

Thursday, September 22, 2022, 6:30 p.m. Committee Room

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Pages

Additional Agenda Items

(As may be presented at the meeting)

Declarations of Pecuniary Interest

(As may be presented by Members)

Presentations

Planning Services - Site Plan Approval for 856 Simcoe Street South

Connor Leherbauer, Senior Planner, to provide a presentation concerning an application for site plan approval at 856 Simcoe Street South for office and residential uses in a heritage building with an addition.

Delegations

None.

Referrals from Council and Committees

None.

Correspondence None.

Reports

HTG-22-47 - Draft Heritage Research Report 30 Connaught Street

Recommendation Motion for direction

HTG-22-48 - 2022 Heritage Oshawa Work Plan and Budget Update - September 2022

Recommendation

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That Report HTG-22-48 concerning the 2022 Heritage Oshawa Work Plan and Budget Update for September 2022 be received for information.	
HTG-22-49 - Heritage Oshawa Plaques for Designated Properties – Follow Up on Report HTG-22-14	95
Recommendation That based on Report HTG-22-47, dated September 22, 2022, Heritage Oshawa allocate the remainder of the funds within the Professional and Technical Category of the 2022 Heritage Oshawa budget towards staff's procurement of additional heritage designation plaques.	
HTG-22-50 - Information from Oshawa City Council - June 20, 2022	97
Recommendation That Report HTG-22-50, dated September 16, 2022, concerning the Information from City Council from June 20, 2022 be received for information.	
HTG-22-51 - Heritage Oshawa's Outstanding Items List - Third Quarter	99
Recommendation That Report HTG-22-51, dated September 16, 2022 being the Heritage Oshawa Outstanding Items List for the third quarter of 2022 be received for information.	
HTG-22-52 - 2023 Heritage Oshawa Work Plan and Budget Working Group Report	101
Recommendation That based on Report HTG-22-52, the 2023 Heritage Oshawa Work Plan and Budget submission be endorsed as recommended.	
HTG-22-53 - Structures Built in 1952 Working Group Report	107
Recommendation That Report HTG-22-53, being the Structures Built in 1952 Working Group Report be received for information.	
HTG-22-54 - Canada Day 2022 Working Group Report (Verbal Report)	
Recommendation That the Verbal Report HTG-22-54 concerning the Canada Day 2022 Working Group be received for information.	
Itoma Introduced by Members	

Items Introduced by Members

Adjournment

Memorandum



Development Services Department

Date:	September 16, 2022
То:	Diane Stephen, Chair Heritage Oshawa
From:	Connor Leherbauer, Planner B Development Services Department

Re: Draft Heritage Research Report 30 Connaught Street

A heritage research report for 30 Connaught Street (the "Subject Property") has been prepared by Archeological Services Inc. ("ASI"), hereafter referred to as the "draft Research Report".

A copy of the draft Research Report was emailed to members of Heritage Oshawa for their reference on **September 9, 2022**, and is attached to this memo as Attachment 1.

If the Heritage Oshawa Committee desires to provide comments on the draft Research Report related to content, they may do so via motions made at the Heritage Oshawa meeting scheduled for **September 22, 2022**.

Background

On April 29, 2022, Heritage Oshawa passed the following motion (HTG-22-22):

"That a research report be commissioned for 30 Connaught Street and that 30 Connaught Street be classified as a Class A on the Heritage Inventory."

The draft Research Report has now been submitted by ASI. Staff are seeking comments on the draft Research Report.

Attachment 2 is an air photo of the Subject Property.

The draft Research Report provides evidence that the Subject Property meets several of the criteria for designation prescribed by the Province of Ontario in Ontario Regulation 9/06 under the categories of:

- 1. Design or physical value;
- 2. Historical/associative value; and,
- 3. Contextual value.

File: 12-04

More specifically, the draft Research Report states that the Subject Property "has design value or physical value because it:

- is a rare, unique, representative or early example of a style, type, expression, material or construction method:
 - The subject property is a representative example of residential building design in an early twentieth-century subdivision context. It deploys materials and architectural elements typical of the time yet combines them in atypical ways, making the building a unique expression of how a 'modern' house could be executed economically and with high aesthetic appeal in the 1920s.
- displays a high degree of craftsmanship or artistic merit:
 - The building has been very well preserved and its interior and exterior materials indicate that the building was likely architect design and constructed by a professionalized builder and carpenter. The building utilizes restrained architectural elements and economical materials and is a well-executed example of a modern building constructed in the early 1920s. However, it is not known to have exceeded what would have been typical or standard finishes and construction methods at the time of its construction."

The draft Research Report states that the Subject Property has "historical value or associative value because it:

- has direct associations with a theme, event, belief, person, activity, organization or institution that is significant to a community:
 - The building is directly associated with early twentieth-century residential subdivision patterns in the City of Oshawa that were concentrated in the area between Adelaide Street and Rossland Road, east of Simcoe Street North, and which became known as the Simcoe Heights Subdivision. The building reflects on the period of Oshawa's urban development that witnessed population increases and growth of individuals employed in professionalized occupations and within the thriving General Motors enterprise. The subject building is one of the earlier buildings established in the subdivision, a neighbourhood that has been documented to represent a high quality of architecture. The building is also directly associated with William Chester (Billy) Smith. He was a prominent politician in the Oshawa area who served in local and federal politics between 1878 to 1921. Documentation indicates that Smith would have commissioned construction of the building, sometime between 1923 and 1924, living in it for approximately 3 4 years before selling the property to the Pangmans, also a locally significant family by association with the McLaughlin family."

The draft Research Report states that the Subject Property has "has contextual value because it:

- is important in defining, maintaining or supporting the character of an area:
 - The property and building are an important element in the local neighbourhood, contributing to and defining the early twentieth-century character of the area. This character has been very well preserved within the area that historically comprises the Simcoe Heights subdivision. The building's age, materials, size, massing, built form, lotting pattern and well-preserved condition make it a representative element of the surrounding area. Its restrained combination of architectural elements and materials that were emerging as influential trends in 'modern' residential design in the early twentieth century also make it a defining element in the local area. It is one-of-a-kind in comparison to other buildings in the neighbourhood and it was also featured and celebrated as a prototypical residence in the neighbourhood in local newspapers in the late 1920s.
- is physically, functionally, visually or historically linked to its surroundings:
 - The subject property and building have a historical relationship with adjacent lands and the Simcoe Heights Subdivision. It is also physically, functionally, and visually related to its surroundings as discussed above."

City of Oshawa Register of Properties of Cultural Heritage Value or Interest

The Subject Property is not listed on the City of Oshawa Register of Properties of Cultural Heritage Value or Interest. The Subject Property is currently identified as a Class A property on Heritage Oshawa's Inventory of City of Oshawa Heritage Properties.

Both designated and listed, non-designated properties are automatically listed on the City of Oshawa Register of Properties of Cultural Heritage Value or Interest.

A designated property is offered protection under Section 29 of the Ontario Heritage Act from certain alterations and demolitions. If an alteration or demolition to a designated property is determined to impact the heritage attributes established in the designation by-law, the owner must apply to Council for approval, and receive consent in writing from Council.

Council must first consult with Heritage Oshawa prior to deciding on the proposed alteration or demolition. The Ontario Heritage Act further details the process for request of approval of an alteration or a demolition, and the associated appeal process.

A "listed non-designated" property is protected under Section 27 of the Ontario Heritage Act from demolition. This protection requires the owner of the listed, non-designated property to not demolish or remove a building or structure on the property without giving Council at least 60 days' notice in writing of the intention to demolish/remove. Council must first consult with Heritage Oshawa prior to deciding on the demolition/removal. There are no legislated obligations regarding proposed alterations to a "listed nondesignated" property. However, standard practice is for Heritage Oshawa to review and comment on alteration proposals for listed non-designated properties which may impact potential heritage attributes.

If you require further information or clarification, please contact me by telephone at (905) 436-3311, extension 2402 or by email to cleherbauer@oshawa.ca.

Can them

Connor Leherbauer, Planner B Development Services Department

CL/k

Heritage Research Report

30 Connaught Street

City of Oshawa, Ontario

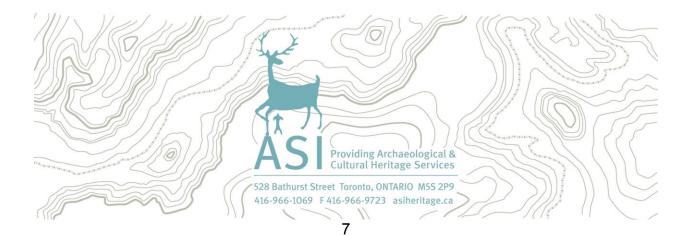
Draft Report

Prepared for:

City of Oshawa 50 Centre Street South Oshawa, ON L1H 3Z7

Archaeological Services Inc. File: 22CH-105

September 2022



Executive Summary

Archaeological Services Incorporated (A.S.I.) was contracted by the City of Oshawa to conduct a Heritage Research Report for the property at 30 Connaught Street in the City of Oshawa, Ontario. The Heritage Research Report is being undertaken to determine the cultural heritage value of the subject property. The property at 30 Connaught Street consists of a two-and-a-half storey single detached residence located at the northwest corner of Connaught Street and Masson Street and is currently recognized as a "Class A" property on the City of Oshawa's Inventory of Heritage Properties.

This report includes an evaluation of the cultural heritage value of the property as determined by the criteria in Ontario Regulation 9/06. This evaluation determined that the property at 30 Connaught Street meets the criteria outlined in *Ontario Heritage Act* Regulation 9/06 and therefore retains cultural heritage value or interest. The property is a very good expression of architectural influences, materials, and forms that characterized early twentieth-century residential design in neighbourhoods like the planned Simcoe Heights area. The property is also associated with significant individuals and families, including local politician William Chester Smith and the Pangman family. Finally, the property is an important element that defines and contributes to the character of the Simcoe Heights neighbourhood. The property was featured in local newspapers in the late 1920s as an example of Oshawa's emergent 'beautiful homes' and it has been very well preserved in the intervening decades.

The following recommendations are proposed:

- 1. Based on the results of research, analysis and heritage evaluation activities, it is recommended that this property be designated under Part IV of the *Ontario Heritage Act*.
- 2. At present, the Statement of Significance has been written to identify heritage attributes located on the building exterior that express the



significance of the property. There may be select features within the structure that could be included in the designation by-law. It is recommended that the City of Oshawa enter into discussions with the property owners to discuss inclusion of interior fabric and features within the designation by-law.



Report Accessibility Features

This report has been formatted to meet the Information and Communications Standards under the *Accessibility for Ontarians with Disabilities Act*, 2005 (A.O.D.A.). Features of this report which enhance accessibility include: headings, font size and colour, alternative text provided for images, and the use of periods within acronyms. Given this is a technical report, there may be instances where additional accommodation is required in order for readers to access the report's information. If additional accommodation is required, please contact Annie Veilleux, Manager of the Cultural Heritage Division at Archaeological Services Inc., by email at aveilleux@asiheritage.ca or by phone 416-966-1069 ext. 255.



Project Personnel

- Senior Project Manager: Rebecca Sciarra, M.A., C.A.H.P., Partner, Director Cultural Heritage Division
- **Project Coordinator:** Jessica Bisson, B.F.A. (Hon.), Dipl. Heritage Conservation, Project Administrator Cultural Heritage Division
- Project Manager: Rebecca Sciarra
- Field Review: Rebecca Sciarra
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- **Report Reviewer(s)**: Lindsay Graves, M.A., C.A.H.P., Senior Cultural Heritage Specialist, Assistant Manager Cultural Heritage Division
- Rebecca Sciarra



Glossary

Built Heritage Resource (B.H.R.)

Definition: "...a building, structure, monument, installation or any manufactured remnant that contributes to a property's cultural heritage value or interest as identified by a community, including an Indigenous community. built heritage resources are located on property that may be designated under Parts IV or V of the *Ontario Heritage Act*, or that may be included on local, provincial, federal and/or international registers" (Ministry of Municipal Affairs and Housing, 2020, p. 41).

Cultural Heritage Landscape (C.H.L.)

Definition: "...a defined geographical area that may have been modified by human activity and is identified as having cultural heritage value or interest by a community, including an Indigenous community. The area may include features such as buildings, structures, spaces, views, archaeological sites or natural elements that are valued together for their interrelationship, meaning or association. Cultural heritage landscapes may be properties that have been determined to have cultural heritage value or interest under the *Ontario Heritage Act*, or have been included on federal and/or international registers, and/or protected through official plan, zoning by-law, or other land use planning mechanisms" (Ministry of Municipal Affairs and Housing, 2020, p. 42).

Significant

Definition: With regard to cultural heritage and archaeology resources, significant means "resources that have been determined to have cultural heritage value or interest. Processes and criteria for determining cultural heritage value or interest are established by the Province under the authority of the *Ontario Heritage Act*. While some significant resources may already be identified and inventoried by official sources, the significance of others can only be determined after evaluation" (Ministry of Municipal Affairs and Housing, 2020, p. 51).



