to three residential units on a parcel of urban residential land containing a detached house, semi-detached house or street townhouse, one of which may be in an ancillary building or structure, as well as permitting accessory apartments in more types of dwellings and addressing such matters as parking requirements and size and setbacks of accessory buildings with accessory apartments.	This initiative will support greater housing diversity, will increase housing supply, and will assist the City in achieving greater socio-economic inclusion through offering more equitable provision of housing in Oshawa.	The by-laws related to this initiative were passed by Council on May 29, 2023.

Initiative	Description	Alignment with H.A.F. Objectives and Priorities	Potential Timing
3. Supporting the provision of greater housing density in strategic growth areas through the preparation of an Intensification Study	This initiative will involve the completion of an Intensification Study that will focus on locating strategic growth areas in the City that are appropriate for increased density and greater housing diversity. This will also include a review and update of zoning standards in the identified strategic growth areas.	This initiative will support greater housing diversity, will increase housing supply, and will assist the City in achieving greater socio-economic inclusion through offering more equitable provision of housing in Oshawa.	Anticipated to begin in the 4 th quarter of 2023.
4. Redevelopment of City-owned lands for increased densities in strategic growth areas	This initiative will involve staff advancing the redevelopment of certain City-owned lands, some of which are already underway, in strategic growth areas (e.g. in the Downtown Oshawa Urban Growth Centre and the Oshawa Harbour Special Development Area).	This initiative will support the development of diverse communities and a mix of land uses, while increasing the number of potential redevelopment projects in key strategic growth areas.	Anticipated to be advanced in 2023 and 2024.
5. Enabling higher density development within the Downtown Oshawa Urban Growth Centre	This initiative will involve a review of the City's Zoning By-law and Official Plan to address current restrictions on maximum densities and building heights in the Downtown Oshawa Urban Growth Centre, which will reduce barriers to high-density development in this key growth area of the City.	This initiative will support increased housing development in the Downtown Oshawa Urban Growth Centre, which will support the development of complete communities that are walkable, consist of appropriate residential density and a diverse mix of land uses.	Anticipated to begin in 2024.
6. Investigating the feasibility of implementing a vacant development land tax.	This initiative will enable Corporate and Finance Services staff to investigate the feasibility of implementing a vacant development land tax. If feasible and subsequently implemented, this tax would be specific to vacant development land sites (not vacant dwellings). The intent is to encourage developers who have a vacant	This initiative will support housing development and encourage the timely use of vacant, developable land to address supply needs, as well as will improve development predictability and stability in the City.	Anticipated to begin in the 4 th quarter of 2023.

Initiative	Description	Alignment with H.A.F. Objectives and Priorities	Potential Timing
	development site to move forward with that development.		
7. Supporting pre-development work for development applications by preparing Terms of References for standard studies required as part of the development application process.	This initiative would permit staff to prepare a number of various Terms of References for specific studies typically required as part of the development application process (e.g. Environmental Impact Studies, etc.). This will assist developers with their development applications, with the intent to speed up the development approvals process.	This initiative is long lasting in nature and will support general improvements to the broader housing system.	Anticipated to begin in 2024.
8. Offering the use of surplus City-owned land for housing projects.	This initiative would involve City staff researching potential surplus City-owned lands that can be used for housing projects and subsequently declaring appropriate City-owned land as surplus to municipal requirements to dispose of said lands.	This initiative will support increasing the provision of housing units, and will encourage the creation of inclusive, equitable and diverse communities.	Anticipated to begin in 2024.
9. Supporting the Region of Durham's 10-Year Capital Plan.	This initiative would support the Region's ten-year capital plan being updated through the 2024 budget and planning processes to ensure that additional servicing requirements are planned and financed and reflect the additional units permitted through the new Regional Official Plan.	This initiative is long lasting by nature and will support both the Region and the City's potential to improve the broader housing system, while supporting the development of complete communities.	Anticipated to begin in 2024.
10. Supporting the City's 9-Year Capital Plan.	This initiative would support the City's nine-year capital plan being updated through the appropriate budget and	This initiative is long lasting by nature and will support the City's potential to improve the broader housing system,	Anticipated to begin in 2024.