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1.0 Introduction

Archaeological Services Incorporated (A.S.I.) was contracted by the City of Oshawa to conduct a Heritage Research Report for the property at 30 Connaught Street in the City of Oshawa, Ontario (Figure 1). The Heritage Research Report is being undertaken to determine the cultural heritage value of the subject property. The property at 30 Connaught Street consists of a twoand-a-half storey single detached residence located at the northwest corner of Connaught Street and Masson Street and is currently recognized as a "Class A" property on the City of Oshawa's Inventory of Heritage Properties.¹

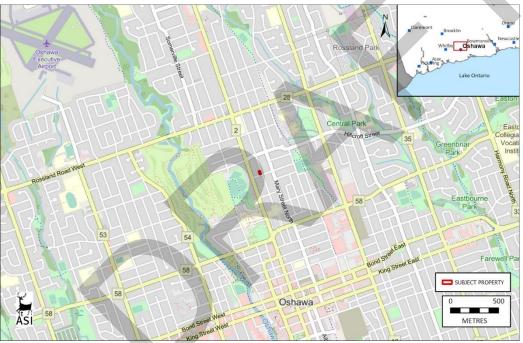


Figure 1: Location of the subject property at 30 Connaught Street. Source: (c) Open Street Map contributors, Creative Commons n.d.

This report will evaluate the cultural heritage significance of 30 Connaught Street in the City of Oshawa in accordance with the Ontario Regulation 9/06 to examine the suitability for designation under Part IV of the *Ontario Heritage Act*.

¹ The property is identified on the City's mapOshawa webpage (City of Oshawa, n.d.) as a "Class A" property; however, it is not currently included in the Heritage Oshawa Inventory of City of Oshawa Heritage Properties (Heritage Oshawa, 2015).



1.1 Legislation and Policy Context

The analysis used throughout the cultural heritage evaluation process addresses built heritage resources and cultural heritage landscapes under other various pieces of legislation and their supporting guidelines. These policies form the broad context which frame this assessment, and are included as relevant to this undertaking based on professional opinion and with regard for best practices:

- Ontario Heritage Act (Ontario Heritage Act, R.S.O. c. O.18, 1990 [as Amended in 2021], 1990);
- Ontario Heritage Tool Kit (Ministry of Culture, 2006);
- City of Oshawa Official Plan (City of Oshawa, 2020); and,
- Terms of Reference Heritage Research Report 30 Connaught Street (City of Oshawa, 2022)

1.2 Approach to Cultural Heritage Evaluation Reports

The scope of a Cultural Heritage Evaluation Report (C.H.E.R.) is guided by the *Ontario Heritage Tool Kit* (Ministry of Culture, 2006) and this report will also be guided by the *Terms of Reference Heritage Research Report 30 Connaught Street* (City of Oshawa, 2022).

Generally, C.H.E.R.s include the following components:

- A general description of the history of the subject property as well as detailed historical summaries of property ownership and building(s) development;
- A description of the cultural heritage landscapes and built heritage resources that are under evaluation in this report;



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- Representative photographs of the exterior and interior of a building or structure, and character-defining architectural details;
- A cultural heritage evaluation guided by the *Ontario Heritage Act* criteria;
- A summary of heritage attributes;
- Historical mapping, photographs; and
- A location plan.

Using background information and data collected during the site visits, the property is evaluated using criteria contained within Ontario Regulations 9/06. The criteria requires a full understanding, given the resources available, of the history, design and associations of all cultural heritage resources of the property. The criteria contained within Ontario Regulation 9/06 requires a consideration of the community context.

2.0 Community Engagement

The following section outlines the community consultation that was undertaken to gather and review information about the subject property.

2.1 Relevant Agencies/Stakeholders Engaged and/or Consulted

The following stakeholders were contacted with inquiries regarding the heritage status and for information concerning the subject property and any additional adjacent built heritage resources or cultural heritage landscapes:

 Connor Leherbauer, Planner B, City of Oshawa (email communication 26 and 29 July 2022). Staff confirmed that all information relating to the subject property had been provided, namely research provided by the property owners. Staff also confirmed the architectural style of the property for comparative analysis. In addition, staff provided research reports for four properties and a heritage conservation district study in the vicinity of the subject property.



- Melissa Cole, Curator, Oshawa Museum (email communication 28 and 29 July and 8 August 2022). The Oshawa Museum provided copies of the 1938 and 1948 Fire Insurance Plans of Oshawa as well as a 1928 newspaper clipping from the Oshawa Daily Times.
- Samantha George, Curator, Parkwood National Historic Site (email communication 2, 3, 8, and 9 August 2022). Parkwood confirmed that they do not have records connected to 30 Connaught Street. However, staff reached out to Jocelyn Shaw, daughter of John and Hilda Pangman, regarding her recollection of her time in Oshawa. Shaw responded with some family history, which was then forwarded to Archaeological Services Incorporated.

3.0 Description of the Property

The following section provides a description of the subject property.

3.1 Existing Conditions

A site visit to the subject property occurred on 17 August 2022 by Rebecca Sciarra and Kirstyn Allam, of Archaeological Services Incorporated (A.S.I.) to document the property and its environs. Permission to enter was granted by the property owners who were present at the time of the visit.

The subject property at 30 Connaught Street consists of a two-and-a-half storey single detached residence located at the northwest corner of Connaught Street and Masson Street in Oshawa (Figure 2). The property also features landscaped gardens, a pool, and sheds. The property is located within a residential neighbourhood, historically known as Simcoe Heights, approximately 1.25 kilometres north of the downtown core of Oshawa.

Legal Description: LT 72 PL 146 OSHAWA; S/T EXECUTION 98-03017, IF ENFORCEABLE; OSHAWA





Figure 2: Aerial image of the subject property at 30 Connaught Street (Google Maps)

3.2 Heritage Recognitions

The subject property at 30 Connaught Street is currently recognized as a "Class A" property on the City's Inventory of Heritage Properties.²³

Located within the surrounding neighbourhood in what was known as Simcoe Heights, there is one property that has been designated under Part IV of the *Ontario Heritage Act*, 12 properties are listed as "Class A" by the City of Oshawa (including the subject property), and 10 properties are listed as "Class B" by the City of Oshawa (Heritage Oshawa, 2015) (Figure 3).

³ "Class A properties are properties that have been evaluated by Heritage Oshawa and are determined to have the highest potential for designation" (Heritage Oshawa, 2015, p. 2).



² The property is identified on the City's mapOshawa webpage (City of Oshawa, n.d.) as a "Class A" property; however, it is not currently included in the Heritage Oshawa Inventory of City of Oshawa Heritage Properties (Heritage Oshawa, 2015).

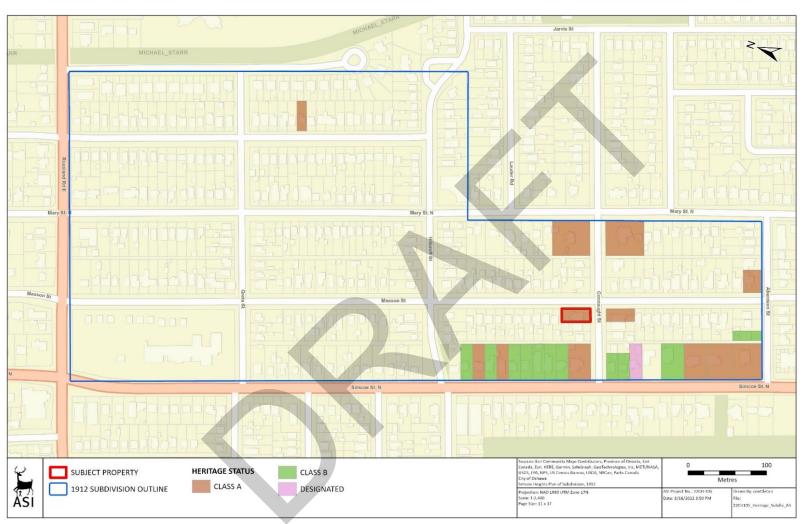


Figure 3: Map showing the heritage status of properties within the historic Simcoe Heights neighbourhood, including the subject property at 30 Connaught Street (Source: Esri; Heritage data: City of Oshawa 2022).



3.3 Adjacent Lands

The subject property is adjacent to 430 Masson Street, a "Class A" listed property by the City of Oshawa.

The subject property is an early-twentieth century residential property in a residential subdivision of similarly dated properties.

4.0 Research

This section provides: the results of primary and secondary research; a discussion of historical or associative value; a discussion of physical and design value; a discussion of contextual value; and results of comparative analysis.

4.1 List of Key Sources and Site Visit Information

The following section describes the sources consulted and research activities undertaken for this report.

4.1.1 Key Sources

Background historical research, which includes consulting primary and secondary source documents, photos, and historic mapping, was undertaken to identify early settlement patterns and broad agents or themes of change in the subject property.

Available federal, provincial, and municipal heritage inventories and databases were also consulted to obtain information about the properties. These included:

- The Ontario Heritage Act Register (Ontario Heritage Trust, n.d.b);
- The *Places of Worship Inventory* (Ontario Heritage Trust, n.d.c);
- The inventory of Ontario Heritage Trust easements (Ontario Heritage Trust, n.d.a);
- The Ontario Heritage Trust's *Ontario Heritage Plaque Guide*: an online, searchable database of Ontario Heritage Plaques (Ontario Heritage Trust, n.d.d);



- Parks Canada's Directory of Federal Heritage Designations, an on-line database that identifies National Historic Sites, National Historic Events, National Historic People, Heritage Railway Stations, Federal Heritage Buildings, and Heritage Lighthouses (Parks Canada, n.d.b); and
- Parks Canada's *Historic Places* website, an on-line register that provides information on historic places recognized for their heritage value at all government levels (Parks Canada, n.d.a).

Previous consultant reports associated with known and potential built heritage resources, cultural heritage landscapes and archaeological resources within and/or adjacent and/or in the vicinity of the subject property in the City of Oshawa, Ontario included the following:

- Simcoe Street North Heritage Conservation District Study (BRAY Heritage et al., 2007);
- J.H. Beaton House 55 Connaught Street City of Oshawa (Su Murdoch Historical Consulting, 2002a);
- The Rundle House 364 Simcoe Street North City of Oshawa (Su Murdoch Historical Consulting, 2002b);
- Alexandra Park Alexandra Street (Hospital Court) City of Oshawa (Su Murdoch Historical Consulting, 2003); and,
- Research Report 452 Simcoe Street North Oshawa (Cole, 2011).

A full list of references consulted can be found in Section 8.0 of this document.

4.1.2 Site Visit

A site visit to the subject property was conducted on 17 August 2022 by Rebecca Sciarra and Kirstyn Allam, of Archaeological Services Incorporated (A.S.I.). The site visit included photographic documentation of the exterior of the subject property and a review of the majority of the interior of the subject property. Permission to enter was granted by the property owners to allow A.S.I. to access



the property and to view all exterior elevations of the structure as well as the majority of the building interior.

4.2 Discussion of Historical or Associative Value

Historically, the property was located on Lot 10, Concession 2 in the former Township of East Whitby, Ontario County. It is now identified by the municipal address of 30 Connaught Street, City of Oshawa.

4.2.1 Summary of Early Indigenous History in Southern Ontario

Southern Ontario has been occupied by human populations since the retreat of the Laurentide glacier approximately 13,000 years ago, or 11,000 Before the Common Era (B.C.E.) (Ferris, 2013).⁴ During the Paleo period (c. 13,000 B.C.E. to 11,000 B.C.E.), groups tended to be small, nomadic, and non-stratified. The population relied on hunting, fishing, and gathering for sustenance, though their lives went far beyond subsistence strategies to include cultural practices including but not limited to art and astronomy. Fluted points, beaked scrapers, and gravers are among the most important artifacts to have been found at various sites throughout southern Ontario, and particularly along the shorelines of former glacial lakes. Given the low regional population levels at this time, evidence concerning Paleo-Indian period groups is very limited (Ellis & Deller, 1990).

Moving into the Archaic period (c. 11,000 B.C.E. to 3,000 B.C.E.), many of the same roles and responsibilities continued as they had for millennia, with groups generally remaining small, nomadic, and non-hierarchical. The seasons dictated the size of groups (with a general tendency to congregate in the spring/summer and disperse in the fall/winter), as well as their various sustenance activities, including fishing, foraging, trapping, and food storage and preparation. There

⁴ While many types of information can inform the precontact settlement of Ontario, such as oral traditions and histories, this summary provides information drawn from archaeological research conducted in southern Ontario over the last century.



were extensive trade networks which involved the exchange of both raw materials and finished objects such as polished or ground stone tools, beads, and notched or stemmed projectile points. Furthermore, mortuary ceremonialism was evident, meaning that there were burial practices and traditions associated with a group member's death (Ellis et al., 2009; Ellis & Deller, 1990).

The Woodland period (c. 3,000 B.C.E. to 1600 C.E.) saw several trends and aspects of life remain consistent with previous generations. Among the more notable changes, however, was the introduction of pottery, the establishment of larger occupations and territorial settlements, incipient horticulture, more stratified societies, and more elaborate burials. Later in this period, settlement patterns, foods, and the socio-political system continued to change. A major shift to agriculture occurred in some regions, and the ability to grow vegetables and legumes such as corn, beans, and squash ensured long-term settlement occupation and less dependence upon hunting and fishing. This development contributed to population growth as well as the emergence of permanent villages and special purpose sites supporting those villages. Furthermore, the socio-political system shifted from one which was strongly kinship based to one that involved tribal differentiation as well as political alliances across and between regions (Birch et al., 2021; Dodd et al., 1990; Ellis & Deller, 1990; Williamson, 1990).

The arrival of European trade goods in the sixteenth century, Europeans themselves in the seventeenth century, and increasing settlement efforts in the eighteenth century all significantly impacted traditional ways of life in Southern Ontario. Over time, war and disease contributed to death, dispersion, and displacement of many Indigenous peoples across the region. The Euro-Canadian population grew in both numbers and power through the eighteenth and nineteenth centuries and treaties between colonial administrators and First Nations representatives began to be negotiated.

The subject property is within the Johnson-Butler Purchases and in the traditional territory of the Michi Saagiig and Chippewa Nations, collectively



known as the Williams Treaties First Nations, including the Mississaugas of Alderville First Nation, Curve Lake First Nation, Hiawatha First Nation, Scugog Island First Nation and the Chippewas of Beausoleil First Nation, Georgina Island First Nation and the Rama First Nation (Williams Treaties First Nations, 2017).

The purpose of the Johnson-Butler Purchases of 1787/1788 was to acquire from the Mississaugas the Carrying Place Trail and lands along the north shore of Lake Ontario from the Trent River to Etobicoke Creek.

As part of the Johnson-Butler Purchases, the British signed a treaty, sometimes referred to as the "Gunshot Treaty" with the Mississaugas in 1787 covering the north shore of Lake Ontario, beginning at the eastern boundary of the Toronto Purchase and continuing east to the Bay of Quinte, where it meets the Crawford Purchase. It was referred to as the "Gunshot Treaty" because it covered the land as far back from the lake as a person could hear a gunshot. Compensation for the land apparently included "approximately £2,000 and goods such as muskets, ammunition, tobacco, laced hats and enough red cloth for 12 coats" (Surtees, 1984, pp. 37–45). First discussions about acquiring this land are said to have come about while the land ceded in the Toronto Purchase of 1787 was being surveyed and paid for (Surtees, 1984, pp. 37–45). During this meeting with the Mississaugas, Sir John Johnson and Colonel John Butler proposed the purchase of lands east of the Toronto Purchase (Fullerton & Mississaugas of the Credit First Nation, 2015). However, descriptions of the treaty differ between the British and Mississaugas, including the depth of the boundaries: "Rice Lake and Lake Simcoe, located about 13 miles and 48 miles north of Lake Ontario, respectively, were not mentioned as landmarks in the First Nations' description of the lands to be ceded. Additionally, original descriptions provided by the Chiefs of Rice Lake indicate a maximum depth of ten miles, versus an average of 15-16 miles in Colonel Butler's description" (Fullerton & Mississaugas of the Credit First Nation, 2015).

However, records of the acquisition were not clear regarding the extent of lands agreed upon (Surtees, 1984, pp. 37–45). To clarify this, in October and November of 1923, the governments of Canada and Ontario, chaired by A.S.



Williams, signed treaties with the Chippewa and Michi Saagiig for three large tracts of land in central Ontario and the northern shore of Lake Ontario, the last substantial portion of land in southern Ontario that had not yet been ceded to the government (Crown-Indigenous Relations and Northern Affairs, 2013).

In 2018 the Government of Canada reached a settlement with the Williams Treaties First Nations reaffirming the recognized Treaty harvesting rights in the Williams Treaties territories of each of the seven nations.

4.2.2 Whitby Township

The first Europeans to arrive in the area were transient merchants and traders from France and England, who followed existing transit routes established by Indigenous peoples and set up trading posts at strategic locations along the well-traveled river routes. All of these occupations occurred at sites that afforded both natural landfalls and convenient access, by means of the various waterways and overland trails, into the hinterlands. Early transportation routes followed existing Indigenous trails, both along the lakeshore and adjacent to various creeks and rivers (ASI 2006). Early European settlements occupied similar locations as Indigenous settlements as they were generally accessible by trail or water routes, and would have been in locations with good soil and suitable topography to ensure adequate drainage.

Historically, the property was located on Lot 10, Concession 2 in the former Township of East Whitby, Ontario County.

Whitby Township, when first laid out in the 1790s, was designated Township 9 although the name was changed shortly thereafter to Norwich. The first survey of this township was made in 1791 and the first settler arrived in 1794 (Armstrong, 1985). The first Euro-Canadian settler was said to have been Benjamin Wilson, a Loyalist from Vermont, who settled along the lakeshore to the east of Oshawa (Farewell, 1907a). Whitby was quickly settled by a mixture of Loyalists, disbanded troops, and emigrants from the United States, the United Kingdom, and Ireland. Two major settlements were soon established in the southern half of the township, Whitby and Oshawa. These communities were



advantageously located where watersheds (such as that of Lynde Creek) were crossed by the Kingston Road. Whitby further benefited from its harbour and from the construction of the Grand Trunk Railway in the 1850s.

In 1852, Whitby Township became part of Ontario County and the township was divided in 1857, the western portion remained as Whitby Township. The eastern portion extending from a line between Whitby and Oshawa north to Durham County became the Township of East Whitby (Hood, 1978). Throughout the next century, development occurred slowly, and the area remained in a large part agricultural. On January 1, 1968 the township was designated as a town, and on January 1, 1974, the Town of Whitby became part of the Regional Municipality of Durham (Mika & Mika, 1983).

4.2.3 City of Oshawa

The City of Oshawa was one of two major settlements in the Township of Whitby. Benjamin Wilson is said to have settled near the mouth of Oshawa Creek with his family in 1794 and lived in a log cabin that had been a French trading post. Also arriving were the Farewell brothers and Jabez Lynde at the turn of the century. One of the Farewells built a saw and grist mill on Harmony Creek along with a tavern on Dundas Street, which was to become a popular resting place along the stagecoach route. In 1809, Jabez Lynde was the first to own property in what was to become the village of Oshawa. Oshawa, was first known as Skae's Corners, named after popular merchant Edward Skae (Mika & Mika, 1983). The name was later changed when local trader Moody Farewell invited two Mississauga friends from Rice Lake to propose a more original name around 1842. They suggested *ajawi*, signifying 'crossing to the other side' or 'shore of a river or lake', and the name Oshawa evolved from it. Edward Skae went on to become the first postmaster on October 6, 1842 (Rayburn, 1997). Oshawa received village status in 1850 and town status in 1879 (Mika & Mika, 1983).

The Sydenham Harbour Company was established in the early 1840's and constructed piers and a breakwater to develop harbour facilities. The company



later became the Port Oshawa Harbour Company. The port became a customs port in 1853 and in 1856 the Grand Trunk Railway, passed south of Oshawa. These two events led to industrial growth in Oshawa. In 1852, the Oshawa Manufacturing Company was created and in 1858, it was purchased by Joseph Hall. Hall was to turn the company into an important producer of farming tools. In 1861, a tin and sheet metal company was established. Ten years later, the Ontario Malleable Iron Company was established to ensure a local source of

malleable iron for Oshawa's industries and to attract developers. In 1876, Robert McLaughlin moved his carriage company to Oshawa, which grew to be the largest in the British Empire. With the increased use of cars after the turn of the twentieth century, the McLaughlins began producing them in 1908. In 1918, General Motors of Canada Limited was created after the merger of the McLaughlin Motor Car Company and the Chevrolet Motor Car Company of Canada with Robert Samuel McLaughlin as president (Mika & Mika, 1983).

The first schools in Oshawa were one-room log buildings, with one of the earliest being located at King Street and Simcoe Street as early as 1829. The Union School was constructed in 1835 and Centre Street School was built in 1856 with part of the school being used as a high school. An independent high school was built in 1865. Ward schools were constructed in 1877 after the municipality was divided into wards. Many of the early religious meetings took place at the Union School until the congregations of the various churches were able to construct their own buildings. In 1841, the Wesleyan Methodist and the Roman Catholics built their churches, followed by the Christian Church the year after. In 1843, St. George's Anglican Church was constructed, and the Presbyterians constructed a church in 1862 (Mika & Mika, 1983).

A public library began in 1864 as a Mechanics' Institute in Oshawa. A Carnegie Library was formed in 1906. Colonel R.S. McLaughlin gifted the city a library, the present McLaughlin Public Library in 1954, with further funds being donated in 1966 for an expansion of the library (Mika & Mika, 1983).

In 1922, Oshawa annexed part of East Whitby Township and was incorporated as a city in 1924. Another annexation of part of the township occurred in 1951.



When Ontario County was dissolved in 1974, Oshawa became part of the Regional Municipality of Durham (Mika & Mika, 1983).

Simcoe Heights

The subject property is located within the area of Oshawa that was once known as Simcoe Heights. Simcoe Heights was a residential development that was planned during the early twentieth century and is bound by present-day Simcoe Street North to the west, Rossland Road to the north, Minto Street and Mary Street North to the east, and Aberdeen Street to the south.

Prior to the residential development, the land had been agricultural in nature and was north of the historic core of Oshawa. The Oshawa Development Company Limited purchased the land in 1912 and shortly thereafter, the Simcoe Heights Plan was registered for development (O.L.R.A., n.d.b). Although north of the core, the subdivision was still located in close proximity to the business area of Oshawa with one of the main intersections, Simcoe Street and King Street, just over one kilometre from the southern end of the neighbourhood.

Oshawa during the early twentieth century was experiencing a great deal of development with many local businesses and industry establishing themselves at the time. Those who owned the businesses and their employees needed places to live, leading to different residential subdivisions being established, including Simcoe Heights. Another subdivision was within the Industrial Park area (The Oshawa Development Co. Limited, 1914), which was close to several factories south of King Street.

4.2.4 Historical Chronology and Setting of the Subject Property

The following provides a brief overview of the historical chronology of the subject property. It includes a history of the people who lived on or owned the property, as provided in available sources, as well as a mapping review. It is based on a variety of primary and secondary source materials, including maps, abstract indexes, archival images, and historic photographs.



The subject residence is located at 30 Connaught Street on Lot No. 72 of Plan No. 146 in the City of Oshawa. This property was formerly part of Lot 10 on Concession 2 of East Whitby Township. In the second half of the nineteenth century, Lot 10 was owned by James Ross (Figure 4 and Figure 5). It remained primarily agricultural throughout the nineteenth century.

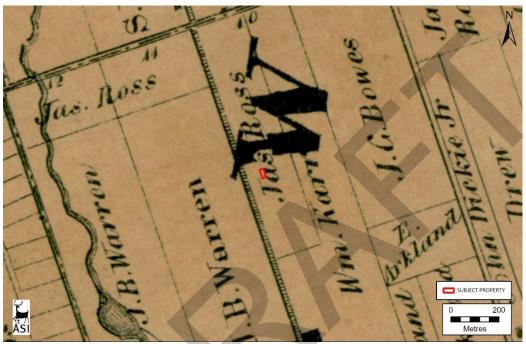


Figure 4: The location of the subject property overlaid on the 1860 map of Ontario County. Source: (Tremaine, 1860)



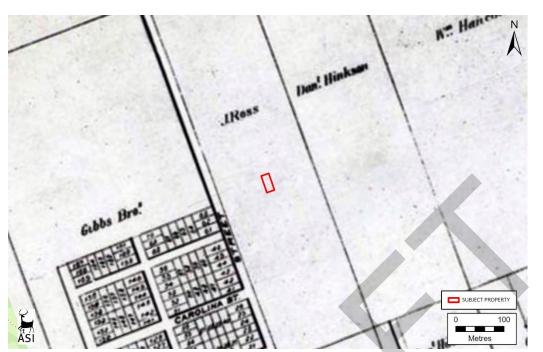


Figure 5: The location of the subject property overlaid on the 1877 Illustrated Historical Atlas of Ontario County. Source: (Beers, 1877)

Lot 10 was divvied up over the course of the late nineteenth and early twentieth centuries (Figure 6).



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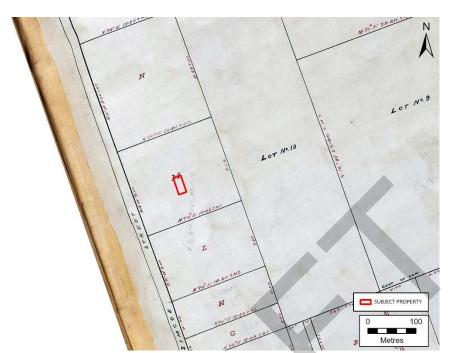


Figure 6: The location of the subject property overlaid on the 1894 Municipal Plan of the Town of Oshawa. Source: (Deans, 1894)

On 4 May 1912, the Oshawa Development Company Limited purchased property from the J.C. Hayes Company Limited for the purposes of building a subdivision. The Plan of Simcoe Heights was initiated quickly thereafter, coming into effect 16 May 1912 (Figure 7) (O.L.R.A., n.d.b).



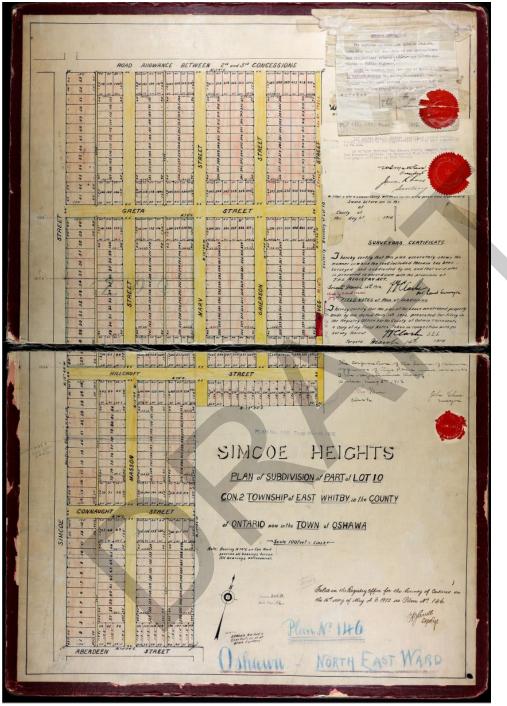


Figure 7: Plan of Subdivision for Simcoe Heights, 1912 (Onland)

The Oshawa Development Company Limited had significant landholdings, the largest in Oshawa at this time, and encouraged potential manufacturers and homeowners to consider Oshawa for their home or business. They described



Simcoe Heights, which consisted of 68 acres and 424 lots on the east side of

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Simcoe Street, as the "Finest Acreage in Oshawa" in their promotional material (Figure 8).⁵ They stressed to potential home buyers that fine residences would be erected, and that "sewers and sidewalks as well as water and electric light, are available to those who build homes here" and that it would be a solid investment with potential for "a handsome profit". They further boasted of Simcoe Heights' proximity to schools, parklands, the Y.M.C.A., the library, churches, banks, and other business and civic buildings (The Oshawa Development Co. Limited, 1914). The company also had large landholdings along King Street and Drew Street.