Initiative	Description	Alignment with H.A.F. Objectives and Priorities	Potential Timing
	planning processes to ensure that additional capital requirements are planned and financed and reflect the additional units permitted through the City's participation in the C.M.H.C. H.A.F. program.	while supporting the development of complete communities.	
11. Advancing the housing action items in Plan 20Thirty for Downtown Oshawa.	This initiative will support the implementation of the housing initiatives related to residential growth and increasing housing supply in Downtown Oshawa.	This initiative will support the broader housing system in a key strategic growth area of the City (i.e. Downtown Oshawa).	Anticipated to be advanced in 2023 and 2024.
12. Reviewing the City's suite of Community Improvement Plans to review opportunities to address the "missing middle".	This initiative will involve staff reviewing the City's existing Community Improvement Plans to determine where improvements or revisions can be made.	This initiative will support the development of complete communities and will assist the City in achieving greater socio-economic inclusion through the potential to offer more financial incentives or tailored programs to encourage the development of the "missing middle".	Anticipated to be advanced in 2023 and 2024.



Supplemental Information to Report CF-23-25

Date: June 21, 2023

To: Oshawa City Council

From: Michelle Bretherick, Director, Finance Services

Stephanie Sinnott, Commissioner, Corporate and Finance Services/Treasurer

Re: Additional information related to Report CF-23-25: Public Engagement Initiatives – 2024 Budget

File No: 03-05

1. Purpose

On May 1, 2023, Oshawa City Council considered Report CF-23-25 and recommended that it “be referred back to staff for a report.”

The purpose of this memo is to provide additional information with respect to budget engagement initiatives.

Report CF-23-25 is to be considered in conjunction with this memo.

2. Input from Other Sources

The following municipalities were consulted in at least one budget benchmarking exercise:

- | | | | |
|--------------|----------------|----------------|------------|
| • Ajax | • Guelph | • Oakville | • Toronto |
| • Aurora | • Halton Hills | • Ottawa | • Vaughan |
| • Brampton | • Hamilton | • Pickering | • Waterloo |
| • Brantford | • Kitchener | • Peterborough | • Whitby |
| • Burlington | • London | • Sarnia | • Windsor |
| • Cambridge | • Markham | • Scugog | • York |
| • Clarington | • Newmarket | | Region |

3. Background

In the past, the City of Oshawa has offered a variety of budget public engagement initiatives for residents, including feedback forms, simulation-based tools, virtual or live phone calls, and more. Participation and engagement in online and phone-based tools has always exceeded in-person engagement opportunities. See a comparison of City of Oshawa attendance/participation in budget public engagement initiatives since 2018 in **Figure 1**.

Benchmarking completed in early 2022 of municipal budget public engagement practices in Ontario indicated that the majority of respondents (63 per cent) launched public engagement between September and December.

Benchmarking completed in spring 2023 indicated that the majority of the reviewed municipalities (80 per cent) had not yet launched their 2024 budget public engagement.

The Corporate Communications branch is facing increasing demands and as a result does not have the staff capacity to launch budget public engagement prior to fall 2023.

4. Proposed 2024 Public Engagement Initiatives

Public engagement initiatives proposed in Report CF-23-25 are reflective of:

- industry best practices;
- benchmarking of municipal comparators;
- increased participation in the City's budget engagement tools for the 2023 budget; and,
- staff capacity.

Corporate Communications is able to deliver the public engagement initiatives as outlined in CF-23-25. By using the same engagement initiatives again for the 2024 Budget public engagement, the community will build familiarity with the tools, and in turn increase confidence and overall participation.