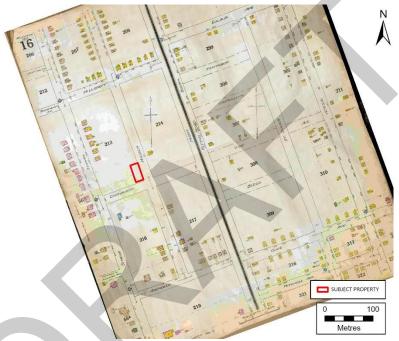
Figure 8: View of Simcoe Heights as it appeared in 1914 (The Oshawa Development Co. Limited, 1914).

The subject parcel on Lot 72 of Simcoe Heights remained empty throughout the 1910s. In 1919, the Oshawa Development Company Limited sold the lot to Manley C. Rose for \$1,800. Rose, identified as a real estate agent in the 1921

⁵ The street running from the foreground to the left is Simcoe Street, the street intersecting Simcoe Street is Aberdeen Street. The house in the photograph is still standing at 18 Aberdeen Street.



Oshawa Directory (Oshawa City Directory, 1921), bought many properties in the Simcoe Heights development before selling them off in the late 1910s and early 1920s (O.L.R.A., n.d.a). He sold the subject lot, which remained empty (Figure 9), to Alexander G. Storie in July 1922 for \$1,750. Storie was the manager at the Fittings foundry (Oshawa City Directory, 1921). One year later, on 7 July 1923, Storie and his wife sold the lot to William Chester Smith, this time for \$1,025, once again less than it had sold for in 1922 (O.L.R.A., n.d.a).



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Figure 9: The location of the subject property overlaid on the 1921 Oshawa Fire Insurance Plan. Source: (Goad, 1921)

By this time, William Chester (Billy) Smith (1847-1931) was a prominent politician in the Oshawa area (Figure 10 and Figure 11). He served as deputy reeve of East Whitby Township from 1878 to 1882 and as reeve from 1883 to 1886. He was also a Member of Parliament on several occasions, representing the riding of Ontario South as a Conservative from 1887 to 1891, 1892 to 1896, and 1911 to 1917, and then as a Unionist from 1917 to 1921 (Farewell, 1907b; Parliament of Canada, n.d.). All the while, he served on numerous Standing Committees, particularly those with a connection to agriculture. Prior to his political life – and perhaps at the same time – Smith, who was born in Columbus and later lived on a 267-acre farm in the same community, was a farmer,



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breeder, and importer. He was "regarded as a progressive and prosperous agriculturalist" (Terech, 2015). He also was a trustee on the Columbus School Board for 20 years in the late nineteenth century. Smith, a Presbyterian, married Helen Burns in 1880 and the couple had one daughter and two sons (Cochrane, 1895).

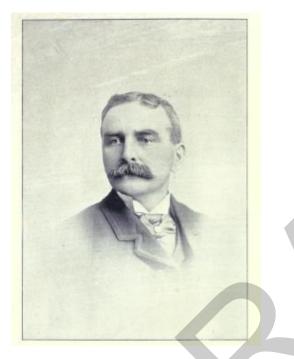


Figure 10: William Smith, c. 1895 (Cochrane, 1895)

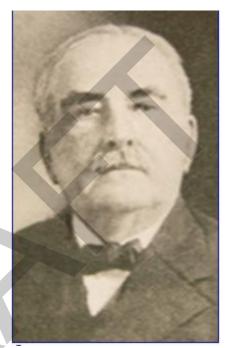


Figure 11: William Smith, 1918 (Parliament of Canada, n.d.).

Smith granted the land to the Housing Commission of the Municipality of the Town of Oshawa three weeks after purchase, on 26 July 1923. The Housing Commission had likely succeeded the Oshawa Development Company Limited as the owner of Simcoe Heights, as well as of another proposed subdivision near Drew Street (Sendbuehler & Gilliland, 1998). It was during the early 1920s that Simcoe Heights, and Connaught Street in particular, was starting to take shape. Connaught Street was not identified as a street in the 1921 Directory but was established by 1923 (Oshawa City Directory, 1921 and 1923).⁶ The only residence listed on Connaught Street in 1923 was that of A.I. Morrison. There is no street address associated with his residence – it is instead listed as N.S. – but



⁶ Note that the 1922 City Directory was not available for review.

it is known that he lived at 24 Connaught Street for years thereafter.⁷ By 1924, several houses were extant along Connaught Street including those that the Oshawa City Directory lists as 17, 23, 24, 28, 42, 45, and 62 (Oshawa City Directory, 1924). This includes the subject house; the address was listed as 28

It seems most plausible that William Chester Smith had the house built between 1923 and 1924. According to the City Directories for 1924 and 1926, Smith was the occupant of 28 Connaught Street, immediately before the intersection with Masson Street (Oshawa City Directory, 1924 and 1926). The architect and builders remain unknown.

Connaught Street in 1924 but became 30 Connaught Street in 1928.

The Housing Commission of the Municipality of the Town of Oshawa officially granted the land back to Smith on 20 June 1927 for \$3500. However, he sold the property later that day to John B. Pangman for \$15,000 (O.L.R.A., n.d.a).⁸ The significant sum of the purchase price strongly indicates that the property not only already had a building on it, but a substantial one.⁹ Only ten days after

⁹ Note that average home prices within the Toronto context during the early 1920s ranged between \$4,000 and \$5,000 and many houses that included several amenities or were larger in size could still be purchased for under \$6,000 (O'Brien, 2020). Furthermore, for comparative purposes, average earnings in the City of Detroit were \$1,800 in the late 1920s. This meant that the upper limit for a family to afford a home with "civilized conveniences and modern facilities" as well as interest and tax payments would be approximately \$4,500. However, urban working-class homes across the United States ranged between \$7-9,000 in the late 1920s and were described as being out of reach for most people, especially since more than 80% of the American population earned less than \$2,000 per month (Reaume, 1930). As such, a property selling for \$15,000 in 1927 – such as the subject property – would have had a substantial home thereon, with modern conveniences. Again, given the cost, it was probably designed by an architect and constructed by professional builders and skilled carpenters.



⁷ The 1924 and 1926 City Directories note that A.I. Morrison, a purchasing agent for General Motors, was at 24 Connaught.

⁸ Note that in the Heritage Oshawa Request document (Roth et al., 2022), the homeowners posited that "The land was transferred and recorded in a sale from "Smith, Tom G. and wife" to "Smith, William Chester" on June 20, 1927 and then from William Chester Smith to John B. Pangman on the same date." It is most likely that the homeowners have misidentified "Wm. C" as "Tom G." because they do look very similar in the Abstract/Parcel Register Book. There is no evidence of a Tom G. Smith owning the subject property.

Pangman purchased the property, on 30 June 1927, the *Oshawa Daily Reformer* included a photograph of the subject residence as part of a feature on Oshawa being "A City of Beautiful Homes" (Figure 12).

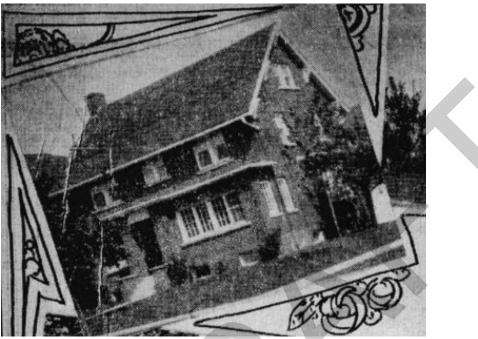


Figure 12: 30 Connaught Street, 1927 (The Oshawa Daily Reformer, 1927)

Pangman and his wife Hilda (nee McLaughlin) had married at her father's Parkwood Estate in June 1926 in what the *Winnipeg Evening Tribune*, amongst other newspapers, noted was "the largest that Oshawa has ever seen" and which was "held amid a scene of resplendent beauty" (Figure 13) (The Winnipeg Evening Tribune, 1926). While the newspaper noted that upon their return from a two-month honeymoon in Europe, the couple would reside in Montreal, it is more likely that they moved into the subject residence soon after purchasing it and moved to Montreal a few years later.





Figure 13: Marriage of Hilda McLaughlin and John Pangman, standing at right, 1926 (Hauch, 2017)

The 1928 Oshawa Directory lists Hilda and John Pangman as living in the subject house, now listed as 30 Connaught. The neighbour, A.I. Morrison, continued to occupy 24 Connaught (Oshawa City Directory, 1928). John Pangman worked with W.E. Phillips Company and his wife Hilda was one of five daughters of the well-known industrialist and philanthropist R.S. McLaughlin. They are listed as the occupants of the residence between 1928 and 1930 (Oshawa City Directory, 1928-1930). During this time, the Oshawa Daily Times (the successor to the Daily Reformer) were significant city boosters, and waxed poetic about the nature of Oshawa's residential development, noting that it was "a city of homes" and that its residences "are the temples of wholesome individuality; its gardens are bowers of peace and beauty; its streets are leafy glades everywhere, in a lesser or greater degree, we find an element of the same charm" (The Oshawa Daily Times, 1928). In the 11 August 1928 issue, the paper provided the same group of photos that the Daily Reformer had the year previously. In this version, though, the residence is clearly identified as belonging to J. Burnett Pangman (Figure 14).



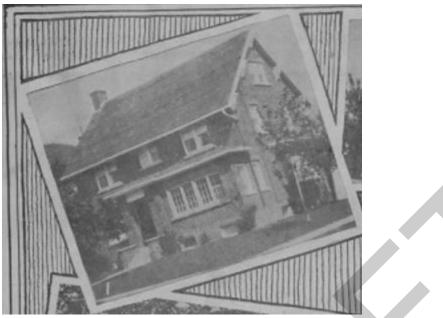


Figure 14: 30 Connaught Street, 1928 (The Oshawa Daily Times, 1928)

It appears that John and Hilda Pangman moved out of the residency by 1931, because by that time, they were living at 82 Park Road in Oshawa and Pangman was a manager at Duplate Safety Glass Company (Oshawa City Directory, 1931). According to Jocelyn Shaw, daughter of John and Hilda Pangman, the family moved to the Park Road North residence after it was purchased for them by R.S. McLaughlin. Furthermore, the house had been owned by Jocelyn's uncle W. Eric Phillips, the same man who had been John's employer at Phillips Glass (J. Shaw, personal communication, August 5, 2022). The Pangmans still owned 30 Connaught though, and at this time, rented it out to William C. Herring, the General Sales Manager at General Motors of Canada. The house at 30 Connaught Street was vacant in 1932, but between 1933 and 1936, David Archer, a local physician, was the tenant (Oshawa City Directory, 1932-1936). Archer was, by this time, a senior member of the Ontario County Medical Association. He practiced medicine in Port Perry from c. 1891 to 1928, when he moved to Oshawa where he continued his medical practice while also working at the Oshawa General Hospital (Hvidsten, 2018).

In 1934, John and Hilda Pangman arranged for the property to be held in the hands of Woodlands Investments Ltd (O.L.R.A., n.d.a). This is likely because the



family had recently moved away from Oshawa, likely settling in Montreal, where the Pangmans spent most of their married life (Parkwood National Historic Site, n.d.). Woodlands Investments Limited was known as a major breeder of horses and had ties to R.S. McLaughlin, Hilda's father. Among their most notable horses were Kingarvie, winner of the 1946 King's Plate and Moldy, winner of the 1947 King's Plate. Both horses were owned by Parkwood Stables, which was part of McLaughlin's empire (Canadian Horse Racing Hall of Fame, 2016; Nerbas, 2013).

In 1937, the Pangmans – through Woodlands Investments Ltd. – began renting out the subject residence to John James (J.J.) English. The 1938 Fire Insurance Plan (Figure 15) depicts the subject property in a residential neighbourhood, with the vast majority of lots showing a residence thereon.



Figure 15: The location of the subject property overlaid on the 1938 Oshawa Fire Insurance Plan. Source: (Underwriter's Survey Bureau Ltd, 1938)

English remained the tenant until 1944, when he and his wife Annie O.R. English purchased the property. Besides his main job as business secretary to R.S. McLaughlin, English was secretary and an executive member of the Greater Oshawa Community Chest, an organization that emerged in the early 1940s to



amalgamate the many fundraising agencies and campaigns into one singular campaign (Hood, 1978). J.J. and Annie continued to reside in the residence throughout the 1950s, by which time it was part of a well-established residential neighbourhood (Figure 16).



Figure 16: The location of the subject property overlaid on a 1954 aerial photograph of Oshawa. Source: (Hunting Survey Corporation Limited, 1954)

Annie English died c. 1967, but J.J. English continued to reside in the residence until at least 1971 (Oshawa City Directory, 1937-1971).¹⁰ In November 1972, English sold the property to Raymond E. Bowman (O.L.R.A., n.d.a). However, it does not appear that Bowman moved in immediately, since the subject residence was listed as vacant in 1973. The 1974 directory lists R.E. Bowman as the occupant (Oshawa City Directory, 1974). He was married to a woman named Lucille. They continued to be the owners and occupants until 1983, when they sold the property to Craig C. and Jo Anne Ryan. They only owned the property until 1985, though resided there until 1987 (Oshawa City Directory, 1983-1987).

¹⁰ No City Directory for 1972 was available for review, though it is assumed that J.J. English resided in the house until he sold it in November 1972.



The Ryans sold to Mary Elizabeth Wallace in 1985, though she did not move in until 1988 (O.L.R.A. n.d.; Oshawa City Directory, 1988). Wallace continued to occupy the residence until 1999-2000 (Oshawa City Directory, 1988-1999).

M.F.I.P.P.A. Sec. 14(1)

4.3 Discussion of Physical and Design Value

The following discusses the physical and design value of the subject property.

4.3.1 Physical Characteristics

The property at 30 Connaught Street is in the City of Oshawa (Figure 22 to Figure 33 in Appendix B) on the northwest corner of Connaught Street and Masson Street and has a limited setback from the road. The property features a two-and-a-half storey single detached residence, landscaped gardens, a pool, and sheds.

Landscape

A short driveway from Masson Street provides access to the residence and the garage. A short concrete pathway leads from the Connaught Street sidewalk to the front entrance of the residence. The property features manicured lawns to the front (south) with landscaped gardens. The backyard features an inground pool, landscaped gardens around the borders of the yard, and pool sheds.

Residence Exterior

The residence at 30 Connaught Street is a two-and-a-half storey single detached residence likely constructed between 1923 and 1924. The building has a rectangular footprint and sits on a concrete foundation. The building appears to be of frame construction with brick facing; and features a gable roof with shed-roof dormer windows on the front and rear elevations. The roof features asphalt shingles and an external chimney on the western elevation, and an internal



chimney along the northern elevation. The eaves overhang the face of the exterior wall on the southern elevation, providing shade for second storey windows. The eaves overhang is offset between the north and south elevations with the south elevation presenting a slightly longer overhang compared to the north elevation.

The front entrance on the south elevation is centrally located and has poured concrete stairs leading to the doorway with brick walls on either side of the stairway. The front elevation is asymmetrical. The front entrance is covered and has squared brick columns. A former music room projects from the front elevation to the east of the front entrance and the roof of that room connects to the covered entrance. There are groupings of three windows to the east and west of the front entrance, on the second floor there are groupings of two windows to the east and west on the second floor with a smaller grouping centrally placed above the front door. Overall, the house features a balanced fenestration pattern across all elevations. Many of the are original to the house, including the six-over-one windows, the two-over-two windows, the four-overfour window, and the 12-pane windows. The house features contrasting brick work; red brick covers the majority of the exterior walls with black brick utilized to ornament windows and foundation areas. Many windows have concrete lug sills. The second floor addition above the garage is clad in cedar shingles. The house features a covered porch at the rear of the residence that is original to the construction.

Building Interior

A.S.I. was permitted entry into the residence. The interior of the residence corroborates A.S.I.'s findings regarding the age of the building. The craftsmanship of the interior of the residence is indicative of a professionalized level of construction. A selection of interior photographs are provided in Appendix B.



4.3.2 Building Evolution and Alterations

Based on archival research, the residence at 30 Connaught Street was likely constructed between 1923 and 1924, including the attached garage (Figure 12). Shortly after the house was constructed, but after 1927, it was likely that the second-floor addition above the garage was built. This was based on observations the current homeowners had made during renovations of the interior of the residence and the materials being of similar type and date.¹¹ Shed-roof dormer windows were added to the front (south) and rear (north) elevations of the roof as the living space inside the residence was expanded, likely for a growing family. It is probable the dormers were added during construction of the second storey addition on the rear. Brackets were originally located beneath the eaves though are no longer extant.

4.3.3 Early Twentieth-Century Residential Subdivision Design Context

The subject property is located within the historical Simcoe Heights Subdivision and is documented to be one of the earlier homes built in the neighbourhood. This subdivision was first laid out in the 1910s, with substantial construction beginning in the early 1920s and with the neighbourhood substantially build out by the late 1930s. This area expresses development patterns significant in the historical core of Oshawa in the first half of the twentieth century. During this period, affluent residences were developed on lands located between Adelaide Street and Rossland Road, fronting on to Simcoe Street North and located on lands to the east. These homes housed, and reflected the aspirations of the City's growing professionalized community (BRAY Heritage et al., 2007). This area has been documented to have been developed for General Motors managers and executives, families with professionalized occupations, and members of the McLaughlin family (BRAY Heritage et al., 2007; Cole, 2011; Su Murdoch Historical Consulting, 2002a; The Oshawa Development Co. Limited, 1914). The Simcoe Heights subdivision was also built out to accommodate more



¹¹ Personal communications with M. Roth 17 August 2022.

modestly-designed homes that would have been far more financially attainable to broader ranges of people. This early twentieth-century subdivision also reflects broader residential urban development patterns that would have been typical in many growing North American cities in the post-First World War period.

Residential development patterns in this period, in many instances, aspired to deliver comfortable and modern single-detached homes to broad ranges of people. In the American context, the 'Better Homes' movement typified these ideas and objectives. Established in 1922 by Mrs. William Brown Meloney, the chief aim of Better Homes in America was to:

"make convenient, attractive, and wholesome homes accessible to all American families... to make accessible to all citizens knowledge of high standards in house building, home furnishing, and home life; and to encourage the building of sound beautiful single-family houses...." (Better Homes in America, 1926, p. 7)

In the Canadian context, the work of the Commission of Conservation, established in 1909 and the Housing Committee of the Privy Council, developed between 1918 to 1919, espoused similar ideas (Tyner, 1995, pp. 9–10). A 1919 report of the Housing Committee of the Dominion Government recommended general principles and regulations that should underpin any housing initiative developed by provincial governments. The key principles that were recommended to guide provincial and regional housing policy were:

"To promote the erection of dwelling house of modern character to relieve congestion of population in cities and towns

To put within reach of all working men, particularly returned soldiers, the opportunity of acquiring their own homes at actual cost of the building and land acquired at a fair value, thus eliminating the profits of the speculator;



To contribute to the general health and well-being of the community by encouraging suitable town planning and housing scheme".¹²

The Oshawa Daily Times' writings on the "City of Homes" in the late 1920s references several of these ideas. With the residence located at 30 Connaught featured, this promotional feature opines:

"One of the happiest features of Oshawa's development is the fact that the beauty of its homes is not the exclusive possession of the great and near great. The houses illustrated and described in this issue are typical of the homes established by a prosperous middleclass community" (The Oshawa Daily Times, 1928).

Also featured in this spread is a 'tribute' by the then local Medical Health Officer describing the modern and stylish conveniences expressed in Oshawa's newer homes, some of which were located in the Simcoe Heights Subdivision and environs:

"The modern type of home now being constructed in Oshawa is pleasant to look upon, compact, well-built, carefully designed to give light, ventilation, appearance, comfort and a certain seclusion with a definite endeavour to consider relationship to environment" (The Oshawa Daily Times, 1928).

This spread features several other residences located on Connaught Street in the vicinity of the subject property. The Oshawa Development Company Limited's promotional material for the neighbourhood presented similar, although more practical appeals, emphasizing the subdivision's proximity to local schools, parks and community facilities and modern amenities such as "sewers and

¹² Excerpted from Tyner 1990, and as originally presented in the "Report of the Housing Committee of the Dominion Government", Labour Gazette April 1919, p 447.



sidewalks as well as water and electric light" (The Oshawa Development Co. Limited, 1914).

This background establishes an appropriate historical context to further characterize the subject residence's design qualities, with respect to form, style, and materials and as is discussed further in Section 4.3.4 below.

4.3.4 Property and Building Layout and Design

The subject building at 30 Connaught Street is a very good expression of the architectural influences, materials, and forms that characterized early twentieth-century residential design in planned subdivisions located near to historical cores. These properties were promoted to attract individuals working in professionalized occupations or otherwise with sufficient financial means to service costs of land and a detached dwelling that would offer modern conveniences and aesthetic appeal. Although a specific architect and builder could not be confirmed through documentary research, primary source data from the current property owners and a visual review of the structure, strongly suggest that the building would have been architect design and constructed by a professional builder. There are no indicators that suggest the structure was property-owner built or with materials and plans sourced from a mail-order kit design. Mail-order kit designs were an economical method of home construction popular in the early twentieth century in smaller or rural communities (Henry, 2021; Warzecha, 2015).

The subject residence's exterior composition and detailing reflects a combination of treatments that express a restrained embrace of architectural styles, materials, and building layouts emergent in the early twentieth century in similar types of residential subdivision contexts. The building is of frame construction with building elevations clad in face brick, and utilizing strongly contrasting red and black-coloured brick materials. The red brick is uniform in colour and smooth with thin mortar joints, and presents as the primary cladding on all original elevations of the building with black brick installed for ornamental purposes in various places, along poured concrete foundation walls, as lintels



atop windows, and at the base of brick columns at the front entrance. The black brick work bears evidence of flashing production methods. The contrasting brick work lends a visual interest to the façades and may also have been selected as an economical, yet practical way for the building to reference traditional uses of contrasting materials that would have been typical in late nineteenth-century residential building construction (i.e., use of dichromatic work in segmental arches and quoins; or cut stone foundations contrasting with brick cladding).

The building also features a range of treatments and features that reference architectural styles emergent in the early twentieth century. The asymmetrical front elevation, slightly elongated eaves, and subsequently-added shed-roof dormer and cedar shake cladding is typical of what are often referred to as Craftsman Bungalows or California Bungalows (Kyles, n.d.). Moreover, the choice of flat, projecting rooflines for the front porch and adjoining with the projecting front room, and for the projecting window on the east elevation, and including the second story addition, acknowledge the influence that the Prairie School of architecture was yielding at this time. A distinguishing element in the Prairie School of architecture relates to its use of low, broad, projecting noom on the front façade with a shared flat roof with the front entrance suggests that this area may have been intended, either through function or aesthetic, to serve as a sunroom, a feature common in early twentieth-century residential construction.

Finally, the structure features an original, purpose-built garage area, integrated with the original portion of the residence. While not widely adopted en masse as part of residential subdivision until the post-Second World War period, home builders catalogue were advocating for their integration into residential home design in the early 1920s.

The following plates have been excerpted from trade journals and catalogues published during the 1920s to illustrate how the building at 30 Connaught Street employs and combines materials, elements, and stylistic references commonly



featured and promoted in various residential pattern books produced in this period (American Face Brick Association, 1922; Smith, 1923; Stevenson, 1923).

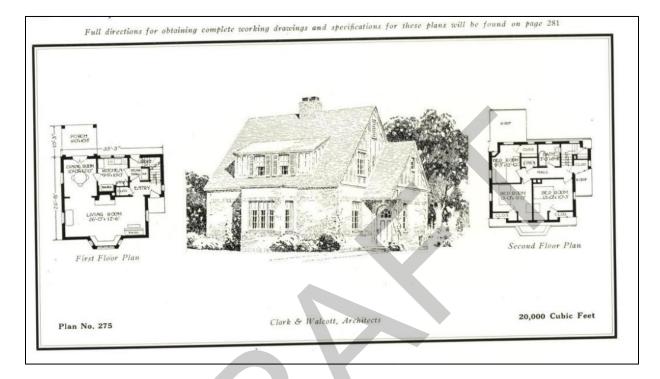


Plate 1: Residential plan described as "charming... built of two shades of brick, using one for the quoins and base and the other for the body of the house" (Smith, 1923, p. 82). This illustration parallels various treatments employed at 30 Connaught Street, including contrasting brick work, projecting windows, shed-dormer, elongated and sweeping eaves, and combined roof forms.





Plate 2: Photo of residence designed by George W. Maher, an early Prairie-style architect based in the Midwest and known for blending emerging Prairie School ideas with traditional architectural forms and styles (American Face Brick Association, 1922, p. 23). The building at 30 Connaught Street parallels this building and its restrained use of Prairie-style influences such as flat projecting roof lines at the front entrance and sun-room.





Plate 3: Illustration of residential plan designed by Robert L. Stevenson and featuring an enclosed sun-room, shed-dormer and project eaves, and similar fenestration patterns as expressed at 30 Connaught Street. Featured in *Homes of Character: One-Hundred Designs* (1923, p. 92).

4.4 Discussion of Contextual Value

The following section discusses the contextual value of the subject property.

4.4.1 Setting and Character of the Property and Surroundings

The subject property at 30 Connaught Street is approximately 0.15 acres in size and is located in an urban context within the City of Oshawa. The property is situated within a residential neighbourhood, historically known as Simcoe Heights, surrounded by single detached homes on similarly sized properties



(Figure 17). The residential neighbourhood is located approximately 1.25 kilometres north of the downtown core of Oshawa.

The property is visually consistent with other residential properties within the historic Simcoe Heights neighbourhood, many of which were also constructed in the early twentieth century (Figure 18). At the time of initial development in the first quarter of the twentieth century, the subject neighbourhood was marketed as having the "Finest Acreage in Oshawa". By 1927, a feature in the *Oshawa Daily Reformer* profiled "A City of Beautiful Homes", and the subject residence was featured and illustrated along with various other buildings located in the nearby vicinity. The subject house was again featured in a similar editorial spread in 1928 (The Oshawa Daily Reformer, 1927; The Oshawa Daily Times, 1928).

The Simcoe Heights neighbourhood was substantially built out by the late 1930s with the area reflecting a period of growth and development in Oshawa during the early twentieth century. Many of the homes in the neighbourhood housed members of Oshawa's professionalized community with managers and executives of General Motors, individuals with professionalized occupations, and others of such means. The subdivision was also built out to allow for more modestly-designed homes that would have been more financially attainable for a broader range of individuals and their families.