5. Timing

Report CF-23-25 recommended the following public engagement initiative timeline for the 2024 Budget cycle:

- Taxpayer Receipt be available year-round, and updated to reflect the most recent City Budget data;
- Budget Simulator be available for a four-week period in fall 2023;
- Telephone Open House occur after the proposed 2024 City Budget has been presented to Council, but before deliberations begin on the evening of Wednesday, November 22; and,
- Question and Answer tool be available on Connect Oshawa once the Budget Simulator opens and close following the approval of the 2024 Budget.

While an earlier launch date on the Budget Simulator is not possible for the 2024 Budget cycle, Council could direct staff to consider a spring Budget Simulator launch for the 2025 Budget public engagement.

6. Next Steps and Recommendation

At the May 1, 2023 City Council meeting, Report CF-23-25 was referred back to staff for a report.

Should Council wish to proceed with the public engagement initiatives set out in that report, the following motion should be moved:

1. That public engagement for the 2024 City Budget, as proposed in Report CF-23-25 "Public Engagement Initiatives – 2024 Budget", dated April 12, 2023, be approved; and,
2. That staff be directed to consult with the Mayor and the Councillors, by Ward, to receive their input.

Figure 1: Comparison of City of Oshawa attendance/participation in budget public engagement initiatives

Budget Cycle	Phone-based Town Hall	Ward-based Budget Meetings	Web-based Town Hall	Budget Simulator online	Budget Simulator paper	Taxpayer Receipt	Feedback Form online	Feedback Form paper	Live Question & Answer	Special Council Meeting
2018	766 listeners			96 submissions	1 submission		3 submissions	0 submissions	6 questions received	10 in-person, 4 written submissions
2019	5,508 listeners			161 submissions	90 submissions		8 submissions	0 submissions	11 questions received	8 in-person, 3 written submissions
2020		91 attended (42 at Ward 1, 10 at Ward 2, 12 at Ward 3, 10 at Ward 4, 17 at Ward 5)					46 submissions	4 submissions		
2021			82 attended				55 submissions	0 submissions		
2022			14 attended				90 submissions	0 submissions		
2023	3,542 listeners			287 submissions (2,745 visits)	0 submissions	3,224 views				



Public Report

To: Corporate and Finance Services Committee

From: Stephanie Sinnott, Commissioner,
Corporate and Finance Services Department

Report Number: CF-23-25

Date of Report: April 12, 2023

Date of Meeting: April 17, 2023

Subject: Public Engagement Initiatives - 2024 Budget

Ward: All Wards

File: 03-05

1.0 Purpose

The purpose of this report is to outline and receive approval on the public engagement activities for the 2024 City Budget.

Attachment 1 is an example of the Taxpayer Receipt online tool.

Attachments 2 and 3 are examples of the Budget Simulator online tool.

2.0 Recommendation

That the Corporate and Finance Services Committee recommend to City Council:

That public engagement for the 2024 City Budget, as proposed in Report CF-23-25 “Public Engagement Initiatives – 2024 Budget”, dated April 12, 2023, be approved.

3.0 Executive Summary

Not applicable.

4.0 Input From Other Sources

The following sources were consulted during the preparation of this report:

- Corporate Leadership Team
- Corporate Communications

5.0 Analysis

Resident and property owner participation in budget engagement assists the City in making informed decisions that are reflective of public priorities.

City staff recommend that the City of Oshawa offer the same tools as offered in the 2023 Budget Public Engagement to allow residents and property owners to build familiarity with the tools and increase confidence with the tools and overall participation.

5.1 2024 Public Engagement and Timing

City staff recommend a comprehensive engagement plan featuring the following four tools that will educate respondents and gather resident and property owner budget priorities: Taxpayer Receipt, Budget Simulator, the Telephone Open House and Connect Oshawa.

5.1.1 Taxpayer Receipt

Introduced last year, the Taxpayer Receipt informs and educates residents and property owners as to what their tax dollars buy in a familiar format – a receipt. Residents and property owners input data to generate a customized breakdown of how much City programs and services cost them individually. Attachment 1 is an example of the Taxpayer Receipt online tool.