The property at 30 Connaught Street, with its original lot dimensions and its well-preserved two-and-half storey residence, is an important element in the neighbourhood as it contributes to and defines the early twentieth-century character of the area. The character of the Simcoe Heights neighbourhood has been well preserved into the twentieth-first century as many of the properties generally appear as they would have when nearly built out by the Second World War. The property also defines and contributes to the Connaught Street streetscape as one of the earliest homes constructed in the subdivision and the residence was built to a very good level of aesthetic appeal and featuring many of the aspirational modern conveniences promoted to affluent individuals during this time period.





Figure 17: View north to the subject residence (right) and neighbouring properties at 24 Connaught Street (middle) and 20 Connaught Street (left) (A.S.I. 2022).



Figure 18: View of residences along Masson Street, looking southwest (A.S.I. 2022).



4.4.2 Community Landmark

The subject property at 30 Connaught Street is not considered to be a visually prominent landmark within the local context, whereby the residence is visually distinctive or distinguished in stark ways from its surroundings either through the use of architectural features, materials, built form, height, or arrangement on the lot. The size and massing of the house, including its lotting pattern are typical of a residential property within the Simcoe Heights neighbourhood. The subject property does not appear to serve as a place of community or tourist congregation, nor does it appear to serve an orienting function for pedestrians or motorists.

4.5 Comparative Analysis

The subject residence at 30 Connaught Street, likely constructed between 1923 and 1924, is a typical residential building located in an early twentieth-century residential subdivision (see Plate 1 to Plate 3 in Section 4.3.4 for examples of such homes). The house displays a high level of authenticity and heritage integrity. Few alterations have been undertaken and it appears much as it would have in the mid 1920s. While a front former and rear addition were made following the initial period of construction, these changes have been sympathetic.

The materials and architectural elements utilized in the residence's design are typical of the time although they are combined in such a way to make the home unique in the Simcoe Heights neighbourhood. The property does not present a traditional expression of common architectural styles of the time, such as Tudor Revival, Dutch Colonial, or four-square homes. These styles were popular during the early twentieth century and many homes in these styles were constructed throughout the Simcoe Heights neighbourhood, as well as contemporary residential neighbourhoods in Southern Ontario (Figure 19 to Figure 21).

Thus, the subject residence at 30 Connaught Street is representative of early twentieth-century residential design ideas but is a unique example in its localized context through its combination of architectural influences and



elements, built form, and materials. Furthermore, the residence is one of the earlier homes built in the Simcoe Heights neighbourhood and was an early home to be featured as representative of Oshawa's 'beautiful homes' developed in the post-First World War period. The house is not ostentatious, but is an early, well-executed, and very well maintained example of this type of residence built in Oshawa.



Figure 19: Example of a Tudor Revival house at 55 Connaught Street (A.S.I. 2022).





Figure 20: Examples of Dutch Colonial homes along Masson Street (A.S.I. 2022).



Figure 21: Examples of four-square residences along Connaught Street (A.S.I. 2022).



5.0 Heritage Evaluation

The evaluation of the subject property at 30 Connaught Street using the criteria set out in Ontario Regulation 9/06 is presented in the following section. The following evaluation has been prepared in consideration of data regarding the design, historical/associative, and contextual values in the City of Oshawa.

5.1 Ontario Regulation 9/06

Evaluation of the subject property at 30 Connaught Street using Ontario Regulation 9/06 of the *Ontario Heritage Act*.

1. The property has design value or physical value because it:

- i. is a rare, unique, representative or early example of a style, type, expression, material or construction method:
 - The subject property is a representative example of residential building design in an early twentieth-century subdivision context. It deploys materials and architectural elements typical of the time yet combines them in atypical ways, making the building a unique expression of how a 'modern' house could be executed economically and with high aesthetic appeal in the 1920s.
 - The subject property meets this criterion.
- ii. displays a high degree of craftsmanship or artistic merit:
 - The building has been very well preserved and its interior and exterior materials indicate that the building was likely architect design and constructed by a professionalized builder and carpenter. The building utilizes restrained architectural elements and economical materials and is a well-executed example of a modern building constructed in the early 1920s. However, it is not known to have exceeded what would have been typical or standard finishes and construction methods at the time of its construction.
 - The subject property meets this criterion.



- iii. demonstrates a high degree of technical or scientific achievement:
 - The residence was likely an architect designed house, built by professionalized builders and carpenters. However, no evidence exists that the design or construction of the house exhibits technical or scientific achievement in residential building design or construction.
 - The subject property does not meet this criterion.
- 2. The property has historical value or associative value because it:
 - i. has direct associations with a theme, event, belief, person, activity, organization or institution that is significant to a community:
 - The building is directly associated with early twentieth-century residential subdivision patterns in the City of Oshawa that were concentrated in the area between Adelaide Street and Rossland Road, east of Simcoe Street North, and which became known as the Simcoe Heights Subdivision. The building reflects on the period of Oshawa's urban development that witnessed population increases and growth of individuals employed in professionalized occupations and within the thriving General Motors enterprise. The subject building is one of the earlier buildings established in the subdivision, a neighbourhood that has been documented to represent a high quality of architecture. The building is also directly associated with William Chester (Billy) Smith. He was a prominent politician in the Oshawa area who served in local and federal politics between 1878 to 1921. Documentation indicates that Smith would have commissioned construction of the building, sometime between 1923 and 1924, living in it for approximately 3 – 4 years before selling the property to the Pangmans, also a locally significant family by association with the McLaughlin family.
 - The subject property meets this criterion.



- ii. yields, or has the potential to yield, information that contributes to an understanding of a community or culture:
 - The property is not known to yield information that contributes to an understanding of a community or culture, and which has not been otherwise addressed through alternative criterion.
 - The subject property does not meet this criterion.
- iii. demonstrates or reflects the work or ideas of an architect, artist, builder, designer or theorist who is significant to a community:
 - The building was very likely architect designed and constructed by professionalized and skilled builders and carpenters. However, documentation of a specific architect or builder has not been confirmed at this time.
 - The subject property does not meet this criterion.
- 3. The property has contextual value because it:
 - i. is important in defining, maintaining or supporting the character of an area:
 - The property and building are an important element in the local neighbourhood, contributing to and defining the early twentieth-century character of the area. This character has been very well preserved within the area that historically comprises the Simcoe Heights subdivision. The building's age, materials, size, massing, built form, lotting pattern and well-preserved condition make it a representative element of the surrounding area. Its restrained combination of architectural elements and materials that were emerging as influential trends in 'modern' residential design in the early twentieth century also make it a defining element in the local area. It is one-of-a-kind in comparison to other buildings in the neighbourhood and it was also featured and celebrated as a prototypical residence in the neighbourhood in local newspapers in the late 1920s.
 - The subject property meets this criterion.



- ii. is physically, functionally, visually or historically linked to its surroundings:
 - The subject property and building have a historical relationship with adjacent lands and the Simcoe Heights Subdivision. It is also physically, functionally, and visually related to its surroundings as discussed above.
 - The subject property meets this criterion.
- iii. is a landmark:
 - The subject property is not known to function as a landmark.
 - The subject property does not meet this criterion.

Based on available information, it has been determined that the property at 30 Connaught Street in the City of Oshawa meets many of the criteria contained in Ontario Regulation 9/06.

6.0 Conclusions and Next Steps

This evaluation was prepared in consideration of data regarding the design, historical/associative, and contextual values within the City of Oshawa. This evaluation determined that the property at 30 Connaught Street meets the criteria outlined in *Ontario Heritage Act* Regulation 9/06 and therefore retains cultural heritage value or interest. The property is a very good expression of architectural influences, materials, and forms that characterized early twentieth-century residential design in neighbourhoods like the planned Simcoe Heights area. The property is also associated with significant individuals and families, including local politician William Chester Smith and the Pangman family. Finally, the property is an important element that defines and contributes to the character of the Simcoe Heights neighbourhood. The property was featured in local newspapers in the late 1920s as an example of Oshawa's emergent 'beautiful homes' and it has been very well preserved in the intervening decades.



The following recommendations are proposed:

- Based on the results of research, analysis and heritage evaluation activities, it is recommended that this property be designated under Part IV of the Ontario Heritage Act.
- 2. At present, the Statement of Significance has been written to identify heritage attributes located on the building exterior that express the significance of the property. There may be select features within the structure that could be included in the designation by-law. It is recommended that the City of Oshawa enter into discussion with the property owners to discuss inclusion of interior fabric and features within the designation by-law.

7.0 Draft Statement of Cultural Heritage Value and Heritage Attributes

This section provides the description of the property, a description of its cultural heritage value or interest, and a list of associated heritage attributes.

7.1 Description of Property

The property at 30 Connaught Street features a two-and-a-half storey single detached residence likely constructed between 1923 and 1924. The residential building occupies the lot that was established as part of the Simcoe Heights Subdivision in 1912. The building is located at the corner of Connaught Street and Masson Street, two thoroughfares established as part of this early twentieth-century subdivision.

7.2 Cultural Heritage Value or Interest

The property at 30 Connaught Street is of cultural heritage value for design, associative and contextual reasons. The two-and-a-half storey detached residence located on the lot was commissioned for construction by a prominent



politician in Oshawa, William Chester Smith, sometime between 1923-1924 and subsequently owned or occupied by people who had personal or professional associations with R.S. McLaughlin, Oshawa's well-known industrialist and philanthropist. The subject property is located within the historical Simcoe Heights subdivision and is documented to be one of the earlier homes built in the neighbourhood. This subdivision was first laid out in the 1910s, with substantial construction beginning in the early 1920s and with the neighbourhood substantially built out by the late 1930s. This area expresses development patterns significant in the historical core of Oshawa in the first half of the twentieth century. During this period, affluent residences were developed on lands located between Adelaide Street and Rossland Road, fronting on to Simcoe Street North and located on lands to the east. These homes housed, and reflected the aspirations of the City's growing professionalized community. This area has been documented to have been developed for General Motors managers and executives, families with professionalized occupations, and members of the McLaughlin family. The Simcoe Heights subdivision was also built out to accommodate more modestly-designed homes that would have been far more financially attainable to broader ranges of people. The property, through its original lot dimensions and its well-preserved two-and-half storey residence with attached garage embodies these associations.

The property is also of design value. The building at 30 Connaught Street is a very good expression of the architectural influences, materials, and forms that characterized early twentieth-century residential design in planned subdivisions located near historical cores. These areas were promoted to attract individuals working in professionalized occupations or otherwise with sufficient financial means to service costs of land and a detached dwelling that would offer modern conveniences and aesthetic appeal. The subject residence's exterior composition and detailing reflects a combination of treatments that express a restrained embrace of architectural styles and features and building materials emergent in the early twentieth century in similar types of residential subdivision contexts. The two-and-half-storey building expresses these values through its combination of: roof lines, including gable roof, shed-roof dormer, and flat roof line with broad projecting eaves; asymmetrical façade; elongated



eaves on southern elevation; shed-dormer additions and cedar shake cladding; contrasting brickwork; window types and arrangements; rectangular floorplan; and attached garage.

The property at 30 Connaught Street is also of contextual value as a feature that strongly defines and contributes to the historical Simcoe Heights subdivision and the Connaught streetscape. It is one of the earliest buildings constructed in the subdivision and executed to a very good level of aesthetic appeal and with all of the aspirational modern conveniences promoted to affluent individuals. It is a unique building within the neighbourhood but executed to 'fit' through its attention to setback, scale, massing, materiality, and architectural elements. It continues to stand as an iconic expression of Oshawa's post-First World War period of 'Beautiful Homes' that emerged in the growing City.

Heritage Attributes

- Two-and-half-story residence on a rectangular footprint with attached garage;
- Combination of exterior cladding including red face brick and contrasting black brick at windows, foundations, and front entrance area and cedar shake shingles on shed-dormer and rear addition;
- Contrasting roof forms, including gable roof with elongated eaves on southern elevation, shed-roof dormer, and flat roof lines with broad projecting eaves;
- Original six over one double-hung windows on all elevations with concrete lug sills, including windows integrated as part of the shed-dormer and rear second-storey addition;
- Original two-over-two double-hung windows on the southern, western, and northern elevations with concrete lug sills;
- Original 12-pane windows on the eastern elevation with concrete lug sills;
- Original four-over-four window on the western elevation of the projecting front room;
- Covered entrance and door on south elevation and porch;
- Asymmetrical façade;



- Projecting rooms and windows on southern and eastern elevations with flat roof lines with projecting eaves;
- Rear porch with louvered shutters;
- External and internal chimneys;
- Orientation of the building to Connaught Street and original vehicular access from Masson Street;
- Consistent setback with buildings located on Connaught Street; and
- Historic lot dimensions that correspond to the Simcoe Heights plan of subdivision.



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Rebecca Sciarra, M.A., C.A.H.P. Partner, Director - Cultural Heritage Division

The Senior Project Manager for this report is **Rebecca Sciarra** (M.A., Canadian Studies). She was responsible for: overall project scoping and approach; development and confirmation of technical findings and study recommendations; application of relevant standards, guidelines and regulations; and implementation of quality control procedures. Rebecca is a Partner and Director of the Cultural Heritage Division. She is responsible for the highest-level management of a busy and diverse team of heritage professionals who apply their expertise across a broad range of public and private sector clientele. Rebecca also provides oversight and quality assurance for all deliverables, maintaining responsive and prompt client communications, and providing heritage clients with a direct connection to corporate ownership. In addition to her role as Director of the Cultural Heritage Division, Rebecca is academically trained in heritage conservation principles and practices. She has led a range of high profile and complex heritage planning and conservation management projects for public and private sector clients. Her experience in both the private and public sectors has involved providing expertise around the strategic development of policies and programs to conserve Ontario's cultural heritage resources as part of environmental and land-use planning processes. She has worked with municipal, provincial, federal and private sector clients to lead heritage evaluations and assessment as part of area planning studies, including secondary plans, heritage conservation district studies, and master plans. Rebecca is a member of I.C.O.M.O.S. Canada and the Canadian Association of Heritage Professionals.



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Kirstyn Allam, B.A. (Hon), Advanced Dipl. in Applied Museum Studies Cultural Heritage Analyst, Technical Writer and Researcher - Cultural Heritage Division

One of the report writers for this report is **Kirstyn Allam** (B.A. (Hon.), Advanced Diploma in Applied Museum Studies), who is a Cultural Heritage Analyst, and Technical Writer and Researcher within the Cultural Heritage Division. She was responsible for preparing and contributing to research and technical reporting. Kirstyn Allam's education and experience in cultural heritage, historical research, archaeology, and collections management has provided her with a deep knowledge and strong understanding of the issues facing the cultural heritage industry and best practices in the field. Kirstyn has experience in heritage conservation principles and practices in cultural resource management, including three years' experience as a member of the Heritage Whitby Advisory Committee. Kirstyn also has experience being involved with Stage 1-4 archaeological excavations in the Province of Ontario.

Michael Wilcox, P.h.D. Historian – Cultural Heritage Division

One of the report writers for this report is **Michael Wilcox** (P.h.D., History), who is a historian within the Cultural Heritage Division. He was responsible for preparing and contributing to background historical research, reviewing existing heritage inventories, and technical reporting for this project. His current responsibilities focus on identifying and researching historical documents as well as background research, assessment, and evaluation of cultural heritage resources in Ontario. He has over a decade of combined academic and workplace experience in conducting historical research and crafting reports, presentations, articles, films, and lectures on a wide range of Canadian history topics.



Appendix B: Existing Conditions Photographs

Residence Photographs



Figure 22: Front façade (southern elevation) (A.S.I. 2022).





Figure 23: Western elevation (A.S.I. 2022).





Figure 24: Northern elevation (A.S.I. 2022).



Figure 25: Eastern elevation (A.S.I. 2022).





Figure 26: Detail view of the roof slope and the longer overhang along the southern elevation (left in the photograph) (A.S.I. 2022).



Figure 27: Detail view of the repeating fenestration pattern along the front façade (A.S.I. 2022).





Figure 28: View of the decorative brickwork and concrete lug sills along the windows along the eastern elevation (A.S.I. 2022).



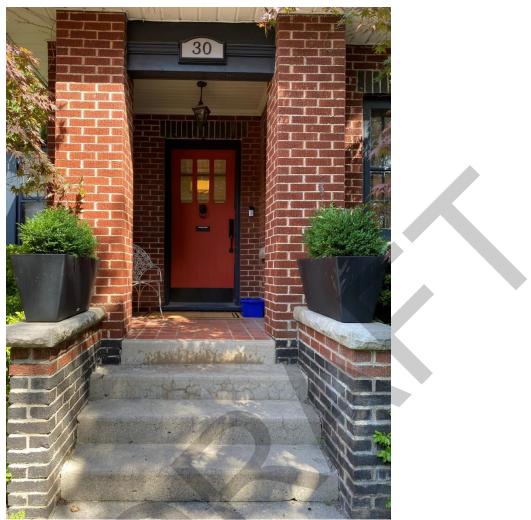


Figure 29: Detail of the front entrance steps (A.S.I. 2022).



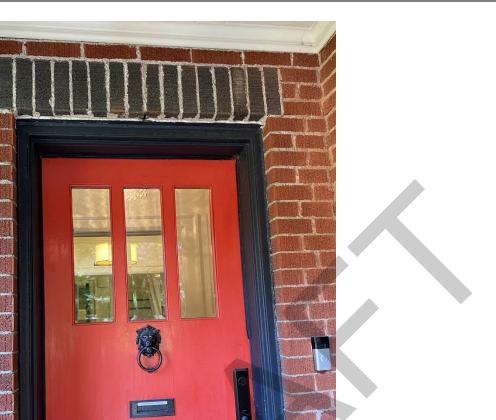


Figure 30: View of the original front entrance door (A.S.I. 2022).



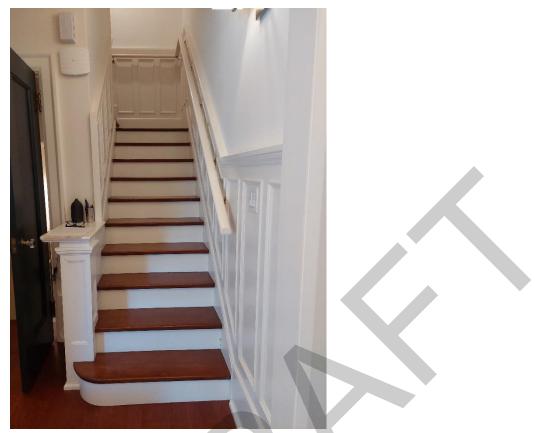


Figure 31: Detail of the staircase from the main floor (ASI 2022).





Figure 32: View of the original radiator covering in the former front music room (ASI 2022).



Figure 33: Detail of tiling in the third floor bathroom (A.S.I. 2022).



Contextual Photographs



Figure 34: View of Connaught Street from Simcoe Street North, looking east (A.S.I. 2022).



Figure 35: View of residences along Connaught Street east of Masson Street (A.S.I. 2022).





Figure 36: View of residences along Connaught Street east of Jarvis Street (A.S.I. 2022).



Figure 37: View of residences along Simcoe Street North just north of its intersection with Connaught Street (A.S.I. 2022).



Subject:Draft Heritage Research ReportAddress:30 Connaught StreetWard:4File:12-04

Attachment 2

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Subject Site

City of Oshawa



Heritage Oshawa 2022 Budget Q3 Update

Program: 120 – ADVISORY COMMITTEES OF COUNCIL

Location: 403 – Heritage Oshawa Advisory Committee

Account	Description	2022 Approved Budget	2022 Actuals	2022 Projected Actuals	Comments on Projected Actuals
11653	Civic Awards and Momentos	\$0	\$0	\$0	
20000	Office Materials and Supply	\$0	\$0	\$0	
21000	Printing and Reproduction	\$1500	\$0	\$0	
40000	Advertising	- \$1000 \$379=\$621	\$0	\$0	
43000	Professional & Technical	\$12000	\$0	\$3378+\$5955 = \$9333	Camp Samac Heritage Plaque + 30 Connaught St. Research Report
46000	Gas Mileage	\$300	\$0	\$0	
47000	Seminars and Training	\$500+\$379 = \$879	\$791	\$791	Ontario Heritage Conference
48000	Memberships and Dues	\$200	\$158	\$ 200	National Heritage Trust, Community Heritage Ontario, Oshawa Historical Society
	Total Expenses	\$15500	\$949	\$10324	
	Total Revenues	\$0	\$0	\$0	
	Total Budget	\$15500	\$949	\$10324	

<u>Mandate</u>: to advise and assist Council on all matters relating to the preservation and promotion of cultural heritage resources within the city of Oshawa.

Designation and preservation	Actions to be Taken	Timing and Status
 2.0 Goals and Objectives (By-law 2-2011) Provide recommendations to the Council on properties worthy of heritage designation. Advise Council on means of conserving heritage properties and districts. 	 A. Select new properties for research reports. B. Each month, select a previously prepared research report for consideration, in consultation with staff. C. Make recommendations for designation, based on research report outcome. 	Reports are encouraged to be ordered early in the year as possible, no later than September, to meet annual fiscal timelines for payment by December 2022.
 2.0 Goals and Objectives (By-law 2-2011) Prepare and maintain a list of heritage resources including buildings, structures, and other elements which are considered to be of cultural heritage value or interest including heritage conservation districts. 	Update the online and print versions of the City of Oshawa Register of Properties of Cultural Heritage Value or Interest and the Heritage Oshawa Inventory, in coordination with staff.	Ongoing
 2.0 Goals and Objectives (By-law 2-2011) Establish criteria to evaluate properties of cultural heritage value or interest. 	 Evaluate properties and possible Heritage Conservation Districts, to be included in the Inventory. A. Annual review of 70-year list of properties. B. Review/revise current evaluation system with assistance from staff. 	Ongoing
 2.0 Goals and Objectives (By-law 2-2011) Review development applications involving matters of heritage preservation and provide recommendations to Council. Advise and assist Council on current heritage conservation programs, regulations and legislations. 	Review development applications, demolition permit applications, and applications for alterations to properties on the Register and within the Inventory and document demolitions or alterations. A. Develop plan for documentation process with assistance from staff. B. Implement Committee's responsibilities pursuant to the Ontario Heritage Act.	Ongoing
 2.0 Goals and Objectives (By-law 2-2011) Advise and assist Council on all matters relating to cultural heritage including, but not limited to, buildings and structures, cultural heritage landscapes and archaeological sites. 	Monitor cultural heritage issues by creating action plans to establish and maintain cultural heritage issues as required.	Ongoing

Education and promotion	Actions to be taken	Timing and Status
 2.0 Goals and Objectives (By-law 2-2011) Increase public awareness and knowledge of cultural heritage resources within the city and heritage conservation issues through programs and activities. Provide information and promotion of heritage issues such as Heritage Property Tax reduction program, designations, Windfields Legacy program. Assist in authoring of language for heritage plaques. 	 Serve as a resource for residents, community groups and Council by, A. Developing an outreach program which includes methodology for promotion and communication B. Undertaking "Heritage Inventory" signage to be added to various neighbourhoods. C. Creation/updating of city webpages focused on heritage issues, eg. Windfields Farm Legacy Program. 	Ongoing
Review and update the City's heritage- focused web pages as support to staff. Participate in plaque presentations involving elected officials for designated properties and celebrate designations and historical matters	D. Contributing to media releases commemorating and celebrating designated properties, including a description of properties and the heritage features. Special events attended by Heritage Oshawa and elected officials where appropriate.	
Participation in events such as Heritage Week (Feb.), Swing into Summer, Peony Festival (June), Canada Day (July), Doors Open (Sept.), Heritage Showcase (Nov.), the presentation of heritage-related talks or workshops, and others as appropriate. Commemoration of City anniversaries, promotion of Committee events.	 A. Perform Community Outreach by participating in community and local events. B. Engage various community groups, develop relationships and search for collaborations between stakeholders 	Ongoing
Where directed by Council, work to leverage resources from various stakeholders.	Implement programs and activities to increase public awareness and knowledge of heritage conservation issues. Invite community stakeholders to Committee to discuss collaboration with Heritage Oshawa	Ongoing

Administrative items	Actions to be taken	Timing and Status
Advisory Committee Policy and Procedure (Item 12.3 and 14.1)	Prepare budget submission and work plan for 2023, and prepare 2022 annual report with assistance from staff.	Fall 2022

Memorandum

File: 12-03



Development Services Department

Date:	September 22, 2022
То:	Diane Stephen, Chair Heritage Oshawa
From:	Connor Leherbauer, Planner B

From: Connor Leherbauer, Planner B Development Services Department

Re: Heritage Oshawa Plaques for Designated Properties – Follow Up on Report HTG-22-14

On March 24, 2022 Heritage Oshawa considered Report HTG-22-14 entitled "Heritage Oshawa Plaques for Designated Properties". Heritage Oshawa received Report HTG-22-14 for information, and took no further action with respect to heritage designation plaques.

Report HTG-22-14 can be found at the following link: https://pub-oshawa.escribemeetings.com/filestream.ashx?DocumentId=8598

Within Report HTG-22-14, staff provided a table listing the designated properties from 2020 to 2022 which have not received heritage designation plaques, as well as properties in the process of being designated which would require plaques in the future. An updated chart of properties requiring heritage designation plaques is provided below.

Address	Property Name	Status
2651 Harmony Rd. N.	N/A	Designated by By-law 80-2021 on June 21, 2021.
3860 Simcoe St. N.	N/A	Designated by By-law 106-2021 on September 27, 2021.
122 Division St.	N/A	Designated by By-law 11-2022 on February 22, 2022.
1000 Stevenson Rd. N.	Canteen Building, South Field of the Oshawa Executive Airport	Designated by By-law 89-2022 on June 20, 2022.

Address	Property Name	Status
1000 Stevenson Rd. N.	Stores Building, South Field of the Oshawa Executive Airport	Designated by By-law 89-2022 on June 20, 2022.
195 Simcoe St. N.	Robert McLaughlin House	Notice of Intention to Designate issued April 1, 2021. Appealed to the Ontario Land Tribunal. Proceedings ongoing.

Staff note that there are no heritage designation plaques remaining in staff's possession to be given to the six (6) properties listed in the chart above. Staff also note that manufacturing plaques takes several months, and for budgetary purposes, plaques must be received and paid for by budget year end (December 2022).

Recommendation

That Heritage Oshawa allocate the remainder of the funds within the Professional and Technical Category of the 2022 Heritage Oshawa budget towards staff's procurement of additional heritage designation plaques.

If the Committee wishes to allocate funding to purchase heritage designation plaques, but does not wish to purchase plaques for all properties listed above, staff would request a motion to specify which properties would receive plaques and which would not.

If you require further information or clarification, please contact Connor Leherbauer by telephone at (905) 436-3311, extension 2402 or by email to cleherbauer@oshawa.ca.