This information-sharing tool will educate residents and property owners as to:

- how much City services cost them individually (value for dollar);
- how their property taxes are allocated between the City, Region of Durham and the Province of Ontario (for education purposes); and,
- the roles and responsibilities of different levels of government.

This tool will be available year-round, and updated to reflect the most recent City Budget data.

5.1.2 Budget Simulator

Budget Simulator allows residents and property owners to share their City budget priorities by attempting to balance “their own” City budget. Participants will be able to increase and/or decrease spending in City programs and services and apply the same adjustments to sources of revenue. Attachment 2 and 3 are examples of the Budget Simulator online tool. Starting values will be based on the Council approved 2023 City Budget.

This simulation-based exercise will provide residents and property owners the opportunity to share their 2024 Budget priorities, as well as educate them on:

- challenges associated with addressing the demand for services while considering financial and other resource constraints;
- how their property taxes are allocated between the City, Region of Durham and the Province of Ontario (for education purposes); and,
- value for City services.

This tool will be available for public engagement for a four-week period in fall 2023.

5.1.3 Telephone Open House

The Telephone Open House will invite Oshawa residents and property owners to join the Mayor, Chair of Corporate & Finance Services Committee and senior City staff on the phone to discuss the proposed 2024 City Budget. On the day of the Telephone Open House, 40,000 Oshawa households and provided mobile numbers will receive a call inviting them to participate in a 60-minute conversation. Communications will take place in advance to advise members of the public that they will be receiving a call and to encourage their participation in the Telephone Open House.

Finance Services will begin the event with a brief overview of the proposed 2024 City Budget and Budget process and then respond to questions submitted prior to and during the Open House. Similar to last year's event, the C.A.O. and Commissioners will answer questions specific to their respective Departments and Directors will be on-site to support with additional information as required.

A recording of the Telephone Open House will be available on the City's website and YouTube channel in the days following the event.

This information-sharing tool will educate residents and property owners on:

- the 2024 Budget process;
- how their property taxes are allocated between the City, Region of Durham and the Province of Ontario (for education purposes);
- the roles and responsibilities of different levels of government; and,
- City programs and services.

The Telephone Open House will occur after the proposed 2024 City Budget has been presented to Council, but before deliberations begin. Staff are proposing the event take place the evening of Wednesday, November 22, 2023.

5.1.4 Connect Oshawa

In addition to hosting web links to both the Taxpayer Receipt and Budget Simulator tools, Connect Oshawa will offer the Question & Answer tool, which allows residents and property owners to ask questions about the 2024 Budget process and proposed 2024 City Budget. Depending on when it was received, a question will be responded to:

- through Connect Oshawa, with responses emailed to the community member who asked the question and, when appropriate, posted publicly on the site; or,
- during the Telephone Open House.

This information-sharing tool will educate residents and property owners about:

- the 2024 Budget process;
- how their property taxes are allocated between the City, Region of Durham and the Province of Ontario (for education purposes);

- the roles and responsibilities of different levels of government; and,
- City programs and services.

The Question & Answer tool will be available on Connect Oshawa once the Budget Simulator opens and close following the approval of the 2024 Budget.

5.2 Promotion

To continue public education and encourage input on the 2024 City Budget, City staff will promote the 2024 Budget public engagement opportunities using a variety of communication channels.

6.0 Financial Implications

If approved as recommended, the estimated cost for public engagement and promotion of the 2024 City Budget is not expected to exceed \$30,000, before H.S.T.:

- | | |
|---|----------|
| • Taxpayer Receipt and Budget Simulator bundle: | \$9,270 |
| • Budget Telephone Open House: | \$10,598 |
| • Promotion: | \$10,000 |

Costs will be funded from the Council approved Finance Services 2023 operating budget.

7.0 Relationship to the Oshawa Strategic Plan

The recommendation advances the Oshawa Strategic Plan goal of Accountable Leadership, specifically the theme of Deliberate Community Engagement.