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Connor Leherbauer, Planner B Development Services Department



Memorandum

File: A-2130

Date: September 16, 2022

To: Diane Stephen, Chair and Members of Heritage Oshawa

From: Racheal Rossetti, Council-Committee Coordinator

Re: Information from Oshawa City Council – June 20, 2022

At a meeting on June 20, 2022, Oshawa City Council adopted the following recommendations:

DS-22-164 Fifth Report of the Heritage Oshawa Committee (Ward 2)

Recommendation

- 1. That Scouts Canada's application for the alteration to gateway at the Simcoe Street entrance to the Camp Samac property at 1711 Simcoe Street North be consented to subject to the following conditions:
 - a. Remove all existing metal roofing and repair damage in accordance with its application; and,
 - b. Replace the roofing with an alternative, more complementary roofing material to the proposed asphalt shingles, specifically either cedar shakes or metal; and,
 - c. Install new aluminum brown fascia and eavestrough in accordance with its application; and,
 - d. That cultured stone not be used to replace the decayed portions at the bases of the north and south vertical wood log sides and that Scouts Canada instead incorporate an alternative material to the cultured stone which is more complementary to the existing limestone, granite and wood materials; and,
 - e. That the gate be temporarily removed for the purpose of removing the bottom 6 inches, repair, refurbish and re-install in accordance with its application; and,
 - f. That the existing operable gate hinges, the decorative cast iron arms attached to the hinges, and decorative cast iron features at the centre of the gate be refurbished and remain as part of the overall gate restoration; and,
 - g. The existing wood "Scouts Canada" sign at the top of the gateway be replaced; and other signage be removed in accordance with its application; and,

- h. Install three wooden fence posts behind the gate which will not be visible from the street for support and permanently close access through the gateway in accordance with its application; and,
 - i. Install protective bollard posts to the exterior in accordance with its application; and,
- 2. That Council authorize Development Services staff to issue notice of Council's decision on the property owner and on the Ontario Heritage Trust, pursuant to Section 33(6) of the Ontario Heritage Act.

DS-22-142 Sixth Report of the Heritage Oshawa Committee (Ward 1)

Recommendation

That based on Report HTG-22-29 dated May 20, 2022 concerning the Amendment to Designation By-law 80-2021: 2651 Harmony Road North:

- 1. That By-law 80-2021 be amended such that the heritage designation solely apply to Part 1 on Plan 40R-31694; and,
- 2. That staff be authorized to forward a Notice of By-law Amendment to Minto Communities in accordance with the Ontario Heritage Act; and,
- 3. That staff prepare a by-law to amend By-law 80-2021 to give effect to Part 1 above for approval by City Council.

DS-22-143 Seventh Report of the Heritage Oshawa Committee (Ward 4)

Recommendation

That, based on Correspondence HTG-22-31 dated May 2022 from the Parkwood National Historic Site, Heritage Oshawa endorse the restoration of the green scallop-topped fence as described.

These items are provided for information to Heritage Oshawa, no further action is required.

Matters Tabled:

Item	Subject	Origin	Last Direction Date and Item #	Direction/Comments	Expected Response
1.	Marlene Grass Requesting Designation of 310 Columbus Road East Oshawa	Sept 13/21 DS-21-146	Sept 23/21 HTG-21-55	That Referral HTG-21-55 concerning Marlene Grass requesting a research report for designation on the property located at 310 Columbus Road East be tabled.	T.B.D.

Heritage Oshawa Budget and Work Plan Submission

Rationale

The 2023 Heritage Oshawa Committee work plan is generally an amendment of the 2022 work plan with a few additions and some respect to the upcoming Oshawa 2024 Centennial Anniversary. The additions focus on the Committee assisting staff and council with the planning and implementation of policy pursuant to the Ontario Heritage Act.

In review of the Committee's 2022 targets and spend, then rationalized against our 2023 anticipated goals and needs, the total budget ask is for **\$33,800**. The Committee reviewed the last few years of spend to try and reconcile the ask, it became apparent that given the COVID-19 pandemic and resultant health measures, many of the planned expenditures were infeasible, and the expected spend could not be attained. As those limitations have been lifted, and with the upcoming Oshawa 2024 Centennial, the committee does not see the increase as ambitious but as reasonable for the goals we have set.

Listed below is a breakdown of the proposed spend, by account within the Committee's budget.

11653 - Civic awards and mementos

- The Committee anticipates the need for tokens of good will promoting Oshawa's heritage as part of the 2024 anniversary celebrations, these will include pins, pens, coasters etc.
- These will be purchased as part of a bulk buy and procured through appropriate transparent means
- The ask is for **\$1,000**

20000 – Office Materials

- It has become apparent recently during our events that there is a need for a durable folding/collapsible display tent.
- The tent will provide shade to our participants and protection to our display and people during inclement weather
- The committee will be looking for appropriate off the shelf solutions where Heritage Oshawa can be printed on the tent for ease of identification
- The ask is for **\$2,500**

21000 - Printing and Reproduction

- In anticipation of the 2024 Anniversary the committee is looking to have brochures printed and readily available during late 2023 events and through 2024
- These brochures will explain the importance of Oshawa's heritage and the efforts the city is making to ensure heritage is respected
- These brochures should also highlight key achievements that should be known and celebrated by the general public
- The ask remains the same as 2022 for **\$1,500**

43000 - Professional and Technical

- The committee intends on procuring 3-5 heritage research reports in 2023
- It is understood that a research report typically cost \$5000 each
- The ask is for **\$25,000**

<u>46000 – Gas Mileage</u>

- The Committee has reviewed the need for mileage and has also discussed the process in which this is recovered as an expense. It has become apparent that the policy is unclear to the committee and thereof the members have refrained or internalized the cost out of ignorance of the process when reimbursement could have been recovered. The Committee will be actively utilizing the cities expense policy and forms to track and recover said costs when on Heritage Oshawa's business moving forward.
- There are 8 members in the Committee, a tank of gas in a typical car is \$100, with travel around the city and potential excursions to other districts the ask is for **\$600**.

47000 – Seminars and Training

- The committee sent a delegate to the Ontario Heritage Conference in Brockville this year and it became very apparent that these conferences are a wealth of information and a place where new policies, procedures and best practices can be explored and then leveraged to make Heritage Oshawa a better, more effective tool for our city.
- The Committee is looking to send at least two members to these events in 2023, particularly given that it is common for these conferences to include multiple sessions running concurrantly. Multiple attendees would result in additional information being brought back to the Committee.
- The ask is for \$3,000 broken down as such per person;
 - \circ 3 days 2 nights stay at a reasonable hotel 2x\$250 \$500
 - \circ 3 days of quality meals at \$200 per day 3x\$100 \$300
 - Travel to and from (train/car/bus) at \$100 each way \$200
 - Conference and seminar fees \$500

<u>48000 – Memberships and dues</u>

• The ask remains the same as 2022 - \$200

Heritage Oshawa 2023 Work Plan

Mandate: to advise and assist Council on all matters relating to the preservation and promotion of cultural heritage resources within the city of Oshawa.

	Designation and preservation	Actions to be Taken	Timing and Status
	A	В	С
1	2.0 Goals and Objectives (By-law 2-2011)	(a) Select new properties for research reports.	Ongoing
	Provide recommendations to the Council on properties worthy of heritage designation. Advise Council on means of conserving	(b) Each month, select a previously prepared research report for consideration, in consultation with staff.	
	heritage properties and districts.	(c) Make recommendations for designation to council based on research report outcome.	
2	2.0 Goals and Objectives (By-law 2-2011) Prepare and maintain a list of heritage resources including buildings, structures, and other Elements which are considered to be of cultural heritage value or interest including heritage conservation districts.	Update the online and print versions of the City of Oshawa Register of Properties of Cultural Heritage Value or Interest and the Heritage Oshawa Inventory, in coordination with staff.	Ongoing
3	2.0 Goals and Objectives (By-law 2-2011)Establish criteria to evaluate properties of cultural heritage value or interest.	Evaluate properties and Heritage Conservation Districts, to be included in the Inventory.	Ongoing
4	 2.0 Goals and Objectives (By-law 2-2011) (a) Review development applications involving matters of heritage preservation and provide recommendations to Council. (b) Advise and assist Council on current heritage conservation programs, regulations and legislation. 	 Review development applications, demolition permit applications, and applications for alterations to properties on the Register and within the Inventory and document demolitions or alterations. (a) Develop plan for documentation process with assistance from staff. 	Ongoing

5	2.0 Goals and Objectives (By-law 2-2011) Advise and assist Council on all matters relating to cultural heritage including, but not limited to, buildings and structures, cultural heritage landscapes and archaeological sites.	 (b) Support Staff and council in the implementation of policy and procedures of the Heritage Act. (c) Implement Committees responsibilities pursuant to the Ontario Heritage Act. Monitor cultural heritage issues by creating action plans to establish and maintain cultural heritage issues as required. 	Ongoing
	Education and promotion	Actions to be taken	Timing and Status
6	 2.0 Goals and Objectives (By-law 2-2011) (a) Increase public awareness and knowledge of cultural heritage resources within the city and heritage conservation issues through programs and activities. (b) Provide information and promotion of heritage issues such as Heritage Property Tax reduction program, designations, Windfields Legacy program. Assist in authoring of language for heritage plaques. (c) Review and update the City's heritage-focused web pages as support to staff. (d) Participate in plaque presentations involving elected officials for designated properties and celebrate designations and historical matters 	 Serve as a resource for residents, community groups and Council by, (a) Developing an outreach program which includes methodology for promotion and communication (b) Undertaking "Heritage Inventory" signage to be added to various neighbourhoods. (c) Creation/updating of city webpages focused on heritage issues, eg. Windfields Farm Legacy Program. (d) Contributing to media releases commemorating and celebrating designated properties, including a description of properties and the heritage features. Special events attended by Heritage Oshawa and elected officials where appropriate. 	Quarterly

7	Participation in events such as Heritage Week (Feb.), Swing into Summer, Peony Festival (June), Canada Day (July), Doors Open (Sept.), Heritage Showcase (Nov.), the presentation of heritage-related talks or workshops, and others as appropriate. Commemoration of City anniversaries, promotion of Committee events.	 (a) Perform Community Outreach by participating in community and local events. (a) Engage various community groups, develop relationships and search for collaborations between stakeholders 	Quarterly
8	Where directed by Council, work to leverage resources from various stakeholders.	 (a) Implement programs and activities to increase public awareness and knowledge of heritage conservation issues. (b) Invite community stakeholders to Committee to discuss collaboration with Heritage Oshawa 	Quarterly
	Administrative items	Actions to be taken	Timing and Status
9	Advisory Committee Policy and Procedure (Item 12.3 and 14.1)	Prepare budget submission and work plan for 2024 and prepare 2023 annual report with assistance from staff.	Fall 2023

Program: 120 – ADVISORY COMMITTEES OF COUNCIL						
Location: 403 – Heritage Oshawa Advisory						
Committee Account	Description	2022 Approved		2023 Requested		Comments on Projected
11653	Civic Awards and Mementos	\$	-	\$	1,000.00	Pins, pens, small Heritage Oshawa swag
20000	Office Materials and Supply	\$	-	\$	2,500.00	Heritage Oshawa branded foldable display canopy
21000	Printing and Reproduction	\$	1,500.00	\$	1,500.00	Printing of 2024 Centennial brochures
40000	Advertising	\$	1,000.00	\$	-	
43000	Professional & Technical	\$	12,000.00	\$	25,000.00	Five heritage research reports @ \$5000 each
46000	Gas Mileage	\$	300.00	\$	600.00	
47000	Seminars and Training	\$	500.00	\$	3,000.00	\$1500 per person for 3 days, 2 nights 2 delegates should be attending
48000	Memberships and Dues	\$	200.00	\$	200.00	
Total Expenses		\$	15,500.00	\$	33,800.00	
Total Revenues		\$	-	\$	-	Į į
Total Budget		\$	15,500.00	\$	33,800.00	

HTG-22-53

Report of the "List of Properties with Structures Built in 1952" Working Group

The Working Group considered 339 properties contained in the 1952 list provided by city staff. Some are already listed on the Inventory (eg. 342 Columbus Road West, 97 Park Road North, 220 Winona Avenue). The Working Group also noted and considered other properties as we utilized Google Earth and during our individual visits.

Patty Davis offered her skills to plot out the 30 properties we considered, on a map. As the properties were from the far north end to just south of the 401, and in every single ward, the maps were very helpful in locating and driving to evaluate each property; mindful of the cost of gas to do so. That list of 30 properties was reduced down to 7 properties: 1260 Winchester Road East, 102 Mill Street, 29 Aberdeen Street, 122 Rosedale Avenue, 561 Bond Street East, 782 Ritson Road South, 55 Rossland Road East.

The Working Group used the Heritage Oshawa Evaluation System and decided that further research was needed using information available through the historical land registry system, Oshawa Museum and Oshawa Library documents to produce a more comprehensive report for Heritage Oshawa to consider. This was also the first time the Evaluation System was utilized for a 70-year list and there was discussion on how useful and workable it was or was not.

Still outstanding from the 2021 Working Group report, and very briefly discussed, is a property noted in the "List of Properties with Structures Built in 1951." The Inventory of City of Oshawa Heritage Properties – October 2015 - is currently in the process of being updated via a Working Group. Particularly, the concern is that <u>285 Britannia Avenue West</u> was listed in the 1951 List of Properties etc, and is currently Class A in the Inventory. However, there has been a bit of confusion regarding which buildings are within the address parcel and those buildings noted. Our current Inventory also lists <u>2300 Simcoe Street</u> North, also listed as Class A, and seems to contain the same buildings. We are again requesting that these two seemingly different but same parcels and buildings, but with different addresses, be better addressed by the Inventory of City of Oshawa Heritage Properties Working Group.

The Working Group decided to defer presenting their findings and recommendations, regarding the aforementioned 7 properties, to the December 2022 Heritage Oshawa meeting.