Stephanie Sinnott, Commissioner,
Corporate and Finance Services Department

Taxpayer Receipt

Image is a screenshot of the 2022 Taxpayer Receipt generated with Oshawa's average assessed property value (\$365,000).

Here's your unofficial taxpayer receipt based on the information you entered.

Invite your friends and family to get their receipt:

[f](#) [t](#) [in](#) [✉](#)

Your 2022 City of Oshawa residential property Tax Receipt

External Agencies, Advisory Committees & Grants	\$184.40
External Agencies	\$160.73
Advisory Committees	\$0.59
Grants	\$11.83
Tribute Communities Centre	\$9.74
Oshawa Executive Airport	\$1.52
Fire Services	\$365.15
Fire Prevention	\$20.69
Training	\$5.93
Fire Suppression	\$297.32
Operational, Maintenance & Mechanical	\$11.59
Communications & Administration	\$29.61
Governance & Support	\$596.73
Governance & Support	\$596.73
Municipal Law Enforcement	\$53.94
By-Law Enforcement & Licensing	\$35.23
Security	\$18.71
Parks, Waste & Maintenance	\$371.79
Parks, Forestry, Playgrounds, Splash Pads	\$136.93
Waste Collection	\$60.49
Winter Control & Snow Operations	\$98.18
Roads & Sidewalk Maintenance	\$76.20
Infrastructure Services	\$169.78
Building & Planning Services	\$54.84
Engineering & Construction	\$54.58
Facility Management Services	\$60.36
Recreation & Culture	\$179.72
Recreation Programs & Special Events	\$57.67
Recreation Maintenance & Customer Services	\$117.90
Culture	\$4.15
Reserve & Capital Contributions	\$168.70
Reserve & Capital Contributions	\$168.70
Total:	\$2,090.21

This estimated residential property tax receipt represents only the City's portion of property taxes collected. The City also collects property taxes on behalf of the Regional Municipality of Durham and the Province for local school boards.

[Learn more about the City Budget.](#)


BalancingAct.

(continued on the right)

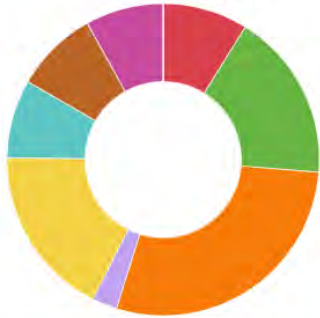
Budget Simulator – Revenue

2023 Budget Engagement

You are balanced.



Where the Money Goes



Spending

- External Agencies, Advisory Committees & Grants: \$14.9m >
- Fire Services: \$29.6m >
- Governance and Support: \$48.3m >
- Municipal Law Enforcement: \$4.4m >
- Parks, Waste and Maintenance: \$30.1m >
- Infrastructure Services: \$13.7m >
- Recreation and Culture: \$14.6m >
- Reserve & Capital Contributions: \$13.7m >
- Your Great Idea >

Revenue

Building Permits: \$3.2m >

Taxation and Corporate Revenues: \$166.1m ✓

Property Taxes: \$155.7m ⓘ

Would you maintain, increase or decrease Property Taxes?

☐ Increase by 5% +\$7.8m

☐ Increase by 2.5% +\$3.9m

☒ Maintain

☐ Decrease by 2.5% -\$3.9m

☐ Decrease by 5% -\$7.8m

\$155.7m

30

\$155.7m

[Share](#)

[Comment](#)

Penalties and Interest: \$4.4m ⓘ

Would you maintain, increase or decrease Penalties and Interest?

☐ Increase by 5% +\$221,312

☐ Increase by 2.5% +\$110,658

☒ Maintain

☐ Decrease by 2.5% -\$110,658

☐ Decrease by 5% -\$221,312

\$4.4m

30

\$4.4m

[Share](#)

[Comment](#)

Miscellaneous: \$5.9m ⓘ

Would you maintain, increase or decrease Miscellaneous?

☐ Increase by 5% +\$297,410

☐ Increase by 2.5% +\$148,705

☒ Maintain

☐ Decrease by 2.5% -\$148,705

☐ Decrease by 5% -\$297,410

\$5.9m

30

\$5.9m

[Share](#)

[Comment](#)

Submit

Reset all to start over

Save your progress and share with others.

The City is part of a two-tier government, and as a result collects property taxes on behalf of not only the City, but also the Regional Municipality of Durham and the Province for local school boards. For every dollar collected in 2022, the City kept only 41 cents; approximately 43 cents were allocated to the Region and 16 cents were sent the Province for to local school boards.

For more information and to stay up-to-date on the 2023 City Budget process, visit the [Budget webpage](#) and follow [@OshBudget](#) on Twitter.

From: Paul Weidemann <M.F.I.P.P.A. Sec. 14(1)>
Sent: Thursday, May 18, 2023 11:22 AM
To: clerks <clerks@oshawa.ca>
Subject: Residential Rental Housing Licensing (RRHL) Program Feedback

Good morning,

I am writing to support the RRHL and would ask that this email be included as additional correspondence for today's meeting please.

I read through the attached correspondence from 2022 and many of the arguments against the RRHL highlight cost, red tape, driving investment away, and exacerbating a housing crisis.

To say it will drive investment away is a red herring. Property will be bought either way. With sufficient equity a rental property will cash flow. Mortgages are the largest cost component of a purchase. If the increase in interest rates over the past year - a significant and material cost - hasn't deterred investment, it is doubtful a small licensing fee will. If an investor is deterred from buying in Oshawa due to the RRHL fee, then a future resident will buy the home. Either way, a realtor will also still get their commission.

Clearly, the city is an attractive destination for development, especially after the recently passed provincial legislation mandating new builds. I would observe that the new developments in Oshawa are or almost completely sold out. Interestingly, other than Atria's new tower at 80 Bond, the new housing stock is comprised of single family homes and town homes. Developers are not building multi-unit rental stock anyways. One may point to the UC towers at Simcoe North, but those are condo's, not purpose built rental towers.

Furthermore, why shouldn't landlords be required to ensure minimum health, safety and maintenance standards and evidence compliance? Theirs is a business, it isn't "passive income". They are providing a service. They can choose the amount of equity they put down, with more equity reducing the mortgage and thus increasing cash flow. It just so happens many try to invest as little as possible. No one is forcing a landlord to buy an unprofitable property or hold it. What is often ignored by investors is that if they can no longer afford their purchase, they can choose to sell.

As for concerns over this fee exacerbating a housing crisis, it is telling that now over 20% of Ontario's properties are owned by investors, and over 40% of condos, per StatsCan data for 2020. Unless a landlord is a real estate developer, the properties they buy are already in existence and they haven't provided any new housing, except if they split an existing home. Even then, that isn't all rentals, and in that case, they should be required to ensure the new multi-unit is to code and also address parking to handle the increased density they created.

Much of the attached correspondence in today's Agenda states that landlords already have to comply with Fire Code, Electrical Code, Building Code, and zoning standards. Those codes tend to relate to construction and renovation. In practice, it is only to the extent a landlord is caught not complying that these are enforced. The onus is then on the tenant then to be aware, complain and enforce rights, when the power dynamics are already

against them given the housing crisis. If the landlord's properties all satisfy the standards as the correspondence from investors / real estate agents / property managers claim, what's the issue then with a small fee for an inspection to obtain a rental license for the privilege of owning a property and renting it out?

I stress that I know there are many good landlords that care in our city, and have well maintained properties. I acknowledge it must be frustrating for an existing landlord that does comply to have an extra cost, but if we do this across the city then it levels the playing field from herein out. And if a nominal cost renders an investment unprofitable, one wonders about a business operating so precariously.

With that said, I emphasize that I think the fees do need to be reasonable, and provided this is the case, I think the RRHL is a good way ensure landlords provide good quality and safe rentals in Oshawa while also giving tenants an avenue of enforcement outside of building codes and the beleaguered LTB.

Thank you,

Paul